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Bulletin

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PART ONE

SPECIAL FEATURES

Standardized abbreviations for the designation of certain monetary units in the different languages of the Community:

ECU = European currency unit

BFR = Belgische frank / Franc belge

DKR = Dansk krone

DM = Deutsche Mark

DR = Greek drachma

FF = Franc français

HFL = Nederlandse gulden (Hollandse florijn)

IRL = Irish pound / punt

LFR = Franc luxembourgeois

LIT = Lira italiana

UKL = Pound sterling

USD = United States dollar

1. A fresh impetus for the Community

The Commission's latest work on the mandate of 30 May 1980

1.1.1. When he presented the Commission's May mandate report, Mr Gaston Thorn said that the only possible answer to the problems of today was to lose no time in laying the foundations for Europe of the second generation.¹

This response embodied the Commission's conviction, then and now, that the only way to preserve the Community heritage is to develop it further, and that the European dimension and Europe's potential make it perfectly possible for the Community to surmount all its problems, provided that the Member States take more resolute action to give practical expression to their solidarity.

Accordingly, the Commission recommended to the Council a comprehensive strategy for giving a fresh impetus to the advance of Europe, in the form of an integrated and coherent policy mix on three fronts:

(i) to develop the Community's new policies — for energy, R & D, industry, training, industrial innovation and others — which will serve to restore gradually the conditions for fresh growth and full employment, in particular the successful renewal of Europe's industrial structures;

(ii) to reform and adapt those parts of the common agricultural policy that call for change, while leaving the basic principles of the CAP intact;

(iii) to make any temporary corrections that may be needed as a provisional solution to budget problems until the common policies have developed to the point where they provide a permanent solution.

In its June report the Commission deliberately confined itself to broad policy directions. It has devoted much effort to preparing a number of further papers spelling out the practical details of these broad approaches. It held a special meeting at Ottignies from 21 to 23 October to finalize its proposals on several fronts, in particular on agricultural policy, further to the documents already sent to the Council since July.

1.1.2. The texts the Commission has sent to the Council constitute a whole, ranging from general strategies to specific operations, depending on what the particular problem requires.

Proposals for the development of Community policies (other than the common agricultural policy) cover:

(i) general economic policy: the fifth medium-term economic policy programme (and the foreword to it);²

(ii) the strengthening of the internal market;³

(iii) a strategy for industrial renewal;⁴

(iv) an energy strategy;⁵

(v) a policy for technological innovation;⁶

(vi) a scientific and technical research policy for the 1980s;⁷

(vii) action to create employment;⁸

(viii) regional policy guidelines and priorities;⁹ and

(ix) a regional policy based on a recast Regional Fund.¹⁰

The paper on the common agricultural policy¹¹ sets out policy approaches on production and price objectives for the main products, the operation of intervention systems, direct aids to incomes and national aids, and an active policy for agricultural exports.

A report is included on the broad lines of the programmes to be drawn up for the Mediterranean regions.¹²

The Commission continued to make progress on budgetary issues, on which it is to hold a special meeting.

¹ Bull. EC 6-1981, points 1.2.13 to 1.2.18.

² Bull. EC 7/8-1981, points 1.2.1 to 1.2.10 and 3.4.1 to 3.4.8.

³ Point 2.1.9.

⁴ Point 2.1.20.

⁵ Bull. EC 9-1981, points 1.1.1 to 1.1.8.

⁶ Point 2.1.26.

⁷ Point 2.1.152.

⁸ Points 2.1.46 to 2.1.49.

⁹ Bull. EC 7/8-1981, point 2.1.59.

¹⁰ Points 1.2.1 to 1.2.9.

¹¹ Points 2.1.83 to 2.1.92.

¹² Points 1.3.1 to 1.3.13.

1.1.3. At a press conference in Luxembourg on 26 October Mr Thorn explained that the texts did not cover every single aspect of the building of Europe but set out the priority tasks the Commission thought necessary and feasible.

Closing his statement on the Commission's work, the President said: 'I must admit that I am distinctly worried about the current state of the Community and the future prospects.

The Member States are faced with a dire economic and social situation. So far we have failed to overcome the crisis and pull ourselves out of it. Nationalist attitudes are resurfacing and threatening Community solidarity. The achievements of the Community and the European ideal are in danger. The prevailing climate is one of doubt, disparagement and confusion. If we do not halt the downward slide soon, we shall lose control, and the whole European edifice will be swept away.

It is time we woke up and put things right. The Commission's report and the accompanying texts offer the Council and Parliament the opportunity to take a fresh initiative and lay the foundations for a Europe of the second generation. It will require difficult, eminently political decisions. But they cannot be put off much longer. The criticism and disparagement of the Community of which we hear so much nowadays are simply the reflection of the disenchantment of the ordinary citizen in the face of the failure of national policies and his deep desire for a European strategy for recovery, which alone will bring success within reach.

The Commission has exercised its power of initiative to the full and will spare no effort to help the Council and Parliament—and Parliament's committees, which are also closely involved in the work on the mandate and will, I hope, add an institutional dimension—reach the necessary decisions. In this way I believe we shall succeed in passing another milestone in the history of European cooperation.'

2. Reform of the Community's regional policy

Recasting the Regional Fund Regulation

1.2.1. On 29 October the Commission sent the Council a new proposal for a Regulation concerning regional policy in general and the activities of the European Regional Development Fund in particular. The text translates into practical terms the new regional policy guidelines and priorities which the Commission had transmitted to the Council in August¹ on the basis of the first periodic report on the social and economic situation of the regions of the Community,² having earlier unveiled them in broad outline in its report on the mandate of 30 May 1980.³

New arrangements for the quota section

Geographical concentration

1.2.2. The Commission proposes that assistance from the Fund's quota section should no longer be shared out among all the Member States on the basis of national quotas but should be concentrated in the Community regions suffering particularly serious structural problems, these regions being identified in the light of Community

¹ Bull. EC 7/8-1981, point 2.1.59.

² Bull. EC 12-1980, point 2.1.61.

³ Bull. EC 6-1981, points 1.2.1 to 1.2.12; Supplement 1/81 — Bull. EC.

criteria based on the findings of the periodic reports on the situation and socio-economic changes in the regions.

Assistance under the quota section will go to the following regions: the whole of Ireland (quota: 7.31%), Northern Ireland, parts of Scotland, of Wales and of the North and North-West of England (29.28% in all), the Mezzogiorno (43.67%), the whole of Greece except Athens and Thessaloniki (15.97%), Greenland (1.30%) and the French Overseas Departments (2.47%).

The selection criteria were *per capita* GDP at current prices and exchange rates and long-term unemployment: all these regions have an index figure of less than 75 (100 = Community average).

Programme contracts

1.2.3. At present, the Fund's quota section makes grants for individual investment projects. The Commission proposes that this system be gradually replaced over a three-year period by the financing of programme contracts, which may concern infrastructure programmes as well as State aid schemes for private firms. The contracts, which would normally cover a period of several years, would be concluded between the Commission and the Member State concerned. This new arrangement, which is already applied in the non-quota section, will enable Fund operations to be more closely dovetailed with the overall development approach in a particular region and will make for greater operational consistency. It will also facilitate coordination between national regional policies and between those policies and the Community's regional policy.

Widening the range of operations

1.2.4. Under present economic conditions, and given the current unemployment situation, it is becoming increasingly difficult for regional policy to rely solely on new industrial investments by large companies from outside a particular region. For this reason, it is also necessary to strengthen the regions' indigenous development potential, in other words to encourage growth activities that

are already under way or can be launched locally and that embrace small and medium-sized businesses, rural tourism and the *artisanat*. The emphasis here is on knowhow and attitudes rather than on bricks and mortar. Under the new Regulation, grants will thus be available for intangible investments such as sectoral or market studies, improvements in business management, the introduction of services to be used jointly by several businesses and the dissemination of information on modern techniques.

Larger non-quota section

New operations

1.2.5. Until now, measures financed under this section served as a back-up to other Community policies, either in order to mitigate their negative effects in certain less-favoured regions or in order to reinforce such policies and enhance their regional impact. The Commission considers that, since operations under this section are not subject to geographical limitations, it could be used to tackle serious problems, not necessarily in the structurally underdeveloped regions, engendered by the economic crisis. The Commission proposes that aid under this section should also be directed to areas in which the recession has caused a decline of industry on an alarming scale. Action is needed in those areas to encourage new economic activities that will provide jobs for workers made redundant in traditional industries.

Increased financial resources

1.2.6. The non-quota section currently accounts for 5% of the Fund's resources. The Commission is proposing that this share be increased to up to 20%, with the appropriations being decided upon each year under the budget procedure.

Simpler decision-making procedure

1.2.7. The Commission is also proposing a more straightforward procedure for approving operations under the non-quota section, in that in future the Commission, and not the Council, would take the grant decisions.

Greater involvement of the regional authorities

1.2.8. The regional and local authorities do not at the moment have a formal say in the drafting of the Community's regional policy or in the selection of projects or programmes for Fund assistance. The Commission is proposing an improvement: the regional development programmes should in future be drawn up in close association with the regional authorities concerned. Similarly, it is proposed that programmes submitted for Fund assistance under a programme contract should be prepared jointly by the national governments and the authorities concerned.

Formulation of rules governing regional policy coordination

1.2.9. The Commission is proposing that the new Regulation incorporates the coordi-

nation objectives laid down by the Council in its resolution of 6 February 1979.¹ The innovation here is that coordination of national regional policies and of those policies with the Community's regional policy will be embodied in a regulation and thus will have both a legal basis and a formal sanction of its importance for the effectiveness of regional policy and of the Regional Fund. The key sources for coordination will be the periodic reports on the situation and socio-economic changes in the regions of the Community, the regional development programmes and the regional impact assessments of Community policies.

¹ OJ C 36, 9.2.1979.

3. Mediterranean agriculture

1.3.1. On 16 October the Commission sent the Council a series of proposals for modifying the market organizations in olive oil, wine, fruit and vegetables and citrus fruit.¹

These proposals are to be seen in the first place in the context of the negotiations for the accession of Spain and Portugal. In its communication of March 1980 to the Council, dealing with the agricultural side of enlargement, the Commission indicated that, given the present and potential importance of Spain as a supplier of these products, its accession might upset the balance of Community markets and even that of the Community budget. In view of this, the Commission concluded that it would be necessary to alter existing Community rules in the sectors in question with a view to the forthcoming negotiations with Spain. The present communication is the follow-up to that conclusion, which was endorsed by the Council.

In formulating these proposals, the Commission also had to take into consideration the general review of the common agricultural policy currently under way in the framework of the mandate of 30 May 1980 (structural modifications in common policies). As regards wine and fruit and vegetables, the modifications in Community rules proposed by the Commission are also intended to strengthen the present market organizations with a view to overcoming the recent difficulties between France and Italy.

On 26 October the Commission also transmitted to the Council its guidelines for the Community programmes for the Mediterranean regions: this too is part of the May mandate exercise, the Commission having undertaken in its report on the mandate in

¹ OJ C 276, 28.10.1981; OJ C 277, 29.10.1981; OJ C 281, 4.11.1981.

June to present these programmes to the Council and Parliament before the end of 1982, drafting them in collaboration with regional and local authorities.

Steps towards a revision of the market organizations

Olive oil

1.3.2. The introduction of the common market organization for olive oil in Spain will involve dismantling the present restrictive import regime and consequently a modification in the price ratio between olive oil and competing vegetable oils. The olive oil surplus which could result from this change in the enlarged Community is estimated at 200 000 tonnes per annum. This implies additional expenditure of approximately 720 million ECU for the Community budget.

The Commission has worked out a combined strategy designed to safeguard the incomes of producers, maintain the balance between supply and demand on the Community olive oil market and limit as far as possible the increase in budgetary expenditure, while taking into account the legitimate interests of countries supplying other vegetable oils.

This general strategy is based on the following:

- (i) amending the basic Regulation so as to ensure the sale of surplus olive oil while safeguarding the incomes of existing producers; this implies that the Regulation fixing the consumer subsidies should provide for the ratio between the retail price of olive oil and competing vegetable oils not to exceed 2:1;
- (ii) exploring without delay, with the non-Community countries concerned, how to preserve the present balance between the consumption of olive oil and of other oils and fats;
- (iii) Introducing measures to encourage voluntary conversion from olive oil production to other crops;
- (iv) fixing the length of the period for adapting the Spanish import regime to the

Community regime at the maximum compatible with the transitional period, in order to ensure that the effects on consumption and on the budget are spread out over time;

(v) introducing a tax on vegetable oils, if the results of the measures described above so require.

Wine

1.3.3. The main characteristic of the Community wine market is an excess of supply over demand which is on average about 7 million hectolitres, though there can be sizeable annual variations due to the weather. Current prospects are for these surpluses to increase: production is tending to rise as a result of improved cultivation techniques, while consumption is falling.

The accession of Spain, where the situation is broadly similar to that in the Community, can only accentuate this imbalance between supply and demand. In addition, the experience of the last two wine years, during which production has been very high, has revealed the need for an extensive revision of market intervention arrangements in the existing Community, to come into effect in time for the next wine year (1982/83).

Compulsory preventive distillation

1.3.4. The measures proposed by the Commission relate first and foremost to the system of intervention on the market—that is to say, the distillation measures, which have proved inadequate. In order to restore the balance of the table wine market in the event of a large surplus, the Commission proposes introducing compulsory preventive distillation at the start of the marketing year, depending upon foreseeable supply and demand.

The volume of wine to be distilled will be fixed at the beginning of December, when the provisional balance sheet is adopted, so as to ensure that the foreseeable level of carryover stocks is consistent with market balance.

To complete the revision of the intervention systems, the Commission also proposes ex-

tending the principle of compulsory distillation to all wines made from grapes normally intended for uses other than table wine.

The other distillation measures provided for by the existing rules—that is to say, the distillation of wines which are the object of long-term contracts (performance guarantee), exceptional distillation and the fixing of a minimum price with the distillation of all wines offered at this price—would be kept unchanged.

Finally, there is a proposal to increase the minimum natural alcoholic strength by 0.5% in all wine-growing areas. In the opinion of the Commission, the present minima are too low and lead to yields which are not always consistent with the production of good-quality wine and contribute to the creation of market surpluses.

Tighter controls

1.3.5. The other measures proposed by the Commission concern tightening up controls with regard to plantings and must enrichment, with a view to holding down and guiding production.

The Commission proposes that the Community should request a standstill in the fairly rigorous national rules applied by Spain to plantings and irrigation. This commitment should be accompanied by a tightening up of Community restrictions—that is to say, the ban on the replanting of vines on irrigated land which cannot be considered naturally suitable for wine-growing.

Holding down wine production also implies a tightening up of controls on the enrichment of must. In order to give a decisive impetus to the production and use of rectified concentrated grape must (grape sugar), the Commission proposes the introduction of a levy on sucrose for enrichment purposes, which should allow the aid for concentrated must to be abolished. Any progress in this area must be based, nevertheless, on tighter controls. The Commission thinks it necessary to strengthen the specialized departments in the Member States responsible for supervising all vinification operations and in particular enrichment. Commission staff

should take part in on-the-spot checks. Greater attention should also be given to fraud prevention.

Finally, restoring the balance on the wine market also implies looking into the possibilities for increasing consumption, and the Commission points once more to the problem of excise duties, which in certain Member States are too high.

Fruit and vegetables

1.3.6. The common organization of the market in fruit and vegetables is based on producer's organizations, and the Commission is of the opinion that their role should be strengthened. It therefore proposes:

(i) making permanent the system of launching aid, which would be granted for a period of five years on more favourable terms, on condition that the aids do not exceed the actual expenses of setting up and running the organizations;

(ii) allowing the Member States, at the request of a producers' organization, to extend the controls on production and marketing accepted by its members to other producers in the region.

1.3.7. The intervention systems for dealing with market slumps would also have to be strengthened. This means:

(i) supplementing the system of public buying-in during the period of full production to take into account not only production prices but also prices at the wholesale and retail stage (this only concerns the most sensitive products: peaches, summer pears and tomatoes);

(ii) limiting intervention measures to products which are marketed in the course of the same year in which they were harvested, so as to ensure that stocks of the less perishable products do not affect the market during the following year.

1.3.8. With regard to imports, the system by which Community prices are taken into consideration when calculating the entry price of the imported product would automatically be applied to tomatoes, peaches and table grapes, customs duties on which have not been bound in the GATT.

Citrus fruit

1.3.9. The implementation of the medium-term action programme in the citrus sector has not produced all the results expected. In an enlarged Community it would be necessary to provide for more effective and more selective methods of helping those regions which have the greatest need to adapt to increased competition.

The modifications proposed by the Commission relate essentially to the extension of the measures in question to lemons, their geographical limitation to those Member States with major problems as regards the range of varieties being produced, more flexible conditions for granting complementary aids to small producers for the conversion of their plantations, increasing the amount of the complementary aid, and introducing measures for structural improvement.

The penetration premium would only be paid in those Member States which carry out a conversion plan. The premium would be gradually phased out for lemons and clementines from the next marketing year and subsequently for other citrus fruits, depending on the progress made in conversion.

Mediterranean programmes: guidelines

1.3.10. If the Community is to develop on an even keel, vigorous action will have to be taken to enable its less-developed regions to catch up as much as possible. The Mediterranean regions are a special case, not only because of their level of development but also because their economies are so specific. Because of their structural and natural features, they have been less able than other regions to take advantage of the process of European integration and of the Community's policies. Moreover, as agriculture still accounts for such a large percentage of the GDP and employment in these regions, they are also very vulnerable to the effects of the enlargement process now taking place and of future developments in Mediterranean policy.

These remarks emphasize how closely the policies designed to help these regions to

catch up are related to the other policies of the Community, and the extent to which a coherent approach is needed in all that the Community does. The Community's contribution will therefore take the form of integrated operations worked out in close cooperation with the national and regional authorities concerned.

The two basic objectives of these operations must be to increase the income of the local population and to improve the employment situation.

1.3.11. In agriculture, it should be possible to improve income by intensifying production and by finding alternative products. However, this must not lead to the development of further structural surpluses of Mediterranean produce.

The important role of not specifically Mediterranean products in the agriculture of these regions must also be recognized.

The agricultural situation calls for action to improve both market organization systems and structures. The aim is always to achieve a balance between the regions of the Community as far as the effects of the CAP are concerned, taking into account their own individual characteristics.

There are many courses of action available, both as regards the market (encouraging production, a 'natural product' labelling policy, stimulating consumption, improving the application of Community preference, a more effective export policy) and as regards structures (better organization of farmers, income subsidies until the employment situation improves).


1.3.12. Most important among the non-agricultural sectors where practical short- or medium-term action could be taken is the agri-foodstuffs industry, which should be encouraged to settle near areas of agricultural production and to adopt a system of contracts to guarantee supplies for the industry and income for the producers. The fisheries sector could also be helped by improving structures and cold-storage and processing facilities, and by developing aquaculture and areas of biological repopulation. Promoting

tourism, particularly in rural areas, and craft industries should also create jobs, and above all complementary jobs, which would tie in neatly with plans to maintain part-time agriculture. Although these regions are not very rich in the conventional energy sources, they are well suited to the development of new energy sources: solar energy, biomass and geothermal energy, but this will require capital, promotion and knowledge which most of these regions cannot provide.

1.3.13. The majority of these projects are within the scope of small and medium-sized undertakings, which form the non-agricultural core of these regions. If the best possible results are to be achieved, conditions must be made as favourable as possible to encourage investment. This being the case, action must be taken to cut costs and make credit more easily obtainable.

In order to provide the proper framework, not only should infrastructure (transport and research) be improved, but something should also be done to remove the obstacles from which these regions in particular suffer, namely the management capacity of local authorities and the lack of private initiative.

