

COUNCIL OF THE EUROPEAN COMMUNITIES
GENERAL SECRETARIAT

PRESS RELEASE

5948/92 (Presse 62)

1571st Council meeting

DEVELOPMENT

Brussels, 4 May 1992

President: Mr José Manuel DURÃO BARROSO
State Secretary for Foreign Affairs
and Co-operation of the
Portuguese Republic

4.V.92

ill/PT/bzb

Luxembourg:

Mr Georges WOHLFART

State Secretary for Co-operation

Netherlands:

Mr Jan PRONK

Minister for Development Co-operation

Portugal:

Mr José Manuel DURÃO BARROSO

State Secretary for Foreign Affairs
and Co-operation

United Kingdom:

Mrs Lynda CHALKER

Minister for Overseas Development

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Commission:

Mr Manuel MARIN

Vice-President

4.V.92

ill/PT/bzb

UNTYING AT COMMUNITY LEVEL OF MEMBER STATES' AID

The Council held a wide-ranging discussion on the basis of a Commission document relating in particular to the advantages and difficulties which would result from the introduction of any instrument for untying Member States' bilateral development aid at Community level.

In order to continue its discussion, the Council asked the Commission to submit a new document for its next meeting, taking into account all the comments made in the Council.

DEVELOPMENT CO-OPERATION POLICY:

PERSPECTIVES FOR THE YEAR 2000

The Council noted with interest the Commission's intention of submitting to it in the very near future, as well as to the European Parliament, a communication on the perspectives of co-operation policy for the year 2000.

That communication will make it possible to hold a substantive discussion which takes into account in particular the new requirements devolving from the changes on the international scene and also covers the future role of the Community in the field of development aid.

HUMAN RIGHTS, DEMOCRACY AND DEVELOPMENT

The Council discussed the implementation of its Resolution of November 1991.

The Council welcomed the positive reception given to that important Resolution, which places the Community in the forefront of the promotion of human rights and democracy.

During the discussion the Council placed particular emphasis on the need, while taking appropriate flexibility into account, to ensure that the Resolution is implemented coherently and in a co-ordinated fashion with regard to all partners.

The Council noted the information supplied by the Commission on the measures adopted in the context of implementing the Resolution.

The Council will return to the issue at its next meeting, in November 1992, on the basis of a report to be submitted by the Commission.

SPECIAL EMERGENCY AID PROGRAMME

The Council examined the special food aid programme for 1992 proposed by the Commission in response to the current famine in southern Africa and in the Horn of Africa and to exceptional needs in other regions.

At the end of its discussion, and without prejudice to the necessary budget decisions regarding the financing arrangements, which are currently under examination by the budget authority and should be adopted in the very near future, the Council agreed on:

- the urgent need to help the populations at risk;
- the quantities proposed by the Commission (800 000 tonnes of cereal equivalent);
- the unit prices of the products and the transport costs calculated by the Commission, giving a total cost estimate for the operation of ECU 220 million;
- the beneficiaries proposed by the Commission.

The programme will be implemented as a matter of urgency by the Commission in close co-ordination with the Member States, the other donors, the UN agencies and NGOs. In that connection, the Council was informed of the decisions taken or envisaged by several Member States concerning bilateral food aid operations.

The Council also gave a reminder of the importance of continuing long-term action to ensure food security, especially in Africa.

INVOLVEMENT OF THE COMMUNITY IN THE STRUCTURAL ADJUSTMENT PROCESS

The Council adopted a Resolution on structural adjustment in the ACP States, the text of which is set out in Annex I.

The Council pointed out that the Community's support for the ACP States' structural adjustment process was one of the most remarkable innovations introduced into relations between the Community and the ACP under the fourth Lomé Convention.

The Resolution sets out the broad lines which the Community intends to follow in the matter over the coming years. It supplements the Resolutions previously adopted by the Council on strengthening co-ordination in support of structural adjustment in the ACP States and on counterpart funds.

ANGOLA

The Council noted:

- a report on the mission of the "Development Troika" to Angola on 2 and 3 February 1992;
- the progress made in implementing the Community Platform to support Angola's social and economic reconstruction.

The Council confirmed that the Community and its Member States were willing to lend their support to the process of peace, national reconciliation, social and economic reconstruction and democratization under way in Angola.

LOME IV PROGRAMMING

The Council discussed the report on the Community's aid programming under Lomé IV. It approved the conclusions set out in Annex II.

The Council emphasized the very positive nature, both in qualitative and quantitative terms, of the programming exercise and recorded with satisfaction that the indicative programmes signed by the Commission with the ACP States followed on from the previous Conventions while reflecting the priorities of the fourth Lomé Convention.

EVALUATION OF COMMUNITY DEVELOPMENT AID

The Council adopted the conclusions set out in Annex III.

In so doing, the Council reiterated the great importance it attaches to improving the aid evaluation process.

The conclusions adopted are mainly directed towards taking greater account of evaluation reports in new financing decisions. The measures envisaged in the conclusions will certainly increase the efficiency of future aid from the Community and its Member States.

MARKETING OF BREAST MILK SUBSTITUTES IN DEVELOPING COUNTRIES

The Council noted the need stated by some delegations to strengthen the guarantees in the Commission proposals to protect certain groups of vulnerable populations in the developing countries.

