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DIRECTORATE GENERAL XV

Internal Market and Financial Services

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External dimension of the internal market and financial services

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CANADA

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Introduction

In 1993, GDP in Canada was CAD 711.6 bn (ECU¹ 456.4 bn) with a real growth rate of 3.3%. With a population of 28.7 mn this represented a per capita GDP of 24,796 CAD (16,731 ECU) compared to 15,800 ECU in the EU.

CREDIT INSTITUTIONS

The Canadian banking sector is characterised by so-called Schedule I and Schedule II banks. Schedule I banks have capital in excess of CAD 750 mn and are widely held because ownership is restricted to 10% for a single entity whether domestic or foreign. Schedule I banks controlled over 90% of banking assets at the end of 1993.

Schedule II banks are institutions with capital not exceeding CAD 750 mn. Ownership can be closely held for the first ten years after which time the bank must become widely held. However, foreign banks may remain closely held indefinitely. Schedule II banks include 54 foreign bank subsidiaries.

Schedule II banks may include banks that are directly owned by a widely-held regulated financial institution that is not itself a bank. Owners of such a bank could be a widely-held trust, loan or stock life insurance company.

In principle a 35% rule will apply to Schedule II banks when a capital size of CAD 750 mn is reached i.e. at least 35% of the total voting rights in the company must be attached to shares that are widely-held and listed for public trading. A ministerial exemption may be granted for firms that reach the threshold through internal growth or through successive acquisitions of small Canadian financial institutions, on a case-by-case basis.

Financial institutions are allowed to diversify into new financial businesses through the setting up of subsidiaries. Legislation passed in 1987 allowed federal financial institutions to own securities dealers. Legislation passed in 1991 permits banks to own insurance companies and trust companies. Institutions are, in certain circumstances, permitted to network financial services offered by affiliates or independent financial institutions. However banks, trust and loan companies are prohibited from offering most insurance services on behalf of insurance companies.

Total assets of chartered banks amounted to CAD 756 bn in 1993 and deposits amounted to CAD 589.7 bn. The top 10 banks² accounted for 94.6% of assets and 94.9% of the deposits in 1993.

¹ Exchange rates :
At 1993 year end 1 ECU = 1.482 CAD
Annual average 1 ECU = 1.101 CAD.

² The top 10 included 3 foreign banks (none from EU).

Foreign banks

At the end of 1993 there were 54 foreign banks established in Canada, 15 of which were from the EU. Non-EU foreign banks represented about 5.6% of assets and 5.5% of chartered bank deposits and EU banks 2.4% and 2.3% respectively.

	Nr of banks	Assets (CAD bn)	Deposits (CAD bn)
Chartered banks (of which)	65	756.0	589.7
- Domestic	11	695.2	543.9
- Foreign EU	15	18.4	13.5
- Foreign non-EU	39	42.4	32.2
Trust companies	32	40.7	30.6
Mortgage loan cos	19	167.2	147.9
Credit Unions & Caisses populaires	n.a.	n.a.	n.a.

Source : Canada Gazette, Part I
Bank of Canada Review

MARKET ACCESS AFFORDED TO EU CREDIT INSTITUTIONS

Establishment

Direct branching form abroad is not allowed. A foreign bank wishing to operate in Canada must establish a Schedule II subsidiary. This subsidiary may be closely held indefinitely. Canada has offered in the post Uruguay Round negotiations on financial services to eliminate the 12% maximum global share of all foreign owned banks, excluding those held by US controlled Schedule II banks, of total domestic assets of the Canadian banking system.

Activity

The main disadvantage encountered by Community credit institutions is the prohibition form operating through a branch. This puts EU banks at a competitive disadvantage compared to their Canadian competitors.

EU banks are thus precluded from competing for large corporate loans, as they are proscribed from extending loans to a single borrower in excess of 100% of the subsidiary's capital, and cannot take advantage of their parent bank's capital. In addition, subsidiaries are only expected to reach the 100% limit in exceptional cases, and must notify the Office of the Superintendent of Financial Institutions when they exceed the 50% level. Another disadvantage of operating as a subsidiary is the added expense and complication of maintaining a separate board of directors, half of whom must be Canadian residents.