In order to implement these integrated operations, the Community will have to use all the various resources and funds at its disposal (the EAGGF, the ERDF, the Social Fund, the EIB and the NCI). If they are implemented rapidly and with determination, a combination of these various measures should allow the whole Mediterranean part of the EEC to begin to catch up with the rest of the Community, particularly with the prospect of future events which will have major consequences for the Mediterranean regions.



PART TWO

ACTIVITIES
IN OCTOBER 1981

1. Building the Community

Restructuring of common policies — May mandate

2.1.1. In October the Commission discussed ways and means of ensuring that its planned reports and communications to the Council were drafted and approved within the time available. It sent the Council a number of communications concerning the strengthening of the internal market, the research and development programme, industrial innovation and the new ERDF Regulation.

It held a special meeting at Ottignies to finalize the latest documents concerning guidelines for European agricultural policy, job creation and Community strategy for developing European industry and its guidelines for the Mediterranean programmes. Not all the documents produced under the May mandate are of the same kind: some (the agricultural ones, for instance) are precise and operational, whereas others are discussion papers or general strategy documents.

At any rate the Commission completed most of its papers to be sent to the Council under the May mandate. The ultimate object is to restore financial equilibrium within the Community, but the Commission's papers will not necessarily have an immediate impact here. Meanwhile, the Commission might consider ways of balancing the Community's budget better.

2.1.2. The Council for its part continued its policy debate in the three main areas of agricultural policy, other Community policies and budgetary problems, in the light of the preparatory work done by the special Mandate Group. The principle of treating the Commission's proposals as a package is accepted by all the Member States. At the end of its discussions on 26 October the Council (Foreign Ministers) asked the Mandate Group to prepare draft findings for the European Council on 26 and 27 November.

Economic and monetary policy

European Monetary System

Operation of the EMS

2.1.3. On 15 October Parliament adopted a resolution¹ on the realignment of monetary parities that took place on 4 October.²

Community loans

2.1.4. On 15 October Parliament approved¹ the proposal for a Council Decision on Community aid granted by way of exception for the reconstruction of the regions affected by the Greek earthquakes in February and March.³

Economic situation

Annual Economic Report 1981-82

2.1.5. On 16 October the Commission sent its Annual Economic Report for 1981-82 to the Council for adoption after Parliament and the Economic and Social Committee have been consulted. It is accompanied, for information purposes, by an economic review giving a more detailed factual analysis of trends and prospects.

The main points highlighted by the Commission are the following:

The countries of the Community are at present at the end of a recession caused by the second oil-price rise, which has inflicted more damage on European economies than on the Japanese and US economies. Real GDP in the Community will fall slightly this year, the recession having lasted two quarters longer than expected and unemployment

¹ Points 2.3.20 and 2.3.21; OJ C 287, 9.11.1981.

² Bull. EC 9-1981; point 2.1.4.

³ OJ C 202, 11.8.1981; Bull. EC 7/8-1981, point 2.1.3.

having risen to 8% of the labour force. Attempts to hold down inflation have met with scant success, and cost and price divergences between member countries have continued to widen. The Commission takes the view that a moderate recovery in activity can be expected in the Community in 1982, together with some deceleration in consumer price rises and a stabilization of unemployment. Growth in the Community in 1982 will probably be in the region of 2%. Consumer prices are expected to climb by 10.5% and unemployment should tend to stabilize at 8.5% of the labour force during the second half of 1982. To reduce unemployment, the Community must move onto a path of sustainable growth while making fundamental structural changes, and this will necessitate active cooperation on the part of the two sides of industry. Uncertainties persist, however, especially on the external front—oil prices, interest rates and the performance of the dollar.

Immediate prospects following the currency realignment

The realignment of 4 October was an act of sound management of the system, but the Community still needs to adopt a strategy for coping with such uncertainties. The Community has to contend from time to time with pressures triggered by the behaviour of the dollar and interest rates. The Commission has proposed that the Community devise arrangements for organizing monetary cooperation with its major partners, and is hoping that decisions will be taken on this matter.

Internal policy responses

There is no magic or single remedy. What is needed is a pragmatic search for and definition of the best policy mix, both at Community level and in each Member State. A balance has to be found between excessive stabilization and, since there is no room for manoeuvre, excessive efforts to restimulate demand. The Commission underscores the need for economic policies which take full account of the realignment of 4 October. It notes that realignment may help bring about a fall in interest rates and hence give a boost

to economic activity in the countries that revalued. This would enable these countries to forgo unduly stringent budgetary stabilization measures. The competitive position of the countries that devalued has improved. The resulting gains should not be frittered away but should be fully utilized, notably on foreign markets, with a view to a lasting improvement in economic and employment prospects. This will be possible only if these countries embark on a vigorous drive against inflation, keep a tighter rein on monetary and budgetary trends and do not allow costs to rise.

Overcoming obstacles to closer convergence of monetary, budgetary and incomes policies

In a number of communications and recommendations the Commission has called for greater efforts on the part of certain Member States, particularly with regard to budgetary and incomes policies. In its last Annual Report, and more recently in a communication to the Council, the Commission suggested that wage-indexation practices be reviewed. This question has become more urgent following the currency realignment. In the area of monetary policy, there is a definite need to clarify the respective responsibilities of the monetary authorities and to prevent a relaxation of the policies. On the budgetary policy front, the credibility of budgetary targets would have to be reinforced and more attention paid to potential 'economic destabilizers'.

The challenge posed by investment and employment

An unemployment rate of 8% is now the most critical of the Community's economic problems. It is of vital importance therefore to promote employment and investment. The fundamental prerequisites are relative reductions in labour costs and in the cost and availability of capital. Average unit labour costs¹ in the Community have fallen by 14.5% in 1981. This increased competitiveness must be translated into a rapid expan-

¹ Compared with the weighted average for the Community's major competitors, expressed in terms of a common denominator.

sion of sales in order to recapture lost markets, and the inflationary impact of the depreciation of the ECU against the dollar must therefore not be passed on in costs. Action to lower the cost of capital must be taken within the context of the measures needed to reduce budget deficits.

The Commission also proposes or has proposed more specific measures to improve the employment situation. These include a reappraisal of the effectiveness of investment aids and tax incentives, an industrial policy aimed at creating jobs in the newest growth industries, a stronger energy policy, youth employment and training policies, and more flexible work arrangements and the adaptation of working time.

Medium-term policy

2.1.6. At its 19 October meeting the Council held a policy debate on the draft fifth medium-term economic policy programme and on the Commission's foreword.¹ It was agreed to return to the question once Parliament and the Economic and Social Committee had delivered their opinions.

Monetary Committee

2.1.7. The Monetary Committee held its 274th meeting in Brussels on 15 October, with Mr Haberer in the chair. It discussed the conditions in which the realignment of 4 October took place and examined the problems involved in setting monetary targets for 1982.

The Working Party on the Harmonization of Monetary Policy Instruments met in Brussels on 8 October, with Mr Kjaer in the chair. It adopted a report on the technical problems stemming from the coexistence of monetary and exchange-rate objectives within the EMS.

Economic Policy Committee

2.1.8. The Economic Policy Committee, in its reduced 'short-term' composition, held its 114th meeting on 9 October. It considered the Annual Economic Report for 1981-82.²

Internal market and industrial affairs

Strengthening of the internal market

2.1.9. On 21 October the Commission transmitted to the Council, in the context of its report on the May mandate, a communication together with a draft resolution on the strengthening of the internal market, which is intended to obtain from the Council a political commitment on the objectives to be attained in the areas of customs, taxation and statistics. This is a follow-up to the communication that the Commission laid before the Council on 22 June, in which it had already expressed its serious concern about the persistence of old barriers at frontiers and the appearance of new ones.³ At its meeting on 29 and 30 June the European Council endorsed the warnings sounded by the Commission and noted that a concerted effort must be made to strengthen and develop the internal market.⁴

To this end, the Commission is determined to act on two levels:

(i) first, a special effort will be made to have work within the Council on a group of some fifty proposals for directives on technical barriers to trade, which are at a standstill, speeded up;

(ii) second, the Commission is planning new measures to remove the obstacles preventing the dismantling of the Community's internal frontiers, whether in the customs field or with regard to taxation: in the customs area, the aim is to reform present formalities and checks so as to make them less onerous for users; for taxation, the particular intention is to simplify the method of paying VAT and to increase the tax-free allowances to individuals.

2.1.10. On 15 October Parliament adopted a resolution on the establishment of the internal market.⁵

¹ Bull. EC 7/8-1981, points 1.2.1 to 1.2.10.

² Point 2.1.5.

³ Bull. EC 6-1981, point 2.1.11.

⁴ Bull. EC 6-1981, point 1.1.6.

⁵ Point 2.3.21; OJ C 287, 9.11.1981.

Free movement of goods

2.1.11. On 28 October the Commission decided to authorize, in pursuance of Article 130 of the Act of Accession of Greece, the imposition of quotas for the months of November and December 1981 and January 1982 on direct imports into France of cotton yarn from Greece.

Removal of technical barriers to trade

Industrial products

2.1.12. The Commission laid before the Council a proposal¹ to amend (for the seventh time) the Directive of 27 July 1976 relating to restrictions on the marketing and use of certain dangerous substances and preparations.²

2.1.13. The Commission also adopted on 5 and 23 October respectively two Directives on adaptation to technical progress. The first concerns the annexes to the Directive of 7 November 1977 relating to the classification, packaging and labelling of paints, varnishes, printing inks, adhesives and similar products,³ and the second concerns Annex I to the Directive of 27 June 1967 relating to dangerous substances.⁴

2.1.14. On 16 October Parliament delivered its opinion⁵ on a set of four proposals in the field of measuring instruments⁶ (the outline Directive on measuring instruments and methods of metrological control; clinical thermometers; tyre pressure gauges; and instruments designed to determine the content by volume of carbon monoxide in the exhaust gases of motor vehicles). It considers the subject of the outline Directive a suitable field in which to confer on the Commission, pursuant to the fourth indent of Article 155 of the EEC Treaty, the power to adopt specific directives.

Pharmaceuticals

2.1.15. At the end of September the Council adopted a Directive on veterinary medicinal products and a Directive on analytical, pharmino-toxicological and clinical standards

and protocols in respect of the testing of veterinary medicinal products.⁷ The main purpose of these instruments is to safeguard the quality and efficacy of the products in question and to eliminate hazards to consumers' health arising from residues. On the economic plane, the Directives will facilitate free movement of medicinal products and of meat and other livestock products.

2.1.16. Parliament delivered its opinion on two proposals relating to proprietary medicinal products, the first of which is intended to settle the question of the status of parallel imports⁸ and the second to amend the rules on the free movement of these goods.⁹ While rejecting the first proposal, Parliament considers that the second constitutes a first step towards ensuring the free movement of proprietary medicinal products in the Community.

Free movement of persons and freedom to provide services

2.1.17. On 15 October Parliament adopted a resolution on frontier checks on travellers within the Community.¹⁰

Mutual recognition of diplomas and access to occupations

Doctors

2.1.18. At a meeting on 6 and 7 October the Advisory Committee on Medical Training adopted in principle an opinion on the objectives that should be aimed at in basic

¹ OJ C 288, 10.11.1981.

² OJ L 262, 27.9.1976.

³ OJ L 303, 28.11.1977.

⁴ OJ 196, 16.8.1967.

⁵ OJ C 287, 9.11.1981.

⁶ OJ C 356, 31.12.1980; Bull. 12-1980, point 2.1.11.

⁷ OJ L 317, 6.11.1981; Bull. EC 9-1981, point 2.1.63.

⁸ OJ C 143, 12.6.1980; Bull. EC 6-1980, point 2.1.15.

⁹ OJ C 355, 31.12.1980; Bull. EC 11-1980, point 2.1.10.

¹⁰ Point 2.3.21; OJ C 287, 9.11.1981.

medical training. It also had a detailed discussion on the specialized training of doctors in the Community with a view to finalizing, in the course of 1982, a report on the problems that exist in this area and the action it recommends for solving them, and drawing up recommendations on measures for developing a comparably high level of specialized training in all Community countries. During the meeting the Committee also heard a report on methods of examining and assessing the results of training in the Netherlands.

Nurses

2.1.19. The Advisory Committee on Training in Nursing met in Brussels on 20 and 21 October and approved in all official languages the report on nurses responsible for general care adopted at its meeting last April,¹ which can now be transmitted to the Member States and distributed.

The Committee's second working party, on specialist nurses, presented an interim report on nurses specialized in psychiatry, paediatrics and nursing the mentally handicapped, which gives a basic picture of the background required and the training courses given in these specialities. After discussing this report, the Committee gave the working party a new remit, namely to investigate in detail trends and training programmes leading to an initial qualification in psychiatric nursing, so as to report back to the Committee at its next meeting in April 1982.

Industry

A European industrial continuum

2.1.20. Industrial policies implemented by the Community should encourage the formation and development of companies operating on a European scale whose activities at this level form an integral part of their overall corporate strategies. This is the main conclusion of the communication concerning a Community strategy to develop Europe's industry, which the Commission transmitted

to the Council on 26 October in the context of the report on the May mandate.

One of the main obstacles to industrial investment and competitiveness in the Community is the predominantly national structure of industrial enterprises on the one hand, and the scope of—and contradictions between—national industrial policies on the other. This situation has to be changed if European industry is to measure up to the international challenge of American economies of scale and Japanese technology. Unless the Community has an industrial strategy of its own, comparable with that of the other industrialized economies and that of most of the major international companies, we will be forced continually to adjust our industrial structure to the strategies of others. In this context, national industrial policies are often misunderstood. In so far as they are often discriminatory and tend to create additional obstacles to the integration of the domestic markets, they constitute the real problem.

One of the major short-term objectives for the Community is to learn how to formulate and implement industrial strategies at Community level.

To this end, the Commission is envisaging:

(i) an active public service whose task is to provide industry and governments with in-depth analysis and up-to-date statistics on industrial developments in Europe and throughout the world;

(ii) better consultation between governments and the Commission on industrial policies:

— in general by enlarging the Economic Policy Committee's responsibilities and membership to include industrial affairs,

— more specifically by instituting a system of prior information and discussion of new measures, for example technical standards;

(iii) better consultation with and between industry: the round-table discussions of leading industrialists have proved to be an excellent arrangement for the thorough but flex-

¹ Bull. EC 4-1981, point 2.1.8.

ible exchange of information and views, particularly when it comes to determining industrial R & D priorities.

In implementing these strategies, the Community would give preference to European companies, which would constitute an effective alternative to existing discriminatory national preferences. These advantages would also be presented by the policies for strengthening the internal market that the Commission has already proposed, public procurement policies and the implementation of other Community policies.

In the first instance, however, the Council should act on the Commission's proposals for energy and research and development, which are the foundation for industrial investment and competitiveness in the future.

2.1.21. On 13 October Parliament adopted a resolution on enterprises and governments in international economic activity.¹

Steel

2.1.22. On 7 October the Commission adopted the forward programme for steel for the fourth quarter of 1981,² which had been approved by the ECSC Consultative Committee on 2 October.³

The first point made in the programme, on the general economic outlook, is that signs are now discernible in the Community of the beginnings of a recovery from a very depressed state, though it is not certain that a sustained upward trend is developing. The indicators of economic activity point to an improvement in the fourth quarter over the third, which would be largely due, however, to seasonal factors. An essential aspect of the recession had been the reluctance of managements to replace depleted stocks, but there is now clear evidence that this phase is coming to an end.

Among the steel-using industries, motor manufacturing, energy and electrical engineering appear healthiest, while the building and construction industry is generally weak.

It would seem that the demand for steel has bottomed out and the beginning of a modest

upturn is expected during the closing months of 1981. Nevertheless, it is unlikely that a general upward trend of any significance will be observed before 1982.

Output expectations for the main steel-using sectors are still negative on balance, i.e. there are more producers forecasting lower rather than higher production.

It is nevertheless heartening that this overall negative balance is continuing to diminish, in particular in the case of the motor manufacturing industry. In a number of these industries, there are signs that production may be expanding in the fourth quarter. On the other hand, nearly all managements in the building and construction industry still have severe difficulties to contend with, and an early recovery is not expected.

Steel prices have again increased, but are generally still too low. The Commission is considering targets for further increases. It is essential that the increases in market prices be applied in their entirety and the Commission will ensure that the pricing rules are complied with rigorously. The application of this discipline to stockholders should help to improve price levels.

The mandatory quotas set by the Commission have, with few exceptions, been complied with. It is premature to be definite about the observance of the voluntary quotas, but the positive trend in prices suggests that here too the quota system has been effective.

Forecasts for the fourth quarter indicate that actual steel consumption will pick up to a certain extent, rising above the level reached during the first half of 1981. It would appear that stocks are returning to normal now that destocking is coming to an end.

It is likely that steel imports will remain at the same relatively low level as in the first three quarters. In addition, the relatively unfavourable conditions on the world steel markets, keen competition, high interest rates and currency fluctuations will curb exports, which will probably not exceed 6.4 million tonnes.

¹ Point 2.3.11; OJ C 287, 9.11.1981.

² OJ C 268, 20.10.1981.

³ Point 2.3.46.

The categories of products mentioned below are the subject of voluntary restraint measures requiring the introduction of the following abatement rates:

	<i>Production Deliveries</i>	
Category II — Reversing mill plate and wide flats	19%	19%
Category III — Heavy sections	23%	27%
Category IV — Wire rod	23%	25%

The reduction in manning levels between August 1980 and August 1981 represented a total loss of some 66 000 jobs including 37 000 in the United Kingdom and 13 000 in France. The number of redundancies in the British steel industry in 1980 amounted on average to nearly 3 300 per month and in 1981 the trend has so far continued on the same scale.

2.1.23. On 15 October the Commission fixed the rates of abatement for the fourth quarter of 1981¹ in pursuance of the Decision of 24 June 1981 establishing a system of monitoring and a new system of production quotas.² The rates are as follows:

	<i>Production Deliveries</i>	
Category Ia — Hot-rolled wide strip	- 18%	- 20%
Category Ib — Sheet	- 30%	- 25%
Category Ic — Galvanized sheet	- 10%	- 17%
Category Id — Coated flat products	+ 22%	+ 18%
Category V — Reinforcing bars	- 24%	- 27%
Category VI — Merchant bars	- 20%	- 24%

2.1.24. On 15 October Parliament adopted two resolutions: one on restoration of market competition in the European steel industry and the other on national aids for the steel industry.³

Electronics and information technologies

2.1.25. On 14 October, following the opinions delivered by Parliament⁴ and the Economic and Social Committee,⁵ the Commission amended its proposal for a Regulation concerning Community actions in the field of microelectronic technology.⁶

Industrial innovation and the information market

Industrial innovation: principles of a Community strategy

2.1.26. On 28 October the Commission transmitted to the Council a communication on industrial innovation policy. This paper is first and foremost a sequel to the work connected with the May mandate⁷ and is also a response to the call made by the European Council in December 1980 for greater coordination of the measures taken to increase innovatory activities.⁸ In addition, it supplements certain options put forward by the Commission in the draft of the fifth medium-term economic policy programme.⁹

In its communication the Commission stresses that increased innovation should be one of the cornerstones of an economic and social policy to promote the creation of secure jobs based on increased productivity, better competitiveness and economic growth.

Innovation will be essential for the revitalization of our industries and socio-economic structures; the success achieved to date is still inadequate.

The Commission is in favour of a thorough discussion of the problem of the social acceptability of innovation, particularly between the two sides of industry, in order to reduce the hostility caused by uncertainty as to the potential effects of innovation and new technologies on full employment.