The Commission took note of that concern, which will also be passed on to the Internal Market Council, which is responsible for examining the issue.

PROCEDURES FOR THE IMPLEMENTATION OF FINANCIAL AND TECHNICAL CO-OPERATION WITH THE ACP STATES

The Council noted the progress made with the joint study initiated at the ACP-EEC Council meeting in Fiji to identify and eliminate the causes of delays in implementing financial and technical co-operation under the Lomé Conventions. It stressed the importance it attaches to that study for improving the impact and efficiency of Community aid to the ACP States. It hoped that it would be possible, at the forthcoming ACP-EEC Council meeting in Jamaica, to draw preliminary conclusions from the study and that common operational recommendations could be adopted at the earliest opportunity.

MISCELLANEOUS DECISIONS

Relations between the EC and the Andean Pact countries

The Council authorized the Commission to open negotiations with the Andean Pact and its member countries with a view to the conclusion of a new Co-operation Agreement and adopted negotiating directives to that end.

Appointments

The Council replaced:

- a member of the Advisory Committee on Social Security for Workers;
- a member of the Advisory Committee on Freedom of Movement for Workers.

COUNCIL RESOLUTION

ON

STRUCTURAL ADJUSTMENT

After examining the progress report submitted by the Commission on the Community's involvement in the structural adjustment process in the ACP States,

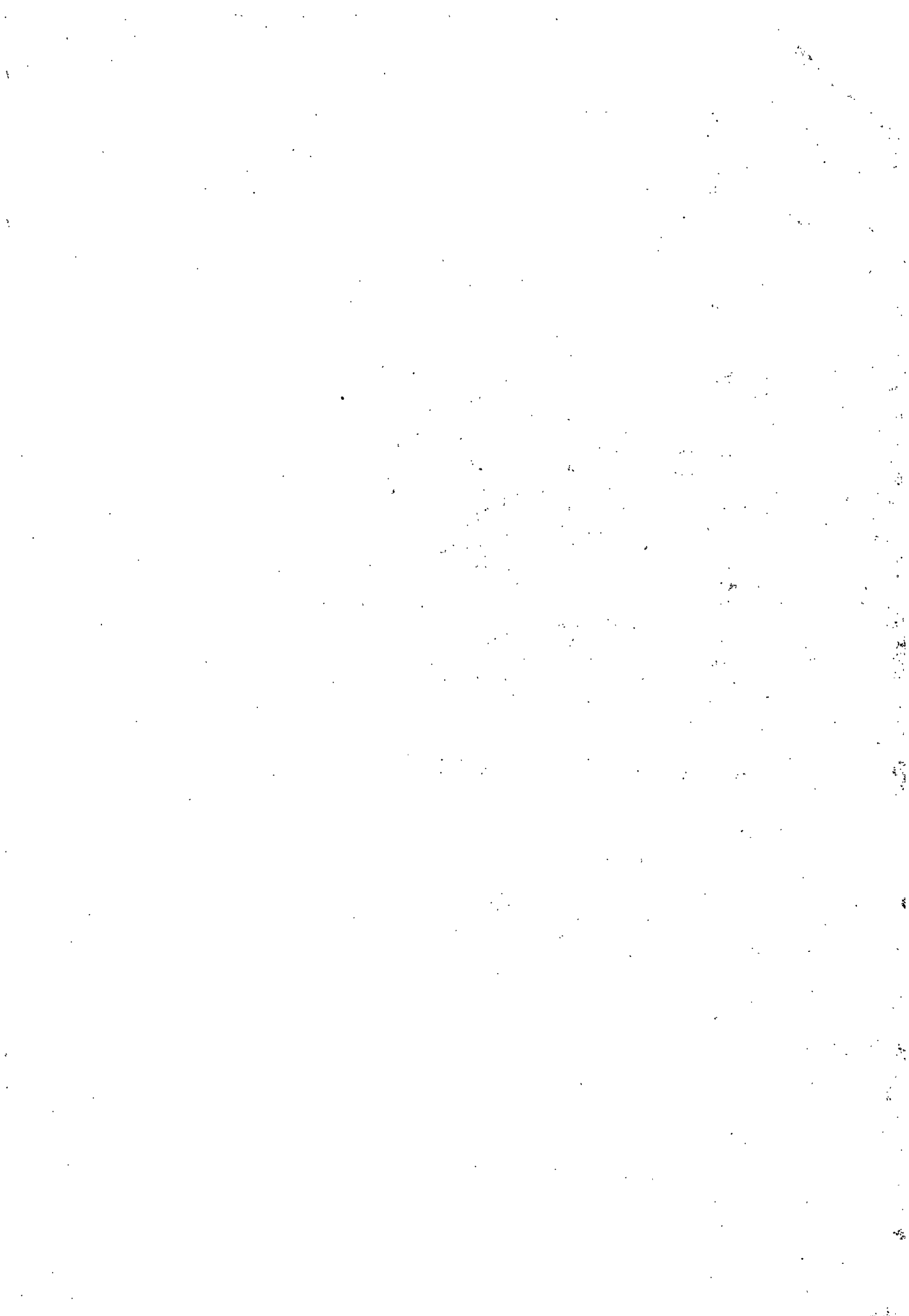
THE COUNCIL:

