# **European Communities**

# EUROPEAN PARLIAMENT

# Working Documents

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**DOCUMENT 472/76** 

# SUPPLEMENTARY REPORT

drawn up on behalf of the Committee on Budgets

on the draft general budget of the European Communities for the financial year 1977 modified by the Council on 23 November 1976 (Dok. 457/76)

**Rapporteur: Lord BRUCE of DONINGTON** 

1.2.1 **English Edition** 

PE 46.974/fin.

This supplementary report is submitted under the provisions of Article 5(5) and (7) of the Resolution adopted by the European Parliament on 15 October 1975 on the internal rules of procedure for consideration of the dradt general budget of the European Communities for the 1976 financial year, and applicable equally to the 1977 budgetary procedure<sup>1</sup>.

It was considered by the Committee on Budgets at its meeting of 1 December 1976 and adopted unanimously with seventeen votes.

<u>Present</u>: Mr Lange, Chairman, Mr Durand, Vice-Chairman, Lord Bruce of Donington, rapporteur, Mr Albertini, Mr Artzinger, Lord Bessborough, Mrs Cassanmagnago, Mr Fletcher, Mr Gibbons, Mr Martinelli, Mr Patijn, Mr Radoux, Mr Shaw, Mr Suck, Mr Terrenoire, Mr Vitale and Mr Yeats

Article 5(5) 'The Committee responsible shall deliver its opinion on the texts modified by the Council and on the draft amendments to the modified text.'

Article 5(7) 'The Council's summary of the result of its deliberations and of the proposed modifications adopted by Parliament shall be debated and a motion for a resolution may then be put to the vote.'

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The Committee on Budgets hereby submits to the European Parliament the following motion for a resolution together with the accompanying explanatory statement:

#### MOTION FOR A RESOLUTION

on the draft general budget of the European Communities for 1977, modified by the Council on 23 November 1976

#### The European Parliament

- having regard to the preliminary draft budget of the European Communities for 1977;
- having regard to the draft general budget for the 1977 financial year drawn up by the Council and the accompanying explanatory memorandum (Doc. 291/76) and the letter of amendment to the draft budget forwarded by Council on 22 October;
- having regard to the meeting of its delegation with Council on
   23 November 1976;
- having regard to the outcome of the Council's deliberations on the amendments and proposed modifications adopted by Parliament (Doc. 457/76);
- having regard to its deliberations on 14 and 16 December 1976;
- having regard to the supplementary report of its Committee on Budgets (Doc. 472/76);
- Confirms the position expressed in its first resolution<sup>1</sup> on the draft budget for 1977 (Doc. 363/76): namely that the budget of the Communities is totally inadequate as an instrument of policy capable of having an impact on the present economic situation.
- 2. Reiterates its attitude of opposition to the massive disequilibrium in the present budget and to the failure of Council to approve new Community policies and the financing for them, which would enable the Community to have a possibility of reducing the economic dispariaties between the regions and of fighting unemployment.

<sup>1 27.10.1976</sup> 

#### I. The inter-institutional dialogue

- 3. Notes the continuing progress made this year and last in the conduct of the inter-institutional budgetary dialogue;
- 4. Reiterates its determination to maintain Parliament's sovereignty in respect of expenditure as well as its desire to increase its participation in decisions affecting all budgetary matters, which is its responsibility as part of the budgetary authority;
- 5. Regrets that the inter-institutional dialogue has not succeeded in resolving all of the problems which were clearly shown in the previous budgetary period;
- Deplores the failure of Council to agree to proposals for improving budgetary transparency by the budgetization of loans and by the reviews of budgetary nomenclature;
- 7. Insists on the importance of the continuation of the inter-institutional dialogue at the beginning of 1977 in order to reach practical agreements between the institutions on the remaining problems before the 1978 budgetary procedure;
- 8. Urges that the Commission should inform the European Parliament where, on reflection, it changes its position on particular amounts and amendments during the course of the budgetary procedure;
- 9. Considers in particular that these discussions should examine the problems posed by the revision of the budget calendar;

#### II. Council's position on amendments and proposed modifications

- 10. Notes that Council has signified its agreement to a maximum increase in non-compulsory expenditure of 120 m u.a.;
- 11. Disagrees with this approach which infringes Parliament's rights and also discourages Council from examining proposals from Parliament for the different sectors'on their merits;
- 12. Notes that in examining the proposed modifications and amendments submitted by the European Parliament the Council has agreed to increases in expenditure relating to the Social Fund, the energy sector and aid to developing countries, which corresponds for the first time to some of Parliament's priorities in spending;

#### III. The decisions of Parliament

- 13. Decides to accept the amendments not modified by the Council but considers necessary the restoration of certain amendments to the draft budget modified by Council to a total amount of 90,085,800 u.a. which will then be added to the appropriations entered in the draft budget;
- 14. Believes in particular that further increases in expenditure in aid to the non-associated developing countries, in the energy sector and for the financing of new policies are necessary to provide some impetus for Community activity in these areas;

#### IV. The budgetary framework

- 15. Reiterates its overriding concern that the Treaty of 22 July 1975 increasing the budgetary powers of the European Parliament be ratified in time for its application to the 1978 budgetary procedure;
- 16. Calls again upon Council to deliberate speedily on the draft sixth directive on the harmonization of the basis for Value Added Tax and its administration so that the definitive system of own resources can enter into force on 1 January 1978 at the latest as envisaged by the Council decision of 21 April 1970;
- 17. Notes the need for the resolution of outstanding budgetary problems during the course of 1977 so that a clear and comprehensible budgetary system in which the role of the European Parliament will be such as to enable it to effectively share budgetary authority can be established before direct elections to the European Parliament on the basis of universal suffrage.

#### EXPLANATORY STATEMENT

#### Part I - Introduction

On 27 October 1976 the European Parliament gave the first reading to the 1977 draft budget which had been forwarded to it by Council in accordance with the procedure laid down in Article 203 of the Treaty and following the revision of the budgetary calendar. At the same time it adopted the report of its Committee on Budgets as well as draft amendments and proposed modifications to the budget.

#### 1. General political approach of the European Parliament

The general attitude of the European Parliament to the budget for 1977 is contained in the report of the Committee on Budgets. The essential part of that approach can be resumed as follows:

- Demands that the budget become a real instrument of policy, capable of carrying out the social and economic tasks assigned to the Communities by the Treaty.
- Determination to defend the rights of Parliament both as regards its rights of increase of non-compulsory expenditure and its more general budgetary powers and responsibilities,
- Criticism of the failure to agree on budget provisions for new policies which then could provide some impulsion for the development of the Community,
- Insistence on the néed for greater budgetary transparency translated into amendments aimed at a clearer presentation of the budget as well as the budgetisation of all Community revenue and expenditure as laid down under Article 199 of the Treaty,
- In particular, emphasis on certain intervention sectors to underline Community solidarity both internal (social and regional funds) and external (development funds, foo**f** aid).
- Position adopted by the European Parliament on amendments, modifications, etc.