In its analysis the Commission refers to the main bottlenecks: insufficient utilization of

¹ OJ L 298, 17.10.1981.
² OJ L 180, 1.7.1981.
³ Points 2.3.13 to 2.3.16; OJ C 287, 9.11.1981.
⁴ OJ C 144, 15.6.1981; Bull. EC 5-1981, point 2.1.16.
⁵ OJ C 138, 9.6.1981; Bull. EC 2-1981, point 2.3.24.
⁶ OJ C 247, 24.9.1980; Bull. EC 9-1980, points 1.2.1 to 1.2.7.
⁷ Points 1.1.1 to 1.1.3.
⁸ Bull. EC 12-1980, point 1.1.8.
⁹ Bull. 7/8-1981, points 1.2.1 to 1.2.10.

research potential; a lack of contact between the basic and applied research sectors, industrial firms, the two sides of industry and the public; the difficulty of gaining access to the results of research activities conducted abroad; bad management and protracted administrative procedures which adversely affect firms' investment programmes; the discouragement felt by firms as a result of unfavourable tax systems or economic conditions.

To enable Community firms to benefit from a climate which encourages innovation, more favourable general economic conditions must be created and a genuine internal market must be established on a European scale. Although, for the most part, these tasks are the responsibility of the Member States, only the Community can provide the strategic commercial and political framework within which the innovation projects will have their full effect. Moreover, in those sectors where the European dimension makes for greater efficiency, the Community can play a more direct role in promoting firms oriented towards new technologies. Lastly, the Community must intervene when national resources are inadequate to ensure the implementation of key technological programmes.

The Commission's concrete proposals are as follows:

- (i) execution of a study, in association with the Member States, of the tax and financial measures affecting investment;
- (ii) fixing of common criteria relating to measures for the promotion of innovation, with a view to achieving greater transparency and establishing an active competition policy;
- (iii) provision of increased opportunities to tender for public supply contracts, particularly for the purpose of introducing new technologies;
- (iv) better coordination between the Community lending instruments—the European Regional Development Fund and the Social Fund on the one hand, and the national instruments on the other, priority being given to innovation;

(v) greater availability of risk financing and government assistance, particularly for the benefit of small and medium-sized businesses;

(vi) promotion of cooperation groupings among European companies in key areas of the new technologies during the pre-competitive phase.

In addition, the Commission communication is at pains to emphasize the considerable innovatory potential of space technology. Irrespective of whether it would be advisable to combine the activities of the European Space Agency with the research programme conducted by the Community, the latter, acting in conjunction with firms at European level, can indicate potential new outlets for technological development in this field.

Exploitation of research results

2.1.27. As a follow-up to one of the recommendations of the symposium held in June on the transfer and utilization of scientific and technical knowhow,¹ the Commission convened a group of experts to examine the problems posed by the training of intermediaries and of technology-transfer advisers. The group's main proposals were as follows: organization, at European level, of postgraduate courses and granting of scholarships; exchanges of information and experience at periodic seminars attended by specialists in the field; a programme involving missions to non-member countries, support for studies and projects of various kinds and the award of prizes for work in the field.

2.1.28. On 1 and 2 October the Standing Technological Conference of European Local Authorities (STCELA) held its third annual meeting in Brussels.² At the Commission's suggestion the member associations agreed to confer legal personality on the STCELA in order to assert the Community character of its activities.

¹ Bull. EC 6-1981, point 2.1.23.

² Fourteenth General Report, point 538.

Customs union

Simplification of customs formalities

2.1.29. On 21 October the Commission transmitted to the Council a communication accompanied by a draft resolution on strengthening of the internal market¹ in order to obtain a political undertaking from the Council on the precise objectives to be attained, particularly in the customs sphere. The purpose of this move is to facilitate progress on free movement of goods within the Community and in the short term to align the formalities and checks applying to trade in goods between Member States so that the situation is as close as possible to that prevailing within a single Member State.

2.1.30. On 15 October Parliament adopted a resolution on the simplification of formalities at Brussels International Airport.²

Common Customs Tariff

2.1.31. On 19 October the Council adopted a Regulation³ introducing into the Annex to the Regulation of 28 June 1968 on the CCT a new version of heading No 48.21 in order to make specific provision for paper articles used for surgical, medical or hygienic purposes.

Nomenclature

2.1.32. On 28 and 30 October the Commission adopted two Regulations to ensure uniform application of the Common Customs Tariff nomenclature. One concerns the classification of precooked pancakes in CCT subheading 19.08B,⁴ the other classification of a product consisting of D-glucitol (sorbitol) containing saccharin in subheading 38.19T.⁵

Economic tariff matters

Tariff quotas

2.1.33. On 23 October the Commission adopted a Regulation opening, allocating

and providing for the administration of a Community tariff quota for fresh or chilled tomatoes, falling within CCT subheading ex 07.01 M I and originating in the ACP States (1981/82).⁶

Community surveillance of imports

2.1.34. On 23 October the Commission adopted a Regulation establishing ceilings and Community surveillance for imports of carrots and onions falling within CCT heading No ex 07.01 and originating in the ACP States (1982).⁶

General legislation

2.1.35. On 19 October the Council formally adopted a Directive⁷ specifying the date by which Member States must give effect to the Directive of 24 July 1979 on the harmonization of procedures for the release of goods for free circulation.⁸ The Commission had transmitted its proposal to the Council on 11 March.⁹

2.1.36. At its 27-28 October plenary session the Economic and Social Committee delivered an opinion¹⁰ on the proposal for a Council Regulation introducing arrangements for movement within the Community of goods sent from one Member State for temporary use in one or more other Member States.¹¹

¹ Point 2.1.9.

² OJ C 287, 9.11.1981.

³ OJ L 301, 22.10.1981.

⁴ OJ L 312, 31.10.1981.

⁵ OJ L 314, 4.11.1981.

⁶ OJ L 303, 24.10.1981.

⁷ OJ L 319, 7.11.1981.

⁸ OJ L 205, 13.8.1979.

⁹ OJ C 61, 20.3.1981.

¹⁰ Point 2.3.45.

¹¹ OJ C 227, 8.9.1981; Bull. EC 7/8-1981, points 2.1.29 and 2.1.45.

Competition

Restrictive practices, mergers and dominant positions: specific cases

Abuse of dominant position

Fine imposed by the Commission

2.1.37. On 7 October the Commission imposed a fine of 680 000 ECU on Nederlandsche Banden-Industrie Michelin (NBIM), Amsterdam (a subsidiary of Société Michelin, Clermont-Ferrand), for abusing its dominant position on the Dutch market in new replacement tyres for heavy vehicles by pursuing an unlawful policy of discounts (infringement of Article 86 of the EEC Treaty).

NBIM's dominant position can be seen first in the fact that it holds the largest share (some 60%) of the Dutch market in replacement heavy tyres, while none of its main competitors holds more than 8% of the market; it is also evident from a number of other indicators such as its very wide range of tyre types and its intensive marketing to final consumers. Its position is such that dealers have no choice but to include Michelin tyres in the range of products they sell.

NBIM applied a discount system consisting, in essence, in fixing a sales 'target' such that the share of Michelin tyres in a dealer's total sales either increased or at least remained stable. This policy of selective discounts not only had the effect of tying dealers closely to NBIM but also resulted in discrimination being practised between them. The harmful effects of the system were compounded by a number of its operational aspects such as the failure to publish the criteria applied or to communicate or confirm them in writing to dealers in accordance with normal trade practice. By using such methods to consolidate its position on the market and to dissuade dealers from obtaining supplies from competing manufacturers, NBIM made it more difficult for manufacturers in the other Member States to enter the Dutch market, thus creating an artificial barrier to intra-Community trade.

The Commission, which started its investigations after a complaint from a Dutch wholesaler, concluded that there was a serious infringement warranting the imposition of a fine, since the system of discounts in question must be regarded as a variant of the loyalty discounts system; this, when applied by a dominant firm, was incompatible with Article 86 of the Treaty, as the Commission's previous decisions and judgments given by the Court of Justice¹ had both made clear.

In determining the amount of the fine, however, the Commission took account of the fact that, in recent years, NBIM had eased its discounts policy somewhat, finally abandoning it in its disputed form at the beginning of 1981.

The main significance of this new Commission Decision is its reassertion that a dominant firm may not maintain or consolidate its market position by means of a policy on prices, rebates or discounts that impairs the unity of the common market.

Industrial and commercial property

Copyright

Rights to fees in Germany

2.1.38. On 29 October the Commission determined by a Decision addressed to the German performing right society Gesellschaft zur Verwertung von Leistungsschutzrechten (GVL) that its practice of refusing to conclude contracts with foreign artists not resident in the Federal Republic of Germany constitutes an abuse of a dominant position and is therefore prohibited.

GVL is the only body in Germany which protects the rights of performing artists such as singers and other musicians and collects the fees due to them from the German broadcasting companies, for instance. It refused to supply its services to foreign artists not resident in Germany, thus partially depriving them of the fees to which they are

¹ Notably in *European sugar industry* (Ninth General Report, point 529) and *Hoffmann-La Roche* (Thirteenth General Report, point 618).

entitled for their artistic performances in Germany. During the proceedings, GVL changed its conduct to meet the Commission's wishes but did not accept the Commission's view of the law.

It was therefore necessary to determine by decision that an undertaking in a dominant position may not discriminate against citizens of another Member State on grounds of nationality. The Commission is aware of the difficulties which the differing royalty arrangements in the Community create. However, it points out that differences in Member States' legal systems regarding the protection of the rights of performing artists cannot provide any justification for discrimination of the kind at issue.

The Decision will enable artists in the Community to ensure that GVL enforces their claims for fees due to them in Germany.

State aids

General aids

Belgium

2.1.39. On 14 October the Commission took a definitive decision prohibiting the Belgian Government from granting its planned aid for certain investments in the installation of a catalytic cracking unit at an Antwerp refinery. This terminates the Article 93(2) procedure initiated in April.¹

2.1.40. At its October part-session Parliament adopted two resolutions, one on competition policy, national aids and non-tariff barriers and the other on enterprises and governments in international economic activity.²

Financial institutions and taxation

Financial institutions

Insurance

2.1.41. At its 19 October meeting the Council continued discussing the proposal

for a second Directive on direct insurance other than life assurance.³ It made a thorough examination of the problems relating to the role of agencies and branches, the treatment of major risks, checking and supervision procedures and the question of the tax arrangements to be applied to insurance contracts. It will resume its examination of the proposed Directive at its next meeting on 17 November.

2.1.42. On 14 October Parliament endorsed⁴ the proposal for a second Directive on insurance against civil liability in respect of the use of motor vehicles.⁵ It did, however, propose a number of amendments to the Commission's text, including one introducing a limit on the amount up to which insurance for damage to property is to be compulsory. The opinion also recommends a gradual increase in compulsory insurance amounts and a ban on government-imposed tariffs for this class of insurance.

Stock exchanges and other institutions in the securities field

2.1.43. On 13 October Parliament adopted a resolution calling for the creation of a 'European market system' for transactions in securities.⁶

Taxation

Indirect taxes

Excise duties

Alcoholic beverages

2.1.44. A further Council meeting on taxation held on 21 October once again failed to reach agreement on the harmonization of ex-

¹ Bull. EC 4-1981, point 2.1.18.

² Points 2.3.11 to 2.3.16; OJ C 287, 9.11.1981.

³ OJ C 32, 12.2.1976.

⁴ OJ C 287, 9.11.1981.

⁵ OJ C 214, 21.8.1980.

⁶ Point 2.3.21; OJ C 287, 9.11.1981.

cise duties on alcoholic beverages.¹ The Commission is continuing its examination of discrimination in this field in the light of Article 95 of the EEC Treaty.

Manufactured tobacco

2.1.45. On 28 October the Commission proposed² to the Council a further extension (until the end of 1982) of the second stage in the harmonization of the structure of excise duties on cigarettes.³

Parliament has reserved its opinion⁴ on the proposal to proceed to the third stage⁵ pending a detailed study by the Commission on the effects of continued harmonization in this field.

Employment, education and social policy

Job creation: priorities for Community action

2.1.46. As part of its work following from the May mandate⁶ the Commission transmitted to the Council on 26 October a communication on the priorities for Community action with regard to job creation. Two broad priority areas are put forward:

- (i) the problem of unemployment among young people and the transition from school to working life;
- (ii) the employment potential of small and medium-sized businesses.

The communication suggests a series of policy measures in these two areas while acknowledging that job creation must result first and foremost from the restoration of economic growth in the Community, as stated by the joint Council meeting of the Ministers of Economic Affairs, Finance and Social Affairs held in Luxembourg on 11 June.⁷

An employment policy for the young

2.1.47. The highest priority must be young people. Unemployment among under-25s has reached an alarming level as a result of the

general economic crisis and is further aggravated by the effects of the birth-rate upswing in the 1960s. The Commission suggests a two-part approach to this problem:

- (i) *for the 16-18 age group*: the Commission notes the inequalities of existing vocational training measures and stresses the need for adequate vocational preparation; it proposes a medium-term strategy with the aim of ensuring that within five years every young person under the age of 18 in the Community is guaranteed education, training or work experience as an alternative to unemployment;
- (ii) *for the 19-25 age group*: the emphasis is on facilitating entry into working life through a wide range of job-creation programmes; these measures could include selective recruitment subsidies, the reorganization of working time and training facilities to lead to the creation of small businesses.

Encouraging the employment potential of small and medium-sized businesses

2.1.48. In the Commission's view, there is considerable potential in the contribution of small and medium-sized businesses, even cooperatives, to job creation and industrial innovation, which should be encouraged. The obstacles to the full exploitation of this potential, namely insufficient access to new information technologies, lack of standing with the banks and difficulties in obtaining government contracts and exploiting export markets, should be eliminated. The Commission recommends that:

- (i) national and local authorities should ensure that sufficient investment is made to enable jobs to be created in new small businesses;
- (ii) small businesses should be given easier access to finance for expansion and innovation;

¹ Bull. EC 9-1981, point 2.1.37.

² OJ C 285, 7.11.1981.

³ Bull. EC 6-1981, point 2.1.42.

⁴ Bull. EC 6-1981, point 2.3.7.

⁵ OJ C 264, 11.10.1980; Bull. EC 6-1980, point 2.1.39.

⁶ Points 1.1.1 to 1.1.3.

⁷ Bull. EC 6-1981, points 1.3.1 to 1.3.3.

(iii) a programme should be established to encourage the dissemination of new technologies, especially among small and medium-sized businesses;

(iv) technical and market research services should be set up;

(v) a better understanding of the process of creating a new business should be encouraged.

2.1.49. In conclusion, the Commission stresses the need to provide the financial resources necessary to support the job-creation process and in particular to strengthen the Social Fund; to concentrate resources in disadvantaged regions; to enable available funds to finance a wider range of measures; and to promote integrated operations at local or regional level through a combination of Community instruments. Finally, the Commission emphasizes the need to develop a programmed approach to the challenge of job creation in the Member States.

New technologies and social change

2.1.50. On 13 October the Commission sent a communication on new information technologies and social change to the Council, for the next meeting of the Standing Committee on Employment (3 November). The Commission is hoping that this will stimulate a debate between the public authorities and the two sides of industry on the impact of technological change on employment, working conditions, education and vocational training.

The Commission suggests the following guidelines as possible issues for discussion:

(i) reinforcement of information, consultation and negotiating procedures between the two sides of industry; in this respect, the possibility of employers and employees reaching an agreement or issuing a joint declaration could be examined;

(ii) development of supporting action (demonstration projects to promote innovation, improvement of qualifications at sectoral level, promotion of vocational training);

(iii) promoting better understanding of the problems involved;

(iv) adaptation of Community financial instruments (particularly the Social Fund and the Regional Fund).

*

2.1.51. On 15 October Parliament adopted a resolution on social policy priorities: it considers that a whole range of priority measures should be taken without delay.¹

Employment

Redeployment of workers in ECSC industries

2.1.52. Acting under Article 56(2)(b) of the ECSC Treaty, the Commission decided in October to contribute a total of 8 315 250 ECU towards redeployment aid for 2 154 workers affected by steel industry closures and cutbacks in the United Kingdom.

European Social Fund

2.1.53. On 15 October Parliament adopted a resolution on the budgetary control aspects of the European Social Fund.²

Education and vocational training

Cooperation on education

2.1.54. In October the Commission organized or took part in a number of meetings on education, covering the compulsory secondary education curriculum (Standing Committee of High Officials), a future European Youth Service, the administration of secondary schools and the training of school heads.

2.1.55. The Commission also took part in the inaugural meeting of the European Trade Union Committee on Education, a new body to represent all teachers' trade unions organized at European level.

Eurydice

2.1.56. The first publication of the Eurydice information network, *The impact of*

¹ Point 2.3.21; OJ C 287, 9.11.1981.

² OJ C 287, 9.11.1981.

demographic change on education systems in the European Community, is now available. It shows the extent to which falling birth rates will affect policy concerning the different levels of education and teachers' employment.

Higher education

2.1.57. The Commission has published the third edition of the *Handbook for Students*. The purpose of this guide, which is being distributed by the national higher education authorities, is to stimulate the mobility of students within the Community.

Specific action

Migrant workers

2.1.58. A meeting of representatives of the Ministries of Education and the television and radio networks was held at the Commission's instigation on 13 and 14 October to exchange views and experience concerning activities to promote a dialogue between immigrants and the indigenous populations. The strategy adopted by the media to promote the integration of immigrants into society and encourage them to take part in education, training and cultural activities was discussed.

Transition to working life

2.1.59. A meeting of national liaison officers for the programme of pilot schemes on the preparation of young people for working life was held in Brussels on 16 October. Discussions centred on the use to be made of the results during the final phase of the programme, which will run until the end of 1982.

Social security — Living and working conditions

Social security for migrant workers

2.1.60. The Commission adopted for transmission to the Council a proposal extending the provisions of the implementing Regulation (No 574/72) on social security for mig-

rant workers¹ to self-employed persons and members of their families. This follows the Council's adoption on 12 May 1981 of the Regulations extending the provisions of the basic Regulation (No 1408/71) to self-employed workers.²

Social integration of the handicapped

2.1.61. On 28 October the Commission adopted for transmission to the Council a communication on the social integration of disabled people. This paper proposes the launching of a series of projects affecting specific areas and covering several aspects of social integration (employment, education and training, housing, transport, etc.) and a number of supporting and accompanying measures by the Community. This is a major political contribution by the Commission to the International Year of Disabled People.

2.1.62. The Commission organized a conference at Noordwijkerhout, in the Netherlands, from 19 to 23 October on the preparation of handicapped young people for working life. During the conference Mr Richard outlined the proposed new measures to promote the integration of the handicapped.

2.1.63. A seminar on Social Fund aid for handicapped persons was held in Mulhouse from 5 to 8 October. It was attended by representatives of governments, the two sides of industry and certain organizations for the handicapped. The aim was to examine the results obtained with pilot schemes assisted by the Social Fund as compared with the situation prior to such schemes.

2.1.64. A European conference on habitat and environment for mentally handicapped adults was held in Brussels on 15 and 16 October. Organized by the Belgian national association for aid for the mentally handicapped with the assistance of the Commission, it emphasized the advantages of living in small open communities and gave rise to a wide-ranging exchange of experience.

¹ OJ C 138, 9.6.1980 (consolidated version).

² OJ L 143, 29.5.1981; Bull. EC 5-1981, point 2.1.43.

Health and safety

Public health

2.1.65. On 13 October Parliament adopted a resolution calling for the creation of a European health card for persons whose health is particularly at risk.¹

2.1.66. As part of its work on public health following the Council meetings on health in 1977 and 1978,² on 14 and 15 October the Commission convened a group of national experts which examined a study on health and nutrition education in schools in Community countries. Also presented was a proposed training module for student teachers in health and nutrition education using audiovisual techniques and computer-assisted teaching methods.

Health and safety (ECSC)

2.1.67. The Commission decided, pursuant to Article 55 of the ECSC Treaty, to implement the fourth ECSC medical research programme (Effects on the health of workers of physical and other occupational factors at the work place), with total funds of 9 million ECU.