1. reaffirms its attachment to the concept of structural adjustment, the implementation of which should contribute to restoring balance in crucial areas and to creating an economic environment conducive to accelerated growth while ensuring an improvement in the social well-being of the population;
2. welcomes the fact, in this connection, that an increasing number of ACP States have already begun, or have stated their willingness to begin, such a process, and confirms that the Community is willing to support efforts under way to enhance that process within the framework of the pragmatic, differentiated and humane view of adjustment defined in the Lomé Convention;
3. emphasizes that there can be only one programme of reforms in any given country and therefore points out the absolute need, so as to ensure the coherence of each party's actions, to implement close co-ordination between recipient and donor countries, in particular international financial institutions, which play an outstanding role in this area. Within the framework of that indispensable co-ordination the Commission will satisfy itself that the programme does indeed incorporate the essential elements of the approach provided for in the Convention;
4. in this connection, welcomes the measures taken to that effect by the Commission in conjunction with the Member States and the international financial institutions;
5. recognizes the demanding nature of implementation of the adjustment processes and the importance of the challenge facing the ACP States;

6. as regards Community support, endorses the broad lines of thinking set out by the Commission in its document and, in that connection, calls upon the Commission:
- (a) to focus its attention and studies, in addition to the overall evaluation of the processes under way, on the essential elements with regard to the provisions of the Convention, in particular:
 - the role played by structural adjustment in relation to long-term development objectives;
 - the social dimension of adjustment;
 - adaptation of the tempo and details of reforms to the specific capacities and constraints of each country;
 - consideration of the regional dimension of adjustment.
 - (b) to ensure the greatest possible coherence between adjustment-support instruments and those (notably Stabex) which act similarly on the balance of payments, and to ensure the necessary dovetailing and balance between a macro-economic approach, sectoral policies and project aid.
 - (c) to negotiate with its ACP partners general, specific and administrative and financial conditions for implementing Community support; those conditions should reconcile the need for the Community to retain its own independent judgment with the framework of support for processes under way which was agreed with all donors concerned, without leading to cross-linked conditions.
7. the COUNCIL emphasizes that the counterpart funds generated by the various Community instruments fit in with a macro-economic context and the financial and monetary balance of the countries concerned and should therefore be used and monitored within a single budget framework covering current expenditure and investment expenditure;
8. recalls, in that connection, its Resolution of 27 May 1991 on counterpart funds and in particular the priority to be given, in the use of counterpart funds, to the social dimension of adjustment, while ensuring adequate cover for the health and education sectors, and the special attention to be paid to environmental protection;

9. notes that such development presupposes that the Commission, in the context of its constant dialogue with those ACP States pursuing structural adjustment efforts, will participate in consultations on the macro-economic framework, in particular its budget component relating to public expenditure and public investment expenditure, and will be involved in any review of public expenditure;
10. welcomes, in this connection, the Commission's approach of taking an increasing interest in the field of the public finances of the countries concerned in order to help them improve the efficiency, transparency and equity of their budget process, but also to safeguard the Community's financial operations;
11. the COUNCIL emphasizes the importance it attaches to respect for human rights and the processes of democratization under way in numerous ACP States and welcomes the positive developments recorded. It notes, in common with the Commission, that such processes may, in certain instances, lead to a number of adjustments of economic reform programmes, especially as regards the tempo and social impact of such reforms. Those adjustments may induce the countries concerned to deviate temporarily from the adjustment framework originally envisaged. The Council, anxious to support both political and economic reform processes, and insofar as such deviation does not call into question the economic viability of the adjustment programme, considers that the Community and its Member States should, at the most appropriate time, take the co-ordination measures necessary, in particular with the Bretton Woods institutions, to safeguard the continuity and coherence of the support framework on the part of the donors concerned. The Community and its Member States should play a major role in such consultations.
12. the COUNCIL expresses its appreciation to the Commission for the quality and scope of the action undertaken and measures adopted to ensure the efficient and harmonious involvement of the Community in the support for the structural adjustment process of the ACP States;
13. the COUNCIL agreed to amplify and supplement the text of these conclusions at a later date, if necessary and in the light of experience.





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COUNCIL CONCLUSIONS
ON THE PROGRAMMING REPORT

1. On the basis of a Commission staff working paper and an introductory statement by Vice-President Marin the Council assessed the Community aid-programming process for the five years during which the first Financial Protocol to the Fourth ACP-EEC Convention was to be applied.

It noted with satisfaction that to date 61 national indicative programmes had been signed and that the regional programming process, which was necessarily slower, should be completed in the following few months. It therefore appears that the provisions of the Convention, which require the programming ideally to be completed before the Convention enters into force, have been respected overall.

In financial terms around ECU 5,5 thousand million have been the subject of programming between the Community and its ACP partners at national and regional level.

2. In quality terms the Council considers that the results of the programming are consistent with the provisions and objectives set out in the new Convention in this respect. It endorses the Commission's view that the programming as it took place is likely to provide a real boost to the economic and social effectiveness of co-operation with the ACP States. The Council focused its attention on the following points:

- (a) Programming under LOME IV follows on from the previous Conventions while reflecting the priorities of the new Convention. The achievements of LOME III are confirmed by the consolidation of the concept of support for sectoral policies through dialogue and the focusing of aid on certain priority sectors. In this connection rural development, socio-economic infrastructures and human resources remain the special areas of application of Community aid. In addition to the areas of co-operation already covered under LOME III the indicative programmes incorporate the new spheres of co-operation on which the LOME IV Convention has placed special emphasis and in particular environmental protection, decentralized co-operation, aid for and the promotion of the private sector and the enhancement of the role of women.