During its deliberations on the draft budget for 1977 the European Parliament adopted changes broken down as follows:

- non-compulsory expenditure amendments (payments 226,488,131 u.a.)
- compulsory expenditure modifications (277,500,000 u.a.)
- commitment authorizations (215,395,000 u.a.). Of this figure, 194,379,400 u.a. are to be considered as commitment authorizations for the subsequent financial years, the rest overlapping with payment appropriations for 1977. Of this last figure, 105,395,000 u.a. was voted in commitment appropriations for sectors not already covered by the interim Financial Regulation of October 1976 (exclusively concerning Titles 3 and 9).

3. Subsequently the draft budget as amended by the European Parliament<sup>1</sup> was forwarded to the Council which considered it at its meeting of 23 November 1976, at which the Council met the Parliamentary delegation that had come, in the normal course of the budgetary procedure, to explain Parliament's position. During this meeting the Council took decisions on the amendments and proposed modifications adopted by Parliament. The Council's deliberations have resulted in an increase in appropriations and authorizations as follows:

-	non-compulsory payments;	10,092,371 u.a.
-	compulsory payments;	14,000,000 u.a.
-	commitment authorizations;	55,518,231 u.a. <sup>2</sup>

4. Again, according to Article 203 of the Treaty, the Council forwarded the draft budget to Parliament, and informed it of the action it had taken on the proposed modifications and amendments. It is now Parliament's turn, acting by a majority of its members and 3/5 of votes cast, to decide what action to take on the modifications to its amendments made by Council and to adopt the budget accordingly, all during the December part session.

#### <u>Part II</u>

#### 1. Inter-institutional dialogue

The meeting of the delegation of Council on 23 November 1976.

As is the custom, Parliament's delegation (consisting of the President of Parliament, Mr Spenale, the Chairman of the Committee on Budgets, Mr Lange, the three Vice-Chairmen, Messrs. Aigner, Durand and Maigaard, the rapporteur for the 1977 budget, Lord Bruce of Donington, the rapporteur for the financial regulation revision, Mr Shaw and the Chairman of the Working Party on certain budgetary problems, Mr Cointat) met with Council on 23 November 1976 to explain the attitude of Parliament, both as regards the different amendments and modifications that it had presented to the draft budget and its general approach to certain particular problems of the budget procedure for 1977.

<sup>&</sup>lt;sup>1</sup>See annex to the minutes of the sitting on 27 October 1976

<sup>&</sup>lt;sup>2</sup>Of which commitments beyond 1977 payment appropriations levels: 47,500,000 u.a.

#### 2. The budget calendar

The delegation explained that the revision of the budget calendar, whilst allowing a lengthier period of examination particularly before the first reading by the European Parliament, had none the less presented certain disadvantages, in particular because of the late presentation of the letter of amendment by the Commission which concerned 4/5 of the budget, namely the EAGGF appropriations, and certain other sectors as well. In the view of the delegation it had not been possible to arrive at an adequate examination of the letter of amendment before the first reading. Secondly, because of the fact that the Council meeting to pronounce on Parliamentary amendments and modifications was fixed for late in November, the time at the disposition of Parliament for the second reading of the budget was scarcely sufficient to permit its Committees and political groups to undertake their work for the preparation of the final adoption of the budget. Twice during the budgetary procedure the Council was responsible for the delays - first because of the delay in considering the Letter of Amendment and second for the delay in considering Parliament's changes to the Budget.

#### 3. The question of the extension of the creation of commitment authorizations

During the course of the first reading of the budget by the European Parliament and as a result of the flexibility of the attitude shown by representatives of Council, Parliament had sought to extend the use of commitment authorizations to sectors other than those covered by the interim Financial Regulation of October 1976. In particular, commitment authorizations had been entered where Community activities consisted of multi-annual projects. The delegation explained on the one hand, that it felt that Council's flexible attitude should be maintained and that commitment authorizations were suitable for certain budget items. On the other hand, the delegation assured Council that the extension of commitment **authorizations** to further fields of activity would not be interpreted by Parliament as part of the budgetary authority in such a way as to increase financial commitment of the Community in an unreasonably large manner on the basis of autonomous decisions by one partner of the budgetary authority.

#### 4. Budgetary transparency

Following on the result of the Working Group of the Committee on Budgets on certain budgetary problems, chaired by Mr Cointat, certain proposals<sup>1</sup> were forwarded to the other Institutions for a general improvement in the presentation and clarity of the budget. It will be recalled that this report urged speedy agreement on the proposals in time for the 1977 budget procedure.<sup>2</sup> No agreement however, was reached, the Commission forwarding

<sup>1</sup> PE 44.071 This report was adopted by Parliament on 12 May 1976

<sup>&</sup>lt;sup>2</sup> Page 9

its remarks in time<sup>1</sup>. the Council's remarks arriving after the budgetary procedure had already begun<sup>2</sup>. None the less, the Parliament decided to make certain proposals for the 1977 budget by way of amendment. They consisted mainly of:

- improvements in budgetary nomenclature
- budgetization of the capital transactions of the Community
- budgetigation of appropriations arising from financial cooperation with third countries.

The delegation insisted on the importance of these measures and the need to include them within the 1977 financial year without awaiting 1978 and the possible introduction of the European unit of account.

# 5. The classification of expenditure and the margin for increase in non-compulsory expenditure available to the European Parliament

As regards the figures applicable to the 1977 budgetary procedure the position has already been laid down<sup>3</sup> in the report of the Committee on Budgets on the 1977 draft general budget.

It is pointed out that a strict interpretation of Article 203 would leave Parliament with a margin for increase in non-compulsory expenditure considerably larger than in previous years because of the failure of Council to agree on financing for new policies and because of the extension of the use of commitment authorizations which has enabled both Commission and Council to reduce levels of payment appropriations in certain sectors.

(i) Various representatives from the Council during the course of the dialogue seemed to indicate that it was the wish of Council to arrive at a ceiling on increases in expenditure as a condition before agreeing to certain of Parliament's proposals. A second - not necessarily contradictory - tendency amongst certain delegations represented at Council seemed to wish that the margin for increase in appropriations available to Parliament should cover not merely increases in payment appropriations but also in commitment authorizations, even though this would involve a certain measure of double counting in as much as certain commitment authorizations for 1977 would become non-compulsory payments in subsequent budgetary years. Also some of the commitment authorizations overlapped with the payment appropriations for 1977.

(ii) The delegation firmly adhered to the point of view that such artifices had no legal foundation in the articles of the Treaty. They underlined their preference for a pragmatic approach; based on an objective assessment of the real needs of different sectors, squaring this with the provisions of the Treaty once this examination of budgetary priorities had been accomplished.

<sup>1</sup> PE 44.641

- <sup>2</sup> PE 45.327
- <sup>3</sup> 122 of PE 45.678/fin.