Regional policy

Regional policy reform: recasting the ERDF Regulation

2.1.68. On 29 October the Commission proposed to the Council an amending Regulation concerning regional policy in general and the activities of the European Regional Development Fund in particular.³

2.1.69. At its October session the Economic and Social Committee approved⁴ the new regional policy guidelines and priorities.⁵

Coordination and programmes

Regional Policy Committee

2.1.70. At two meetings, on 20 and 21 October, the Regional Policy Committee dis-

cussed the proposed Regulation concerning the coordination of regional policies and the European Regional Development Fund. It also heard the views of the two sides of industry on the new regional policy guidelines and priorities.⁵

Transfrontier coordination

2.1.71. On 9 October the Commission addressed to the Member States a recommendation on transfrontier coordination for regional development.⁶ Taking the example of a transfrontier programme for the Ems-Dollart region straddling the frontier between Germany and the Netherlands, it calls on the Member States to draw up recommendations for such of their regions as have a common frontier with regions in another Member State.

Environment and consumers

Environment

Noise pollution

2.1.72. As part of the campaign against noise pollution caused by aircraft, outlined in the Community environment programmes,⁷ the Commission addressed to the Council on 13 October a proposal for a Directive on the limitation of noise emissions from helicopters.⁸ Helicopters have always been a major source of noise pollution and a nuisance to people living near helicopter pads or under regularly-used flight paths. As international agreement has finally been reached on a method of measuring helicopter noise and on limit values for noise emissions where both are technically feasible and economically sound, the Commission considered it desirable to take steps to ensure

¹ Point 2.3.21; OJ C 287, 9.11.1981.

² Bull. EC 11-1978, points 2.1.47 to 2.1.50.

³ Points 1.2.1 to 1.2.9.

⁴ Point 2.3.37.

⁵ Bull. EC 7/8-1981, point 2.1.59.

⁶ OJ L 321, 10.11.1981.

⁷ OJ C 112, 20.12.1973; OJ C 139, 13.6.1977.

⁸ OJ C 275, 27.10.1981.

that these internationally established standards should be available as early as possible and be in harmonized form in all the Member States.

Chemicals

Chlorofluorocarbons in the environment

2.1.73. On 7 October the Commission sent the Council a proposal for a Decision on the consolidation of precautionary measures concerning chlorofluorocarbons (CFCs) in the environment.¹ In doing so the Commission was meeting the wishes regarding the pursuit of Community policy in this area expressed by the Council at its meeting on 11 June.²

The main provisions, to be applied by the Member States after 31 December 1981, are as follows: zero growth of production capacity of CFC 11 and 12 on the basis of a precise definition; consolidation of the cutback already achieved in the use of CFC 11 and 12 to fill aerosols; even greater reduction in the use of CFCs in the aerosol sector; and the preparation of measures for the reduction of CFC emissions in sectors other than aerosols.

Dangerous substances

2.1.74. To adapt the Council Directive of 7 November 1977³ to the present state of the art, the Commission adopted a further Directive on the classification, packaging and labelling of paints, varnishes, printers' inks, adhesives and similar products on 5 October. The 1977 list has been replaced by a new list of 164 substances giving for each substance a concentration limit by which the preparation containing the substance is classified. The special provisions on the labelling of certain preparations have been expanded in order to give a clearer definition of certain specific risks and/or safety rules.

2.1.75. On 23 October the Commission adopted a Directive adapting to technical progress for the third time the Council Directive of 27 June 1967 on the classification, packaging and labelling of dangerous sub-

stances.⁴ About 50 new substances have been added to the existing list. In addition, the rules for classifying and labelling some 50 other substances have been revised in the light of the latest information on toxicology.

2.1.76. On 26 October the Commission proposed that the Council should include five new products in the list of dangerous substances and preparations,⁵ amending the Directive of 27 July 1976⁶ accordingly.

Protection and rational use of land, the environment and natural resources

Land

2.1.77. From 6 to 8 October the Commission attended the session of the Plenary Conference of Peripheral Maritime Regions of the EEC (53 regions with 70 million inhabitants), held in Khania in Crete. The Conference adopted two supplementary programmes for the period 1982-85: the General Action Programme and the European Coastal Charter Action Programme. Both programmes, drawn up in close cooperation with Commission staff, define an overall strategy for a number of practical projects to bring about the integrated development of coastal regions—a strategy which reconciles the demands of development and the requirements of environmental protection.

Natural resources

2.1.78. At its October session the Economic and Social Committee delivered an opinion⁷ on the proposal for a Directive on containers of liquids for human consumption.⁸

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¹ OJ C 269, 21.10.1981.

² Bull. EC 6-1981, point 2.1.81.

³ OJ L 303, 28.11.1977.

⁴ OJ 196, 16.8.1967.

⁵ Point 2.1.12; OJ C 288, 10.11.1981.

⁶ OJ L 262, 27.9.1976.

⁷ Point 2.3.40.

⁸ OJ C 204, 13.8.1981; Bull. EC 4-1981, point 2.1.39.

Cooperation with non-Community countries on environmental matters

2.1.79. The Commission held a number of meetings under cooperation arrangements instituted by exchanges of letters with non-Community countries. From 30 September to 2 October the Commission had discussions with Norwegian and Swedish delegations in Oslo and Stockholm. There were also two meetings in Brussels—one with Austria on 13 October and the other with the United States of America on 26 October.

The meetings covered both bilateral problems and international questions of common concern.

Consumers

Consumer information, education and representation

Consumers' Consultative Committee

2.1.80. The Consumers' Consultative Committee (CCC) met on 16 October. It adopted a position on Spanish adulterated oils, regretting the absence of Community action to ensure effective protection against the importation of these oils into the Community and requesting that measures be taken to eliminate fraud and human error during the denaturing of foodstuffs.

In an opinion on the principles underlying the Court of Justice's *Cassis de Dijon* judgment,¹ the CCC requested the Commission to pursue its efforts towards harmonization not only in the priority sectors in terms of economic importance for the attainment of the internal market but also, above all, in sectors where it is a question of ensuring effective protection in terms of the health, safety and economic interests of the consumer. The CCC denounces the manifestations of protectionism in the Member States, in particular those which use consumer protection to justify in this way the protection of private interests. Nevertheless, the CCC considers that national policies to assist consumers could be replaced by Community action only in so far as the Community draws

up and implements an effective consumer protection policy—which, in its opinion, is quite clearly not the case at present.

2.1.81. Parliament also stated its position in a resolution adopted on 15 October on the risks of importing adulterated oil into the Community.²

2.1.82. At its October session the Economic and Social Committee gave an opinion³ on the proposal for a Directive relating to the claims made in the labelling, presentation and advertising of foodstuffs.⁴

Agriculture

Guidelines for European agriculture

2.1.83. The guidelines for agricultural policy decisions given in the Commission's report on the May mandate are spelt out in greater detail in a memorandum sent to the Council on 26 October indicating how the guidelines for prices, production objectives, producer participation and trade should be applied to the main agricultural commodities.

Specific recommendations

2.1.84. For each of the main agricultural products the Commission has examined the market situation and forecasts for the period up to 1988, and in appropriate cases it suggests production objectives. The path towards these long-term objectives will be marked by the annual decisions on agricultural prices, at which the Commission will propose appropriate objectives for each year, taking account of the market situation and prospects at the time. If production exceeds the objective, producers cannot expect to obtain the same guarantee for their products, and will have to participate in the costs of disposal.

¹ Case 120/78 *Rewe-Zentral AG v Bundesmonopolverwaltung für Branntwein* [1979] ECR 649; OJ C 256, 3.10.1980; Bull. EC 7/8-1980, points 1.3.1 to 1.3.4.

² Point 2.3.21; OJ C 287, 9.11.1981.

³ Point 2.3.39.

⁴ OJ C 198, 6.8.1981; Bull. EC 4-1981, point 2.1.41.

2.1.85. The Commission considers that for cereals there should be a reduction in the gap between Community prices and those of its main competitors.

The total production objective for cereals for 1988 is 130 million tonnes, compared with 118 million tonnes grown in 1979/80; if production exceeds the objective, the intervention price for cereals will be reduced.

The reduction of cereals prices in real terms, and relative to other products, will in time reduce the volume of imports of cereals substitutes for use in animal feed; because of the price advantage enjoyed by these substitutes, imports have grown rapidly in recent years, displacing Community cereals from the market and imposing an additional burden on the budget. For the short and medium term, to avoid further difficulties on the market, the Commission proposes the opening of discussions with suppliers on agreements to ensure that imports do not exceed present levels.

For durum wheat the Commission has also proposed that the special production aid should only be paid for the first 10 hectares, in order to ensure that the budgetary resources are concentrated on the poorer farms.

2.1.86. The Commission considers that for milk the objective should be that deliveries to dairies do not increase more rapidly than consumption within the Community, which as things are is going up by roughly 0.5% a year. The measures for producer participation should be reinforced in the following way:

(i) the existing co-responsibility levy should continue at the rate of 2.5% but with an exemption of the first 30 000 kg of milk for all producers; this will aid small farms;

(ii) a supplementary levy should be introduced to cover the cost of disposal if milk deliveries increase at more than 0.5%; it would be applied to dairies, which in turn would pass it on to individual producers in proportion to their additional deliveries; additional milk used for unsubsidized products (drinking milk, fresh products) would be exempted;

(iii) there should also be a special levy on milk produced by intensive methods of production.

Other measures in the milk sector should include changes in the intervention system for milk powder and the improvement of quality standards. There should be more balanced arrangements for imports of butter from New Zealand.

2.1.87. For beef and veal the Commission considers that the objective must be to ensure that production does not on average rise faster than consumption. This implies an objective of 7.6 million tonnes in 1988 compared with 7.2 million tonnes in 1980. A prudent price policy is necessary, since further price increases would divert consumption to other meats. The various premiums paid to producers should be adjusted and new aids introduced to support the incomes of specialist beef producers. The intervention system should be adjusted.

2.1.88. The Commission considers that production objectives should be fixed for tobacco, where the accent should be put on discouraging varieties for which there is no market. Production objectives should also be fixed for processed tomatoes, apples and colza. For olive oil there should be better control of the system of aids and intervention. For wine the objective should be to avoid any increase in the gap between production and consumption. Since for sugar the quota system has just been renewed for five years, the Commission does not consider that new objectives are necessary in this sector. Finally, for pigmeat, eggs and poultry the Commission thinks that new measures are not needed for the time being.

Other recommendations

2.1.89. The Commission intends to tighten up its supervision of the implementation of Community legislation. This will require both increased national staffs and the establishment of a team of Commission officials with independent powers.

2.1.90. The Commission has considered the possibility of introducing new measures

for directly aiding the incomes of agricultural producers or extending the scope of the aids which already exist in a number of sectors. It has concluded that this could be done in the case of milk, through the proposed exemption from the co-responsibility levy, and for beef, through an aid for specialized producers. In this way the Community's effort could be concentrated on the smaller farms.

2.1.91. As regards national aids the Commission is concerned that, in certain cases, Member States have not complied with the procedures laid down in the Treaty and have paid aids which distort the common market in agriculture. In future the Commission will impose a stricter discipline by means of legal and financial sanctions on Member States who infringe the Treaty. It will also propose a more precise framework for the definition of types of aid.

In addition to measures designed to reduce market imbalances, the Community will have to strengthen its socio-structural policy, concentrating the available resources on the less-favoured farms and areas, where the need is greatest. Measures should also be taken to improve product quality, processing and marketing, to encourage the reorientation and diversification of production and the introduction of new products and production systems, and to increase the role of agricultural research and advisory services.

2.1.92. In conclusion, the Commission considers that the common agricultural policy must continue to be based on the following three instruments:

- (i) market organizations to provide the economic framework;
- (ii) structural aids to help farmers adapt;
- (iii) direct income aids in special cases.

The guidelines laid down by the Commission should provide a basis for the adaptation of the CAP in the coming years and enable the Community institutions to take decisions in a long-term perspective. The fixing of production objectives, and the introduction of measures for producer participation if these are exceeded, will make producers more

aware of the realities of the market than they have been in the past, and will relate the Community's support of agricultural production to those quantities which it is in the Community's interest to produce within its frontiers, taking account of the requirements of consumption, international trade, and the need to combat hunger in the world. This should, in turn, permit agricultural spending in future to continue to grow less rapidly than the Community's own resources.

Mediterranean products

2.1.93. On 16 October the Commission sent the Council a number of communications and proposals on fruit and vegetables, wine and olive oil,¹ examining the position of these sectors in the Community and proposing changes to the common market organizations to improve production and marketing conditions and prepare for the accession of Spain and Portugal.

Supply of food products to Poland

2.1.94. On 7 October the Council, referring to the conclusions of the European Council meetings at Luxembourg on 1 and 2 December 1980 and at Maastricht on 23 and 24 March 1981, decided that the Community would offer Poland a third instalment² of food purchase options at favourable prices, on the same terms as offered on 1 April.³ The following quantities and products were to be offered (tentative figures):

Wheat (for human consumption)	275 000 tonnes
Barley	25 000 tonnes
Rice	10 000 tonnes
Beef	10 000 tonnes
Butter	5 000 tonnes
Lemons	30 000 tonnes

¹ Points 1.3.1 to 1.3.13.

² Bull. EC 5-1981, point 2.1.62.

³ Bull. EC 3-1981, points 1.1.13 and 1.1.15, note 1.

Economic aspects of the common agricultural policy

Stocks of agricultural products

2.1.95. Calculated in 'days of consumption', Community intervention stocks are not excessive: in answer to a parliamentary question¹ the Commission stated that at the end of June the largest stocks, of skimmed-milk powder and rye, amounted to 46 and 36 days' consumption respectively.

Agrimonetary measures

2.1.96. On 5 October the European Monetary System central rates were changed for the German mark, the Dutch guilder, the Italian lira and the French franc.²

As a result the ECU devalued by 0.1% against the other currencies composing it, the central rates of which remained unchanged, i.e. the Belgian and Luxembourg francs, the Irish pound and the Danish krone. The neutral margin applied in the monetary compensatory amount (MCA) system means that this revaluation of 0.1% for these four currencies does not affect their MCAs, which remain at zero.

For the Federal Republic of Germany the neutral margin of one point was already taken up and the full increase in the monetary gap between the central and the representative rates for the mark had to be fully reflected in the adjustment of the MCA, which increased from +3.2 to +8.3 from 8 October.³

On the same day an MCA of +4.3 was introduced in the Netherlands (neutral margin of one point deducted).³ This disrupted the Benelux countries' market unity for the agricultural products in question.⁴

The monetary adjustments together with changes in market exchange rates meant an increase in the United Kingdom MCA from +1.9 to +3.5 and in the Italian MCA from -1.7 to -3.9, both changes effective from 8 October.³

The monetary adjustments made on 5 October resulted in the actual monetary gap between the central and representative rates for

the French franc increasing to 2.9%, which meant that in theory an MCA of -1.4 should have operated from 8 October. However, pending a Council Decision altering the representative rate for the French franc to avoid the need to introduce MCAs, the French MCA was frozen at zero until 12 October. The Council did then, on a proposal from the Commission, devalue the representative rate by 1.5% with effect from 12 October, and this together with the neutral margin meant that the MCAs did not have to be introduced.⁵

2.1.97. Because of the considerable impact of the monetary decisions of 4 October, advance fixing of MCAs applicable in Germany, France, Italy, the Netherlands and the United Kingdom was suspended for three days from 5 October, to prevent speculation.⁶

2.1.98. The Commission also reviewed the application of MCAs to products not listed in Annex II to the Treaty.⁷

2.1.99. The Commission amended the so-called 'equity' Regulation⁸ to clarify the factors used to calculate the advantages gained from forward-rate currency operations, stipulating that no exchange advantage might be taken into account when a currency operation at forward rates was concluded on the same day as the contract for goods.⁴

Market organizations

Prices and specific measures

Fresh fruit and vegetables

2.1.100. On 15 October the Commission recorded that the market in apples was in a state of serious crisis owing to the abnormally low level of prices in Greece.⁹

¹ Question 427/81: OJ C 264, 15.10.1981.

² Bull. EC 9-1981, point 2.1.4.

³ OJ L 288, 8.10.1981.

⁴ OJ L 287, 8.10.1981.

⁵ OJ L 291, 12.10.1981.

⁶ OJ L 283, 5.10.1981.

⁷ OJ L 302, 23.10.1981.

⁸ OJ L 99, 17.4.1980.

⁹ OJ L 297, 16.10.1981.

2.1.101. In October the Commission fixed a corrective amount on imports of table grapes originating in Greece to bring prices into line with those recorded for table grapes in the other Member States.

Wine

2.1.102. On 23 October the Commission adopted a Regulation allowing short-term storage contracts for concentrated grape must to be concluded.

Milk and milk products

2.1.103. At the beginning of October a number of measures were taken to regulate the market in milk proteins:

(i) since the amount of skimmed milk used to feed pigs had dropped, the Commission, in order to stop the amount of skimmed-milk powder in intervention increasing, increased the aid for skimmed milk used as feed for animals other than young calves from 2.50 to 2.80 ECU/100 kg;¹

(ii) because of the drop in production of casein in the first eight months of 1981 and the low casein prices on the world market the Commission increased the aid for skimmed milk processed into casein and caseinates from 5.20 to 5.35 ECU per 100 kg of skimmed milk;¹

(iii) in order to secure a better balance on the market in skimmed-milk powder and prevent an artificial rise in its price that would result in less powder being used for feeding calves, the Commission made it temporarily possible for the oldest skimmed-milk powder in public storage to be purchased for this purpose at a price only 1 ECU/100 kg higher than the intervention price.²

Beef and veal

2.1.104. On 12 October the Commission sent the Council proposals to open Community tariff quotas for 1982 for 21 000 tonnes of high-quality fresh, chilled or frozen beef and veal falling within subheadings 02.01 A II a) and 02.01 A II b) of the Common Customs Tariff and for 2 250 tonnes of

frozen buffalo meat falling within CCT sub-heading 02.01 A II b) 4 bb) 33.³

It is proposed that these quotas be opened automatically each year.

The Commission also sent the Council a communication on the opening, allocation and administration of a 1981 Community tariff quota of 50 000 tonnes of frozen beef and veal and a proposal for a Regulation opening the same quota amount for 1982.

2.1.105. The Commission adopted additional provisions⁴ for the application of the Community scale for the classification of carcasses of adult bovine animals adopted by the Council in April.⁵

Sheepmeat

2.1.106. Pending the conclusion of agreements with certain non-member countries that traditionally export to the Community, the Council adopted a Regulation, applying from 1 January 1981, concerning the import system applicable to certain non-member countries (in particular Chile and Spain) in the sheepmeat and goatmeat sectors.⁶ The Regulation limits the amount of the levy on imports of certain products from these countries and the quantities for which import licences may be issued.

Olive oil

2.1.107. In October the Council adopted two Regulations applying to the 1981/82 marketing year beginning on 1 November. These prolong existing provisions on producer organizations and production aid and introduce the principle of mill approval.⁷

2.1.108. The Commission adopted implementing rules for these Regulations, and also for the consumption aid and intervention

¹ OJ L 281, 3.10.1981.

² OJ L 284, 6.10.1981.

³ OJ C 271, 23.10.1981.

⁴ OJ L 293, 13.10.1981.

⁵ OJ L 123, 7.5.1981.

⁶ OJ L 308, 29.10.1981.

⁷ OJ L 299, 20.10.1981.

buying of oil.¹ The latter two texts retain existing provisions with adjustments dictated by experience.

2.1.109. The Council also adopted the representative market price and threshold price for the 1981/82 marketing year and fixed the consumption aid for 1981/82.²

Sugar

2.1.110. The latest estimates are that Community production for the present marketing year will reach a new record of roughly 14 million tonnes, at a time when world market prices are very low. Community producers and the Commission have therefore decided to withdraw a certain amount of sugar from the market. The Commission has decided to replenish Community stocks, which will mean an equivalent reduction in the quantity of Community sugar to be exported between now and the end of the 1981/82 marketing year. World prices have already noticeably hardened in reaction to the withdrawals made.