The Council referred above all to the importance it attaches to the provisions now contained in the indicative programmes concerning human rights. It pointed out that respect for and the promotion of human rights are a priority concern of the Community in its development policy and constitute an approach which inevitably has to be followed for the sake of sustainable development.

The Council also welcomes the fact that the new emphasis placed in the Convention on the concept of regional economic integration is reflected in the regional indicative programmes already concluded and in the preparatory work undertaken in other regions.

- (b) The involvement of the Community in the structural adjustment process is another major innovation of programming under the new Convention. The Council endorsed the Commission's view that structural adjustment cannot be perceived in isolation from the programming process insofar in particular as these two components form part of the long-term development objective underlying ACP-EEC co-operation.

It will be recalled that the main lines of Community policy for future years as regards support for structural adjustment are covered in a separate Resolution.

- (c) The quality of the dialogue between the Commission and the ACP States in connection with programming was underlined. In fact the dialogue concerning policies is now an established part of co-operation with the ACP States and there have been no instances where the achievement of consensus on the framework of mutual commitments constituted by the indicative programmes might have been a problem.
 - (d) Effective co-ordination with the other donors has taken place throughout the programming process both in the area of support for sectoral policies and in that of macro-economic reforms, the aim being to maximize the consistency of co-operation projects and to improve their complementarity. There has been systematic co-ordination between the Commission and the Member States. In addition, co-ordination with the Bretton Woods institutions, and in particular the World Bank, and with the other main providers of funds in the countries concerned, has been considerably strengthened.
3. The Council pointed out that the implementation of indicative programmes should now be made as efficient and effective as possible. It is necessary in particular to ensure that development projects are viable by a consistent linking-up of Community resources and the measures to be taken by the countries concerned on a macro-economic (structural adjustment) and sectoral (areas on which indicative programmes focus) level.

The Council acknowledges that an approach of this kind, based on the implementation of reforms on a macro-economic and sectoral level, might as a result of its more demanding nature not tie in completely with the need to use the available resources at a satisfactory rate and hence affect the efficient disbursement of Community aid.

The purpose of the indicative programmes is to reconcile these two requirements by concentrating aid on a small number of sectors and not, as was often done in the past, on a single sector in respect of which operations were due to extend well beyond the period of application of the Financial Protocol. This strengthening of the operational nature of the indicative programmes should permit, by avoiding resources being left unproductive for no good reason, a better use of Community aid and better commitment and payment results.

The identification in the indicative programmes of a series of measures designed to speed up implementation of aid also serves the same purpose.

The Council would point out, however, that the quest for a better performance in the implementation of Community aid must not be at the expense of the effectiveness and quality of the aid.

The Council would finally refer to the sense of major innovation, initiated under LOME III and confirmed under LOME IV, which now characterizes financial and technical co-operation between the Community and the ACP States. Based originally on the exclusive financing of individual projects, co-operation policy developed under LOME III into an approach based on support for sectoral policies and was extended under LOME IV to support for structural adjustment processes. The Council considers that this trend is such as to give Community aid the desired efficiency and impact.

ANNEX III

COUNCIL CONCLUSIONS
CONCERNING THE EVALUATION OF COMMUNITY
DEVELOPMENT AID

1. Referring back to its Resolutions of November 1987, May 1989 and May 1990 on development co-operation evaluation and co-operation between the Commission and the Member States on the subject, the Council has examined progress achieved in this sphere.
2. It notes with satisfaction the adoption by the Commission of a new "integrated approach to the management of the projects/programmes cycle which, as regards financing proposals, systematically takes into account and puts into practice the lessons learned from previous studies and evaluations directly or indirectly linked with the project/programme. The Council invites the Commission to supply the list of these evaluation reports to the delegations concerned.
3. Since it is for the Council, on a proposal from the Commission, to define the broad outline of the Community's co-operation policy by setting general guidelines and objectives for its action, it reiterates the importance it attaches to mutual exchange of information on evaluation results and methods.

The Council invites the Commission to send the Member States at regular and frequent intervals, and at least once a year, a list of completed evaluation reports including a brief description of their contents. These reports will be made available to interested delegations on request.

4. The Commission and its Member States are asked to conduct general discussions on sectoral, thematic and geographic development co-operation strategies on the basis of the material contained in the evaluations. For that purpose, they will hold exchanges of views once or twice a year in the EDF Committee, the ALA Committee and the Mediterranean Committee on particularly significant reports.
5. In this context, the Member States and the Commission will jointly consider new topics and subjects of common interest which might be the subject of individual and/or joint evaluations by the agencies concerned, and will hold exchanges of views on subsequent results.
6. The Council asks the Commission to give a brief account in its annual report of how the principles mentioned above have been implemented. The report will also contain an analysis of the measures adopted as a follow-up to the conclusions of the evaluation reports.

Bruxelles, le 30 avril 1992.