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#### 6. The problem of freezing of appropriations

Parliament adopted during the first reading of the 1977 budget four amendments which sought to freeze appropriations on the line until such time as Parliament had been informed and had approved policy developments in the various sectors concerned. The Commission and the Council maintained that such a procedure was not envisaged in the Financial Regulation and that the correct procedure would be by means of amendment placing appropriations under Chapter 100. The delegation refuted this view on the following grounds:

- that the freezing of appropriations was not excluded by the Financial Regulation
- that the right of Parliament to freeze appropriations had been recognized in the 1976 budgetary procedure
- that Parliament's right of last word on certain categories of expenditure implied its right not merely to increase or decrease appropriations but to freeze them
- as regards use of Chapter 100; the present rules on the budgetary transfer as envisaged in the financial regulation give paradoxically the right of last word to Council over appropriations, which according to the Treaties are under Parliament's right of last word.

# 7. Dialogue on the amendments and proposed modifications from the European Parliament

As Parliament's view on its own amendments and proposed modifications was clear from the justification accompanying the budget documents and from the report of the Committee on Budgets, it was felt by the delegation that Council should explain its attitude on the different sectors concerned by amendments. In fact, members of Council limited themselves to observations of a more technical kind concerning amendments with particular reference to the problem mentioned above.

(i) Nonetheless, the delegation provided more complementary information about its own conception of budgetary priorities, mentioning in particular aid to non-associated developing countries, food aid, the Social Fund and appropriations in support of Community energy policy.

(ii) The delegation requested that Council conform to the provisions of Article 13 of the financial regulation which indicates that the Council should provide a political explanation as to the reasons which have led it not to accept Parliamentary amendments and modifications to the budget.

# 8. Quality of the dialogue - role of Council and partner in the budgetary authority

In his report to Parliament on the draft budget the rapporteur had certain severe comments to make on the role of Council's partner in the budgetary authority.<sup>1</sup> Nothing that has happened since the adoption of that report has encouraged the rapporteur to revise his basic view. However, certain improvements and advances have been made. First, there seems to have been a genuine attempt to arrive at a convergence of the positions between Council and Parliament at the meeting of Council which followed that with the delegation. Secondly, the debate itself with Council was widely believed to have been more constructive, direct and thorough than in previous years. Various national delegations intervened and the length of the dialogue (five hours with an **interruption**) was an indication of the growing importance attached by Council to Parliament's role in budgetary procedure.

(i) However, as the results indicate this procedure is still a long way from being appropriate for two institutions sharing budgetary authority. It is worth noting that certain national delegations were not able to provide a political leader of their delegation to participate in the dialogue so that this took place in some instances at a bureaucratic rather than political level. Secondly, the amount of time which Ministers seem able to devote to these problems creates a vacuum which is eagerly filled by national officials who effectively limit the choice and narrow down the options available for the Council as an Institution. Thirdly, there still seemed to be a residual attempt to seek to limit Parliament's rights on such matters as its right for increåsing non-compulsory expenditure rather than allowing a genuine political examination of priorities to take place between the two Institutions.

(ii) Every effort must be made to capitalize on the improvements that have been made by the present presidency of the Council of Ministers to whom your rapporteur pays every tribute. In particular, the dialogue between the Institutions on certain budgetary problems must continue next year. They should examine as well as the residue of questions not yet solved but which were raised by the Committee on Budgets' Ad-Hoc Working Party, also the budgetary calendar as well as new problems suitable for examination in this form. Probably the implementation of the European unit of account for the 1978 budget would be considered as suitable.

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Paragraphs 110 to 114

(iii) The Council should be encouraged to continue with the experiment of a Joint Council early in the year to examine budgetary priorities. This is welcome if it provides some political direction to Community budget policy. However, it should in no way set ceilings for the development of financing of Community policies which would infringe the rights of Parliament. On the contrary in these discussions, all the Institutions could benefit from Parliamentary participation.

(iv) Lastly, early consultation should be agreed at on certain vitally important items of budgetary policy, notably:

- the sixth directive on harmonization on the basis of value added tax - the proposals for amending the financial regulation.

#### <u>Part III</u>

#### 1. Outcome of the Council's deliberations

At the end of the meeting with Parliament, the Council decided its position on the amendments and proposed modifications adopted by Parliament and on the total amount of the increase in non-compulsory expenditure.

(i) Council's position on proposed modifications.

In a departure from practice in 1975 and 1976, Council adopted two of Parliament's proposed modifications:

Proposed modification 64	-	Areas afforested to improve
		agricultural structure (Item 8104,
		token entry) but with changes.
Proposed modification 10	-	Food aid: milk powder (Council agreed to increasing appropriations by 14 m. u.a. but placed them under Chapter 100, 'provisional appropriation')

(ii) The more open attitude of Council towards proposed modifications is welcome although still most of Parliament's proposed modifications notably those for other forms of food aid, aid to young farmers, and as well, the creation of a contingency reserve for the revision of agricultural prices - have been rejected.

(iii) Parliament had passed a series of proposed modifications seeking to take out from the total of the EAGGF all the agri-monetary measures (proposed modifications 106, 105, 112). These modifications corresponded to a wish on the part of the majority of M.P.s to dissociate from general costs of CAP, those costs that have arisen from the failure to achieve stability of the values of Community currencies. Council, whilst not accepting these modifications, has none the less agreed to sub-title the amounts in Titles 6 and 7 making a distinction that will be sufficiently clear to provide a de facto dissociation. Your rapporteur believes that Parliament might well consider this sufficient progress at the present time.

#### 2. Council's position on Parliament's amendments

The Council accepted more of the amendments adopted by Parliament at the first reading than in previous years. Approximately 20% of the amendments were adopted without any modification and another 20% accepted with changes made by Council.

#### (i) Amendments accepted by Council

Council accepted all the amendments to the commitment authorizations of the European Social Fund (amendment numbers 81, 79, 82, 85 and 86). It accepted equally, all the amendments to Chapter 35 of the budget concerning the environment and consumer protection (amendments 4, 5, 6, 7, 8 and 57). It accepted as well the following miscellaneous amendments:

Amendment	44	:	Staff ACP delegates
Amendment	172	:	Transfer data processing applications (Item 2243)
Amendment	134	:	Subsidies to European movements (Article 291)
Amendment	69	:	Action to combat poverty (Article 306, commitment
			appropriations)
Amendment	.118	:	European Trade Union Institute (Article 118, change in
			nomenclature)
Amendment	25	:	Aid for coal stocks (Article 322, token entry)
Amendment	58	:	The first programma data processing (Item 3700, change
			in nomenclature)
Amendment	129	:	The European Export Bank (Chapter 59, token entry)

### (ii) Amendments modified by Council

The Council modified certain of the amendments of the Parliament by cutting back increases in appropriations proposed by Parliament or by changing either the nomenclature or remarks column of the budget -

#### (a) <u>Technical changes</u>:

The Council modified amendment 107 - Committees (Article 251), and amendments 132, 133.and 136 concerning Joint Research Centre appropriations (because of the breakdown of appropriations proposed in amendments 126 and 127 not being accepted: the actual amounts in these three amendments were agreed to).