2.1.111. The Commission has also laid down transitional measures in respect of quota transfers in the sugar sector³ following the entry into force on 1 July of the new production quota arrangements.

The purpose of the Regulation is to lay down transitional measures to allow the new 'margin of flexibility' (as it has been agreed to call it) to operate from the beginning of the 1981/82 marketing year, and the Regulation accordingly specifies the date by which Member States which are planning to make use of the facility should inform the Commission.

Tobacco

2.1.112. On 19 October the Commission adopted a Decision opening a tendering procedure for the export of 6 751 333 kg of baled tobacco from the 1977 harvest held by the Italian intervention agency.

2.1.113. On 23 October the Commission proposed to the Council special measures for raw tobacco following the earthquake in Italy in November 1980:⁴ these consist of

special financial aid for growers and first processors covering approximately 15 000 tonnes of tobacco. The total cost to the EAGGF (1982 budget) will be approximately 21 million ECU.

Hops

2.1.114. The Commission has amended the provisions on the equivalence with Community certificates of attestations accompanying hops imported from non-member countries.⁵ The amendment concerns attestations accompanying hops from Canada issued by the organization authorized by the Canadian Government. It also adds a second authorized organization for the People's Republic of China.

Structures

New proposals and amendments to Directives

2.1.115. On 19 October the Council adopted⁶ a Commission proposal relating to collective projects for the restructuring of vineyards.⁶

2.1.116. The Council also amended the Regulation on producer groups and associations thereof following the accession of Greece.²

2.1.117. A Regulation amending the list of less-favoured agricultural areas in the Netherlands, proposed by the Commission in April,⁷ was approved by Parliament on 16 October⁸ and adopted by the Council on 27 October.⁹

¹ OJ L 312, 31.10.1981.

² OJ L 310, 30.10.1981.

³ OJ L 303, 24.10.1981.

⁴ OJ C 285, 7.11.1981.

⁵ OJ L 299, 20.10.1981.

⁶ OJ C 98, 30.4.1981; Bull. EC 4-1981, point 2.1.58.

⁷ OJ C 160, 30.6.1981; Bull. EC 4-1981, point 2.1.59.

⁸ OJ C 287, 9.11.1981.

⁹ OJ L 321, 10.11.1981.

Agricultural legislation

Veterinary legislation

2.1.118. On 23 October the Commission sent the Council a report on the operation of a Community measure for the eradication of brucellosis, tuberculosis and leukosis in cattle,¹ and proposed that the measure be prolonged for two years, this being indispensable for complete eradication and for consolidation of the encouraging results already achieved.

Competition

2.1.119. Under Articles 92 to 94 of the EEC Treaty the Commission decided to make no comment on the following planned measures notified by:

Federal Republic of Germany

Baden-Württemberg: granting of a maintenance subsidy for heifers bred from progeny-tested stock for the production of livestock better adapted to soil conditions in the region. This will facilitate development of the sector in question.

North Rhine-Westphalia: the *Land* is giving an interest-rate subsidy on one-year loans in order to compensate apple growers who suffered losses as the result of spring frosts this year. As the purpose of the measure is to make good damage caused by natural disasters, it is compatible with the common market.

Rhineland-Palatinate: the *Land* meets the cost of the removal of diseased livestock carcasses (cattle, pigs, sheep, etc.). This is an obligatory health measure and is thus in line with the appropriate measures in the stock-farming sector.

Lower Saxony: financing of action to protect the environment and sites used for cultural and leisure purposes, in connection with re-parcelling measures.

France

Guadeloupe: aid for setting up collection and packing centres for bananas. The aid,

intended to stimulate the market in this product, is small and degressive.

French Guiana: programme for developing pig farming. The aid, limited to five years and degressive, is to cover the cost of launching a cooperative to train farmers and look after pig health.

France

Degressive aid over three years to cover operating costs of organized producer groups in the horticultural sector.

Intervention on the market in lavender and lavandin. The aid consists in settling the accounts of a storage cooperative and financing action to stabilize the market following a period of economic difficulties and overproduction. The Commission has asked for the annual aid not to be renewed.

Financial assistance for research into the food value of high-protein peas; a research programme on determining the water content of protein seeds. These two measures are to encourage research that will be of permanent benefit to the sectors concerned.

Aid for investments in fuel economy in glass-house heating systems and for a number of research and development projects on alternative energy sources. These measures will aid development of the sector concerned.

Italy

Friuli — Venezia Giulia: a wine promotion programme and measures to encourage silkworm cultivation. The first measure is for regional action to make the qualities of the region's wines better known, and the Commission reserves the right to review its position when it examines publicity aid schemes under Article 93(1) of the Treaty. The second measure is an aid scheme for 1980 to silkworm breeders to allow them to put right earthquake damage to breeding locations. This constitutes aid to make good damage caused by natural disasters, and the Commission considers it compatible with the common market.

¹ OJ C 289, 11.11.1981.

Sicily: a bill to lay down rules to give effect in the region to Act No 674/78 on rules for agricultural producer associations and to Council Regulation (EEC) No 1360/78 on producer groups and associations thereof. The Commission reserves the right to examine the aids provided for in the bill under Article 93(1) of the Treaty.

2.1.120. The Commission also decided to close the Article 93(2) procedure opened against a Belgian Royal Decree to encourage fuel economy in horticulture and in sea fishing. The Commission found that the amount of the aid did not exceed the limit set in its guidelines on this subject.

Glasshouse horticulture

2.1.121. The continuing increases in glasshouse heating fuel prices and the difficulties of adjustment facing horticulturists in a number of Member States led the Commission to extend for a year the guidelines on temporary aid in the horticultural sector that it put out in March 1980.¹ The new guidelines authorize the Member States to grant for a year total additional aid equal to 25% of the rise in fuel prices between January 1980 and July 1981, provided that the aid enables the recipients to remain in horticulture and adjust to the new market situation for fuels. In addition the aid must form part of a package of structural improvement measures and also allow conversion of heating systems to less costly fuels.

European Agricultural Guidance and Guarantee Fund

EAGGF Guarantee Section

2.1.122. On 19 October the Council adopted draft amending budget No 2/1981 and a letter of amendment to the draft budget for 1982.²

Draft amending budget No 2/1981

In July the Council adopted a first draft amending budget reducing EAGGF Guarantee Section appropriations by 521 million ECU.³ Since then utilization of appropria-

tions has continued at a level that will certainly allow for further savings to be made and the Council has been able, on the basis of a Commission preliminary draft, to adopt a second draft amending budget⁴ reducing EAGGF Guarantee Section appropriations for 1981 by a further 724 million ECU to give a total reduction of 1 245 million ECU, increased to 1 287 million ECU by two transfers to the Guarantee Section (22 million ECU) and to Article 950 (Aid to disaster victims in developing and other non-member countries) (20 million ECU).

This is the first time since the EAGGF was set up that savings on such a large scale have been possible. The Member States have also benefited, as part of the cancellation of appropriations has served to lighten their financial burdens. The combination of this with other factors means that it has been possible to reduce the VAT percentage levied from 0.8667% to 0.7816%. The increase in expenditure is estimated in October at 2.6% for 1981 after an average increase since 1975 of 23%.

Letter of amendment to the 1982 draft budget

2.1.123. The economic trend since the Council adopted the 1982 draft budget in July⁵ led the Commission to present a letter of amendment,⁶ itself supplemented by an addendum following the monetary events of 4 October.⁷ On the basis of these documents the Council adopted a letter of amendment to its draft budget on 19 October.

The changes between the initial draft and the letter of amendment are as follows:

	<i>(million ECU)</i>
Reduction of appropriations in Chapters 10 to 29	- 352.7
Increase of appropriations in Chapter 100	+ 339
Difference	- 13.7

¹ Fourteenth General Report, point 374.

² Points 2.3.54 and 2.3.55.

³ Bull. EC 7/8-1981, point 2.3.59.

⁴ Bull. EC 9-1981, point 2.3.53.

⁵ Bull. EC 7/8-1981, points 2.3.60 to 2.3.63.

⁶ Bull. EC 9-1981, point 2.3.55.

⁷ Point 2.1.96.

Although the total reduction of 13.7 million ECU is small, it should be noticed that this is the net result of important changes in the appropriations for each sector ('Guarantee' chapter and Chapter 100), some increasing (+873.5) and some decreasing (-887.2). The principal sectors decreasing are cereals and milk products and the principal chapters increasing are sugar and MCAs.

EAGGF Guidance Section

2.1.124. On 16 October the Commission adopted a Decision on applications for advances under the Council Regulation of 24 June 1980 for the stimulation of agricultural development in the less-favoured areas of the west of Ireland.¹ The Decision fixes the form and content of applications for advances by Ireland in order to speed up treatment of applications by the use of forms.

Fisheries

Council meeting

2.1.125. At its meeting in Luxembourg on 27 October the Council heard a statement by Mr Contogeorgis, the Member of the Commission with special responsibility for fisheries, on the outcome of the various bilateral meetings which he had with most of the Fisheries Ministers, with a view to working out the bases for a compromise on the common fisheries policy. The ensuing discussion enabled the delegations to state their priorities as regards the main aspects of the proposals made by the Commission on total allowable catches (TACs), their distribution between the Member States (quotas), access to fishing grounds, structural policy and supervision.

The Council agreed to return to all of these issues, with a view to reaching a decision, at the next Council meeting, planned for 30 November and 1 December.

The Council was unable formally to adopt the Regulation extending indefinitely the technical measures for the conservation of fishery resources, though an agreement in

principle had been reached on this point at its previous meeting on 29 September.² The Danish delegation had interpreted the Council decision of 29 September as an extension of the Regulation for three months. The Commission and all the other delegations confirmed that it had been decided on 29 September to extend the Regulation indefinitely. The Commission asked the Member States to take measures in accordance with the Regulation, after submitting them for approval, in line with the current procedure for national measures on the conservation of resources.

Resources

Internal aspects

2.1.126. On 1 October the Commission approved, as being in accordance with the common fisheries policy and in particular with the proposals on the 1981 TACs, six United Kingdom draft measures on herring fishing in the North Sea and off the west coast of the United Kingdom. Nevertheless, with regard to two of these measures, which introduced a system of licences for herring fishing, the Commission made its approval subject to a commitment by the United Kingdom Government to refuse to grant licences in zones where the Commission has proposed a TAC of zero for 1981.

2.1.127. On 29 October the Commission approved a Dutch measure limiting catches of sole and plaice in 1981, except in certain zones for which the quotas under Netherlands legislation were higher than those proposed by the Commission. On the same date the Commission approved a second Dutch measure limiting catches of sea fish other than sole and plaice.

2.1.128. Again on 29 October the Commission, referring to a Dutch measure concerning the opening of herring fisheries in the southern North Sea and in the eastern English Channel from 5 October, reminded

¹ OJ L 180, 14.7.1980.

² Bull. EC 9-1981, point 2.1.92.

the Netherlands Government of the Commission's declaration to the Council on 27 July¹ and requested the Netherlands to limit herring fisheries to two-thirds of the proposed quotas.

A similar point was made to the United Kingdom with reference to a United Kingdom measure authorizing herring fishing in the North Sea south of 53°N (ICES division IVc) and in the eastern English Channel (ICES division VIIId). The Commission also informed the other Member States concerned that they should limit herring fishing in the southern part of the North Sea to two-thirds of the quotas which were proposed.

External aspects

Bilateral relations

2.1.129. Negotiations were held between the Community and Senegal with a view to renewing the protocol to the Fisheries Agreement between them² and to revising certain provisions of the Agreement. These negotiations should be concluded in November.

2.1.130. Reciprocal fishing rights between the Community and the Faeroe Islands were renewed in early October, following approval by the Council of the fishery arrangements agreed for 1981.³

Markets and structures

Organization of markets

2.1.131. As part of the day-to-day management of the market in fishery products, the Commission adopted a Regulation fixing the export refunds on fishery products on 26 October.⁴

Structures

2.1.132. On 23 October the Commission decided, under the Council Decision of 25 July 1978 on financial participation by the Community in inspection and surveillance operations in the maritime waters of Denmark and Ireland,⁵ to make a third reim-

bursement to the Irish authorities for the expenditure incurred in 1980. The amount of the reimbursement was IRL 5 624 830.

2.1.133. With regard to State aids the Commission raised no objections to the implementation of a permanent scheme for the development of fishing and aquaculture in Apulia. This covers investment, research, vocational training, technical assistance, advisory services, publicity and running costs.

Transport

Inland transport

Approximation of structures

Improvement of railway finances

2.1.134. On 16 October Parliament approved⁶ the Commission's January proposals concerning the financial balance of railway undertakings.⁷

2.1.135. the Economic and Social Committee delivered an opinion⁸ on the proposal for a Regulation laying down criteria for assessment in connection with the concept of a public service in transport.⁹

Technical aspects

2.1.136. On 22 and 23 October a meeting was held in Brussels to discuss problems with the implementation of the First Council Directive of 4 December 1980 on the introduction of a Community driving licence.¹⁰

¹ Bull. EC 7/8-1981, point 2.1.115.

² OJ L 226, 29.8.1980.

³ OJ L 304, 24.10.1981.

⁴ OJ L 306, 27.10.1981.

⁵ OJ L 211, 1.8.1978.

⁶ OJ C 287, 9.11.1981.

⁷ OJ C 37, 20.2.1981; Bull. EC 1-1981, point 2.1.53.

⁸ Point 2.3.42.

⁹ OJ C 268, 20.10.1981; Bull. EC 1-1981, point 2.1.54.

¹⁰ OJ L 375, 31.12.1980; Bull. EC 12-1980, point 2.1.117.

One of the main points considered was the measures required for the issue of a Community-model driving licence in exchange for national licences. Also reviewed were future action on vehicle categories, the period of validity of driving licences, and standards for driving tests and the issue of licences.

Operation of the market

Market observation

2.1.137. In accordance with the Council's 1962 Decision laying down a procedure for prior examination and consultation in respect of certain laws, regulations and administrative provisions concerning transport,¹ the Government of the Netherlands sent the Commission a bill establishing rules concerning the publication of loads shipped by inland waterway from the Netherlands to Belgium and France across the Belgian-Dutch frontier (north-south traffic).

In a favourable opinion² addressed to the Netherlands Government on 19 October the Commission found that the purpose of the bill is to improve the transparency of the transport market in question. The Netherlands Government's aims are therefore similar to those of the Commission with the market observation system³ for road, rail and inland-waterway transport. The Commission also took the view that publication of data on loads, as envisaged by the bill, will not adversely affect competition because rates are not among the items to be published.

Access to the market

2.1.138. On 27 October the Commission adopted a proposal for a Council Decision on the conclusion of an Agreement with non-Community countries on the International Carriage of Passengers by Road by means of Occasional Coach and Bus Services. Earlier, on 22 October, the Commission had sent the Council a report on the completion of negotiations on this subject.

The aim of the Agreement—between the Community and Austria, Finland, Norway, Portugal, Spain, Switzerland, Sweden, Tur-

key and Yugoslavia—is to eliminate the differences between the laws governing the international carriage of passengers by road by means of occasional coach and bus services in the countries concerned. It will *inter alia* lead to the more efficient organization of these services, facilitate checks and ease administrative formalities. The Agreement is also of importance to relations between the Community and the other countries party to it, for this is the first practical application of the Community's sole jurisdiction over external affairs in the field of international passenger transport.

By eliminating some of the constraints on the international carriage of passengers by road by means of occasional coach and bus services, the Agreement will promote tourism between Member States and the said non-Community countries; it also serves to cement political links between them and the Community.

Air transport

2.1.139. Using an earlier report on air fares⁴ as a basis, the Commission sent the Council on 27 October a proposal for a Directive on the introduction of more flexible procedures for the fixing of scheduled passenger air fares for international flights within the Community. Other aims of the proposal are to establish common rules for determining the level of fares and to give airlines more scope to develop markets and meet consumer needs.

2.1.140. In October Parliament⁵ and the Economic and Social Committee⁶ endorsed the proposal for a Regulation concerning the

¹ OJ 23, 3.4.1962; OJ L 347, 17.12.1973.

² OJ L 324, 12.11.1981.

³ Bull. EC 6-1978, point 2.1.104; Bull. EC 7/8-1981, point 2.1.133.

⁴ Bull. EC 7/8-1981, point 2.1.138.

⁵ Point 2.3.20; OJ C 287, 9.11.1981.

⁶ Point 2.3.43.

authorization of scheduled inter-regional air services of passengers, mail and cargo between Member States.¹

2.1.141. Parliament also passed a resolution on measures to improve and liberalize the carriage by air of small packages as freight within the Community.²

Energy

Council meeting

2.1.142. On 27 October the Council held a wide-ranging policy debate on the Commission communication concerning the development of an energy strategy for the Community.³ The Council, which had welcomed the Commission communication, noted the priority areas which the Commission had identified and stated that these were issues which would also be discussed when the European Council debated Community energy matters under the May mandate. It agreed that these problems would be given the greatest attention and that discussion would be resumed at subsequent meetings.

The Council had a detailed exchange of views on the Commission communication entitled 'Energy pricing — policy and transparency'.⁴

The Council also approved a recommendation on electricity tariff structures in the Community.⁵

Specific problems

Saving and efficient use of energy

2.1.143. On 5 October, acting under the Council Regulation of 12 June 1978,⁶ the Commission approved a number of demonstration projects in the field of energy saving which are to receive financial aid from the Community. The decision covers 15 projects; they will receive a total subsidy of 6.5 million ECU.

2.1.144. Parliament adopted a resolution on 15 October on ways and means of effecting energy savings in the transport sector.⁷

Oil and gas

2.1.145. On 27 October the Council considered the Commission communication concerning measures to limit the effects of a limited shortfall in oil supplies.⁷ The Council endorsed the guidelines for procedures in the event of such a shortfall. The guidelines are intended to provide a basis for consultations with other industrialized countries with a view to the establishment, on a wider international basis, of procedures similar to those envisaged for the Community. The Council agreed to review the procedure and the whole range of measures to be taken in the light of the outcome of international consultations.

2.1.146. The Council commended the Commission's communication on natural gas⁸ and took note of the analysis of the Community's growing dependence on external supplies. The Council recognized the value of exchanges of views and information in this context.

The Council invited the Commission to make a more detailed study of the issues involved and to arrange informal exchanges of views with Member States as appropriate. The matter will then be considered by the Council in the light of this study.

2.1.147. The Council took note of the Commission's communication on the problems affecting the oil refining industry and of the developments to be expected.⁹ It recognized that contraction and restructuring of the industry are necessary and should be carried out by the industry itself, provided that security of supply is not put at risk. Lastly,

¹ OJ C 291, 10.11.1980; Bull. EC 10-1980, point 2.1.87.

² Point 2.3.21; OJ C 287, 9.11.1981.

³ Bull. EC 9-1981, points 1.1.1 to 1.1.8.

⁴ Bull. EC 9-1981, point 2.1.121.

⁵ Point 2.1.150; OJ C 214, 21.8.1980; Bull. EC 6-1980, point 2.1.147.

⁶ OJ L 158, 16.6.1978.

⁷ Bull. EC 9-1981, point 2.1.123.

⁸ Bull. EC 9-1981, point 2.1.122.

⁹ Bull. EC 9-1981, point 2.1.124.

it noted that the Commission would keep the situation under continual review with industry and governments and would report to the Council without delay should specific Community intervention in the industry prove necessary.

