

European Communities

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Working Documents

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REPORT

drawn up on behalf of the Committee on Budgets
on the Draft General Budget of the European
Communities for the financial year 1983

Section III - Commission

as modified by the Council

Rapporteur: Mr R. JACKSON

PE 81.957/fin.

On 22 November 1982, the Council acted on the draft general budget of the European Communities for the financial year 1983, Section III - 'Commission', as amended and modified by Parliament at its sitting of 28 October 1982.

The Committee on Budgets considered the draft budget as modified at its meetings of 29-30 November, 1 December and 6, 7 and 8 December 1982.

After reinstating in full or in part some of the amendments modified by the Council, the committee adopted the following motion for a resolution by 14 votes to 4 with 0 abstentions at its meeting of 7 December 1982.

Present: Mr Lange, chairman; Mr Notenboom, vice-chairman; Mrs Barbarella, vice-chairman; Mr R. Jackson, rapporteur; Mr Adam, Mr Adonnino, Mr Baillet, Mr Barbagli, Mr Bonde, Mrs Boserup, Lord Douro, Mr Fich, Mr Gouthier, Mrs Hoff, Mr Kellett-Bowman, Mr Louwes, Mr Newton Dunn, Mr Price, Mr Protopapadakis, Mr Saby and Mrs Scrivener.

C O N T E N T S

	<u>Page</u>
A. MOTION FOR A RESOLUTION	5
B. EXPLANATORY STATEMENT	10
C. TABLE OF VOTES OF THE COMMITTEE ON BUDGETS AT ITS MEETING OF 6 DECEMBER 1982	30

The Committee on Budgets hereby submits to the European Parliament the following motion for a resolution together with explanatory statement:

MOTION FOR A RESOLUTION

on the Draft General Budget of the European Communities for the financial year 1983, Section III - 'Commission' as modified by the Council

The European Parliament,

- A. - having regard to the Draft Budget (Doc. 1-700/82) as amended and modified by Parliament during the first reading on 28th October and modified by the Council on 22nd November 1982 (Doc. 955/82),
- B. - recalling its Resolution of 22nd April 1982 on "Guidelines for the 1983 Budget"⁽¹⁾ in which Parliament set out in detail its priorities for the coming year, and its Resolution of 8th July 1982⁽²⁾ on the Preliminary Draft Budget in the light of Parliament's Guidelines,
- C. - recalling its Resolution of 25th October 1982 on the Draft General Budget of the European Communities for the financial year 1983 (Section III - Commission), in which Parliament gave its opinion on the Draft Budget and justified the proposed modifications and amendments which it adopted,
- D. - having regard to the results of the meeting of 22nd November 1982 between a delegation from Parliament and the Council in the framework of the budgetary cooperation procedure,
- E. - having regard to the report of the Committee on Budgets (Doc. 993/82) and the amendments adopted by Parliament,

(1) OJ C125 of 17.5.82, p. 119

(2) OJ C238 of 13.9.82, p. 59

WITH REGARD TO THE FIGHT AGAINST UNEMPLOYMENT

1. Approves the Council's expansion of the Social Fund (increase of 48% in payments over 1982⁽¹⁾) in line with Parliament's priority for action against unemployment, especially as it affects young people; but considers that a higher level of commitment appropriations should have been provided so as to sustain the future continuing growth of the Fund;
2. Notes the increased appropriations for the Regional Fund (increase of 17% in payments over 1982⁽¹⁾); regrets that Council has still not acted on the Commission's proposals for the revision of the Regional Fund regulation; condemns Council's rejection of the amendments which made provision for integrated programmes and provided further aid to the Mediterranean regions of the Community;

WITH REGARD TO THE FIGHT AGAINST WORLD HUNGER

3. Regrets that Council has not responded to the high priority which Parliament attaches to the fight against hunger in the world (increase of only 9% in payments for Title 9 over 1982⁽¹⁾); and accordingly resolves to devote the greater part of its remaining margin to enhancing the Community's contribution to the fight against world hunger and for development and cooperation;

WITH REGARD TO THE DEVELOPMENT OF COMMUNITY POLICIES

4. Regrets that Council has rejected or reduced most of Parliament's amendments designed to provide for the development of Community policies in the fields of energy, research, investment and industry, but notes with satisfaction that the Council has accepted Parliament's amendment for preparatory work on the ESPRIT programme; can only conclude with astonishment that, in spite of its commitments in respect of the "Mandate", Council is content to let the Community's

(1) Initial budget figures

contribution to these important areas of policy stagnate during a period in which they should be expanding; reiterates its repeated calls for new legislation to be urgently adopted in these important sectors so that in future the budget can reflect the importance which Parliament attaches to them;

5. Notes that yet again Council has rejected out of hand Parliament's requests for budgetization of borrowing and lending operations, and for the European Development Fund; is concerned that Council does not even acknowledge that the Budgetary Authority should have the information available through the budget to assess the nature of the guarantees for lending which are provided by the Community budget;
6. Considers that the new amounts proposed by Council for environmental, consumer protection, cultural and education policies are inadequate, especially in the light of the modest claims which these policies make on the budget; and resolves to restore increased appropriations for these sectors;
7. Notes that Council has accepted several of Parliament's amendments relating to the administrative section of the budget, particularly where these decrease expenditure, but does not appear to have given serious consideration to Parliament's detailed proposals on staff; condemns what seems to be the emerging Council practice of leaving to Parliament the task of providing for the growth of the administrative budgets of the institutions; resolves nonetheless to restore its proposals for Commission personnel;

WITH REGARD TO COMPULSORY EXPENDITURE

8. Expresses its particular concern at the Council's total rejection of Parliament's modifications arising from its detailed examination of the appropriations for EAGGF Guarantee expenditure, and of the proposals made by Parliament for legislative changes to control the expected rise in these appropriations; remarks that so long as Council fails to come to terms with this issue, it cannot expect Parliament to take seriously its repeated references to the need for restraint in the growth of Community expenditure in the light of budgetary constraints in the Member States; repeats its view that the principal means of permanently controlling Guarantee expenditure 'lies in the termination of open-ended and unlimited price guarantees'¹, and regrets that the 1983 budget reflects no further progress in this direction;

WITH REGARD TO PARLIAMENT'S SECOND READING
AND THE ADOPTION OF THE 1983 BUDGET

9. Affirms once again that shifts of appropriations in 1982 from the compulsory to the non-compulsory sector, by whatever means, are taken into account in calculating Parliament's margin of manoeuvre in 1983; and notes that the Commission shares this view; records in this connection that it approves the allocation of the payment appropriations which Council established in its deliberations on Transfer 30/82;
10. Concludes on this basis that it can therefore dispose of at least a further 140 m ECU in payments and 178 m ECU in commitment appropriations, and will amend the draft budget accordingly;

¹ Guidelines Resolution, para. 44, OJ C 125 of 17.5.82, p. 126

11. Believes that, in the circumstances pertaining to the 1983 Budget, a doctrinal quarrel between the Institutions making up the budget authority would be unnecessary and damaging and therefore hopes that this can be avoided; notes that, on an overall assessment, Council has shown greater willingness this year to take into account the specific views and priorities of its partner-authority, at least with respect to non-compulsory expenditure; and concludes that the Community can look forward this year to the adoption and implementation of the 1983 Budget within the timetable laid down in the Treaty, and in a spirit of cooperation and mutual confidence between the Institutions;
12. Affirms that, in establishing the level of expenditure in the Budget for 1983, it also determines the level of revenue and fixes the rate of value added tax;
13. Instructs its President to forward this resolution to the Commission and the Council.

EXPLANATORY STATEMENTANALYSIS OF COUNCIL'S TREATMENT OF PARLIAMENT'S FIRST READING
MODIFICATIONS AND AMENDMENTS

1. The principal characteristics of Parliament's decisions taken at its special budgetary session were: (i) their consistency with the Guidelines Resolution⁽¹⁾ and the Resolution on the Preliminary Draft Budget;⁽²⁾ (ii) a determination to encourage greater control in agricultural guarantee spending; (iii) the relatively small increase proposed by Parliament over its margin for payments.
2. Council was thus presented with a package of amendments which was coherent, moderate, forward-looking, which established a clear set of priorities, and which was, moreover, consistent with positions also adopted at various times by Council.
3. Parliament was therefore hopeful that Council would find itself able to accept its proposed modifications and amendments. What in fact has happened?

With respect to compulsory expenditure

4. Parliament devoted considerable attention to compulsory expenditure. Its purpose was to exercise the powers invested in it by the Treaty in respect of this sector in a responsible manner. It therefore submitted a package of modifications to Council on agriculture guarantees which (i) reduced the appropriations on certain lines and shifted the appropriations to a reserve chapter, Chapter 29, within the Guarantee section; (ii) increased the appropriations on certain lines and compensated the increase from Chapter 29; (iii) shifted appropriations out of the Guarantee section to lines providing for agricultural Guidance and for the Regional Fund. In every case where the Parliament reduced appropriations in agriculture it had previously examined the record of spending on these lines and observed that, while these lines had been consistently overfunded over a number of years, no financial consequences had been drawn in the 1983 Draft Budget.