Blo(92)108 aux bureaux nationaux
CC. aux membres du Service du Porte-Parole

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Conseil Développement :

Xavier PRATS

Le Conseil Développement se réunira le lundi 4 mai à 10 h à Bruxelles. Il traitera plusieurs thèmes dont le plus d'actualité est sans doute le programme spécial d'aide alimentaire, proposé par la Commission en vue de la situation de famine exceptionnelle dans laquelle se trouve notamment l'Afrique subsaharienne.

Programme spécial d'aide alimentaire pour 1992 (cfr note P(92)18 et Blo(92)80).

La Commission a proposé au Conseil et au Parlement Européen, le 1er avril 1992, un programme spécial d'aide alimentaire pour 1992. Elle estime que ce programme est nécessaire pour que la Communauté puisse apporter une réponse adéquate à une situation de famine qui s'avère d'ores et déjà extrêmement grave : les besoins d'aide alimentaire sont estimés pour 1992 à environ 6,5 millions de tonnes au total. La population concernée par la famine s'élève à environ 60 millions de personnes.

La Commission propose que le Programme spécial porte sur 800.000 tonnes d'équivalent céréales pour un coût de 220 MECU. Cette quantité s'ajouterait à celles qui sont prévues dans le budget normal d'aide alimentaire pour 1992 : environ 1,4 millions de tonnes d'équivalent céréales.

Le 6 avril dernier, le Conseil Affaires Générales a marqué son accord de principe sur le programme en coordination avec les aides bilatérales des Etats membres et les autres donateurs.

Le Conseil Développement de lundi devrait vraisemblablement être en mesure de confirmer un consensus sur les principaux aspects politiques du programme, à savoir : l'urgence de venir en aide aux populations menacées par la famine avec un effort supplémentaire de la Communauté; les quantités d'aide suggérées par la Commission (800.000 t. d'équivalent céréales); les prix unitaires et les coûts de transport cités par la Commission, conduisant à un coût total de l'opération estimé à 220 MécU; les bénéficiaires proposés par la Commission.

Suite au Conseil, une réunion du "Trilogue" (Conseil, Parlement et Commission) a été fixée pour le mardi 5 mai, afin de permettre à l'autorité budgétaire de dégager les ressources additionnelles nécessaires pour financer le programme.

Droits de l'Homme, démocratie et développement :

Le Conseil, sur base d'une communication de la Commission, (cfr note P(91)20) avait approuvé le 29.6.91 une résolution qui établirait un lien entre la politique communautaire de développement et la promotion des droits de l'Homme et la démocratie.

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Cette résolution avait pour objectif de définir des orientations, des procédures et des lignes d'action concrètes, de façon à permettre à la Communauté et ses Etats membres d'adopter une approche commune cohérente en cette matière dans le cadre de leur coopération avec les PVD.

La Présidence portugaise a présenté, le 24 mars dernier, un document de réflexion qui devra servir de base au Conseil pour discuter de l'application de cette résolution. En particulier, la Présidence engagera vraisemblablement un débat en vue de préciser et de définir le rôle des institutions communautaires et des Etats membres dans le déclenchement des initiatives de la Communauté, qu'il s'agisse de mesures positives ou négatives.

Ajustement structurel des pays ACP :

Le Conseil adoptera en toute probabilité une résolution sur base du rapport d'étape de la Commission sur l'insertion de la Communauté dans le processus d'ajustement structurel des Etats ACP.

Les Douze partagent pour l'essentiel les grandes lignes de réflexion de la Commission.

Ils réaffirmeront leur attachement à ce concept d'ajustement structurel dont la mise en oeuvre contribue au rétablissement des grands équilibres économiques tout en veillant à améliorer le bien-être des populations.

Le Conseil devrait également constater, comme la Commission, que le processus de démocratisation actuellement en cours dans de nombreux Etats ACP peuvent dans certains cas conduire à des adaptations des programmes de réformes économiques, en particulier quant au rythme et à l'impact social de ces réformes. Les efforts nécessaires de restructuration économique ne doivent pas, en effet, entraver la mise en oeuvre des réformes politiques des pays en développement vers la démocratie et le renforcement de l'Etat de droit.

Angola :

Les Ministres traiteront également de la mission d'information de la Troïka en Angola, qui a eu lieu les 2-3 février 1992, et de la plateforme communautaire d'assistance à la reconstruction de l'Angola dont le principe a été décidé par le Conseil.

Le Vice-président Marin avait annoncé à Lisbonne, le 28 février dernier, l'initiative prise par la Commission de mettre en oeuvre la plateforme communautaire, notamment en ce qui concerne un "Programme 1992-1993", visant une transition positive permettant de faire la soudure entre les opérations d'aide d'urgence et alimentaire engagées depuis le cessez-le-feu et ces futures opérations de développement à long terme. Trois grands domaines d'action ont été identifiés à court terme (préparation des élections prévues pour les 29 et 30 septembre 1992; réinsertion des personnes déplacées, des réfugiés et des militaires démobilisés, remise en état de l'infrastructure sociale et économique).

Le Conseil devrait permettre de dégager les contributions des Etats membres au programme communautaire d'aide et la coordination de celles-ci avec l'action entreprise à niveau CE.

Mise en oeuvre de la coopération :

Les Ministres auront également l'occasion de débattre les procédures de mise en oeuvre de la coopération financière et technique avec les pays ACP. Le Vice-Président Marin, lors du Conseil ACP/CEE de Fidji (mai 1991) avait proposé de mener une étude conjointe sur ce problème afin d'améliorer l'efficacité des procédures de la Convention. Le Conseil examinera le rapport Intérimaire qui sera présenté par la Commission.