2.1.148. Lastly, the Council decided to grant support amounting to 25.892 million ECU to some 40 technological development projects in the hydrocarbons sector. This decision brings to seven the number of aid packages under the Council Regulation of 9 November 1973.¹

Coal

2.1.149. On 27 October the Council agreed to give its assent to a draft Commission Decision amending the 1973 aid arrangements for coking coal and coke for the Community iron and steel industry.² This Decision extends the validity of the arrangements until the end of 1983 and adapts them to changes that have taken place in the world energy and coal markets.

Electricity

2.1.150. The Council adopted a recommendation on 27 October setting out the common principles in accordance with which electricity tariff structures should be aligned in all the Member States.³ The adoption of common principles would encourage greater transparency in the terms of electricity supply and promote more consistent pricing in the Community.

New sources of energy

2.1.151. The Council had a detailed exchange of views on 27 October on the Commission proposals concerning the increase of financial support for projects to exploit alternative energy sources and for demonstration projects in the field of energy saving.⁴ The Council accepted the Commission's suggestion that it would put forward as soon as possible a compromise proposal as to how a 105 million ECU increase in the financial ceilings should be used.

Research and development

Development of the common policy

Strategy for the 1980s

2.1.152. On 12 October, in response to the May mandate,⁵ the Commission put forward to the Council a strategy which would act as a framework for national and Community R & D policies and action. The primary element in the strategy concerns the establishment of a framework programme embracing all Community research, which would help to clarify the choice between national, international and Community-level action, make it easier to rearrange priorities to take account of medium- and long-term changes, and simplify the selection of joint action projects. A secondary element would be the incorporation of a 'booster policy' aimed at making the most of Europe's research potential.

The aim of the strategy is to get the best out of the Community's experience and to exploit to the full the benefits conferred by the European dimension. The Commission pinpoints a number of priority themes for the selection of R & D activities for the longer term: agriculture, strategic industries such as chemicals and motor vehicles, and the developing countries.

The Community's expenditure on research is currently running at 300 million ECU per year, nearly three-quarters of which is devoted to energy research and the rest to research in areas such as environment, raw materials and various industrial sectors. The common R & D strategy which will be needed for Europe in the years to come implies an increase in the financial resources

¹ OJ L 312, 13.11.1973.

² Bull. EC 7/8-1981, point 2.1.143.

³ OJ L 337, 24.11.1981.

⁴ Bull. EC 10-1980, point 2.1.96.

⁵ Points 1.1.1 to 1.1.3.

required to effect it. It is the Commission's intention over the next few years to seek this increase both within the framework of Community budget resources which are already available (particularly by making more use of existing funds), and by asking the Council for additional resources.

By rationalizing the existing review processes and bringing them together as an annual procedure, the new approach will make Community research an altogether more flexible and responsive instrument for achieving Community socio-economic objectives.

In helping and coordinating national activities, preference would be given to the development of scientific and technical activities of interest to, and to the ultimate benefit of, the Community. Encouragement would be given to public, semi-public or private laboratories in the Community capable of developing such programmes. The object of any intervention would therefore be to strengthen, broaden and coordinate national activities.

In its application to the activities of the Joint Research Centre, the strategy might encourage the following possible changes of course: concentration of nuclear research on priority areas such as reactor safety, radioactive waste handling or control of fissile materials; concentration of long-term research work on areas where the JRC is pre-eminent, such as fusion technology; availability of the Ispra Establishment for support activities for developing nations; improvement of the links between the JRC and the national research environments, particularly industry.

Multiannual research programmes

Joint Research Centre

Direct action

Atmospheric pollution

2.1.153. The second European symposium on the physico-chemical behaviour of atmospheric pollutants took place at Varese, Italy,

from 29 September to 1 October. Approximately 110 participants from the Member States and five other countries attended, and the main topics covered were aerosols, chemical and photochemical reactions, identification and analysis of pollutants, pollutant cycles, transport and modelling.

Data processing

2.1.154. The meeting of the Advisory Committee on Programme Management (Data Processing), which took place at the JRC Ispra Establishment on 15 and 16 October, approved an opinion giving special emphasis to the recent developments and future prospects of activity concerning remote data processing. The establishment at the JRC of networks for the transmission of digital signals, using advanced technologies and connected to public networks, was considered an important research tool in the field of remote-data-processing applications. In particular it was seen as a valuable contribution to and a test bed for the development of the Interinstitutional Integrated Services Information System (INSIS) project recently proposed by the Commission¹ to promote advanced forms of office and communications equipment.

Nuclear measurements

2.1.155. The Advisory Committee on Programme Management (Nuclear Measurements) met at the JRC Geel Establishment on 28 and 29 October and expressed its approval of the general lines of the proposed programme for 1982. It discussed the possibility of CBNM contributions to the nuclear data requirements of the fusion technology programme. During the meeting it was stressed that Community collaboration in the production and certification of a new plutonium metal reference material was highly desirable to renew the present stock, which was now running out.

¹ Bull. EC 7/8-1981, point 2.3.22.

Contract research and coordination

Direct and concerted action

Medical research

2.1.156. On 5 October the Commission transmitted to the Council a proposal for a third programme (1982-86) coordinating R & D activities in the fields of medicine and public health. The estimated cost of the programme is 300 million ECU, including 20 million ECU which would be provided by the Commission for the coordination of national contributions. The programme covers three topics: health problems, health re-

sources and personal environment (diet and drugs).

Radioactive waste

2.1.157. The Advisory Committee on Programme Management (Management and Storage of Radioactive Waste) held a meeting on 28 October at which the discussions included a first exchange of views on the revision of the indirect action programme.

The ACPM had endorsed a Commission proposal concerning a study on the assessment of the performance of geological formations for permanent disposal of radioactive waste.

2. Enlargement and external relations

Enlargement and bilateral relations with applicant countries

Portugal

Accession negotiations

2.2.1. The fifth ministerial meeting of the negotiations for Portugal's accession took place in Luxembourg on 27 October. The Community presented a statement on social affairs and Portugal statements on the customs union and the free movement of industrial goods.

Spain

Accession negotiations

2.2.2. The ninth ministerial meeting of the negotiations for Spain's accession was held in Luxembourg on 26 October and was devoted to discussing progress. The Community delegation presented statements on the

customs union and free movement of industrial goods, and on agriculture, while the Spanish delegation presented statements on taxation, social affairs and regional policy.

2.2.3. On 5 and 6 October Mr Tugendhat paid an official visit to Madrid, where he met Mr R. Bassols, State Secretary responsible for relations with the Communities, and other members of the government. The talks centred on the introduction of VAT in Spain.

Bilateral relations

2.2.4. On 26 October the Council authorized the conclusion of the Protocol to the EEC-Spain Agreement to take account of Greece's accession to the Community.¹

¹ OJ L 326, 13.11.1981.

Commercial policy

Implementing the common commercial policy

Import arrangements

Easing of restrictive measures

2.2.5. Under the Council Regulation of 4 December 1980 on import arrangements in respect of State-trading countries,¹ the Commission authorized, as an exceptional measure, the opening of or changes in import quotas for the following products for 1981:

Italy-Poland: regenerated casein fibres, discontinuous;

Italy-Czechoslovakia: high-voltage insulators in porcelain;²

Italy-USSR: the release for free circulation of fibre building board of wood or other vegetable material, whether or not bonded with natural or artificial resins or with other organic binders, is subject to quantitative restrictions.³

Trade protection

Anti-dumping measures

2.2.6. On 14 October the Council imposed a definitive anti-dumping duty on *p*-xylene (paraxylene) originating in Puerto Rico, the United States of America or the United States Virgin Islands.⁴ A provisional anti-dumping duty had been imposed by the Commission.⁵

2.2.7. The Commission decided to initiate anti-dumping procedures concerning imports of the following products: photographic enlargers for amateur use originating in Poland, Czechoslovakia or the USSR;⁶ trichloroethylene originating in Czechoslovakia, the German Democratic Republic, Poland, Romania, Spain or the United States of America.⁶

Export credits

Arrangement on guidelines for officially supported export credits ("Consensus")

2.2.8. The negotiations started in May 1980 by the participants in the OECD Arrangement in order to find a mutually acceptable solution to the problem of adapting the Consensus (particularly interest rates) to market conditions had not yet reached a conclusion in spite of the efforts made and had even been suspended on several occasions.

On the basis of a new negotiating brief adopted by the Council on 28 September, the Commission was able to submit new proposals on behalf of the Community aimed at a general increase in the scale of minimum interest rates, a solution for countries with low interest rates (in practice this means Japan), a method for future adjustments of interest rates and greater transparency for tied credit.

At the fifteenth meeting of the participants in the Arrangement, which was held in Paris from 5 to 7 October, a compromise based on the Community proposals was reached and will enter into force on 16 November for a six-month period. The Article 113 Committee, which was consulted on several occasions during the negotiations, agreed unanimously with the outcome. The compromise, which is to be a temporary solution, takes into account the Community's essential interests. It will be a genuine opportunity to avoid a hardening of attitude by its main partners and prevent the risk of a disastrous rush for credit.

It is based on the following points:

(i) the increase in interest rates will be linear for Category I and II countries

¹ OJ L 353, 29.12.1980.

² OJ C 285, 7.11.1981.

³ OJ L 115, 27.4.1981.

⁴ OJ L 296, 15.10.1981.

⁵ OJ L 158, 16.6.1981.

⁶ OJ C 271, 23.10.1981.

(2.5%); the new rate to be applied to Category III countries will be 10%, irrespective of the duration of the credit;

(ii) in the case of low-interest-rate countries (Japan) the idea behind the compromise is that the financing of export credits by a public body such as the Japanese Eximbank provides exporters with advantages which a commercial bank is not able to offer and, as a result, such financing cannot be at Japanese market rates (as they are lower than the minimum rates fixed by the Consensus), but at a higher rate;

(iii) at each annual review of the functioning of the Arrangement, the participants will examine and decide, in the light of the economic and monetary situation, what amendments should be made to the interest rate provisions;

(iv) the notification procedures for certain tied credits will also be amended according to their grant element.

All the participants accepted the compromise, including Japan, which during the negotiations had opposed the solution envisaged for low-interest-rate countries (minimum rate of 9.25% for finance provided by its Eximbank).

Sectoral commercial policy measures

Iron and steel products

Arrangements with non-member countries

2.2.9. In connection with the administration of iron and steel arrangements with certain non-member countries, a Commission delegation visited Finland from 26 to 28 October. It discussed the functioning of the arrangement with representatives of the Finnish Government and Finnish industry, in particular the implementation of price rules and the steel market situation in the Community and Finland.

Development

North-South relations

2.2.10. The Cancún North-South Summit took place on 22 and 23 October, attended

by 22 delegations representing eight industrialized countries (including three Member States — the Federal Republic of Germany, France and the United Kingdom) and 14 developing countries; the Community as such was not invited to take part in the proceedings, which did not involve negotiations but merely exchanges of views without any formal link with the 'global negotiations', for which preparations have been under way in the United Nations since 1979. The Summit was held in a constructive atmosphere, and in-depth discussions took place, particularly on agriculture and food. A more open-minded attitude on the part of the United States towards the global negotiations was apparent. The Council, meeting on 26 October, took note of the Summit's results and noted with satisfaction that the holding of summits on this issue was not to be perpetuated.

Campaign against hunger in the world

2.2.11. Following up its communication of 30 September,¹ the Commission proposed to the Council on 23 October the adoption of a Regulation on the granting of special food aid to the least developed countries (LLDCs).²

2.2.12. At its 26-27 October meeting the Council endorsed the general approach and overall balance of the Commission's proposals for aid to the LLDCs¹ and the principle of granting exceptional food aid of 40 million ECU.

The Council also noted with satisfaction the Italian Government's intention of shortly convening a meeting of aid donor countries and relevant international organizations.

2.2.13. On 9 October Parliament transmitted to the Commission, the Council and the governments of the Member States a resolution presented by Mr Pannella concerning hunger in the world and the Community's contribution.³

¹ Bull. EC 9-1981, points 1.2.1 to 1.2.8.

² OJ C 288, 10.11.1981.

³ Point 2.3.18.

Generalized preferences

2.2.14. At its October session the Economic and Social Committee gave an opinion¹ on the proposals for the scheme of generalized tariff preferences for 1982-85 and the application of the scheme for 1982.²

Commodities and world agreements

Cocoa

2.2.15. The 1980 International Cocoa Agreement came into operation on 1 October with the initial buffer stock operations and the introduction of measures to monitor the payment of contributions to finance the stock.

2.2.16. The Executive Committee of the International Cocoa Organization met on 20 October to examine the situation. Despite the fact that the buffer stock has already exhausted a large part of its financial resources, the operations have not had a sufficient effect on prices, which remain below the lower intervention price.

The Committee authorized the Buffer Stock Manager to begin official negotiations with the banks to obtain loans.

Sugar

2.2.17. At its 26-27 October meeting the Council instructed the Commission, in conjunction with the International Sugar Council, to seek means of participating in the International Sugar Agreement that would be compatible with Community rules with a view to improving market stability significantly.

Cotton

2.2.18. The fortieth plenary meeting of the International Cotton Advisory Committee (ICAC) was held in Lisbon from 25 to 31 October. Among the main matters dealt with were the current market situation and outlook for raw cotton and its competing man-made fibres, and the world textile situation. A one-day seminar on hybrid cotton, at-

tended by leading experts from many countries, was also held.

A major debate took place on the implications for the ICAC of the development of the discussions on cotton in other international forums, particularly UNCTAD. While some countries believed that the ICAC could begin to equip itself so as to be in a position to receive resources from the Second Account of the Common Fund, as and when such resources might be available, others felt that such action was still premature and might prejudice the consultations to be held in the next few months on possibilities for resuming international discussions on cotton in UNCTAD.³ It was therefore decided to await the forty-first plenary, to be held in Cairo in November 1982.

Lead and zinc

2.2.19. The Community was represented at the twenty-sixth meeting of the UN International Lead and Zinc Study Group, which was held in Geneva from 1 to 8 October.

The information exchanged on the market situation confirmed that the zinc industry's current difficulties, particularly in Europe, would not improve in the short term. The Group will continue to monitor the market trend closely.

Commercial, industrial, financial and technical cooperation

2.2.20. Fourteen ACP States and two non-associated developing countries took part in the 'Partners in Progress' fair, which was held in Berlin from 30 September to 4 October, and ten ACP States together with the African Groundnut Council and one non-associated developing country were present at the ANUGA (food fair) held from 10 to 15 October.

2.2.21. On 12 October Mr Pisani received Dr Chadli Ayari, President of the Arab Bank

¹ Point 2.3.44.

² OJ C 273, 26.10.1981; Bull. EC 7/8-1981, points 2.2.19 to 2.2.24.

³ Bull. EC 4-1981, point 2.2.24.

for Economic Development in Africa (BADEA). Dr Ayari brought with him a strong team, and cofinancing projects of mutual current and future interest were discussed by BADEA, the relevant Commission staff and a representative of the European Investment Bank.

It was agreed that the parties would keep each other informed of those projects defined as of special interest, with a view to continued close cooperation.

2.2.22. On 8 October the Commission transmitted to the Council the general guidelines for the 1982 programme of financial and technical cooperation with the non-associated developing countries. The guidelines are to be examined at the Council meeting on development scheduled for 3 November.

Food aid, emergency aid and exceptional aid

Exceptional aid

Emergency aid

2.2.23. In October the Commission decided to provide emergency aid of 400 000 ECU for displaced persons in the Angolan provinces of Cunene and Huila and of 500 000 ECU for the victims of the troubled situation in El Salvador. The aid will be sent via specialized agencies.

Relations with non-governmental organizations

2.2.24. For the period 1 January to 31 October the Commission committed 12 216 708 ECU to cofinance 141 projects in developing countries submitted by 80 NGOs.

2.2.25. The Commission also contributed 656 799 ECU towards 26 schemes to educate the European public about development issues, including one undertaken by the NGO Liaison Committee.

International organizations and conferences

United Nations

United Nations Conference on Trade and Development

Trade and Development Board

2.2.26. The session of the Trade and Development Board held in Geneva from 28 September to 12 October was characterized by an open and useful exchange of views on the basis of the Secretary-General's first Trade and Development Report. In the debate on the Report the Community drew attention to the need both for national adjustment policies and for a framework of international economic relations which helps the processes of adjustment and which above all protects the weakest.

The Board welcomed the offer of Gabon to hold UNCTAD VI in Libreville in the spring of 1983 and decided to recommend it to the UN General Assembly for acceptance. Of the questions remitted to the Board's next session in March 1982, the most important will be the proposed review of the world trading system and preparations for UNCTAD VI.

World Intellectual Property Organization

2.2.27. The second session of the diplomatic conference convened to revise the Paris Convention for the Protection of Industrial Property was held in Nairobi from 28 September to 24 October. Despite some limited progress, the conference made no headway in resolving the major issues of substance. Another session is to be held in Geneva in October 1982.

General Agreement on Tariffs and Trade

GATT Council

2.2.28. The GATT Council, meeting on 6 October, examined among other matters the reports of the four panels on certain taxa-

tion practices in Belgium, France and the Netherlands, and in the United States (DISC¹ case).

The ensuing debates failed to produce a consensus on these four reports. The Council noted, however, that the parties concerned wished to pursue the discussions with a view to reaching a solution so that the reports could be adopted at its next meeting, on 3 November.

Furthermore, the Council adopted without debate the working party's report on the Cooperation Agreement between the European Economic Community and Yugoslavia.²

Implementation of the results of the multilateral trade negotiations

Committee on Technical Barriers to Trade

2.2.29. The Committee met from 20 to 23 October and successfully completed its second annual review of implementation and operation of the Agreement on Technical Barriers to Trade. In addition, a meeting was held in parallel for representatives of the 'enquiry points' which this Agreement requires to be set up. These are the bodies in each signatory country which are responsible for receiving and disseminating information about technical barriers to trade. The meeting provided a useful opportunity for an exchange of views between officials directly responsible for detailed implementation of the Agreement. In this connection, the Committee endorsed several technical proposals for improvement of the information and documentation system.

Structural adjustment

2.2.30. The Working Party on Structural Adjustment met again on 20 October to take stock of progress. The GATT Secretariat outlined its ideas with regard to the studies it has been invited to carry out, and the Contracting Parties generally agreed to provide contributions on their experience of structural adjustment by the new year.

Committee on Government Procurement

2.2.31. The Committee on Government Procurement held its fourth meeting from 13 to 15 October in Geneva. The main objective of the meeting was to continue examining the implementation of the Agreement on Government Procurement in the 11 signatory countries. In addition, the Committee pursued its discussion of the scope of the Agreement, for example as regards leasing, and points relating to consultation procedures under the Agreement.

Organization for Economic Cooperation and Development

Consensus on export credits

2.2.32. On 7 October agreement was reached in the negotiations begun in 1980 to adapt the guidelines for officially supported export credits.³

Industrialized countries

EFTA countries

Switzerland

2.2.33. The Joint Committee set up under the 1967 EEC-Switzerland Clock and Watch Agreement met in Brussels on 23 October. It discussed various questions arising from the implementation of the 1967 and 1972 Clock and Watch Agreements and went on to hold a wide-ranging exchange of views on the problems of commercial policy affecting the contracting parties' clock and watch industries. Matters discussed included cheap imports, the growth of imports from East European countries and South-East Asia, and ways of increasing cooperation in combating counterfeit goods.

¹ Domestic International Sales Corporation.

² Bull. EC 9-1981, point 2.2.26.

³ Point 2.2.8.

Canada

2.2.34. From 11 to 23 October a Canadian electricity utilities mission visited the Community (United Kingdom, Germany, Italy, France and Belgium) and had discussions with the Permanent Commission/UNIPÉDE Consulting Group in Brussels. The mission was organized in the context of the Community/Canada Framework Agreement of July 1976.