# (b) <u>Reductions made by Council in Parliament's amendments for reasons of</u> <u>economy</u>

Council effected certain reductions (small in amount) to some of Parliament's amendments simply as a gesture to the needs for economy in particular to the following:

Amendment 66: Youth activities (Article 254) from 90,000 ua to 30,000 ua Amendment 21: Institute for Economic Analysis and Research (Article 282) from 1 mua to 200,000 ua in Chapter 100.

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- Amendment 75: Operations in the footwear sector (Item 3721) from 245,000 in commitments to an extra 100,000 u.a. in payments
- Amendment 174: Architectural heritage (Article 393) from 100,000 to 60,000 u.a.
- Amendment 138: Cooperation aid by non-governmental organisations (Article 945) from 1.5 m u.a. in commitments to 500,000 u.a. in payments

#### (c) <u>Important modifications</u>

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Council reduced substantially certain key amendments in particular those concerned with the energy and research sectors:

- Amendment 121:Technological development hydrocarbons (Item 3200) from<br/>15 m u.a. to 4 m u.a. paymentsAmendment 122:Technological development hydrocarbons (Item 3200) from<br/>42 m u.a. to 7 m u.a. commitmentsAmendment 48:Uranium prospection (Article 321) from 2 m u.a. to 1 m u.a.
- payments and from 5 m u.a. to 2 m u.a. commitments Amendment 59 rev : Second programme data processing (Item 3701) payments from 2.8 m u.a. to a token entry and commitments from

9 m u.a. to 2 m u.a.

- (d) <u>Other changes</u>
  - Amendment 17: EEC subsidy for European Association for Cooperation -(Maghreb)(Item 9431) the appropriations of 681,000 transferred to Chapter 100
    - Amendments 99, 100, 101: Financial cooperation with certain non-member countries (Article 962). Parliament asked for budgetisution of 1 m u.a. payments and 20 m u.a. commitments: Council agreed to budgetize but only placed a token entry on the line with no commitment appropriations provided for and insisted, with Commission's agreement that this is considered as compulsory expenditure.

(iii) The Council proposes by way of modification to suppress all the other amendments. These fall into various categories:

(a) <u>Amendments aimed at increasing budgetary transparency</u>
 Amendment 95: Euratom loans (Article 324)
 Amendments 126 and 127: Breakdown of Chapter 33, research and investment
 Amendment 96: Community loans (Chapter 42)

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Amendments 97, 93 and 94 concerning borrowing and lending transactions for Euratom and the Community (annex 3, Articles 944 and 945 of revenue) Amendment 98: European Development Fund (reservation of Chapters 90 and 91)

(b) Certain major amendments were rejected which either involved the launching of new policies or the strengthening of existing policies Amendment 46: Hydrocarbon exploration (Item 3201) Amendment 102 rev and 33: Basic research and aids to the aerospace industry (Items 3710 and 3711) Amendment 63: Regional Fund (Article 550) Amendment 128: Aid to disaster victims (Chapter 59) Amendment 139: Financial cooperation with non-associated developing countries (Article 930, 60 m u.a. proposed by Parliament for commitments) Amendment 16: Commercial relations with non-associated developing countries (Article 931) Amendment 103: Aid to coal stocks (Chapter 100, 50m u.a.) Others not accepted even in a modified form by Council (c) Amendment 52: Building loans (Article 145) Amendment 22: Nuclear fuel cycle studies (Item 2653) Amendment 123: Information - direct elections to the European Parliament (Item 2729) Amendment 125: European schools (Article 289) Amendment 76 rev: Migrant workers housing (Item 3031) Amendment 30 : Research into labour market trends (Item 3050) Amendment 111: Vocational training farmers (Article 316) Amendment 135: Training research and investment (Item 3380) Amendment 50: Documentary research (Item 3621) Amendment 34: Social Fund - regions and sectors affected by the crisis (Article 504, token entry) Amendment 13: International fund for agricultural development (Article 947, token entry)

3. <u>Council's position on the various problems of the 1977 budgetary procedure</u> (i) The explanation accompanying the draft budget modified by the Council covered most of the problems that have arisen during the 1977 budgetary procedure. As regards the difficulties arising from the revised calendar, it is agreed that these problems should be examined in a continuation of the dialogue between the Institutions on certain budgetary problems. ¥

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#### (ii) Commitment authorizations

The Council has agreed to extend commitment **authorizations** to three budgetary lines beyond those agreed by the interim financial regulation of October 1976. These lines are the following:

Article 306	Action to combat poverty (see amendment 69)
Article 321	Uranium prospection (see amendment 4δ)
Item 3701	Second programme data processing (see amendment 59 rev.)

The particular problems for commitment authorizations for 1977 are hopefully a phenomenon unique for 1977 before the adoption of general changes to the financial regulation. However, according to certain delegations in Council it will be necessary to proceed with further interim amendments to the interim financial regulation to cover those new areas not specifically covered in the financial regulation.

#### (iii) Problems of budgetary transparency

In general and following Council's limited reactions to the original proposals eminating from Parliament, Council has rejected all those amendments which were the consequence of Parliament's Working Group's work. It is a matter of particular regret that no progress has been achieved on two essential items, the budgetization of loans and improvements in budgetary transparency by way of nomenclature changes. Council has tended to take the view that such changes can only be made by means of changes to the financial regulation and not through the budgetary procedure. This is a view that is not acceptable to the European Parliament.

# (iv) <u>The margin for increase available to the European Parliament in non-</u> <u>compulsory expenditure</u>

The Council has clearly not followed the views of the delegation of the European Parliament concerning the margin for increase available to the Parliamentary Institution, in particular and in contrast to last year, it has not adopted a pragmatic attitude but rather sought to limit Parliament's rights of increase to a general ceiling without any regard to the necessity to examine each proposal on its merits. Furthermore, it has attempted to impose entirely unacceptable (politically and legally) solutions for 1977 in combining commitment and payment appropriations within the margin. This would render nonsensical any interpretation of Article 203.

#### (v) <u>Freezing of appropriations</u>

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Council has adopted an attitude similar to that of the European Commission, namely that the absence of a specific provision permitting Parliament to freeze appropriations in the budget for non-compulsory expenditure indicates that Parliament may not take this action. For the asons explained by the delegation to Council, this attitude would not be accepted.

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#### PART IV DECISIONS OF THE EUROPEAN PARLIAMENT

Despite the restriction and unacceptable interpretation made by Council as regards Parliament's rights, the Committee on Budgets may well consider that progress has been better than expected at this stage of the budgetary procedure. It is now up to that Committee to propose certain measures to Parliament before the adoption of the budget and the rapporteur proposes to approach this problem on the basis of an examination of the merits of individual amendments and proposals, rather than an attempt to artificially dovetail those amendments within the limits of an arbitrary and unacceptable ceiling.