⁽¹⁾ OJ C 125 of 17.5.82, p. 119

⁽²⁾ OJ C 238 of 13.9.82, p. 59

5. Council has rejected all of Parliament's proposed modifications which have financial implications. (The two modifications which it accepted concern the interchange of Titles 3 and 4 - a presentational change established by Parliament in the 1982 Budget, reaffirmed in the Guidelines Resolution and accepted in the annex to the Joint Declaration - and a minor change of heading for an item in the Guidance sector.) The justification for the rejection of Parliament's proposed modifications given by Council was that it was confident of the forecasts of expenditure made by the Commission. This confirms that Council did not undertake a detailed examination of Parliament's proposals, which were based on the record of the failure of the Commissions forecasts made in previous years. So long as Council is unwilling to engage in a serious dialogue with Parliament about the cost of agricultural guarantees there can be no substance in Council's pose as the guardian of budgetary prudence and restraint in the Community.

6. Council's unwillingness to engage in a serious dialogue was manifested not only in the lack of detailed consideration of the modifications outlined above - which were hardly drastic in transferring around 1 per cent of the EAGGF Guarantee sector to a reserve - but also in rejecting modifications aimed at stimulating legislative changes in certain surplus sectors: it is quite clear that these are needed and Council itself adopted certain limited measures earlier in 1982.

7. The Rapporteur considers that Parliament should pay special regard to the reasons given by Council for rejecting Parliament's modifications Nos. 596 and 617, which were designed to propose legislative changes by addressing their budgetary dimensions - as provided in the Joint Declaration of 30th June 1982. In rejecting these amendments Council argues that it cannot accept that its legislative power can be prejudiced by means of remarks in the budget.

The Rapporteur believes that this comment from the Council in this context constitutes an inadmissible unilateral interpretation of Section IV(3)(c) of the Joint Declaration of 30th June - which commits Council to use its best endeavours to adopt a regulation by the end of May at the latest, where appropriations for significant new Community actions have been entered in the budget in advance of the adoption of the framework legislation. As Council thus accepts that the entry of amounts in the budget can act as a stimulant to legislation, it cannot be reasonable to reject Parliament's attempt to influence the legislative process by means of an amendment to the remarks - which elucidate, as in the case of the proposed modifications in question, the proposed changes to the amounts entered in the budget.

The "hybrid" amendments

8. Certain amendments adopted by Parliament compensated increases in non-compulsory expenditure by reductions in compulsory expenditure on lines where there was a consistent pattern of over-provision in the past; the reallocation of the funds was aimed at providing aid to certain regions or sectors in a more efficient way than at present.

Council's response to this imaginative extension of Parliament's budgetary competence has been to reject all the amendments and to "reserve its legal position entirely on the idea of 'compensation' between CE and NCE lines". The Rapporteur believes that Parliament should reaffirm its right to effect such hybrid transfers which make possible the enhancement of Community policies without causing any increase in the total tax burden.

9. Scant consideration also seems to have been accorded by Council to Parliament's proposed modifications in other sectors such as food aid, reimbursements to Member States and the Guidance sector. While Council plays an active part in the determination of appropriations in the non-compulsory sector, it is clearly not prepared to allow Parliament the same role in the compulsory sector. The lack of information and reasoned argument in Council's replies to Parliament's proposed modifications and amendments applies not only to the agricultural sector but also to borrowing and lending operations, for example. Parliament tried hard this year to analyse the budgetary presentation of these operations and to make constructive suggestions to improve it.

With respect to non-compulsory expenditure

10. Parliament adopted amendments to Section III at its First Reading which amounted to 1439 mECU in commitments and 683 mECU in payments. Of these totals, Council has accepted amendments which amount to 418.5 mECU in commitments (29 per cent of Parliament's claims) and 324 mECU in payments (47 per cent). The sums accepted were allocated as follows:-

<u>Sector</u>	<u>Commitments</u> (mECU)	<u>Payments</u>
Social Fund	248.5 (59%)	192.6 (59%)
Regional Fund	100 (24%)	80 (24.6%)
Energy/Research	14 (3.3%)	4.65 (1.4%)
Industry	12.75 (3%)	8.75 (2.7%)
Hunger in the world/cooperation	30.2 (7.2%)	20.2 (6.2%)
Transport	5 (1.2%)	10 (3.1%)
Other	8.05 (1.9%)	7.95 (2.5%)

11. Clearly, although the total amounts accepted by Council are radically unsatisfactory, the allocation demonstrates some concern to respect Parliament's priorities as established in its resolutions of April and July.

The Social Fund

12. Council has allocated a substantial proportion of its additional appropriations to the Social Fund, but it has allocated these funds in a manner which departs from the pattern established by Parliament.

Article/ Item	Title	EP Amendment		Council Decision	
		C	P	C	P
6010	Young people	276	92	124.25	96.3
6011	" "	52	17.5	124.25	96.3
6012	" "	1	1	-	-
603	Migrants	24	8	-	-
605	Women	6.92	13.25	-	-
606	Elderly	p.m.	p.m.	-	-
6100	Regions	330	104	-	-
6101	Undertakings	4	1.3	-	-
6102	Technical progress	48	16	-	-
611	Handicapped	55	18.4	-	-
620	Studies	2	-	-	-
TOTAL	E.S.F.	798.92	268.45	248.5	192.6

13. This table shows that Council has exercised a right of budgetary initiative which, it had been previously assumed, was not open to it at this stage of the procedure; it has increased the appropriations for Item 6011 beyond the amount provided in the amendment submitted by Parliament, and indeed beyond the amount proposed by the Commission in its Preliminary Draft. On this occasion Council has exercised this initiative in a direction of which Parliament would approve - schemes to assist the young unemployed - but on another occasion it may seek to use it in a direction contrary to Parliament's wishes. It may, therefore, be worth recording that Parliament may redistribute Council's increases as it wishes, in the non-compulsory sector, within the limits of the amendments it adopted at its first reading. In cases where Council increases the amounts proposed in Parliament's amendments, Parliament shall view such increases as having the character of proposals - which it is of course free to accept or reject after consideration. Such proposals to exceed the amounts fixed in Parliament's amendments seem to the Rapporteur to be changes analogous to changes which Council wishes to make to the draft budget and which the Council should effect by means of an amending letter.

14. The Rapporteur considers, however, that, overall, with respect to the Social Fund the decisions taken by Council represent a considerable success for Parliament. In its Guidelines Resolution in April, Parliament called upon Council to work with it to achieve a considerable increase in the size of the Social Fund. In July it went further and called on Council to enter 2,500 mECU (in commitments) for the Social Fund in its Draft Budget. Council did not follow Parliament's recommendation and instead reduced the Commission's proposal to 1442 mECU. This absence of cooperation from Council has in the event made it impossible to attain Parliament's objective of 2,500 mECU; and Parliament therefore regretted the low level of increase (16 per cent in commitments and 27 per cent in payments) in relation to 1982 in its Resolution on the Draft Budget. ⁽¹⁾ However, the new amounts adopted by Council for the Social Fund imply increases of 26 per cent in commitments and 38 per cent in payments over the amounts made available in 1982. And although the new figures established by Council fall short of the commitment appropriations proposed by the Commission in the Preliminary Draft by 109.5 mECU they exceed the payment appropriations by 147.6 mECU.

Chs. 60/61/62	1982 Budget	1983 PDB	1983 DB	EP First Reading	New Total	Percentage Increase Over 1982	Council 2nd Reading	New Total	Percentage Increase Over 1982	
Payments	975.8	1264.5	1155.4	1270.45	1425.85	+ 46.12	192.6	1348.0	38.14	
Commit- ments	1347.3	1800	1442	797.92	2239.92	+ 66.25	248.5	1690.5	25.47	
		* Including transfers								

15. The result of this decision has, however been a radical dislocation of the normal relationship between commitment and payment appropriations. The Rapporteur would suggest, therefore, that any further increase in the Social Fund should be mainly in commitment appropriations only. (It should be recalled that payment credits of 64.5 mECU are entered in Chapter 100.)