INSURANCE

Insurance companies operating in Canada are regulated either federally or provincially and there is no one government agency to oversee the whole industry. Life insurance and non-life business must be carried on in separate companies. Widely-held insurance companies are permitted to own Schedule II banks and to network products of other financial institutions, including other insurers. Insurance undertakings are also to be given greater access to capital through the issuance of preferred shares and debt instruments and they will be permitted to borrow for short-term liquidity purposes.

At the end of 1993 there were 156 life and 232 non-life companies operating in Canada, 100% of which are regulated at federal level. Life premiums amounted to CAD 22.3 bn (3.1% of GDP) and non-life premiums to CAD 13.5 bn (1.9% of GDP) in 1993. Total assets of life insurance companies amounted to CAD 239.7 bn in 1993 and CAD 32.6 bn in non-life.

Foreign insurance companies

Foreign insurance companies play an important role in the Canadian market. About three quarters of all insurance companies operating in Canada are either foreign controlled subsidiaries or branches and agencies of foreign undertakings. Foreign undertakings account for 11.7% of total life premiums and 21.5% of non-life business.

Table 2 Indicators of Insurance Business Year 1993			
	Life	Non-life	Total
Premiums (CAD bn)	22.3	13.5	35.8
· Premiums underwritten by foreign insurance companies	2.6	2.9	5.5
· Premiums underwritten by EU insurance companies	n.a.	n.a.	n.a.
· Premiums as % of GDP	3.1	1.9	5.0
· Premiums per capita (CAD)	777.0	470.0	1247.0
Number of insurance companies of which :	156	232	388
· EU insurance companies	n.a.	n.a.	n.a.
· Foreign insurance companies	91	133	224
Total assets of insurance companies	239.7	32.6	272.3

Source: OECD Insurance statistics, Stats Can

MARKET ACCESS AFFORDED TO EC INSURANCE UNDERTAKINGS

Establishment

Foreign insurance companies may establish as either a subsidiary or branch. Authorisation of foreign insurers may be subject to consideration of the value of the market entrant to Canada, as may the acquisition of control of an existing Canadian enterprise by a foreigner. Notification of Investment Canada is required to establish a new insurance business and approval is necessary for larger acquisitions.

The 10% rule applies to the acquisition by non-residents of shares of a Canadian controlled life insurance company. This rule does not apply to federal companies under foreign control. US investors have been exempted from this rule under the terms of the US-Canada FTA.

Activities

Foreign insurance companies are subject to certain measures affecting their operations. For instance, registration in Canada requires that the parent company must have C\$100 million worth of assets, in its home country, in addition to the requirements common to Canadian companies, however there are no domestic capital requirements associated with the establishment of foreign branches;

SECURITIES

There are 5 stock exchanges in Canada, the three largest are in Toronto, Montreal and Vancouver and there are smaller ones in Alberta and Winnipeg. All are private operations regulated at provincial level. Securities firms are also regulated provincially. This means that 10 different sets of regulations govern their capital requirements, permitted activities and investments. However, since 1988 the provincial ministers responsible for financial institutions have been harmonising the regulations on the inter-provincial activities of financial institutions and a large body of legislation and policies are applied uniformly across Canada

Table 3 Securities Market Indicators Toronto and Montreal		
	1992	1993
Turnover in equity shares (CAD bn)	97.3	177.4
Turnover as % of GDP	14.1	24.9
Capitalisation equity shares (CAD bn)	561.5	788.3
Number of companies with shares listed	1697.0	1760.0
Number of shares traded (in bn)	17.0	9.0

Source: F.I.B.V. Statistics

The Toronto Stock Exchange, the largest in Canada, is regulated by the province of Ontario under the Ontario Securities Act. Equity share turnover in this market in 1993 amounted to CAD 147 bn. Foreign-owned firms are allowed to enter this market and like domestic firms must register with the Ontario Securities Commission.

Since 1983 foreign firms have been permitted to operate on the Montreal Exchange. Over recent years there has been a deliberate policy by the Quebec authorities to stimulate the role of the Montreal Exchange through regulatory reforms and innovation.

In 1993 there were 144 investment dealers (members of the Investment Dealers Association) operating in Canada with total assets of CAD 5.5 bn.