The Committee on Budgets proposes that Parliament should -

- confirm the amendments not modified by Council
- accept some of the modifications made by Council to some of the amendments
- restore some amendments modified by Council where appropriate (with or without financial implications)
   restore certain amendments suppressed by Council
- (a) <u>Confirmation of amendments not modified by Council</u> The Committee on Budgets proposes that the following amendments which

have	been accepted in	their entirety by Council be confirmed:
	Amendment 44:	(Staff)
	Amendment 172:	Data processing applications
	Amendment 134:	Subsidies to European movements
	Amendment 69:	Action to combat poverty
	Amendment 118:	European Trade Union Institute
	Amendment 25:	Aids for coal stocks
	Amendments 4, 5,	, 6, 7, 8 and 57 (environmental and consumer protection,
		Chapter 35)
	Amendment 58:	First programme data processing
	Amendment 129:	European Export Bank
	Amendments 81, 7	79, 82, 85, 86: European Social Fund
	Amendment 99:	Financial cooperation with certain non-member countries

(b) <u>Re-instatement of some amendments having no financial implications which have not been accepted by Council</u> The Committee on Budgets proposes the re-instatement of the following: Amendment 95: Euratom loans (Article 329, budgetization) Amendments 126 and 127: Research and investment (breakdown of headings and appropriations) (consequently it is proposed to table amendments to those accepted by Council, amendments 132, 136 and 133 to make the corresponding changes in nomenclature following from these two amendments re-instated by Parliament)

Amendment	96:	Community loans (Chapter 42)
Amendment	34 <b>:</b>	Social Fund - regions and sectors affected by the crisis
		(Article 504, token entry)
Amendment	93:	European Development Fund (reservation of Chapters 90
		and 91)
Amendment	97:	Borrowing and lending operations (changes to annex 3)
		Euratom borrowing (Article 944, revenue)
Amendment	94:	Community borrowings (Article 94)

(c) Total or partial re-instatement of some amendments having financial implications which have been modified by Council

It is proposed to table the following amendments totally or partially re-instating amendments which have been modified or suppressed by Council: Amendment 66: Youth activities (Article 254) plus 60,000 (partial) Nuclear fuel cycle (Item 2653) plus 60,000 Amendment 22: Information - direct elections to European Parliament Amendment 123: (Item 2729) plus 600,000 (total amount 1 m u.a. to be frozen) Amendment 21: Institute for economic analysis and research (Article 232) plus 800,000 (partial) 30: Research in labour market trends (Item 3050) plus Amendment 130,000 Vocational training of farmers (Article 316) plus Amendment 111: 60,000 Amendment 121: Technological development hydrocarbons, plus 11 m u.a. Amendment 122: Technological development hydrocarbons, plus 15 m u.a. (commitments)<sup>1</sup> Building loans (Article 145), plus 1 m u.a. Amendment 52: 46: Hydrocarbon exploration (Item 3201) plus 30 m u.a. Amendment commitment and 9 mu.a. payment Uranium prospection (Article 321) plus 3 mu.a. commitment 43: Amendment and 1 mu.a. payment<sup>2</sup> Training research and investment (Item 3380) plus Amendment 135: 139,000 (compensated) 50: Documentary research (Item 3621) plus 500,000 (payments)<sup>3</sup> Amendment Amendment 59 rev: Second programme data processing (Item 3701) plus 2,335,800 us payments plus 7 m u.a. commitments<sup>4</sup> Amendment 102 rev: Basic research Aerospace, plus 8 m u.a. to be placed under Chapter 100 (as well as amendment 38, aids to the aerospace industry - Item 3711 - token entry 1 Council agreed to increases of 4 m u.a. payment and 7 m u.a. commitmert.

<sup>2</sup> Parliament's amendments were partially agreed to by Council.

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<sup>3</sup> Parliament proposed 260,000 payment and 650,000 commitment. Council did not agree to commitment appropriations or payments so rapporteur proposes increase in payments.

<sup>4</sup> Council agreed to token entry payments, plus 2 m u.a. commitments.

PE 46.974/fin.

Operations in the footwear sector, plus 200,000 on the Amendment 75: line<sup>1</sup> Amendment 174: Architectural heritage and development of cultural exchanges, plus 40,000 (partial) Amendment 128: Aid to disaster victims (Chapter 59) plus 30 m u.a. Financial cooperation with non-associated developing Amendment 139: countries, plus 60 m u.a.<sup>2</sup> (of which 30 m u.a. compensated), frozen, to be unfrozen by the European Parliament after due contact with the other institutions Amendment 16: Commercial relations with non-associated developing countries (Article 931) plus 1.5 m u.a.

(d) The Committee on Budgets proposes that the following amendments should not be reinstated:

Amendment 63: Regional Fund (Article 550) 100 m u.a.

Amendment 17: EEC subsidy for European association for cooperation (Item 9431). Here Council simply transferred the increase suggested by the European Parliament to Chapter 100.

- Amendment 138: Cooperation aid by non-governmental organizations (Article 945). Here Council transformed part of the increase proposed by the European Parliament in payment appropriations, whilst not accepting commitment appropriations.
- Amendments 100: and 101 Financial cooperation with certain non-member countries (Article 962). Here Council has accepted the principle of budgetization without approving the actual amounts voted by Parliament. The Committee proposes placing a token amount of 1 m u.a. to underline the principle and to permit some expenditure in 1977.
- Amendment 103: Aid to coal stocks (Chapter 100). Here Parliament suggested 50 m u.a. as payment appropriations under its provisional Chapter of the Budget. It is not proposed to reinstate this amendment, but the Commission should consider in making its proposals to the European Parliament that in view of the ample reserves possessed by the ECSC it should be possible to finance such aid by recourse to loans rather than by direct subsidy from the Community budget.

<sup>1</sup> Council agreed to increase payments by 100,000 in Chapter 100 instead of increase of commitments asked for of 245,000.

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<sup>&</sup>lt;sup>2</sup> Council did not accept commitment appropriations for this extra sum, so rapporteur proposes increasing payments.

<sup>&</sup>lt;sup>3</sup> Council did not accept commitments for this line.

Amendment 125: European schools (Article 289). Here Parliament froze appropriations until a detailed political statement of the work and future intentions of the European Schools was presented to the budgetary authority. The Committee on Budgets has now been presented with a considerable documentation on the work of the European schools and will be examining this problem, reporting to Parliament directly during 1977 and at least examining the problem again in the context of the 1978 budgetary procedure.

Your rapporteur considers that in not proceeding with certain major amendments totalling 150 m u.a. the European Parliament will be making a major gesture of conciliation to the Council and that this should pave the way for the adoption of the budget as envisaged under Article 203. Certain problems of a more technical nature and notably those concerning the budgetisation of loans, financial protocols and financial cooperation with non-member states could be resolved by concertation procedure once they had been inserted in the budget. It is intended that the concertation procedure should continue in 1977.