Japan

2.2.35. On 8 October a large delegation from the Japanese employers' organization, Keidanren, sponsored by the Japanese Government and composed of heads of the country's leading firms, visited the Commission. This was the follow-up to the June visit by the Prime Minister, Mr Suzuki, the Foreign Minister, Mr Sonoda, and the Minister of International Trade and Industry, Mr Tanaka.¹

The delegation's main objective was to explore the possibilities of Japanese investment in Europe, industrial cooperation and joint ventures in Community or other countries, but it was above all keen to find out about the economic and social situation.

The delegation, led by Keidanren's President, Mr Inayama, was received by Mr Thorn and conferred with several Commission Members. During the talks the Commission very firmly reiterated its fears at the trend of trade between Japan and the Community.

Australia

2.2.36. Mr Nixon, Minister for Primary Industry, visited the Commission on 2 October. Matters discussed included the steps taken by Australia to deal with problems posed by meat substitution in a number of exports, the common agricultural policy and its future developments, long-term arrangements, Australian and Community concern at the US Farm Bill, and the Community rules on sugar.

2.2.37. October also saw discussions with the Australian authorities on the prepara-

tions for the ministerial consultations to be held in Brussels from 27 November to 1 December; the main topics were Australia's fears regarding agricultural products and Community concern about manufactures.

Mediterranean countries

Cyprus

2.2.38. The seventh meeting of the EEC-Cyprus Association Council at ministerial level was held in Luxembourg on 27 October. The Community delegation was led by Lord Carrington, President of the Council, and the Cypriot delegation by Mr Nicos Rolandis, Foreign Minister.

Discussions were held on the functioning of the Association Agreement and the trade arrangements to be applied between the Community and Cyprus during 1982 and 1983.

Yugoslavia

2.2.39. On 6 October the Commission sent the Council a proposal to reduce the levy on imports of Yugoslav baby beef into the Community so as to revive the country's exports, particularly to Greece.

The work done in this connection enabled the Council, at its 27 October meeting, to grant an autonomous 50% abatement of the basic levy on Community baby-beef imports. This measure represents an improvement in the relevant terms accorded to Yugoslavia under the Interim Agreement.²

Maghreb, Mashreq and Israel

2.2.40. Negotiations for the renewal of the financial protocols were held in Brussels with Lebanon on 15 October, Israel on 16 October and Egypt on 26 October.³

2.2.41. The Council agreed on the breakdown of budget funds made available to the

¹ Bull. EC 6-1981, point 2.2.45.

² OJ L 130, 27.5.1980.

³ Bull. EC 7/8-1981, point 2.2.47.

Maghreb and Mashreq countries under the (second) financial protocols:¹

Recipient countries	Budget funds		
	Grants	Special loans	Total
Morocco	67	42	109
Algeria	28	16	44
Tunisia	37	24	61
Egypt	76	50	126
Jordan	19	7	26
Lebanon	11	5	16
Syria	22	11	33
Total	260	155	415

Economic Community held in Ouagadougou, Upper Volta, from 13 to 14 October. The purpose of the meeting was to raise finance for the implementation of seven Community regional projects, three of which may be cofinanced with the European Development Fund (a textile college, a mining college and a research and development centre for new sources of energy).

Association of OCTs

2.2.45. Belize, a former dependent territory of the United Kingdom which became independent on 21 September, has applied to accede to the second Lomé Convention. On 23 October the Commission sent the Council a proposal for a Decision to enable Belize, pending its accession, to continue to benefit under the arrangements for the association of the OCTs with the Community.

Developing countries

ACP States and OCTs

ACP-EEC Conventions

Greek accession protocols

2.2.42. A protocol to the second Lomé Convention, and a protocol to the Agreement between the ECSC Member States and the ACP States, consequent upon Greek accession were signed by ambassadors in Brussels on 8 October.

Trade cooperation

2.2.43. A meeting on timber ('Journées africaines du bois') was organized with Commission support in Brazzaville from 13 to 17 October. The meeting was designed to promote sales of African timber in Europe and was attended by the African Timber Organization, African producers and European importers.

Regional cooperation

2.2.44. Under the regional cooperation provisions of the second Lomé Convention, the Commission took part in a meeting of providers of funds to the West African

Export earnings

Stabex

2.2.46. Under the export earnings stabilization system set up by the second Lomé Convention, the Commission adopted six decisions on 16 October involving advances on the 1981 transfers totalling 23 115 000 ECU, the recipient ACP States being the Gambia, Senegal, Uganda and Samoa.

2.2.47. At the end of October the Commission transmitted two reports to the Council, for the ACP States and the OCTs, concerning the functioning of Stabex in 1980.

European Development Fund

2.2.48. In October the Commission decided that 83 531 000 ECU from the fourth and fifth EDFs² would be used to finance

¹ Bull. EC 7/8-1981, point 2.2.47.

² Under the projects, programmes and emergency aid which it is responsible for administering.

operations, broken down by sector as follows:

	<i>ECU</i>
Rural production	34 125 000
Roads	36 396 000
Energy	4 100 000
Industrialization	1 250 000
Social infrastructure	2 400 000
Water supplies	5 000 000
Emergency aid	260 000
	83 531 000

2.2.49. In view of the fact that Parliament was not consulted when the Council adopted the Financial Regulation applicable to the fifth EDF in March,¹ Parliament passed a resolution on 15 October² seeking to obtain the Council's recognition that mandatory consultation of Parliament on budgetary matters also applies to the EDF; in the meantime, Parliament considered that it was unable to give a discharge to the Commission for the financial management of the EDF and called on the Commission to propose an amendment to the Financial Regulation within a month.

*

2.2.50. On 29 October a high-level delegation from Gabon, led by President El Hadj Omar Bongo, was received by Mr Thorn and Members of the Commission. Apart from the implementation of the fifth EDF indicative programme, in relation to which no particular problem is to be reported, the Gabonese President referred to his country's need to develop regional cooperation (training, mining studies, fisheries). He also stated that Gabon's oil reserves would be exhausted within ten years and that it was important now to look to the post-oil era and devote particular attention to Gabon's other resources such as timber and mines.

President Bongo felt that the Transgabon Railway, the country's backbone, deserves special attention from the Community, notably via the EIB.

Mr Pisani, Member of the Commission with special responsibility for development, referred to the need to resolve the problem of satisfying the Gabonese people's food re-

quirements; Gabon has to import half of its foodstuffs.

Asia

ASEAN countries

Ministerial meeting

2.2.51. For the third time since November 1978, the Foreign Ministers of the Community and their ASEAN opposite numbers met in London on 13-14 October to discuss a wide range of issues: the situation in Cambodia and Afghanistan, the problems posed by the refugees from those countries and the world economic situation.

Meeting between ASEAN Ministers and the Commission

2.2.52. An informal meeting to discuss economic issues took place on 15 October between ASEAN Ministers and the President and Members of the Commission. Both sides reiterated their commitment to an open trading system and the necessity of expanding trade and agreed to continue their fruitful cooperation in international forums to this end. They expressed the need for an intensification of their relations in the framework of the EEC-ASEAN Cooperation Agreement and indicated their satisfaction at the progress registered since it was signed.³

Joint Cooperation Committee

2.2.53. The second meeting of the EEC-ASEAN Joint Cooperation Committee established under the 1980 Cooperation Agreement took place in Brussels on 19 and 20 October. The Committee noted the progress made since its previous meeting³ in particular the formation of the EEC-ASEAN Business Council to strengthen cooperation between the two sides in the private sector, and the implementation of a cooperation programme in science and technology. Wide-ranging discussions on trade cooperation, especially in the commodities area, were held, and an integrated approach to the many aspects of cooperation in training was agreed upon.

¹ OJ L 101, 11.4.1981.

² OJ C 287, 9.11.1981.

³ Fourteenth General Report, point 690.

Seminar on access to capital markets

2.2.54. A seminar on access to capital markets was held for ASEAN officials in London from 5 to 9 October. The seminar was designed to familiarize participants with the opportunities and techniques of raising capital on the European markets; speakers were drawn from a wide range of Community Member States and international financial institutions.

Thailand

2.2.55. On 15 October Mr Pisani, Member of the Commission with special responsibility for development, signed a framework agreement on rural development in Thailand. This will facilitate the subsequent conclusion of agreements on individual projects with due regard for Thai legislation on external financing.

India

2.2.56. On 26 October the Council adopted a Regulation on the conclusion of the Agreement for commercial and economic cooperation with India,¹ which had been signed in June.² Parliament had endorsed the Agreement on 16 October.³

Latin America**Andean Group**

2.2.57. On 20 October Mr Moncayo, President of the Commission of the Andean Pact, and Mr Carmona, member of the Junta, visited the Commission, where they were received by Mr Thorn and others. The purpose of the visit was to make an official request—in accordance with their brief from the Andean Pact Commission—for the resumption of the relations with the Community⁴ following the changes that had taken place at the Bolivia Summit and in the light of the fact that Bolivia had resumed its full place in the Group, which was now operating normally once again.

The Commission noted the visitors' statements and pointed out that it attached great

importance to a complete normalization of relations between the countries in the Group. Pending a return to normal and a clearer idea of the situation in Bolivia and of the prospects for a democratization of the Bolivian régime, it was agreed that technical talks on the topics of the agreement would be resumed without delay between the Commission and the Junta of the Andean Pact.

Diplomatic relations

2.2.58. The President of the Council and the President of the Commission received Their Excellencies Mr Jesús Alberto Fernández, Mr Josua Doviverata Vuetiviti Cavalevu, Mr Paave Kaarlehto and Mr George S. Vest, who presented their letters of credence as Head of Mission of the Republic of Venezuela, Fiji, the Republic of Finland and the United States of America respectively to the European Communities with effect from 27 October.

The new ambassadors succeed Mr Adolfo R. Taylhardat (Venezuela), Mr Satya N. Nandan, CBE (Fiji), Mr Ake Wihtol (Finland) and Mr Thomas G. Enders (United States).

Political cooperation

2.2.59. On 13 October the Foreign Ministers held a political cooperation meeting in London and adopted a report on European political cooperation. It contains an introduction, in which the Ten stress their commitment to consult each other on all important foreign policy issues which affect the

¹ OJ L 328, 16.11.1981.

² OJ C 173, 14.7.1981; Bull. EC 6-1981, point 2.2.60.

³ OJ C 287, 9.11.1981.

⁴ Fourteenth General Report, point 698.

Member States as a whole, and deals with measures to improve current political cooperation practices. The Ministers also discussed CSCE matters and the Middle East. In Luxembourg on 26 October the Ministers

discussed the possibility of some Member States participating in the Sinai multinational force provided for in the Camp David agreements and agreed to continue their discussions on the subject.

3. Institutional and political matters

Institutional developments and European policy

Relations between the Community institutions

2.3.1. As promised during Parliament's debate on the annual programme in February,¹ the Commission transmitted a communication to the Council and Parliament on relations between the Community institutions on 14 October. This complements the Commission's May mandate report inasmuch as the Community must have the necessary institutional machinery if it is to reinforce existing policies and develop new ones, and it also ties in with the institutional debate held in July,² which looked beyond institutional relations in their present form and considered how the institutions ought to develop.

Restoring the institutional balance established by the Treaties

2.3.2. With the decision-making process as it stands, the Community is no longer capable of meeting all the problems before it. It is therefore vital to restore the original balance between the institutions which was intended by the authors of the Treaties by reverting as far as possible to majority voting in the Council: the Commission reiterates the suggestion made in the report of the Three Wise Men³ that wherever the Treaties do not prescribe unanimity and the vital interests of a Member State are not at stake a vote might be taken after an initial attempt, albeit with a time-limit, to reach a consensus. A Member State wishing to avoid a vote

because it has some major interest in the case should declare this openly and accept the responsibility. It is obviously preferable for a Council decision to be acceptable to all the Members, but if unanimity is out of the question it should be possible to avoid deadlock by bringing back majority voting, which cannot be abandoned without seriously jeopardizing the workings of the Community.

Substantial administrative and managerial functions must be delegated to the Commission under the fourth indent of Article 155 of the EEC Treaty. The permanent overloading of the Council must be ended as soon as possible and the key role of the Commission in this respect must be restored.

Reinforcing Parliament's role

2.3.3. The Commission is determined to do all it can to facilitate interinstitutional cooperation, by improving existing procedures and proposing ways of replacing them. It will do this by giving Parliament a share in the power to initiate legislation and by improving the conciliation procedure and the procedure for concluding international agreements.

Parliament's right of initiative

2.3.4. The Commission proposes to seek more extensive prior contacts with Parliament on major issues—in plenary or in committee—before making formal proposals.

¹ Bull. EC 2-1981, point 2.3.6.

² Bull. EC 7/8-1981, points 2.3.4 to 2.3.9.

³ Thirteenth General Report, point 8.

Furthermore, it attaches great importance to the ideas adopted by Parliament and incorporated into formal proposals and is willing to draw on them provided that there are no objections of substance. Otherwise, it will give Parliament a detailed and timely explanation of its objections.

Improving the conciliation procedure

2.3.5. The Commission considers that the legislative conciliation procedure should take place at an earlier stage, before national positions have become entrenched. It also advocates extension of its scope, considering, for instance, that most of the decisions following on from the mandate report would qualify, the object being to ensure that they are consistent with any action which Parliament takes later under its budgetary powers. Moreover, if legislative conciliation is to be revitalized, the 'interinstitutional dialogue' in the budgetary area really must serve to bring the positions of the institutions on budgetary matters closer together.

International agreements

2.3.6. The procedures for briefing Parliament followed hitherto have related to association agreements and bilateral trade agreements. The Commission considers that they could be extended to other Community agreements, such as multilateral trade agreements (commodity agreements, etc.) or agreements in environmental or other matters. On the other hand, before the start of a major round of negotiations there is nothing to prevent Parliament from scheduling a policy debate in plenary session, with the Commission taking part.

Extending Parliament's powers with European Union in prospect

2.3.7. The proposals and suggestions described above are based on the present situation in the Community.

The Commission is considering the question whether, with the prospect of European Union ahead, the powers of Parliament should not be extended. European integration is a dynamic process moving towards a Com-

munity founded on a new Treaty, which would complement the existing Treaties, while fully respecting their fundamental elements. The new Treaty should provide for the phased extension of Parliament's powers and confer some legislative powers; Parliament should, moreover, have a hand in drawing up the Treaty.

In this connection, the Commission welcomes Parliament's recent move to set up a standing committee on institutional problems.¹

Ministerial meetings

2.3.8. An informal meeting of Ministers of Agriculture was held in Broadway, Hereford & Worcs., United Kingdom, from 5 to 7 October. Discussion centred on the future of the CAP, social and economic aspects of the CAP, relations with non-member countries and competition on the world market, and links with work in progress on the May mandate.

Institutions and organs of the Communities

Parliament²

Strasbourg: 12 to 16 October

2.3.9. Parliament devoted its October sittings to a number of economic issues such as

¹ Bull. EC 7/8-1981, point 2.3.5.

² This report was prepared from 'Le point de la session' published by Parliament's Secretariat. The complete texts of the resolutions adopted by Parliament are reproduced in OJ C 287, 9.11.1981, and the report of the proceedings is contained in OJ Annex 1-275. The political groups of members are indicated in brackets by the followings abbreviations: *Soc* = Socialists; *EPP* = European People's Party—Christian Democratic Group; *ED* = European Democratic Group; *Com* = Communists and Allies; *Lib* = Liberals and Democrats; *EPD* = European Progressive Democrats; *Ind* = Group for the Technical Coordination and Defence of Independent Groups and Members; *NA* = Non-affiliated. The countries of origin are indicated as follows: B = Belgium; DK = Denmark, D = Federal Republic of Germany, GR = Greece, F = France, IRL = Ireland, I = Italy, L = Luxembourg, NL = Netherlands, UK = United Kingdom.

the control of multinationals, the nationalizations in France and Community aid for the steel industry. Pending the more searching debate to be held in November, the House expressed an initial reaction to the paper on relations between the Community institutions, recently presented by the Commission. Finally, acting under its new Rules of Procedure, Parliament endorsed the manifesto of the Nobel prizewinners on hunger in the world.

2.3.10. Parliament also passed a resolution on the political monitoring of Community borrowing and lending operations. Finding that the information it currently receives is fragmentary and incomplete, the House called on the Commission to submit to its Committee on Budgetary Control before 30 September each year a detailed report on all borrowing and lending operations for the previous year. Recalling its resolution of 10 April 1981,¹ Parliament also asked the Commission to give a general survey of the borrowing and lending operations when it presents the accounts. The Court of Auditors was urged to devote a chapter in its annual report to an audit of borrowing and lending activities which fall within its terms of reference.

Multinationals

2.3.11. The debate on the report by Mr Caborn (*SocUK*) concerning multinationals highlighted the basic problem of binding controls on the activities of these firms.

Mr Caborn considered that little had hitherto been done to devise a set of binding rules. He believed that coercive regulations at European level should deal with information disclosure, transfer pricing and merger control. Mr Lange (*SocD*) deplored the fact that the Commission had stood still. The multinationals, he said, could nullify the political decisions of States or interfere as they had done in Chile, and this could not be tolerated. Their behaviour was antisocial and, in helping to increase the cost of living, they were threatening the free market economy. It was not a question of raising 'a witch hunt' but of establishing a binding le-

gal framework for the benefit of both the multinationals and our society. Mr Bonaccini (*ComI*) maintained that as a result of the massive concentration of political, economic and social power in the hands of the multinationals, the competition rules laid down by the Treaty were being accorded scant respect. The activities of these companies must therefore be brought under strict control.

Mr Berkhouwer (*LibNL*) retorted that the charges against the multinationals were unfounded. To begin with, they were already subject to the rules of taxation. Apart from that, the Commission and the Court of Justice acted as watchdogs over the competition rules. By bringing in authoritarian rules they would be creating special arrangements applying to multinationals alone. Mr Deleau (*EPDF*) also came out against binding rules. He felt that this would be a major innovation which presupposed a supranational supervisory body. Agreements between multinationals and the national authorities were all that was needed to obviate any harmful social consequences. In fact, the role of the European multinationals must be strengthened in order to create jobs in Europe.

Mr Narjes, Member of the Commission, stressed that the very concept of the multinational was vague, and pointed out that the Treaty of Rome encouraged the formation of European transnational companies. The beneficial economic power of the multinationals must not be opposed, but naturally this power must not be abused.

By 94 votes against 80 with 37 abstentions, Parliament adopted the Caborn report with some minor amendments. The House called for a code of binding regulations at Community level. A few amendments tabled by the European Democrats were adopted, which blunted the edge of certain paragraphs (concertation with workers, tightening of the OECD code). But the EPD Group's amendment which saw binding regulations as a threat was rejected.

¹ OJ C 101, 4.5.1981.

Controversy over nationalization in France

2.3.12. The House debated an oral question by Mr Cousté (*EPDF*), which asked the Commission whether the nationalizations in France were compatible with the provisions of the Treaty, particularly those concerned with competition. Could the Commission be sure that the nationalized companies would not conduct policies incompatible with the Treaty by putting themselves in a monopoly position? Would the free market not be affected by the interference in the life of companies as a result of the nationalization of the banks? Would competition not be distorted?

For the Commission, Mr Andriessen pointed out that the Commission had no call to react to nationalizations as such, since the States enjoyed total freedom of action on that score. Of course, the nationalized companies must, in everything they did, comply with all the rules of the Treaty, particularly those relating to competition.

The speakers from the floor saw either compatibility or incompatibility with the Treaty. Mrs Vayssade (*SocF*), for instance, contended that the French nationalization bill 'was well aware of the Treaty of Rome'. Each Member State was free to determine the scale of its public sector.

Mr Fernandez (*ComF*) reaffirmed France's right to conduct the policy of its choice. If the French nationalizations were precluded by the Treaty, maintained Mr Hänsch (*SocD*), then the Treaty served only to shore up the established economic order. There could be no question of that. On the other side, Mr d'Ormesson (*EPPF*) saw the very principles of the Treaty—fair competition, non-discrimination—in jeopardy. Mr Ingo Friedrich (*EPPD*) predicted 'economic decline' for France, and a sick France was a sick Europe.