16. At its meeting of 6 December 1982 the Committee on Budgets voted to increase the appropriations accorded to Article 60⁷ (Measures for Women) by 6 mECU in commitments and 2.5 mECU in payments;

(1) PE 81.132, p. 63

The Regional Fund

17. The table demonstrates the evolution of the Regional Fund as a whole during the 1983 budgetary procedure.

50/51	1982 Budget	1983 DB	EP First Reading	New Totals	Percentage Increase	Council 2nd Reading	New Totals	Percentage Increase Over 1982
Payments	1075	1175	122.8	1297.8	+ 10.5	+ 80	1255	+ 16.7
Commitments	1759.5	1910	178.3	2088.3	+ 9.3	+ 100	2010	+ 14.2
		* Including transfers						

Parliament's enthusiasm for the Regional Fund has been tempered by its impatience with Council over the revision of the Fund, on which it gave an opinion in April.⁽¹⁾ But in its Resolution on the Draft Budget it considered that the annual increases proposed by Council (8.6 per cent in commitments and 9.3 per cent in payments) were unsatisfactory. The amendments accepted by Council bring these figures to 14.2 per cent in commitments and 16.7 per cent in payments.

These figures do not seem to the Rapporteur to match the political priority which Parliament attaches to the development of this Fund. Yet account should also be taken of the ability to spend additional funds. The Commission has proposed⁽²⁾ that all the remaining appropriations not spent in 1981 and carried over to 1982 shall be transferred from the non-quota to the quota section. This implies that few of the 1982 non-quota appropriations (90.5 mECU in commitments and 60 mECU in payments) will be used in 1982 and will be carried over to 1983. This, combined with the appropriations for 1983 in the Draft Budget, will render appropriations of 191 mECU in commitments and 139 mECU in payments for 1983 for the non-quota section.

18. The quota section has benefited from an increase of 95 mECU in commitments and 76 mECU in payments, bringing the appropriations to 1909.5 mECU (+14% over 1982) in commitments and 1176 mECU in payments (+16%).

⁽¹⁾ OJ C 125 of 17.5.82, p. 108

⁽²⁾ Transfer 44/82, COM (82) 752 final

Integrated Actions (Ch. 54) and Mediterranean Programmes (Ch. 55)

19. Integrated actions were strongly supported by Parliament in its Resolutions on the Budget: it voted two amendments relating to preparatory studies (2 mECU) and the measures in the framework of integrated actions (16 mECU in commitments and 8 mECU in payments). Both of these amendments have been rejected by Council, and the 1983 Budget now contains only 16 mECU for the substantive article placed in Chapter 100.

20. Parliament has consistently stressed the need for the Community to do more for its Mediterranean regions both to develop the regions of the existing members and to prepare the way for enlargement of the Community. This emphasis was reaffirmed in Parliament's Guidelines Resolution and Resolutions on the Preliminary Draft and Draft Budgets, and in the amendments adopted in October. The Council has rejected the three amendments which Parliament adopted.

Article	Title	Commitments	Payments
550	Preparation of Integrated Programmes	10	10
551	Community Operations	1	1
552	Operating Funds	p.m.	p.m.

The Council comments that it regards Parliament's proposals on the Mediterranean programmes as "premature".

21. At its meeting of 6 December 1982, the Committee on Budgets voted to increase the payment appropriations accorded to the Quota Section of the Regional Fund by 4 mECU, to increase funds for studies for integrated operations by 1 mECU and to accord 8 mECU to the Mediterranean programmes;

22. This sector has been accorded high priority by Parliament throughout the budget procedure, although Parliament has also expressed its concern at the poor management of food aid. At its first reading Parliament expressed its desire to do more to fight hunger in the world, by voting increases of 52 mECU in Food Aid, and of 125.5 mECU in commitments and 91 mECU in payments for other action in favour of the developing countries. The Council's response to these amendments has been bitterly disappointing: an increase of merely 25,000 ECU for better control of food aid; an increase of 20.2 mECU in commitments and 10.2 mECU in payments for aid to non-associated developing countries. The following tables show the general picture for Title 9:-

Title 9	1982 Budget	1983 DB	EP 1st Reading	New Total	Percentage Increase Over 1982	Council 2nd Reading	New Total	Percentage Increase over 1982
Payments	944.8	865.3	159.4	1024.7	+ 8.4	+ 32.225	897.525	- 5
Commitments	1085.9	978.3	201.7	1180	+ 8.7	+ 32.225	1010.525	- 7

Ch. 92 : Food aid and food projects in place of food aid

Non-Disassociated	503.6	531.4	55.55	586.95	+ 16.6	0.025	531.425	5.5
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Ch. 93 : Financial and technical cooperation with non-associated dev. countries

Payments	177.6	123.6	21.3	144.9	- 18	10.2	133.6	- 24
Commitments	256.1	209.6	53.8	263.4	+ 2.8	20.2	229.8	- 10

* Including transfers

23. It is clear that the increases accorded fall short of reflecting the priority given by Parliament to the fight against hunger in the world. The Rapporteur accordingly considers that Parliament should devote a substantial portion of the sums remaining in its margin to this sector so as to compensate for Council's failure to make any serious contribution to these important programmes.

24. Council accepted the creation of three important new articles in this section - Article 929 (Food projects in place of food aid), Article 952 (Special aid for Lebanon and Article 958, (Special scheme to combat hunger in the world). The former article had been entered in the Preliminary Draft Budget with a token entry but was deleted by Council when it established the draft. Parliament deplored this deletion in its Resolution and restored the line with an appropriation of 500,000 ECU. Although this sum has been deleted, the line has been retained and Parliament's pressure has again made possible the creation of a new policy in this important area. Moreover, Council has provisionally accepted the classification of the new lines as non-compulsory expenditure. The legal bases for the articles have not yet been proposed; but the entry of a modest amount in Article 929 will, under the terms of the Joint Declaration of 30 June, oblige the Commission to come forward with such proposals by the end of January, and oblige

Council and Parliament to endeavour to adopt a regulation by the end of May. The Rapporteur recommends that Parliament should do this at its second reading. Article 952 was accorded a token entry in the amendment which Parliament adopted. The credits of 10 mECU for the special scheme (Article 958) have been placed in Chapter 100.

25. On 6 December 1982, the Committee on Budgets voted to increase the appropriations accorded to Title 9 (Cooperation with Developing and Other Non-Member Countries) by 90 mECU in payments and 99 mECU in commitments;

Energy and Research

26. The tables show a drop in commitments for the energy sector in relation to the figures for 1982 and a rise of only 6.6 per cent for the research sector, signifying a reduction in real terms.

Energy - Chs 70/71	1982 Budget*	1983 DB	EP 1st Reading	Council 2nd Reading	New Total	Percentage Increase
Payments	49.26	57.718	20.4	1	58.8	+ 19.9
Commit- ments	67.01	42.795	74.9	5	47.8	- 28

Research- Chs 72 & 73	1982 Budget*	1983 DB	EP 1st Reading	Council 2nd Reading	New Total	Percentage Increase
Payments	347.71	411.017	19.8	3.65	414.7	+ 18
Commit- ments	410.426	425.715	30.8	9	434.7	+ 5.9

* Including transfers

It still seems that the Council envisages a contraction in the Community's future activities in this strategically important sector. Nevertheless, the increase in payments is not ungenerous when viewed in relation to the past record of utilisation (for the energy sector only 1.4 per cent of credits were used in 1981). The Rapporteur would suggest that Parliament accord sufficient appropriations to the energy sector to ensure at least a positive increase over 1982. Such an increase is justified politically - but it will be necessary for the Commission to improve its utilisation of these funds. Figures supplied by the Commission at the end of October showed that less than 30 per cent of the available appropriations for 1982 had thus far been committed. If Parliament accords a sizeable part of its remaining margin to this sector it will expect the Commission and the Council to make every effort to improve the use of these funds. The implementation record of the research sector, on the other hand, is rather good.

27. The results of the Energy and Research Councils held in November - and of which much was expected - were disappointing. This perhaps suggests that there is a real lack of political will to further develop these programmes. However much Parliament deplores it, this fact has to be taken into account in setting our budgetary priorities.

28. At its meeting of 6 December 1982, the Committee on Budgets voted to increase the funds accorded to the Energy Sector by 7.9 mECU in payments and 31 mECU in commitments;
Industrial Policy (Ch. 77)

29. The treatment of industrial policy has been the subject of criticism from Parliament throughout the budgetary procedure - e.g. in noting that the commitment appropriations proposed by the Commission in its Preliminary Draft were substantially lower than those for 1982. This was explained by the Commission as resulting from the commitment in one year of the entire sum of 40 mECU allocated to Item 7710 - Community operations for developing micro-electronics technology. Clearly, allowance has to be made for such factors, but the effect would be less marked if the Community's industrial policy was evolving rapidly on the lines Parliament has suggested.

Ch. 77	1982 Budget	1983 DB	EP 1st Reading	Council 2nd Reading	New Total	Percentage Increase over 1982
Payments	29.95	35.256	+13.23	+ 8.65	44.006	+ 47
Commitments	56.95	25.406	+27.3	+ 12.75	38.156	- 33

30. Parliament's proposals at its First Reading were modest and covered such important matters as a scheme to encourage productive investment through interest rate rebates (3 mECU) and various measures to improve knowledge of foreign markets. Council accepted Parliament's amendment which provided 11.5 mECU in commitments and 7.5 mECU in payments for the ESPRIT programme.