#### PART V JUSTIFICATION CONCERNING INCREASES IN APPROPRIATIONS IN THE DIFFERENT SECTORS

#### (a) Administration

Here the Committee on Budgets makes no new proposals, confirming Council's approval of increases in staff, especially those called to carry out delegation work in the context of the Lome convention.

#### (b) Energy

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The Committee on Budgets proposes the full increase in appropriations essential for the technological development of the hydrocarbon sector, hydrocarbon prospection and uranium prospection. It seems to the Committee on Budgets, and not least in view of the major increase in oil prices, that a new effort must be made by the Community in the energy and research sector. As regards research, the Committee on Budgets would limit itself to purely technical reinstatement of amendments to improve budget transparency. It is suggested that Parliament adopt now measures for improvements in nomenclature so that the section of the budget becomes comprehensible.

#### (c) <u>Social Fund</u>

The Committee on Budgets confirms acceptance by Council of Parliament's amendments to commitment authorizations. It would underline that these increases are minimal and look forward in the context of the review of the Social Fund to a major increase in appropriations in future financial years.

#### (d) <u>Development</u> aid

Your rapporteur is submitting a major **am**endment to increase payment appropriations for non-associated developing countries in view of the failure of the Council to agree to commitment **authorizations** for 1977. In this way a minimum impact will have been guaranteed for a Community contribution to solving the chronic problems currently facing the larger non-associated developing countries.

#### (e) <u>New policies</u>

The Committee on Budgets should reinstate the amendments for particular new policies particularly for the aeronautical sector in order that some Community contribution can be felt in this field in 1977, without recourse to supplementary budgets. The Committee on Budgets confirms the acceptance by Council of the amendment on coal stocks whilst not insisting on its original amendment for 50 mua in Chapter 100. This loads your rapporteur to suggest amendments to the budgetary line itself creating the possibility of loans to the ECSC to be given in order that this policy may be carried out.

#### (f) Loans

The Committee on Budgets proposes that Parliament should simply reaffirm the principles which it has consistently adopted, namely that all capital transactions of the Community should be budgetised in order to establish form of public control over these important activities.

#### Parliament's margin for manoeuvre and maximum rate

It will be recalled that the maximum rate for increase in non-compulsory appropriations proposed by the Commission and accepted by the Institutions for the 1977 financial year was 17.3%. It will further be recalled that as a result of the draft budget providing a negative rate for increase compared with the non-compulsory appropriations for 1976, it was the contention included in the report of the Committee on Budgets on the draft general budget (363/76) that the maximum rate available for the European Parliament was consequently the full 17.3% or 245 m u.a. It was stated at the time that Parliament would exercise its full rights although it would in no way seek to use up the margin for increase completely unless it was convinced that the need for such an increase was proven on the basis of detailed examination of appropriations in the relevant sectors.

It was also made clear that commitment authorisations could not be considered as non-compulsory expenditure within the meaning of Article 203, in other words, the maximum rate could not be deemed to apply to such appropriations, nor could they be included within Parliament's margin for increase. 1

In the letter accompanying the documents providing the deliberations of Council on the budget on 23 November, the Council maintains that a pragmatic approach should be adopted on examining the amount for increase available to the European Parliament. Then it proceeds to state that a maximum increase of 120 mua for the whole of non-compulsory expenditure would be acceptable. Furthermore, it excludes commitment **authorizations** for the new lines opened up during the budgetary procedure from this figure.

The general approach is scarcely acceptable to the European Parliament which whilst seeking a pragmatic solution could not accept an artificial ceiling imposed on Parliament's margin for increase, which has no legal justification. It is proposed that the **Parliament should examine** the various amendments tabled on their merits.

As regards those amendments tabled by the rapporteur, the following figuros apply:

- Increase in non-compulsory payment appropriations agreed by Council: 10,092,371 u.a.
- increase in non-compulsory payment appropriations proposed in preliminary draft amendments tabled to the draft amended budget as modified by Council: 90,085,800 u.a.<sup>2</sup>

Consequently the total increase in non-compulsory payment appropriations resulting from the budgetary procedure for 1977 would be the following: 100,178,131 u.a.<sup>3</sup>

This seems to your rapporteur to strike the correct balance between the necessity of maintaining Parliament's rights and a flexible and moderate approach as regards increasing appropriations.

#### <u>Part VI</u>

#### <u>Conclusion</u>

The Committee on Budgets, in the light of the experience acquired during the 1977 budgetary procedure has been able to arrive at conclusions incorporated in the motion for resolution. It is convinced that the pragmatic and conciliatory spirit in which the dialogue between the Institutions has been sustained should prevail at the last stage of the procedure thus enabling the adoption of the 1977 draft general budget.

Plus 55,518,231 commitment authorisations (of which only 47.5 m u.a. can be considered as extra commitments beyond 1977 payments.

<sup>&</sup>lt;sup>2</sup> Plus 55,000,000 u.a. commitment authorisations (of which only 39,164,200 u.a. can be considered as extra commitments beyond 1977 payments.

<sup>&</sup>lt;sup>3</sup> Plus 110,518,231 u.a. commitment authorisations in all (of which only 86,664,200 u.a. can be considered as extra commitments beyond 1977 payments.

By the time the 1978 draft budget is under examination a certain evolution both in inter-institutional cooperation and in the basic ground rules that govern the presentation of the budget should be achieved in order to facilitate the budgetary procedure and to enhance the rôle of the European Parliament.

The Parliament has fully recognised the inadequacy of the budget as an instrument of policy and remains convinced that a major effort must be sustained throughout the forthcoming budgetary procedures to transform the budget, making it capable of providing the Community with the means to carry out economic and social policies capable of matching the lofty goals assigned to the Community by the Treaties.

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### Overall Figures for the 1977 Budgetary Procedure (volume) in m u.a. (payment appropriations) - Commission, SECTION III -

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1976 Budget	PRELIMINARY DRAFT BUDGET (Commission)	DRAFT BUDGET (Council)	DRAFT BUDGET AMENDED BY EUROPEAN PARLIAMENT (27.10.76)	DRAFT BUDGET Re-examined by Council (23.11.76)	DRAFT BUDGET with proposals from Committee on Budgets
8,342.9 <sup>* *</sup>	9,148.6	8,578.0	9,081.9 <sup>*</sup>	8,602.1 <sup>*</sup>	8,692.2 <sup>*</sup>

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\* Do not include changes in collection costs of own resources; these figures have yet to be provided by the Commission

**\* \*** Includes supplementary Budgets.

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ANNEX I

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	(i) Increase in non- compulsory expenditure (payment appropriations)	(ii) Increase in commitments	(iii) Increase in commitments (other than those already included as pay- ment appropriations for 1977)	(iv) Increase in compulsory expenditure
A First Reading by the European Parliament 27.10.76	226,488,131	215,395,000	194,379,400	277,500,000
B Council's examination of European Parliament amendments 23.11.76	10,092,331	55,518,231	47,500,000	14,000,000
C Second Reading by the European Parliament: proposals of the Committee on Budgets	90,085,800	55,000,000	39,164,200	-
D Overall increases (times B and C)	100,178,131	110,518,231	86,664,200	14,000,000

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x Classification of expenditure, according to Commission interpretation (see Volume VII of Preliminary Draft Budget).