Bilan de la programmation de Lomé IV :

La Commission présentera une note d'information faisant le point de l'état de la programmation des ressources de la IVème Convention de Lomé. Le Conseil devrait porter une appréciation positive sur les travaux accomplis tant à niveau qualitatif que quantitatif : la programmation telle qu'elle s'est déroulée est de nature à apporter une réelle valeur ajoutée à l'efficacité économique et sociale de la coopération avec les pays ACP.

Evaluation de l'aide communautaire au développement :

Le Conseil examinera les progrès accomplis dans le domaine de l'évaluation de la coopération au développement et la coopération entre la Commission et les Etats membres en la matière, suite aux résolutions approuvées par le Conseil sur ce thème en novembre 1987, mai 1989 et mai 1990.

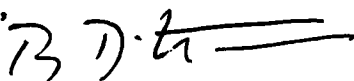
Déliement au niveau communautaire des aides bilatérales des Etats membres:

La discussion sur ce problème a été engagé à la demande du Conseil d'Appeldoorn, en Juillet 1991. Le 28 novembre 1991, la Commission avait présenté un document de réflexion pour que les Douze puissent tenir un débat d'orientation lors de leur prochain Conseil.

Finalement, le Vice-Président Marin présentera informellement et oralement aux Ministres ses points de vue quant aux perspectives de la politique de coopération au développement à l'horizon de l'an 2000. La Commission dans son ensemble dégagera ses orientations sur ce problème à l'occasion de la réunion symbolique et exceptionnelle qui se tiendra le 9 mai prochain, Jour de l'Europe à Séville, siège de l'Expo '92.

A signaler également que le mardi 5 mai à partir de 9h30 les Ministres du Développement et de l'Environnement tiendront une réunion conjointe, afin de coordonner la présence et les initiatives communautaires dans le cadre de la Conférence de Rio du mois de Juin prochain.

Amitiés,



Bruno Dethomas.

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BRUXELLES, LE 5 MAI 1992

BIO(92)108 (SUITE 1 ET FIN) AUX BUREAUX NATIONAUX
CC AUX MEMBRES DU SERVICE DU PORTE-PAROLE

CONSEIL DEVELOPPEMENT : (XAVIER PRATS)

LE CONSEIL DEVELOPPEMENT A CONCLU SES TRAVAUX EN FIN DE SOIREE, EN DONNANT NOTAMMENT SON ACCORD POLITIQUE SUR LE PROGRAMME SPECIAL D'AIDE ALIMENTAIRE, PROPOSE PAR LA COMMISSION EN VUE DE LA SITUATION DE FAMINE EXCEPTIONNELLE DANS LAQUELLE SE TROUVE NOTAMMENT L'AFRIQUE SUBSAHARIENNE.

PROGRAMME SPECIAL D'AIDE ALIMENTAIRE POUR 1992 (CFR NOTE P(92)18 ET BIO(92)80).

LE CONSEIL DEVELOPPEMENT A ETE EN MESURE DE CONFIRMER UN CONSENSUS SUR LES PRINCIPAUX ASPECTS POLITIQUES DU PROGRAMME PROPOSE PAR LA COMMISSION A SAVOIR : L'URGENCE DE VENIR EN AIDE AUX POPULATIONS MENACEES PAR LA FAMINE AVEC UN EFFORT SUPPLEMENTAIRE DE LA COMMUNAUTE: LES QUANTITES D'AIDE SUGGEREES PAR LA COMMISSION (800.000 T. D'EQUIVALENT CEREALES): LES PRIX UNITAIRES ET LES COUTS DE TRANSPORT CITES PAR LA COMMISSION, CONDUISANT A UN COUT TOTAL DE L'OPERATION ESTIME A 220 MECU: LES BENEFICIAIRES PROPOSES PAR LA COMMISSION.

CET ACCORD EST INTERVENU SANS PREJUDICE DES DECISIONS BUDGETAIRES NECESSAIRES SUR LES MODALITES DE FINANCEMENT DU PROGRAMME. EN EFFET, UNE REUNION DU 'TRILOGUE' (CONSEIL, PARLEMENT ET COMMISSION) A ETE FIXEE POUR AUJOURD'HUI, AFIN DE PERMETTRE A L'AUTORITE BUDGETAIRE DE DEGAGER LES RESSOURCES ADDITIONNELLES NECESSAIRES POUR FINANCER LE PROGRAMME.

LE PROGRAMME SERA MIS EN OEUVRE D'URGENCE PAR LA COMMISSION EN

FROM : C.E.C. - G.P.P.
TO : C.E WASHINGTON - WASHINGTON
REF : 2127086532 - 6-05-1992 12:45

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COORDINATION AVEC LES ETATS MEMBRES, LES AUTRES DONNEURS, LES
AGENCES DES NATIONS UNIES ET LES ONG.

LE CONSEIL A PAR AILLEURS FELICITE LA COMMISSION, ET EN
PARTICULIER LE VICE-PRESIDENT MARIN, POUR LA CELERITE AVEC
LAQUELLE ELLE A MIS PRESENTE SA PROPOSITION

DROITS DE L'HOMME, DEMOCRATIE ET DEVELOPPEMENT .