Transport Policy

31. The Commission's proposals for the transport sector were amongst the most encouraging aspects of the Preliminary Draft - but Council, in the Draft Budget, deleted all the appropriations allocated to this sector. Parliament reinstated the commitment appropriations (50 mECU) but took a less sanguine view than the Commission on payments and restored only 15 mECU. Council has now reflected further on the need to initiate a Common Transport Policy and has at Second Reading accepted 5 mECU in commitments and 10 mECU in payments. It should be noted that the 1982 Budget contained 10 mECU in commitments only, entered in Chapter 100.

The Rapporteur considers that the political importance of these measures for Parliament is so great that the appropriations should be further increased.

32. At its meeting of 6 December 1982, the Committee on Budgets voted increases of 10.05 mECU in commitments and 3.05 mECU in payments for transport measures;
Environmental Sector

Chapter 66	1982 Budget	1983 DB	EP 1st Reading	Council 2nd Reading	New Total	% Increase Over 1982
Payments	10.8	8.545	+ 7.621	+ 1.045	9.59	- 11
Commitments	13.3	7.645	+ 13.671	+ 1.045	8.69	- 35

33. The absence of a coherent policy on the environment at Community level is reflected in the budgetary presentation of this policy which is spread thinly over a large number of budget lines. Accordingly, Parliament submitted twenty amendments for relatively small amounts. Council has satisfied only a few of Parliament's claims in respect of this sector despite the support given by Parliament to the expansion of Community environmental efforts and the practical benefits which will accrue from greater harmonization and Community cooperation. In particular, it has ignored Parliament's call for the early expansion of the "Environmental Fund" (Items 6610 to 6614).

34. At its meeting of 6 December 1982, the Committee on Budgets voted to increase the funds for Chapter 66 (Protection of the Environment and Consumers) by 4 mECU and by 514,000 ECU for various public health programmes;

Cultural Action and Education

35. As often occurs in the budgetary procedure, the less-developed policies are treated especially badly. Parliament submitted a large number of amendments to both the operational and the administrative sections of the budget to expand small information programmes, and youth exchanges, and to develop the activity of the Community in promoting cultural objectives. Almost all of these amendments have been rejected: the two amendments accepted by Council without alteration provide an increased financial contribution to research projects at the European University Institute in Florence, and increase the appropriation for subsidies to higher education institutions. One other amendment was accepted for a reduced amount, (only 60,000 ECU) as a contribution towards financing the conservation of the architectural heritage.

36. The Rapporteur considers that, in view of the small cost of restoring the cultural appropriations, and of the importance of the imaginative schemes which they will finance, most of the amendments and funds should be restored at second reading.

37. None of Parliament's amendments for a total increase of just over 5 mECU relating to the measures on education and training covered by Chapter 63 of the budget have been accepted. The principal amendments were 1.955 mECU for the implementation of the education programme and 2.15 mECU for "Preparation of young people for working life". The remaining million was spread over the various training programmes and to increase the subsidy to the Berlin Centre for the development of vocational training.

38. At its meeting of 6 December 1982, the Committee on Budgets voted to add 2.811 mECU to Chapter 63 (Education and Vocational Training) and 1.964 m ECU to the appropriations for cultural measures:

Commission staff and administrative expenditure

39. Council accepted two amendments; one unmodified and the other for a lesser amount, which reduced expenditure on General Publications and on the Official Journal. They did not, however, accept the amendments on Articles 250 and 251 which placed 2 mECU, in each case, of

the appropriation in Chapter 100, pending the outcome of an investigation of these consultation and advisory committees by Parliament's Committee on Budgetary Control. (It should be recalled that these articles finance many of the Committees through which Council meddles in the Commission's power to execute the budget and frustrate the development of policies whose extension Parliament supports and for which it has voted additional funds.) Council accepted Parliament's amendment providing appropriations for the construction of an office building for the Commission on land to be purchased in Brussels and for which funds were granted by way of Transfer No. 30 of 1982.

40. It is not satisfactory that a situation should evolve between Council and Parliament by which Council abdicates its responsibility for the personnel and administrative budgets of the other institutions, leaving Parliament to support their development from its share of the margin. The Rapporteur fears that this may be the situation now facing Parliament. He recommends that Parliament's first reading amendments to this section of the Commission's budget should be restored: but he believes that this question of the treatment of this section of the budget by the two branches of the budget authority should be submitted to a joint discussion between the three Presidents, as provided by the 30 June Joint Declaration.

41. At its meeting of 6 December 1982, the Committee on Budgets voted to restore the amendments on staff, and the unsatisfied amendments on administrative matters, which it adopted at its First Reading;

Borrowing and Lending

42. Council rejected all of Parliament's amendments on borrowing and lending operations. Several of these concerned the overriding need to stimulate investment and promote employment: an expansion of the New Community Instrument, interest rate subsidies for industrial investment, and guarantees on EIB lending to industry within the Community. Parliament also looked carefully at the information given in the budgetary documents to ensure that this gave a comprehensive picture and allowed effective budgetary scrutiny: a notable deficiency is the lack of information to support the guarantee in the budget for EIB lending to Mediterranean countries. Parliament also re-established the borrowing and lending operations as Part II of the budget, rather than an annex for information. Although Council and Parliament have not yet reached agreement on how borrowing and lending operations should be presented in the budget, Council did undertake in 1980 to consider and discuss the information provided on these operations. Its response to Parliament's proposals on promoting investment (in conformity with Council's own statements) and to correct clear deficiencies in presentation is puzzling and disappointing.

The determination of Parliament's margin

43. The dispute on classification which took place at the end of the 1982 budget procedure has not, and in the Rapporteur's view will not, recur. By and large the two institutions have respected the classification of budget items annexed to the Joint Declaration.⁽¹⁾ The Rapporteur considers that the few points on which the Institutions differ can be resolved in the framework of the Joint Declaration of 30th June.

44. For the final stages of the 1983 Budget the central question is whether or not transfers effected in 1982 from the compulsory to the non-compulsory sector should be included in the basis of assessment for the calculation of Parliament's margin of manoeuvre in 1983. The Commission supports Parliament's argument on the point of principle, but - possibly in an effort to appear conciliatory to Council - it has excluded certain sums whose effects on the margin it considers could be disputed. The following table illustrates how the three institutions arrive at their respective positions:

(1) OJ C 194 of 28.7.82

	Position of Council		Position of Commission		Position of Parliament	
	C	P	C	P	C	P
(1) INITIAL LEVEL OF NCE IN 1982 BUDGET	5608.68	4414.79	5608.68	4414.79	5608.68	4414.79
(2) NEW LEVEL OF NCE IN 1982 BUDGET - Including transfers authorized by the budgetary authority under the provisions of Article 21 of the Financial Regulation	(as above)		5861.47	4627.58	5881.83	4687.94
			The Commission excludes 20.3 mECU in Transfer 8/82 and 40 mECU in payments included in the figure approved by Council for Transfer 30/82.			
(3) DRAFT SUPPLEMENTARY AND AMENDING BUDGET No. 2 FOR 1982	(as above)		(as above)		?	?
(4) APPLICATION OF MAXIMUM RATE (11.8%) TO BASIS OF ASSESSMENT	661.82	520.94	691.65	546.05	694.06	553.18
(5) E.P. BASIC MARGIN	330.91	260.47	345.83	273.03	347.03	276.59
(6) LEVEL OF NON-COMPULSORY EXPENDITURE IN THE DRAFT BUDGET	5978.60	4775.73	5978.60	4775.73	5978.60	4775.73
(7) INCREASE OF (6) OVER (2)	369.93 (+ 6.6%)	360.9 (+8.18%)	117.13 (2%)	148.14 (3.2%)	46.77 (+1.65%)	117.79 (+1.87%)
(8) MARGIN FOR EUROPEAN PARLIAMENT (4) - (7); or (5) if greater	330.91	260.47	574.5	397.9	597.28	465.38
(9) COUNCIL'S SECOND READING	419.07	324.72	419.07	324.72	419.07	324.72
(10) MARGIN REMAINING FOR E.P. AT ITS SECOND READING (8) - (9)	-	-	155.43	73.18	178.21	140.67

45. Thus the position at this stage of the procedure is that Council takes the view that Parliament has exhausted its margin, and that it cannot autonomously increase the total of non-compulsory expenditure at its Second Reading. Parliament, however, contends that it can increase non-compulsory expenditure by at least a further 178.2 mECU in commitments and 140.6 mECU in payments before any increase in the 'maximum rate' is necessary. And the Commission considers that Parliament can dispose of a further 155 mECU in commitments and 73 mECU in payments.