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ANNEX III

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#### SUMMARY TABLE FOR THE SECOND READING OF THE COMMUNITY BUDGET

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	Pa	rliaments Amendme		1	cil's Po		Committee on Budgets	Vot	-	
Budgetary Line	No.	Payment	Commitment	Accepts	Rejects	Modifies	new position		5	
			1		1		_	For-	Agains	- st-Abs.
ACP Delegates (Staff)	44	+ 217,500	r 7 8 8	x	1	ہ ۱ ۱ ۱			J	
Building loans (Art. 145)	52	+ 1,000,000			x	8 6 1 1	Restore 1 m u.a.	13	3	1
Data processing applications (Item 2243)	172	(Compensation) + 500,000		x	5 5 5 1		-			
Committees (Art. 251)	107	Presentation change	, 1 1 1 1		, 1 1 1	x	-			
Youth activities (Art. 254)	68	+ 90,000	• F T T T			x +30,000	Restore full amount (plus 60,000)	14	<b>2</b>	0
Nuclear fuel cycle studies (Item 2653)	22.	+ 60,000	 		x	         	Restore appropriations (plus 60,000)	16	0	0
Information - direct elections of European Parliament (Item 2729)	123	+600,000 Frozen lmua	2 7 7 7 7 7 7 7 7 7 7 7 7		x	- - - - - - - - - - - - - - - - - - -	Restore full appropriation (plus 600,000) and freeze item (1 m u.a.)		1	1
Institute for economic analysis and research (Art. 282)	21	+ 1,000,000	f 1 3 4 7 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8		4 7 7 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	(Ch. 100) +200,000	Restore full amount on the line	13	0	3
European schools (Art. 289) Subsidies to	125	Frozen			x		Committee received documentation requested, did not table new amend-			
European movement	s   <sup>134</sup>	+ 3,600	* 1 1 1	x	5 7 1 1	- 	ment			

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	Par:	liament's Amendm	ents		cil's Po		Committee on Budgets	1		
Budgetary Line	No.	Payment	Commitment	Accepts	Rejects	s Modifies	new position	Vot	e	
Migrant workers'		T	1				Committee tabled	For-A	gst.	-Abst.
housing (Item 3031)	76/re	7/2 + 150,000	+ 500,000		х		amendment to place 500,000 in payment	15	0	1
Research - labour			i I			1	appropriations on the	1	U	-
market trends							line			
(Item 3050)	30	+ 130,000	0     		х		Reinstated amendment (plus 130,000)	17	0	Q
Action to combat				x		1	-			
poverty (Art.306)	69		+ 3,500,000	Chang <b>es</b> heading			-			
European trade union			1   	-						
institute (Art. 307)	118	Nomenclature	i I	х		1	-			
Vocational training										
of farmers (Art.316)	111	+ 60,000			х		Committee reinstated	16	1	0
Technological develop-			i i				amendment (plus 60,00	<b>(</b> )		
ment hydrocarbons						X 4 mua	Committee reinstated		_	_
(Item 3200)	121	+15,000,000				payment	amount (plus ll m u <b>a)</b> transfer of 12 mua fro		0	0
- do -	122		+42,000,000			7 mua commitment	Ch 100 to Item 3200, Committee reinstated			ua
Hydrocarbon explor-							Committee reinstated. amount: increase commi plus 50 m ua of Win transferred from Ch 100	Emēnts Ch. 35m	ya	0
ation (Item 3201)	46	+ 9,000,000	+30,000,000			x	Committee, reinstated	full.	0	U
<b>T</b>							Committee reinstated amount iplus 9 m ua p appropriations, 30 m u commitments;	yment 18	0	0
Uranium prospection (Art. 321)	48	+ 2,000,000	+ 5,000,000			ilmua paymen	Committee reinstated	<u>tull</u>	Ū	•
(		+ 2,000,000	+ 5,000,000			ment	Commitments) Committee reinstated -amount plus I m.ua pa plus I mua commitment		0	1
Aids for coal stocks			1							
(Art. 322)	25	pm		х			-			
Euratom loans (Art.329)	95	Budgetisation			х		Fully reinstated	19	0	1
Research & investment		Breakdown				i	Fully reinstated	20	0	0
(Art. 330)	126	Ch. 33			х	1 0 1				
- do -	127	- do -			х		Fully reinstated	19	0	1
Training (research			1 1 1			8				
and investment)	]	(Compensation)	1				Committee fully reins (plus 139,800 and chan			
(Item 3380)	135	+ 139,800	+ 139,800		х		nomenclature)	20	0	0
	1	1	•	l		•	•	•		

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-	Parli	ament's Amendme	ents		il's Pos:		Committee on Budgets	Vote		
Budgetary Line	No.	Payment	Commitment	Accepts	Rejects	Modifies	new position			
Possible expenditure (JRC) (Item 3383)	132	+ 674,231	+ 674,231	Change nomen- clature			Committee amended no- menclature, confirmed	-	gst. O	-Abst. 1
- do -	136	+53,746,241 (Compensation)	+59,442,090	"	, , , , ,	u 6 9 1	amount Committee amended no- menclature, confirmed		0	0
Provisional approp- riations JRC (Item 3390)	133	+ 2,344,000	+ 2,344,000	п		8 1 1 1 1	amount Committee amended no- menclature, confirmed		0	0
Protection - air and water (Art. 351)	4	+ 40,000	f 1 1 1	x	           	8 8 8 8	amount -			
Environmental studies (Item 3540)	5	+ 112,000		x		1 8 8 1	-			
Environmental projects (Item 3541)	6	+ 30,000		X	       	8 3 3 2	-			
Consumer protection studies (Item 3550)	7	+ 20,000		x		8 8 8 1 1	-			
Consumer projects (Item 3551)	8	+ 30,000		x		f 6 7 7	-	1		
Humanisation of work (Art. 356)	57	+ 50,000		x		C C C C C C C C C C C C C C C C C C C	-			
Documentary research (Item 3621)	50	+ 260,000	+ 650,000		x	, 1 1 1	Committee reinstated 500,000 in payments	19	0	0
lst programme data processing (Item 3700)	58	Nomen- clature		x	       	2 C 2 2	-	- - -		
2nd programme data processing (Item 3701)	59/rev	+ 2,835,800	+ 9,000,000			PM Payment 2mua commit- ment	Committee reinstated 21835,800 payments plus 7 mua commitmen	17 :s	2	0
Basic research aero- space (Item 3710)	102/rev	+ 8,000,000			x		Reinstated 8 mua but Committee decided to table this amount un	9 ler	8	1
Aids to the aerospace industry (Item 3711)	38	pm	• • • •		x	Ŧ [ ] ] [	Chapter 100 Reinstated amendment	18	1	1