LE CONSEIL A DISCUTE DE LA MISE EN OEUVRE DE CETTE RESOLUTION
ADOPTEE EN NOVEMBRE DERNIER. LE VICE-PRESIDENT MARIN A MIS
L'ACCENT PARTICULIEREMENT SUR LE FAIT QUE CETTE RESOLUTION DOIT
ETRE APPLIQUEE EN TENANT COMPTE DE LA SITUATION PARTICULIERE DE
CHAQUE PAYS CONCERNE, AVEC UN SOUCI A LA FOIS DE COHERENCE ET
D'EQUITE DANS L'APPROCHE DE LA COMMUNAUTE

IL A ETE CONVENU QUE LA COMMISSION PRESENTERA, LORS DE LA
PROCHAINE REUNION DU CONSEIL EN NOVEMBRE 1992, UN BILAN
CIRCONSTANCIE DE LA MISE EN OEUVRE DE CETTE RESOLUTION.

AJUSTEMENT STRUCTUREL DES PAYS ACP :

LE CONSEIL A ADOPTE UNE RESOLUTION SUR BASE DU RAPPORT D'ETAPE
DE LA COMMISSION SUR L'INSERTION DE LA COMMUNAUTE DANS LE
PROCESSUS D'AJUSTEMENT STRUCTUREL DES ETATS ACP.

LES DOUZE PARTAGENT POUR L'ESSENTIEL LES GRANDES LIGNES DE
REFLEXION DE LA COMMISSION SUR LES PROCESSUS DE REAJUSTEMENT
STRUCTUREL QUI CONSTITUE UNE DES INNOVATIONS LES PLUS MARQUANTES
INTRODUITES DANS LES RELATIONS ENTRE LA CE ET LES PAYS ACP DANS
LE CADRE DE LA CONVENTION DE LOME IV.

LE CONSEIL A REAFFIRME LEUR ATTACHEMENT A CE CONCEPT D'AJUSTEMENT
STRUCTUREL NOTAMMENT LA MISE EN OEUVRE CONTRAINT AU RETABLISSEMENT DES
GRANDS EQUILIBRES ECONOMIQUES TOUT EN VEILLANT A AMELIORER LE
BIEN-ETRE DES POPULATIONS.

LE CONSEIL A EGALEMENT CONSTATE, COMME LA COMMISSION, QUE LE
PROCESSUS DE DEMOCRATISATION ACTUELLEMENT EN COURS DANS DE
NOMBREUX ETATS ACP PEUVENT DANS CERTAINS CAS CONDUIRE A DES
ADAPTATIONS DES PROGRAMMES DE REFORMES ECONOMIQUES, EN
PARTICULIER QUANT AU RYTHME ET A L'IMPACT SOCIAL DE CES REFORMES.
LES EFFORTS NECESSAIRES DE RESTRUCTURATION ECONOMIQUE NE DOIVENT
PAS, EN EFFET, ENTRAVER LA MISE EN OEUVRE DES REFORMES POLITIQUES
DES PAYS EN DEVELOPPEMENT VERS LA DEMOCRATIE ET LE RENFORCEMENT
DE L'ETAT DE DROIT.

ANGOLA :

LES MINISTRES ONT ENTENDU UN COMPTE-RENDU DE LA MISSION
D'INFORMATION DE LA TROIKA EN ANGOLA, QUI A EU LIEU LES 2-3

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FEVRIER 1992, ET DE LA PLATEFORME COMMUNAUTAIRE D'ASSISTANCE A LA RECONSTRUCTION DE L'ANGOLA DONT LE PRINCIPE A ETE DECIDE PAR LA CONSEIL.

LE VICE-PRESIDENT MARIN A FAIT ETAT DES PROGRES REALISES DANS LE CADRE DE L'INITIATIVE PRISE PAR LA COMMISSION DE METTRE EN OEUVRE LA PLATEFORME COMMUNAUTAIRE, NOTAMMENT EN CE QUI CONCERNE UN PROGRAMME 1992-1993', VISANT UNE TRANSITION POSITIVE PERMETTANT DE FAIRE LA SOUDURE ENTRE LES OPERATIONS D'AIDE D'URGENCE ET ALIMENTAIRE ENGAGEES DEPUIS LE CESSEZ-LE-FEU ET CES FUTURES OPERATIONS DE DEVELOPPEMENT A LONG TERME. TROIS GRANDS DOMAINES D'ACTION ONT ETE IDENTIFIES A COURT TERME (PREPARATION DES ELECTIONS PREVUES POUR LES 29 ET 30 SEPTEMBRE 1992: REINSERTION DES PERSONNES DEPLACEES, DES REFUGIES ET DES MILITAIRES DEMOBILISES, REMISE EN ETAT DE L'INFRASTRUCTURE SOCIALE ET ECONOMIQUE)

LE CONSEIL A CONFIRME LA DISPONIBILITE DE LA CE ET DES ETATS MEMBRES D'APPORTER LEUR SOUTIEN AU PROCESSUS DE PAIX ET DE RECONSTRUCTION.