46. The Council's interpretation of the budgetary provisions of the Treaty and the Financial Regulation has thus left it isolated. The dispute turns on the interpretation of Article 203(9) of the Treaty which states that "a maximum rate of increase in relation to the expenditure of the same type to be incurred during the current year shall be fixed annually for the total expenditure other than that necessarily resulting from the Treaty or from acts adopted in accordance therewith". Council contends that the phrase "in relation to the expenditure of the same type to be incurred during the current year" excludes transfers made in the course of the budget year. While it accepts that shifts of expenditure from the compulsory to the non-compulsory sector effected by means of either a supplementary or an amending budget would be included, it argues that transfers fall under the head of the implementation of the budget.

47. The Rapporteur considers that the definition of non-compulsory expenditure which comes closest to the Treaty provision is the amount in the initial budget, together with any shifts resulting from either supplementary/amending budgets or transfers, or both.

48. The purpose of effecting a transfer is, after all, to take resources from a sector where it has become evident that the appropriations are no longer required and make them available to a sector where there is a need for additional funds to cover "expenditure to be incurred" during the current year. Moreover, the complex procedure laid down in the Financial Regulation for the authorization of these transfers approximates to the procedure for the authorization of the budget rather than to those for the implementation of the budget. If the implementation of the budget is taken to mean the application of the procedures for translating the estimates of expenditure entered in the budget into amounts actually committed and spent then transfers clearly do not form part of such procedures; like funds initially entered in the budget, appropriations transferred are not always subsequently implemented.

49. There is a related argument concerning the presentation of transfers carried out in 1982 in the column for 1982 appropriations which appears in the 1983 Budget. In its Preliminary Draft Budget for 1983 the Commission included in the figures for 1982 appropriations all transfers agreed before 30th April 1982. In its Draft Budget Council replaced these revised 1982 figures with the amounts in the 1982 Budget as adopted, and for practical reasons Parliament did not restore the Commission's

presentation at its first reading. In justifying its position on this presentational point, Council argues that the relevant text - Article 16(b) of the Financial Regulation: "The budget shall show ... the appropriations made available for the preceding financial year"- excludes transfers. Although accepting the practical difficulties of including transfers at the various stages of the budgetary procedure, Parliament should - in view of the wider argument which has developed - rebut Council's interpretation: funds transferred clearly fall within the category of 'funds made available'.

50, The Parliament's position is supported in principle by the Commission, which has presented its view in the introduction to the Preliminary Draft of the Supplementary and Amending Budget No. 2 for 1982. The Commission's calculation of the "assiette" does not, however, take into account Transfer 8/82 (for 20.3 mECU) as Council had informed the Commission during discussions on the first Preliminary Draft Supplementary Budget for 1982 that it disputed the classification of the new item to which the funds were to be transferred (Item 6911). However, as a supplementary draft budget was not established, Item 6911 does not in fact exist, and the funds were in the event transferred to Article 691 - which is classified as non-compulsory expenditure in the annex to the Joint Declaration. It seems to the Rapporteur, therefore, that the Commission's arguments for excluding this transfer from its calculations are weak.

51. A second issue is more complex and relates to the procedure for approving transfers from compulsory to non-compulsory expenditure. The relevant provision of the Financial Regulation⁽¹⁾ states that, if either branch of the budgetary authority reduces the amount of the transfer, it is the lower amount established which shall stand. Parliament approved Transfer 30/82 as a whole in the form proposed by the Commission, whereas Council effected certain changes. In respect of Item 6100 (E.S.F.), the Commission requested additional commitment appropriations only (+105 mECU) but did not request any payment appropriations (it placed the equivalent amount in Chapter 100). While approving only 40 mECU in commitments, however, the Council also placed 40 mECU in payments on the line (as it considered that lines which were

(1) Article 21 of the Financial Regulation (OJ L356 of 31.12.77)

originally non-dissociated could not be split up in the manner proposed by the Commission). The Commission has taken the view that the amount authorized for payments is the lower amount (zero) approved by Parliament and has therefore excluded the 40 mECU from their calculations. The Rapporteur, however, considers that Parliament should work on the basis of the figures approved by the Council to which Parliament implicitly gave its approval.

52. Looking at the overall picture, the Rapporteur considers that Parliament has a sound and defensible position on the doctrinal issues connected with the effect of Transfers Nos. 3, 8 and 30 of 1982 on the "assiette" for 1983. Nevertheless, he does not consider that Parliament should insist upon obtaining agreement with the Council this year on this doctrinal point (unfortunately it is unlikely that the possibility of effecting savings in the compulsory sector will recur for some time). Parliament's objective should rather be to obtain a 1983 Budget whose overall amount corresponds on a pragmatic basis more or less to the amount which would be yielded if Parliament's doctrine were to be accepted : it is to be hoped that this willingness to agree to disagree upon the doctrinal point will make it possible for Council and Parliament to reach agreement upon the 1983 Budget within the timetable laid down in the Treaty.

53. If this approach is adopted by Parliament, it should be clear that, whatever the overall figures which Parliament may add to the Budget at the time of its adoption, it should not be taken to imply any weakening of its position on the doctrinal issue in dispute with Council - or indeed with the Commission.

The conciliation procedure

54. In the course of the 1983 budgetary procedure Parliament has met with the full budget Council on two occasions: in July to exchange views about the Draft Budget which Council was about to establish, and in November to debate the amendments and proposed modifications which Parliament had adopted at its first reading. At this latter meeting, questions were raised as to the timeliness of this second conciliation, and it was suggested by one national delegation that it should take place after Council had reached its conclusions. The Rapporteur considers that Parliament should strenuously resist such a proposal. In his view it would undermine one of the central purposes of the conciliation procedure - which is to engage in dialogue with the Members of the Council collectively before they reach conclusions which they may then find difficult to change in response to Parliament's views. The ex post facto justification by Council of decisions which it has already taken, or even partly taken, would serve little purpose. Indeed, it would be desirable to hold the conciliation meetings earlier in the calendar - say a week before the Council meets to decide its definite views.

Draft amendments Proposed modifications	Budget heading	Tabled by	Subject	Payment appropriations	Commitment appropriations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS	
						Decisions or opinions For Agst.	Results of votes and Remarks
<u>LIST OF POSTS</u>							
81.957/1	Requirements	Jackson	100 permanent and 13 temporary	+ 2,987,000		X	26/1/0
59	"	Fruh (agri)	6 permanent posts DG VI (agri)	+ 92,670			covered by previous vote
60	"	Fruh	6 perm. and 13 temp. post (DGXIV fisheries)	+ 298,950			covered by previous vote
139	"	Ghergo	8 perm. posts environment	+ 176,813			covered by previous vote
81.957/2	"	Jackson	10 conf. techs.	- 22,000		X	23/0/0
81.957/3	"	Jackson	55 perm. JRC posts and 11 perm. posts for ind. act.	+ 1,463 MECUs		X	24/2/0
81.957/4	"	Jackson	11 perm. ind. act.	+ 542,000			withdrawn
81.957/5	"	Jackson	Re-grading 65 research posts	+ 50,000		X	23/1/1
81.957/6	"	Jackson	Transfer of 45 posts from research to admin. budget	+ 1,599,000		X	24/0/0
1	"	Galland	see 81.957/3 (Jackson) above	(comp. chap. 72) + 1,463 MECUs			covered by vote on Draft amendment 81.957/3
2	"	"	"	+ 1,599,000 (comp. chap. 70)			covered by vote on draft amendment 81.957/3
<u>HEADING 1/A</u>							
81.957/7	Item 1302	Jackson	Mission expenses at other places of work	+ 2,091,500 (comp. items 1300 and 1301)		X	20/0/3

Draft amendments Proposed modifications	Budget heading	Tabled by	Subject	Payment appropriations	Commitment appropriations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS	
						Decisions or opinions For	Against Remarks
<u>HEADING 2/a</u>							
81.957/10	Art. 250	Jackson	Meetings in general	- 2 MECUS transferred to chap. 100		X	19/3/5
81.957/11	Art. 251	Jackson	Committee meetings	- 2 MECUS transferred to chap. 100		X	19/1/2
81.957/8	Art. 270	Jackson	Official Journal	- 450,000		X	19/0/6
27	Item 2720	Gaiotti (Youth)	Expenditure on information and participation in public events	+ 1,050 MECUS		X	24/3/2
104	Item 2720	Vayssade (Women)	" "	+ 1,050 MECUS transferred from Art. 270			covered by vote on draft amendment 27
105	" "	" "	" "	remarks			covered by vote on draft amendment 27
81.957/9	Item 2880	Jackson	Subsidy for the European University Institute Florence	+ 710,000		X	24/3/1
28	" "	Gaiotti (Youth)	" "	+ 710,000			covered by vote on draft amendment 81.957/9
81.957/65	Art. 293	Jackson	Subsidies for non-governmental organizations - human rights	+ 25,000			+ 10,000 ECUs adopted by 26/0/1
<u>HEADING B</u>							
<u>Heading 1/b</u>							
81.957/12	Heading 1	Jackson	EAGGF Guarantee Section	Remarks		X	0/15/0