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Budgetary Line	Parliament's Amendments No.   Payment  Commitment				cil's Pos Rejects	ition Modifies	Committee on Budgets new position	Vote		
						Modifies		For-A		,
Operations in the footwear sector (Item 3721)	75		+ 245,000			+100,000 payment	Committee transferred 200,000 in payments on the line		0	
Architectural heritage and development of cultural exchanges (Art. 393)							Committee reinstated full amount (plus 40,000)	18	0	
(AIC. 393)	174	+ 100,000				+ 60,000				
Community loans (Ch. 42)	96	Budgetisation			x		Reinstated amendment	17	0	
European Export Bank (Ch. 49)	129	pm		x			-			
Social Fund agric- ultural and textile sectors (Art. 500)	81		+ 3,000,000	x			_			
Social Fund: youth (Art. 501)	79		+11,000,000	x			-			
Social Fund : handi- capped (Art. 502)	82		+ 2,000,000	x			_			
Social Fund : regions and sectors affected by the crisis (Art. 504)	84	pm			x		Reinstated amendment	17	0	
Social Fund: employ- ment situation (Art. 510)	85		+20,000,000	x			_			
Social Fund : handi- capped (Art. 511)	86		+ 2,000,000	x						
Regional Fund (Art. 550)	63	+100,000,000			x		_			

Budgetary Line	Par No.	liament's Amendr   Payment	ments Commitment		cil's Pos Rejects	ition Modifies	Committee on Budgets new position	Vote		
Aid to disaster victims (Ch. 59)	128	+ 30,000,000	8 6 8 9 1 2		x		Reinstated amendment (plus 30 m u.a.)	For. 18	Agst 0	.Abst 0
Accession compens- atory amounts (Ch. 75)	PM 106	Transfer to amounts out of EAGGF to Title 4			But agree- ment to sub-		-			
Monetary compens- atory amounts (Ch. 78)	РМ 105	"			total i Titles 6 & 7	n I I	-			
Expenditure resulting from application of different exchange rates (Ch. 79)	РМ 112	- - - - - - - -	- 		, , , , , ,		-			
Improvement of agric- ultural structures (individual projects) Art. 800	<b>PM</b> 109	+50,000,000	8 8 8 9 1 1		x		-			
Areas afforested to improve agricultural structure (Item 8104)	РМ 64	pm	         	x		           	-			
Aid to young farmers (Item 8105)	РМ 65	+ 4,000,000	8 8 9 7		x	1 1 1 1	-			
European Development Fund (Ch. 90/91)	98	Reservation of Chapters	P 1 1 1 1		<b>x</b> ***		Committee reinstated amendment	17	0	0
Food aid: cereals (Item 9201)	PM9	+34,800,000	1 7 7 1		x		-			
Food aid: milk powder (Item 9211)	РМ 10	+17,100,000	1 			14mua, Ch.100	-			
Food aid: sugar (Item 9221)	PM 131	+ 1,200,000			x		-			

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Budgetary Line	Parl No. 1	iament's Amendme Payment	ents Commitment		il's Posi Rejects	tion Modifies	Committee on Budgets new position	Vote		
	P <b>M</b> 12	+20,000,000			x		_	For.P	lgst.	Abst.
Commercial relations with non-associated	139		+60,000,000		x		Committee proposes 60 m u.a. under Art. 930 frozen, (unfreezing by European Parliament plus consultation) 30 m u.a. compensation from Chap. 100	<b>.</b> 17	0	0
developing countries (Art. 931)	16	+1,000,000	+ 5,000,000		x		Proposed increase in payments of 1.5 m u.a	. 15	0	0
EEC subsidy for European Association for cooperation (Maghreb) (Item9431)	17	+681,000				681,000 Chapter 100	_			
Cooperation aid by non-governmental organisations (Art. 945) 1	138		+ 1,500,000			+500,000 Payments	-			
International fund for agricultural development (Art. 947)	18	pm			x		Reinstated amendment (token entry) -	18	0	0
Financial cooperation with certain non- member countries										
	99	Budgetisation		х				13	5	0
	LOO LO1	+1,000,000	+20,000,000		X (pm) X		Reinstated amendment (plus 1 m u.a.) -			
Aid to coal stocks (Ch. 100) 10	L03	+50,000,000			x		-			

Budgetary Line	Par: No.	liament's Amendr Payment	nents Commitment		cil's Po Rejects	sition Modifies	Committee on Budgets new position	Vote	1	
TITLES 6 and 7								For .	Agst.	Abst.
Revision of agric- ultural prices (Ch. 100)	<b>PM</b> 104	+200,000,000			x		-			
Borrowing and lending transactions (Annex III)	97	Budgetisation			x		Committee reinstated amendment	18	0	0
Euratom borrowings (Art. 944 Revenue)	93	Budgetisation			x		Committæ reinstated amendment	18	0	0
Community borrowings (Art. 945 Revenue)	94	Budgetisation			x		Committee reinstated amendment	18	0	0
					2 7 8 8					
					f 1 1 1					
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ANNEX IV

# TA - LE SHOWING CREATION OF COMMITMENT AUTHORIZATIONS BY THE INSTITUTIONS DURING THE BUDGETARY PROCEDURE

(a) Commitment authorizations provided for under the Financial Regulation of 25 April 1973, and by certain ad hoc regulations	(b) Commitment authorizations envisaged under the provisional Financial Regulation of October 1976	(c) Commitment authorizations created by the European Parliament during the budgetary procedure (October 1976)	(d) Commitment authorizations agreed to by Council
Research and investment (Chapter 33)	Activities in the field of hydrocarbons (Article 320)	Migrant workers' housing (Item 3031, DA 76/rev.II)	Combat poverty (Article 306)
Social Fund (Chapters 50 and 51)	Triennial action programme in the data processing sec- tor (Item 3620)	Combat poverty (Article 306, DA 69/rev.)	Uranium prospection (Article 321)
Regional Fund (Ch. 55)	Social Fund (Ch. 50 and 51)	Uranium prospection (Art. 321, DA 48)	Second programme in data processing (Item 3701)
	EAGGF Guidance (Title 8)	Activities supplementary to 3 year data processing pro- ject (Item 3621, DA 50)	
		Second programme in data pro- cessing (Item 3701, DA 59)	
		Operations in the footwear sector (Item 3721, DA 75)	
		Financial cooperation with non-associated developing countries (Art. 930, DA 139)	
		Commercial relations with non-developing countries (Art. 931, DA 16)	
		Cooperation with non-govern- mental organizations (Art. 945, DA 138)	
		Financial cooperation with certain non-member countries (Art. 962, DA 101) Total voted for new areas of commitment = 105,395,000	Total accepted by Council for new are of commitments = 7,500,000 u.a.

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