MISE EN OEUVRE DE LA COOPERATION :

SOUS POINT DIVERS, LES MINISTRES ONT PRIS NOTE DE L'ETAT D'AVANCEMENT DE L'ETUDE CONJOINTE ACP/CE VISANT A AMELIORER LES PROCEDURES DE MISE EN OEUVRE DE LA COOPERATION FINANCIERE ET TECHNIQUE AVEC LES PAYS ACP. LE VICE-PRESIDENT MARIN, LORS DU

CONSEIL ACP/CEE DE FIDJI (MAI 1991) AVAIT PROPOSE DE MENER UNE ETUDE CONJOINTE SUR CE PROBLEME AFIN D'AMELIORER L'EFFICACITE DES PROCEDURES DE LA CONVENTION. LORS DU PROCHAIN CONSEIL ACP/CE A LA JAMAIQUE, IL SERA POSSIBLE DE TIRER LES PREMIERES CONCLUSIONS DES ETUDES.

BILAN DE LA PROGRAMMATION DE LOME IV :

LE CONSEIL A PORTE UNE APPRECIATION POSITIVE SUR LES TRAVAUX ACCOMPLIS TANT A NIVEAU QUALITATIF QUE QUANTITATIF : LA PROGRAMMATION TELLE QU'ELLE S'EST DEROULEE EST DE NATURE A APPORTER UNE REELLE VALEUR AJOUTEE A L'EFFICACITE ECONOMIQUE ET SOCIALE DE LA COOPERATION AVEC LES PAYS ACP

LES DOUZE ONT CONSTATE AVEC SATISFACTION QU'A CE JOUR, 61 PROGRAMMES INDICATIFS NATIONAUX ONT ETE SIGNES, 5,5 MILLIARDS D'ECUS ENVIRON AYANT DEJA FAIT L'OBJET D'UNE PROGRAMMATION ENTRE LA CE ET LES ACP

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LE CONSEIL A CONSIDERE QUE CES RESULTATS SONT ENTIEREMENT CONFORMES AUX DISPOSITIONS ET AUX OBJECTIFS DE L'OME IV

EVALUATION DE L'AIDE COMMUNAUTAIRE AU DEVELOPPEMENT :

LE CONSEIL A EXAMINE LES PROGRES ACCOMPLIS DANS LE DOMAINE DE L'EVALUATION DE LA COOPERATION AU DEVELOPPEMENT ET LA COOPERATION ENTRE LA COMMISSION ET LES ETATS MEMBRES EN LA MATIERE, SUITE AUX RESOLUTIONS APPROUVEES PAR LE CONSEIL SUR CE THEME EN NOVEMBRE 1987, MAI 1989 ET MAI 1990.

DANS SES CONCLUSIONS, LE CONSEIL A REITERE L'IMPORTANCE QU'IL ATTACHE A L'AMELIORATION DU PROCESSUS DE L'AIDE ET A PRIS NOTE AVEC SATISFACTION DE L'ADOPTION PAR LA COMMISSION D'UNE NOUVELLE APPROCHE INTEGREE DE LA GESTION DU CYCLE DES PROJETS ET PROGRAMMES.

DELIEMENT AU NIVEAU COMMUNAUTAIRE DES AIDES BILATERALES DES ETATS MEMBRES:

LE CONSEIL A PERMIS DE CONSTATER, APRES UN TRES LONG DEBAT, QU'IL EXISTE ENCORE UNE DIVERGENCE IMPORTANTE ENTRE LES ETATS MEMBRES, Y COMPRIS SUR L'OPPORTUNITE MEME DE PROCEDER AU DELIEMENT DES AIDES BILATERALES AU NIVEAU COMMUNAUTAIRE. A LA LUMIERE DE CES DIVERGENCES, LA COMMISSION A SOULIGNE LA NECESSITE D'AVANCER DE FACON PRUDENTE ET PROGRESSIVE, AFIN DE FACILITER UN RAPPROCHEMENT DES POSITIONS. LA COMMISSION SOUMETTRA AU CONSEIL UN NOUVEAU DOCUMENT TENANT COMPTE DE TOUTES LES OBSERVATIONS FORMULEES PAR LES DELEGATIONS.

FINALEMENT, LE VICE-PRESIDENT MARIN A INFORME LES MINISTRES DU FAIT QUE LA COMMISSION LEUR REMETTRA UNE COMMUNICATION SUR LES POINTS DE VUE QUANT AUX PERSPECTIVES DE LA POLITIQUE DE COOPERATION AU DEVELOPPEMENT A L'HORIZON DE L'AN 2000. LA COMMISSION DANS SON ENSEMBLE DEGAGERA SES ORIENTATIONS SUR CE PROBLEME A L'OCCASION DE LA REUNION SYMBOLIQUE ET EXCEPTIONNELLE QUI SE TIENDRA LE 9 MAI PROCHAIN, JOUR DE L'EUROPE A SEVILLE, SIEGE DE L'EXPO '92.

A SIGNALER EGALEMENT QU'AUJOURD'HUI A PARTIR DE 9H30, LES MINISTRES DU DEVELOPPEMENT ET DE L'ENVIRONNEMENT TIENDRONT UNE REUNION CONJOINTE, AFIN DE COORDONNER LA PRESENCE ET LES INITIATIVES COMMUNAUTAIRES DANS LE CADRE DE LA CONFERENCE DE RIO

DU MOIS DE JUIN PROCHAIN.

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AMITIES,

BRUNO DETHOMAS.

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