Draft amend- ments	Budget heading	Tabled by	Subject	Payment appropri- ations	Commitment appropri- ations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS		
						Proposed modifi- cations	Decisions or opinions For	Agst.
<u>HEADING 3 B</u>								
50	Art. 311	Com. agri.	Fisheries research programmes	+ 250,000 transferred from chap. 100	+ 250,000 transferr. from chap. 100	X		13/0/2
51	Item 3121	Com. agri.	Biological studies in the North- East Atlantic region	+ 302,000		X		20/0/2
	Item 3122		Biological studies in the Mediterranean	+ 270,000 including 300,000 transferred from chap. 100				
52	Art. 317	Com. agri.	Protection of the marine environment		broken down			covered by vote on draft amendment 128 21/0/1
53	Item 3300	Com. agri.	Vocational training for fisher- men Italy/Greece	+ 10,000		X		
54	Art. 331	Com. agri.	Subsidies for medical assist- ance and safety measures at sea		p.m.	X		19/0/2
55	Art. 332	Com. agri.	Harmonization of social systems in the fisheries sector		p.m.	X		22/4/0
88	" "	Le Roux	" "		p.m.			covered by vote on draft amendment 55
<u>Heading 4/B</u>								
3	Item 4843	Galland (energy)	Scientific measures specifically intended to reduce agricultural surpluses		p.m.		X	24/0/2
56	Art. 487	Com. agri.	Community supervision of the application of rules		+ 100,000		X	22/3/0

Draft amendments Budget Proposed heading modifications	Tabled by	Subject	Payment appropriations	Commitment appropriations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS	
					Decisions or opinions For	Results of votes and Remarks
<u>Heading 5/B</u>						
43 Art. 500	Fuillet	ERDF-national regional policies	+26.8MECUs (incl. 22.8 MECUs trans. from Item 2023)	+33.3MECUs (incl.26.8 MECUs trans.from Item 2023)	X	3/17/3 The Committee decided by 15/0/2 to allocate the appl. appropri- ations to the quota section. The Committee decided by 21/1/1 to enter in Article 10, 1 MECU payable in 1981 by 16/0/2
22 Art. 500 Item 5410	Fuillet	ERDF-specific Community measures	+ 16 MECUs	+ 45 MECUs	X	5/18/1
81.957/13 " "	Jackson	Preparatory studies for inte- grated operations	+ 2 MECUs		X	4/19/3
23 Item 5411	Fuillet	" " " "	+ 1 MECUs		X	25/0/2
24 Art. 550	"	Community measures in the frame- work of integrated operations	+ 8 MECUs	+ 16 MECUs	X	3/16/3
81.957/ " "	Jackson	Mediterranean programmes - integrated programmes	+ 10 MECUs		X	7/17/2
14 25 Art. 551	Fuillet	" " " "	+ 8 MECUs		X	26/1/2
		Mediterranean programmes - Community operations	+ 1 MECUs		X	23/0/2
57 " "	Com. agri.	" " " "		+ 1 MECUs		covered by vote on draft amendment 25
26 Art. 552	Fuillet	Operating fund for restructuring the economies of Mediterranean countries		p.m.	X	26/0/2

Draft amend-ments Proposed modifi- cations	Budget heading	Tabled by	Subject	Payment appropriations	Commitment appropriations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS	
						Decisions or opinions For	Results of votes and Decisions Agst.
<u>Heading 6/E</u>							
140	Item 6010	Clwyd	ESF - training and mobility of young people		+151,750MECUs	X	4/15/3
81.957/15	Item 6012	Jackson	ESF - job creation for young people	+ 1 MECUs	+ 1 MECUs	X	25/0/2
				trans. from Art. 620	trans. from Art. 620		
141	Item 6012	Clwyd	" " " "	"	"		covered by vote on draft amendment 81.957/15
142	Art. 603	Clwyd	ESF - measures for migrant workers	+ 8 MECUs	+ 24 MECUs	X	7/15/3
143	Art. 605	Clwyd	Measures for women	+ 13,250 MECUs	+ 6.92MECUs	X	6/18/2
106	Art. 605	Vayssade	" " "	+ 13,250 MECUs	+ 6.92MECUs		covered by vote on draft amendment 143
81.957/24	Art.605	Jackson	" " "		+ 6 MECUs		The Committee decided by 27/0/2 an increase of + 2 MECUs in payment and + 6 MECUs in commitments
144	Art. 606	Clwyd	ESF - measures for the elderly	p.m.	p.m.	X	27/0/2
145	Item 6100	"	ESF - aid to improve the employment situation	+ 104 MECUs	+ 330MECUs	X	5/17/0
146	Item 6101	"	ESF - aid to improve the employment situation in certain groups of undertakings	+ 1.3 MECUs	+ 4 MECUs	X	5/18/1
147	Item 6102	"	ESF - aid for employment situation in adapting to technical progress	+ 16 MECUs	+ 48MECUs	X	6/16/2

Draft amendments Proposed modifications	Budget heading	Tabled by	Subject	Payment appropriations	Commitment appropriations	DELIBERATIONS OF THE COMMITTEE ON BUDGET	
						Decisions or opinions For / Against	Results of votes and Remarks
148	Art. 611	Clwyd	ESF - measures for handicapped persons	+ 18.4 MECUs	+ 55 MECUs	X	4/14/5
149	Art. 620	"	ESF - pilot schemes		+ 2 MECUs	X	6/12/3
29	Art. 630	Gaiotti	Education programmes	+ 1,955 MECUs		X	0/20/3
107	Art. 630	Vayssade	" "	+ 1,955 MECUs			covered by vote on draft amendment 29
108	Art. 630	"	" "	remarks		X	25/5/0
81.957/26	" "	Jackson	" "	+ 855,000			The Committee adopted by 25/3/0 an increase of + 1.5 MECUs
30	Art. 631	Gaiotti	Preparation of young people for working life	+ 2,150 MECUs		X	4/18/5
109	Art. 631	Vayssade	" "	+ 2,150 MECUs			covered by vote on draft amendment 30
81.957/25	" "	Jackson	" "	+ 1.5 MECUs			The Committee voted by 25/3/0 in favour of an increase of +855,000 ECU
31	Art. 632	Gaiotti	European Centre for vocational training	+ 225,000		X	6/17/1
110	Art. 633	Vayssade	Vocational training and guidance	remarks		X	19/5/0
32	Item 6330	Gaiotti	Special measures relating to training	+ 50,000		X	8/17/0
111	Item 6330	Vayssade	" " "	+ 50,000			covered by vote on draft amendment 32
81.957/27	" "	Jackson	" " "	+ 30,000		X	27/3/1
33	Item 6331	Gaiotti	Training people in the new information technologies	+ 265,000		X	10/16/0
112	Item 6331	Vayssade	" " "	+ 265,000			covered by vote on draft amendment 33
81.957/28	" "	Jackson	" " "	+ 226,000		X	26/3/0
34	Art. 634	Gaiotti	Continuing training for adults	+ 300,000		X	6/17/2

Draft amend-ments Proposed modifi-cations	Budget heading	Tabled by	Subject	Payment appropri-ations	Commitment appropri-ations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS		
						Decisions or opinions For	Results of votes and Remarks Abst.	
113	Art. 634	Vayssade	Continuing training for adults	+ 300,000				
114	Art. 634	"	" " " "	remarks		X		covered by vote on draft amendment 34
81.957/29	"	Jackson	" " " "	+ 100,000		X		20/9/0
35	Art. 636	Gaiotti	Measures in favour of minority languages and cultures	+ 100,000		X		23/3/0
115	Item 6401	Vayssade	Cooperation in the field of employment	+ 350,000		X		26/4/0
81.957/30	"	Jackson	" " " "	+ 250,000		X		6/21/1
150	Item 6440	Clwyd	(Measures to achieve equality (between men and women	+ 300,000		X		27/0/2
89	Item 6440	Le Roux	" " " "	+ 300,000				26/0/2
116	Item 6440	Vayssade	" " " "	+ 300,000				covered by vote on draft amendment 150
151	Item 6441	Clwyd	Social integration of handicapped persons and old people	+ 400,000		X		covered by vote on draft amendment 150
152	Item 6443	"	Pilot projects to prepare people for retirement		p.m.	X		28/0/2
153	Art. 646	"	Action against poverty	+ 1 MECUs	+ 1 MECUs	X		6/15/4
81.957/31	"	Jackson	" " " "	+ 500,000	+ 500,000	X		25/0/2
117	Item 6481	Ghergo	Public health measures	+ 200,000			X	2/21/0
81.957/32	"	Jackson	" " " "	+ 100,000		X		22/4/0
81.957/33	" 6482	"	Health protection at work	+ 410,000		X		20/2/1
118	Item 6483	Ghergo	Grants to international organizations for health protection at work	+ 4,000		X		21/1/2

Draft amend-ments Budget	Proposed heading modifi-cations	Tabled by	Subject	Payment appropri-ations	Commitment appropri-ations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS	
						Decisions or opinions for Post.	Results of votes and Remarks
119	Item 6600	Ghergo	Protection of environment	+ 400,000		X	15/5/1
81.957/34	" "	Jackson	" "	+ 200,000			covered by vote on Draft Amendment 119
120	Item 6601	Ghergo	Pollution measurement	+ 10,000		X	23/3/0
121	Item 6602	"	Assessment of hazards due to chemical substances	+ 240,000		X	3/20/2
81.957/35	" "	Jackson	" "	+ 200,000		X	17/3/0
122	Item 6603	Ghergo	Inventory of Information Sources	+ 220,000		X	5/14/2
81.957/36	" "	Jackson	" "	+ 110,000		X	19/3/0
123	Item 6610	Ghergo	Development of 'clean' technologies	+ 350,000	+2MECUs		The Committee voted by 24/0/1 in favour of increasing commitments and payments by $\frac{1}{2}$ 350,000
124	Item 6611	Ghergo	Protection of environment	+900,000	+3.5MECUs	X	$\frac{1}{2}$ 350,000
81.937/37	" "	Jackson	" "	+600,000	+600,000	X	23/1/0
125	Item 6612	Ghergo	Implementation of Community rules on pollution	+750,000	+1.5MECUs	X	4/17/3
81.957/38	" "	Jackson	" "	+500,000	+500,000	X	24/0/1
126	Item 6613	Ghergo	Environmental measures - new jobs	+500,000	+1.5MECUs	X	4/18/2
81.957/39	" "	Jackson	" "	+250,000	+250,000	X	23/1/0/
127	Item 6614	Ghergo	Harmonization of statistics	+300,00	+500,000	X	2/19/2
128	Item 6620	Ghergo	Mediterranean Action Plan	+ 310,000		X	15/12/0
81.957/40	" "	Jackson	" "	+ 200,000			covered by vote on draft amend.
58	Item 6621	Com. agr.	Protection of marine environ.	+ 400,000			1/21/3
129	Item 6621	Ghergo	" "	+400,000			covered by vote on amend. 58

Draft amendments Budget Proposed heading modifications	Tabled by	Subject	Payment appropriations	Commitment appropriations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS		
					Decisions or opinions For	Agst.	Results of votes and Remarks
81.957/41	Item 6621	Jackson	Protection of marine environment	+ 200,000	X		23/1/1
130	Art. 663	Ghergo	Environmental projects	+ 50,000		X	2/10/1
97	Item 6631	Schon	Combating pollution of Rhine and other transfrontier rivers	+ 100,000		X	17/0/1
131	Item 6631	Ghergo	" "	+ 100,000			covered by vote on draft amendment 97.
81.957/42	" "	Jackson	" "	+ 100,000			covered by vote on draft amendment 97
132	Item 6640	Ghergo	Application of legislation relating to pollution	+ 201,000		X	1/14/3
81.957/43	" "	Jackson	" " "	+ 100,000			Draft amendment 81.957/43 withdrawn by the rapporteur and taken up again by Mr FICH is adopted by 9/7/1
133	Item 6641	Ghergo	Application of chemical pollution legislation	+ 590,000		X	1/15/1
81.957/45	" "	Jackson	" " "	+ 500,000			by 15/1/1 the Committee voted in favour of an increase of + 300,000 ECUs
134	Item 6642	Ghergo	Atmospheric pollution	+ 1.1 MECUs		X	1/15/1
81.957/44	" "	Jackson	" "	+ 440,000			By 16/2/1 the Committee voted in favour of an increase of 380,000 ECUs
135	Item 6670	Ghergo	Consumer protection studies	+ 70,000		X	4/13/2
81.957/47	" "	Jackson	" " "	+ 50,000		X	19/1/0
136	Item 6671	Ghergo	Grants to European consumer organizations	+ 30,000		X	20/1/0
81.957/46	" "	Jackson	" " "	+ 30,000			covered by vote on draft amendment 136
137	Item 6672	Ghergo	Consumer protection and information measures	+ 145,000		X	7/10/3

Draft amend- ments	Budget	Tabled by	Subject	Payment appropri- ations	Commitment appropri- ations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS			
						Proposed heading modifi- cations	Decisions or opinions For	Agst.	Number of votes and Remarks
81.957/48	Item 6672	Jackson	Consumer protection and infor- mation		+ 100,000		X		20/1/0
138	Item 6673	Ghergo	Application of consumer Directives		+ 10,000		X		20/0/1
36	Item 6700	Gaiotti	Cultural action		+ 50,000		X		20/2/0
27	Item 6701	"	Cultural events of European interest		+ 25,000		X		19/3/1
42	Item 6702	"	Conservation of architectural heritage		+ 60,000		X		18/3/0
38	Item 6703	"	European music year		+ 30,000		X		19/3/2
39	Item 6704	"	European historical monuments and sites fund		p.m.		X		19/3/2
40	Item 6706	"	Restoration of Parthenon and Acropolis		+ 1 MECUs		X	X	3/18/2
81.957/49	"	Jackson	"		+ 500,000		X		17/4/2
41	Art. 671	Gaiotti	Promotion of cultural sector		+ 350,000		X	X	2/18/2
81.957/50	Art. 671	"	"		+ 300,000		X		17/5/1

<u>Heading 7/B</u>									
81.957/69	Heading 7	Jackson	Appropriations for operations ..		remarks		X		21/4/4
4	Item 7010	Galland	Prospecting for uranium		+ 1 MECUs + 3.5 MECUs		X		withdrawn
5	Item 7020	"	Residues of solid fuels		+ 2.5 MECUs + 5 MECUs		X		22/0/1
6	Item 7021	"	Gasification of solid fuels		0 + 8 MECUs				withdrawn
81.957/19	"	Jackson	"		0 + 4 MECUs				The Committee voted by 21/0/1 in favour of + 5 MECUs in commit- ments

Draft amendments Proposed modifications	Budget heading	Tabled by	Subject	Payment appropriations	Commitment appropriations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS	
						Decisions or opinions For	Results of votes and Remarks Agst.
7	Item 7031	Galland	Geothermal energy	0	+10 MECUs		The Committee rejected by 7/16/71 an increase of 7.5 MECUs in commitments and adopted by 12/1/71 an increase of 10 MECUs in commitments
81.957/20	" "	Jackson	" "	0	+5 MECUs		withdrawn
8	Item 7032	Galland	Solar energy and biomass	+2 MECUs	+12 MECUs		21/0/1
81.957/21	" "	Jackson	" "	+1 MECUs	+6 MECUs	X	The Committee adopted by 24/0/1 an increase of +1 MECUs in payments and 4 MECUs in commitments
9	Item 7033	Galland	Alternative energy sources	+1 MECUs	+5 MECUs		The Committee adopted by 25/1/0 an increase of +1 MECUs in payments and +2 MECUs in commitments
10	Art. 704	Galland	Energy saving	+ 1 MECUs	+5 MECUs		24/0/1
11	Art. 705	"	Promotion of energy investments		+1 MECUs	X	The Committee adopted by 25/0/71 an increase of +1.4 MECUs in payments and +2 MECUs in commitments
12	Art. 706	"	Energy programming	+1.4M ECUs	+2.9M ECUs		25/0/1
13	Art. 720	"	Research in field of technology and industry		+490,000	X	
							PE 81.957/fin.

Amend- ments	Budget heading	Tabled by	Subject	Payment appropri- ations	Commitment appropri- ations	DECISIONS OF THE COMMITTEE ON BUDGETS		Results of votes and Remarks
						Decisions or opinions For	Agst.	
14	Art. 721	Galland	New research programmes	+ 450,000		X		26/2/0
15	Art. 723	"	CCSF cooperation	+ 150,000		X		26/2/0
16	Item 7340	"	New sources of energy - indirect action	+ 4 MECUs to chap. 100	+ 10 MECUs to chap. 100		X	5/15/4
17	Item 7370	"	Biomolecular engineering		+ 370,000	X		23/2/0
18	Item 7377	"	Biotechnology	p.m.	p.m.	X		24/2/0
19	Item 7378	"	Basic technological research - indirect action	p.m.	p.m.	X		23/1/10
20	Item 7521	"	Innovation technology transfers	+ 1 MECUs	+ 2.5 MECUs			withdrawn
45	Item 7521	Giavazzi	"	+ 1 MECUs	+ 2.5 MECUs			The Committee adopted by 26/0/1 an increase of + 1 MECUs in pay- ments and 1.25 MECUs in commitments 17/1/4
21	Art. 758	Galland	Purchase of scientific books	+ 85,000		X		17/1/4
46	Item 7711	Giavazzi	Inter-institutional information systems	+ 800,000	+ 1,050 MECUs		X	2/20/0
47	Item 7718	"	New information technologies	+ 500,000		X		10/7/3
101	Item 7775	Com. REX	Improving knowledge of Japanese market	- 970,000	+ 1,750 MECUs		X	The Committee rejected draft amendment 101 by 8/16/1 as regards payments and by 0/23/1 as regards commitments 0/22/1
102	Item 7776	Com. REX	Specific measures concerning mar- kets of non-Member countries	+ 300,000			X	0/22/1

Draft amend- ments	Budget	Tabled by	Subject	Payment appropri- ations	Commitment appropri- ations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS	
						Decision or opinions	Results of votes and Remarks
48 81.957/22	Item 7779 "	Giavazzi Jackson	Craft industry year and SMUs "	+ 750,000 + 750,000		X	25/1/0 covered by vote on draft amendment 48
49 96	Item 7790 Art. 780	Giavazzi vonAlemann	Harmonization of industrial laws Studies preliminary to fin.aid for ind. infrastructure	+ 200,000 + 50,000		X	8/13/1
95 81.957/23	Art. 781 "	" Jackson	financial support for trans.infr.	+ 5mECU + 45 mECU + 5mECU + 10mECU		X	22/1/0 0/19/0 The Committee voted by 19/1/0 in favour of an increase of + 3 mECU in payments and +10mECU in commitments
94	Art. 782	vonAlemann	Community guarantee for trans. infrastructure	p.m.	p.m.	X	24/1/1
93	Art. 785	"	Observations and operation of freight markets	+ 500,000		X	0/19/1
99	Art. 791	ED group	EEC guarantee for loans granted by the EIB	p.m.		X	19/0/2
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<u>Heading 9</u>							
61	Chap. 90	Enright	EDF	breakdown		X	8/15/0
62	Chap. 91	"	EDF - cooperation with overseas countries and associated territories	"		X	7/15/0
63	Chap. 92	"	Food aid - amendment of title			X	24/0/0
64	Item 9204	"	Add. food aid in cereals	+ 36.2 mECU		X	1/20/5
91	Item 9204	Poirier	"	+ 36.2 mECU			covered by vote on draft amendment 64
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Draft amendments	Budget heading	Tabled by	Subject	Payment appropriations	Commitment appropriations	DELIBERATIONS OF THE COMMITTEE ON BUDGETS	
						Decisions or opinions	Date of decision and remarks
81.957/52	Item 9204	Jackson	Add. food aid in cereals	+ 18 mECU		X	26/0/1
65	Item 9221	Enright	Sugar programme	+ 2.3 mECU		X	23/0/1
90	Item 9221	Verges	" "	+ 2.3 mECU			covered by vote on draft amendment 65
66	Art. 923	Enright	Food aid in vegetable oil	+ 13 mECU		X	2/11/12
81.957/51	" "	Jackson	" "	+ 4 mECU		X	26/0/1
67	Art. 924	Enright	Food aid (other commodities)	+ 23 mECU		X	26/0/1
81.957/54	Art. 924	Jackson	Food aid (other commodities)	transferred from Item 9213 + 23 mECU			covered by vote on draft amendment 67
68	Item 9251	Enright	Transport costs for aid	+ 2.8 mECU		X	3/9/10
81.957/53	" "	Jackson	" "	+ 2 mECU		X	27/0/1
69	Item 9270	Enright	Exceptional measures for implementing food aid	+ 175,000		X	22/0/0
70	Item 9271	"	Control of supply and delivery of food aid	+ 50,000		X	24/0/0
81.957/56	" "	Jackson	" "	+ 50,000			covered by vote on draft amendment 70
87	Art. 929	Enright	Food projects in place of food aid	+ 500,000		X	20/0/2
81.957/55	Art. 929	Jackson	" "	transferred from Item 9213 + 500,000			covered by vote on draft amendment 87
71	Art. 930	Enright	Financial and tech. cooperation with non-assoc. dev. countries	+ 10 mECU	+ 30 mECU	X	0/12/11
81.957/57	" "	Jackson	" "	+ 10 mECU	+ 15 mECU		The Committee voted by 26/0/0 in favour of an increase of + 8 mECU in payments and of + 15 mECU in commitments

Draft amend- ments	Budget heading	Tabled by	Subject	Payment appropri- ations	Commitment appropri- ations	DELIBERATIONS OF THE COMMITTEE ON 8/11/77	
						Decisions or opinions	Date
72	Art. 931	Enright	Promotion of trade relations with non-associated developing countries		+ 1 MECU	X	25/0/0
73	Art. 932	"	Measures for regional integration between non-assoc. developing countries	+ 250,000		X	25/0/0
74	Item 9340	"	Scholarships for nationals of non- assoc. developing countries.	- - 645,000	+ 2,145 MECU	X	0/8/12
81.957/58	"	Jackson	" " "	+ 400,000	+ 400,000 MECU	X	25/0/0
75	Art. 935	Enright	Management aid for training institutes for nationals of dev. countries	+ 200,000		X	25/0/0
76	Art. 940	"	Seminars - gen.pref.system	+ 15,000		X	23/0/0
81.957/59	" 941	Jackson	Schemes by NGOs	+ 8.2 MECU	+ 8.2 MECU	X	23/1/2
77	Art. 941	Enright	" " "	+ 3.5 MECU	+ 2 MECU		covered by vote on draft amendment 81.957/ 50
78	Art. 942	"	Advisory committee on develop- ment policies	+ 500,000 to chap. 100		X	24/0/0
81.957/60	Art. 942	Jackson	" " "	+ 500,000 to chap. 100			covered by vote on draft amendment 78
79	Art. 943	Enright	Community contrib. to IFAD		p.m.	X	25/0/0
80	Art. 944	"	Evaluation of the results of food aid	+ 200,000		X	26/0/0
81	Art. 946	"	Ecology in the developing countries	+ 500,000		X	11/13/2
81.957/67	" "	Jackson	" " "	+ 250,000		X	23/0/1
86	Art. 947	Enright	Energy aid to the developing countries	+ 1.25 MECU	+ 12.5 MECU		X 0/20/1
81.957/68	" "	Jackson	" " "	+ 1.25 MECU	+ 2.25 MECU	X	25/0/0

Draft amend- ments	Budget	Tabled by	Subject	Payment appropri- ations	Commitment appropri- ations	DELIBERATIONS OF THE COMMITTEE ON BUDGET	
						Proposed heading modifi- cations	Decisions or opinions of the Committee
81.957/60	Art. 949	Jackson	Renegotiation of Lomé Convention	+ 175,000		X	26/0/0
92	Art. 950	Enright	Aid to disaster victims in developing and other non-Member countries	+ 2.5 mECU		X	0/14/10
99	Art. 958	"	Special scheme to combat world hunger	+ 58 mECU inc. 10 from chap.100		X	0/8/15
81.957/61	Art. 958	Jackson	" " "	+ 50 mECU inc. 10 from chap.100		X	26/0/0
92	Art. 958	Denis	" " "	+ 48 mECU to chap.100			covered by vote on draft amendment 81.957/ 51
93	Art. 970	Enright	Common fund	p.m.		X	9/13/0
84	Art. 981	"	Delegations in S.Med. countries	+ 331.600		X	3/15/7
81.957/63	Art.981	Jackson	" " "	+ 100,000		X	25/0/0
85	Art. 982	Enright	Delegations in ACP countries and OTC	+ 3,090 mECU		X	2/14/7
81.957/62	Art. 982	Jackson	" " "	+ 1.5 mECU		X	24/0/0
103	Art. 990	com. REX	Commercial and economic coop. agreements with third countries	+ 2.5 mECU		X	6/14/3
81.957/64	Art. 990	Jackson	" " "	+ 2.435 mECU		X	25/1/0

Draft amend- ments Budget Proposed heading modifi- cations	Tabled by	Subject	Payment appropri- ations	Commitment appropri- ations	DELIBERATIONS OF THE COMMITTEE ON BUDGET	
					Decisions or opinions of the Committee	Decisions and Resolutions
<u>ANNEX II - capital and debt management operations</u>						
81.957/16	Jackson	Reinsertion of information contained in preliminary draft budget			X	Draft amendments 81.957/16, 81.957/17 and 81.957/18 are adopted by 14/2/82
81.957/17	Jackson	Including information on EIB lending to Mediterranean countries under financial protocols			X	
81.957/18	Jackson	Insertion. Improved summary of borrowing and lending operations			X	
<u>RECEIPTS</u>						
100	Art. 805	ED Group EEC Guarantee for loans granted by the EIB		p.m.	X	11/12/1