Mr Andriessen again told the House that the Commission had not changed its mind. It felt that at the present time, in the light of the plans presented by the French Government, it had no call to invoke the Articles of the Treaty cited in the debate, such as Arti-

cle 7 (discrimination on grounds of nationality), Article 102 (action by the Commission when conditions of competition were distorted) or Article 37 (State monopolies). Talks between the Commission and the French Government were still going on. The Commission would keep an eye on how the nationalized companies operated.

Steel industry: Community aid and restructuring programme

2.3.13. Parliament adopted three resolutions on related subjects at the end of debates on the steel industry, national aids, operations at European level and competition. The first was moved by Mr Franz (*D*), Mr Herman (*B*), Mr Estgen (*L*) and others, on behalf of the EPP Group; the second by Mr Glinne (*SocB*), Mr Moreau (*SocF*), Mr Abens (*SocL*) and others; the third by Mrs Scrivener (*LibF*).

2.3.14. In the first resolution Parliament called for the oldest, unprofitable plants (hot wide strip mills) to be shut down. Appropriate measures should be taken to proceed with this operation 'on socially acceptable conditions'; closure aid of 160 ECU per tonne of capacity shut down should be granted, mainly to finance social schemes and create new jobs. The financial resources would be provided jointly by the steel firms, the Member States and the Community. The modern, rational plants would then be left to compete with international rivals.

2.3.15. In the second resolution the House proposed that the Commission 'cooperate effectively with all the parties concerned in drawing up a comprehensive regional development programme'; it was also opposed 'to the implementation of a system of aid to shedding jobs consisting in granting subsidies to firms without taking into account the consequences in industrial, economic and human terms'.

2.3.16. The third resolution called on the Commission to ensure that Community aids were used for restructuring programmes aimed at making the industry competitive again and for the accompanying social measures; the Commission should draw up an

overall plan for industrial conversion designed to integrate new technologies; the Member States should discontinue national aids once a Community restructuring plan had been established.

Initial reactions to the Commission's communication on interinstitutional relations

2.3.17. The President of the Commission, Mr Gaston Thorn, made a statement on the Commission's comprehensive paper concerning interinstitutional relations,¹ which it regards as a logical follow-up to its May mandate report. It also links up with the institutional debate which the House held in July.²

Points in Mr Thorn's statement indicated that the Commission's plans were to improve the operation of the institutions, using for the time being the possibilities offered by the Treaty. It was in that spirit that the Commission accepted the new ground rules resulting from the amendments to Parliament's Rules of Procedure, which brought the Commission into a dialogue with the House. The Commission thus hoped to act as a bridge between Parliament and the Council.

There was, however, a limit to what the Commission would accept: it was not prepared to consider any impairment of its role or erosion of its powers. It therefore had no intention of acquiescing in any automatic arrangement requiring it to take up all Parliament's proposals systematically. As Mr Bangemann (*Lib/D*) put it, the Commission had no desire to become a 'secretariat' of Parliament. Mr Klepsch (*EPP/D*) found the philosophy underlying the Commission's paper to be the right one. He nevertheless made one criticism to the effect that it did not contain any practical proposals, whereas a proper institutional agreement would have to be concluded between Parliament and the Commission. He therefore hoped to hear further statements during the November debate.

Here was another paper on interinstitutional relations, said Mr de la Malène (*EPDF*). But there was no certainty that it constituted a

'new hope'. The institutions were simply a means and must not be mistaken for an end. What was needed more than anything else was the political will of the governments and the States.

Although the Socialist Group was not committing itself to a firm position until the November debate, Mr Arndt (*D*) complained on its behalf that cooperation between Parliament and the Commission had been poor over the last few months.

Replying for the Commission, Mr Andriesen referred back to Mr de la Malène's remarks, emphasizing that procedures alone were indeed inadequate, that a political will must exist and the possibility to take decisions.

The battle against hunger: support for manifesto appeal by Nobel prizewinners

2.3.18. Under a new provision of its Rules of Procedure (Rule 49), whereby a resolution entered by a member in an *ad hoc* register is adopted if it has obtained the signatures of more than half the members, Parliament approved a resolution moved by Mr Pannella (*Ind/I*) on the manifesto appeal by Nobel prizewinners on hunger in the world and the contribution of the European Communities.

Parliament urges the Commission to draw up an emergency plan to save at least five million human lives from death by hunger and malnutrition in 1982 and to present the plan not later than the thirtieth day after adoption of the resolution; to provide for 1982 a special supplementary budget of 5 000 million ECU, financed by special weighted contributions from the Member States; to present the draft to the Council within 45 days of adoption of the resolution.

Addendum

2.3.19. Point 2.3.10 of Bull. EC 7/8-1981 should begin as follows: Parliament rejected a prior question put by Mr Fischbach (*EPP/L*), who, quoting Article 77 of the ECSC Treaty, Article 216 of the EEC Treaty

¹ Point 2.3.1.

² Bull. EC 7/8-1981, points 2.3.4 to 2.3.9.

and Article 189 of the EAEC Treaty, which read 'The seat of the institutions of the Community shall be determined by common accord of the Governments of the Member States', felt that in taking the place of the Member States Parliament was in breach of Community law. He also regretted that this matter had been referred to the Political Affairs Committee when, in his opinion, only the Legal Affairs Committee was competent to deal with it. The Treaties, the Community institutions and established rights must be respected, otherwise justice was denied.

*

2.3.20. The House approved the following Commission proposals:

(i) a Decision concerning special Community aid towards reconstruction of the areas devastated by the earthquakes in Greece in February/March 1981;¹

(ii) four Directives on measuring instruments;²

(iii) two Directives on proprietary medicinal products;

(iv) an amended Directive on the list of less-favoured agricultural areas;³

(v) a second Directive relating to insurance against civil liability in respect of the use of motor vehicles;⁴

(vi) a Regulation and a Decision on the financial situation of railway undertakings;⁵

(vii) a Regulation concerning the authorization of scheduled inter-regional passenger air services;⁶

(viii) a Regulation on the conclusion of the Agreement for Commercial and Economic Cooperation between the EEC and India.⁷

2.3.21. The House passed resolutions concerning:

(i) the realignment of monetary parities of 4 October 1981: the Commission and the Council were urged to say on what terms and by what methods they intend to achieve full and gradual implementation of the agreement on establishment of the EMS and of Parliament's resolution of 17 April 1980;⁸

(ii) establishment of the internal market: concerned about the rise of protectionism in

the Community, the House urged the Member States, the Commission and the Council to abolish in stages subsidies which are contrary to the Treaties and remove complicated border formalities;

(iii) checks on travellers: Parliament called on the Council and Commission to ensure the free movement of citizens without hindrance by abolishing police controls at internal frontiers;

(iv) formalities at Brussels airport: the House called on the Belgian Government as a matter of urgency to take effective action to ensure that passengers were not held up more than was absolutely necessary;

(v) creation of a European stock exchange: Parliament considered that the creation of a European stock market system would be an important factor in economic integration in the Community; the Community institutions and the Member States' authorities should take steps to ensure that the legal, fiscal, administrative and technical prerequisites for the achievement of this aim are met as soon as possible;

(vi) social policy priorities: Parliament restated the prime objectives of Community and national social policies, namely the fight against unemployment, vocational training and educational reform, social security and other social measures;

(vii) European health card: the House recommended that a health card be introduced for individuals who are particularly at risk, i.e. persons suffering from serious and chronic diseases and who for that reason stand in special need of swift and appropriate medical attention; such cards should be issued only at the request of the individuals concerned, should not constitute an invasion of privacy and should not violate medical secrecy;

¹ Point 2.1.4.

² Point 2.1.14.

³ Point 2.1.117.

⁴ Point 2.1.42.

⁵ Point 2.1.134.

⁶ Point 2.1.140.

⁷ Point 2.2.56.

⁸ OJ C 117, 12.5.1980.

(viii) danger of importing harmful products into the Community: recalling the accidents, some of them fatal, which have occurred in Spain in recent months through the use of inedible oil in food, Parliament urged the Commission to investigate the situation; it stressed the need for the Community to devise a system allowing prompt withdrawal from the market of any product considered dangerous to consumer health;

(ix) the need to adjust agricultural prices: the House called for an immediate readjustment of the green currencies corresponding to the adjustment of exchange rates of 4 October 1981;

(x) energy saving in transport: the House suggested that measures be taken to develop and improve public passenger transport, container traffic and combined road/rail transport, and to replace aircraft by trains on short hauls;

(xi) improving and liberalizing carriage of express low-weight air cargo: the Commission was asked to take steps as swiftly as possible with a view to Community measures;

(xii) responsibility of the Court of Justice for the uniform application of Community law in the Member States: with reference to an order of the French Council of State prevent-

ing the Paris Administrative Court from asking the Court of Justice for a preliminary ruling under Article 177 of the EEC Treaty, Parliament stressed the key role played by the Court of Justice in interpreting and applying the Treaties and deplored the fact that there are still national courts which do not comply with Article 177;

(xiii) Community charter for regional languages and cultures and charter of rights of ethnic minorities: the House called for implementation of a policy which takes account of regional languages and cultures and safeguards the rights of ethnic minorities everywhere.

2.3.22. On the political cooperation front Parliament also passed a resolution on young Europeans in prison in Thailand.

Council

2.3.23. The Council held six meetings in October. The table below lists the number, place and date of each meeting, the names of the Council President and Commission representatives, and the main items of business. The footnotes refer to the points in the Bulletin where a more detailed account is given of decisions taken, agreements reached, positions adopted and questions discussed.

2.3.24. Council meetings in October

Number, place and date of meeting	Subject	President	Commission	Main items of business
729th Luxembourg 19 October	Agriculture	Mr Peter Walker, United Kingdom Minister of Agriculture, Fisheries and Food	Mr Dalsager	<i>May mandate.</i> General discussion. <i>Framework agreements relating to the multinational supply of agricultural products.</i> Exchange of views. <i>Mediterranean programmes.</i> Paper presented by Mr Dalsager. <i>Keeping of laying hens in cages.</i> Policy debate. <i>Relations with ACP countries.</i> Council took stock of negotiations on guaranteed prices for preferential sugar for the 1981/82 delivery period. Commission requested to continue contacts with ACP countries.

Number, place and date of meeting	Subject	President	Commission	Main items of business
730th Luxembourg 19 October	Economic and financial affairs	Sir Geoffrey Howe, United Kingdom Chancellor of the Exchequer	Mr Ortoli, Mr Tugendhat	<p><i>Structures.</i> Amending Regulation on restructuring of vineyards formally adopted.¹</p> <p><i>Budgetary matters.</i> Draft supplementary and amending budget No 2/1981 established; letter of amendment to draft general budget for 1982 adopted.²</p> <p><i>Fifth medium-term economic policy programme.</i> General discussion.³</p> <p><i>May mandate.</i> Wide-ranging policy debate.</p> <p><i>Direct insurance other than life assurance.</i> Deliberations continued.⁴</p>
731st Luxembourg 21 October	Taxation	Mr Jock Bruce-Gardyne, United Kingdom Minister of State at the Treasury	Mr Tugendhat	<p><i>Harmonization of excise duties on alcoholic beverages.</i> Discussion.⁴</p>
732nd Luxembourg 26 and 27 October	Foreign affairs	Lord Carrington, United Kingdom Secretary of State for Foreign and Commonwealth Affairs	Mr Thorn, Mr Natali, Mr Davignon, Mr Pisani, Mr Narjes	<p><i>Cancún Summit.</i> Report by Lord Carrington.⁵</p> <p><i>Plan of action to combat world hunger.</i> Preliminary general review.⁵</p> <p><i>Spanish accession.</i> Preparations for ninth ministerial-level meeting.</p> <p><i>Portuguese accession.</i> Preparations for fifth ministerial-level meeting.</p> <p><i>Cyprus.</i> Common position adopted for Community delegation at seventh ministerial-level meeting of EEC-Cyprus Association Council.</p> <p><i>Negotiations with ACP States on guaranteed price for sugar.</i> Exchange of views.</p> <p><i>May mandate.</i> Further general discussion.⁶</p> <p><i>Textiles—Multifibre Arrangement.</i> Detailed discussion on Community position when negotiations resume.</p> <p><i>Yugoslavia.</i> Agreement on substantial autonomous reduction in the levy on imports of baby beef.⁷</p> <p><i>Agreement with India.</i> Regulation concluding commercial and economic cooperation agreement formally adopted.⁸</p>

Number, place and date of meeting	Subject	President	Commission	Main items of business
733rd Luxembourg 27 October	Fisheries	Mr Peter Walker, United Kingdom Minister of Agriculture, Fisheries and Food	Mr Contogeorgis	<i>General fisheries policy.</i> Discussion on proposals still outstanding. ⁹ <i>Structures.</i> Directive relating to the Community list of less-favoured agricultural areas formally adopted. ¹⁰
734th Luxembourg 27 October	Energy	Mr Nigel Lawson, United Kingdom Secretary of State for Energy	Mr Davignon	<i>Coking coal and coke.</i> Council agreed to give its assent to draft Commission Decision amending 1973 aid arrangements. ¹¹ <i>Oil and gas.</i> Adoption of decision on support for Community projects. ¹² <i>Electricity.</i> Agreement on a recommendation. ¹² <i>Demonstration projects.</i> Detailed discussion on Commission proposals for increased financial support. ¹² <i>Energy strategy.</i> Policy debate on Commission communication. ¹² <i>Community oil refining industry.</i> Council took note of Commission's analysis. ¹² <i>Natural gas.</i> Commission study welcomed. ¹² <i>Measures to limit effects of a limited shortfall in oil supplies.</i> Detailed consideration of Commission communication. ¹² <i>Labelling of household appliances.</i> Agreement to expedite work in this area. ¹² <i>Energy pricing—Policy and transparency.</i> Detailed exchange of views. ¹²

¹ Point 2.1.115.² Points 2.3.54 and 2.3.55.³ Point 2.1.6.⁴ Points 2.1.41 to 2.1.45.⁵ Points 2.2.10 to 2.2.25.⁶ Points 2.1.1 and 2.1.2.⁷ Point 2.2.39.⁸ Point 2.2.56.⁹ Point 2.1.125.¹⁰ Point 2.1.117.¹¹ Point 2.1.149.¹² Points 2.1.142 to 2.1.151.

Commission

Visit by the President of the Federal Republic of Germany

2.3.25. On 7 October Mr Karl Carstens paid an official visit to the Commission. He took part in a Commission meeting, at which he emphasized his personal commitment and the commitment of the German Government to developing and strengthening the Community in general and its institutions in particular. Major topics of discussion were the further development of the common market, monetary problems and the EMS, industrial, commercial, energy and development policies and accession negotiations. Both Mr Carstens and Mr Thorn expressed shock at the assassination of President Sadat and concern about the consequences.

In his speech welcoming Mr Carstens, Mr Thorn said:

'Your visit shows once again the strong European commitment of your country. The Federal Republic was one of the founder members of the European Community, and through the dedication of its most prominent statesmen—men like Konrad Adenauer, Walter Scheel and Helmut Schmidt—it has made a decisive contribution to the construction of the Community. And any history of this Commission must inevitably mention the outstanding part played by its first President, another German, Walter Hallstein...

Of course, it does worry us a little that enthusiasm for the Community in your country too seems to have ebbed somewhat lately. One reason for this may be that this enthusiasm has been more intense and unreserved in Germany since the war than in almost any other Member State. And then some politicians have sometimes painted a false picture of the Community. This has given rise to expectations which are not easy to satisfy in political reality. And yet it is true now more than it ever has been that the fate of the Federal Republic is inextricably bound up with that of its European neighbours. That is what we are all aiming at! And we fully understand the criticism directed at the Community: people want more from Europe — not less.

We are grateful, then, that recently in particular the Federal Republic of Germany has taken the initiative in a number of areas to repair the damage to European integration and keep the process moving. Your Federal Chancellor's own personal

contribution to the setting up of the European Monetary System is not forgotten, and your Foreign Minister's initiative with regard to the development of European Union is the latest example of your country's ability and willingness time and again to give the decisive stimulus to European policy.

Will the Community be able to overcome the current economic and political problems? Will it manage the transition to second-generation Europe? This will depend to a considerable extent on your country, on the determination of its politicians and on the support given by its citizens to the construction of a united Europe. I have no doubt that you will face up to this challenge. I am sure that this visit too will help to reinforce a political credo which I cannot express better than you yourself have done: "The road to European Union is narrow, stony and sometimes twisting. But it is the only road which can guarantee lasting freedom and security for the peoples of Europe. It is a road worth following."

In his reply Mr Carstens said:

'A large part of the dissatisfaction which we all feel arises from the fact that we have not so far succeeded in bridging the gap between our political ambitions and the actual situation in Europe. One thing is clear: not to move forward means to slip back. Waiting patiently, trusting that some hidden mechanism will work automatically in our favour will not achieve political union in Europe. This goal requires a joint commitment.

I have not come to Brussels to present a new initiative on European Union — that was done recently by the German Government.

I would simply add that the arrival of three new members seems the right time to consider new structures and organizational improvements. Still more important, it must prompt us to reflect on what we can do to ensure that Europe plays a coherent role on the political scene and speaks with one voice.

I can assure you that the whole political spectrum in the Federal Republic of Germany and the majority of German citizens will support any efforts to give the Community fresh impetus along the road to European Union.

Let us use the time usefully.

A glance back at the difficulties which the European Community has already overcome gives us hope, the will of the majority of our citizens gives us a political mandate and our faith in Europe gives us confidence that we can reach the goal for which we strive.'

Temporary measures

2.3.26. On 21 October the Commission agreed that Mr Thorn would handle external relations while Mr Haferkamp was absent for health reasons.

Activities

2.3.27. In October the Commission held four meetings, each lasting for several sittings. It also held a special meeting at Ottignies from 21 to 23 October to finalize a number of communications following up the May mandate.

Decisions, communications and proposals

2.3.28. As part of its May mandate activities the Commission adopted communications on relations between the institutions,¹ scientific and technical research (proposals for the 1980s),² strengthening of the internal market,³ a general programme to promote industrial innovation,⁴ and revision of the ERDF Regulation.⁵ At Ottignies papers were adopted concerning guidelines for European agriculture,⁶ Mediterranean programmes,⁶ Community job creation measures⁷ and the Community's strategy to develop Europe's industry.⁸ The Commission also adopted specific proposals on Mediterranean agriculture (olive oil, citrus fruit, fruit and vegetables, the wine market),⁹ a draft communication to the Council on the Annual Economic Report for 1981-82,¹⁰ the new action programme on the environment (1982-86), a draft Council Directive on scheduled air fares between Member States,¹¹ a com-

munication on guidelines for Community action on the social integration of the handicapped,¹² and a report on Commission computer services in 1980. Lastly, safeguard measures applying to imports of Greek cotton yarn were adopted under the Greek Act of Accession.

Relations with workers' and employers' organizations

2.3.29. Representatives of workers' and employers' organizations were informed and consulted about progress of work on the renewal of the Multifibre Arrangement.

2.3.30. At one of its regular information meetings the Commission met members of the European Metal Workers Federation to examine the present situation and production and employment prospects of the aerospace industry in Europe. Employers' organizations have been briefed on the implementation of the new anti-dumping legislation.

2.3.31. The Social Fund and health and safety at work were discussed at preliminary consultations with experts of the European Trade Union Confederation.

- ¹ Point 2.3.1.
- ² Point 2.1.152.
- ³ Point 2.1.9.
- ⁴ Point 2.1.126.
- ⁵ Points 1.2.1 to 1.2.9.
- ⁶ Points 2.1.83 to 2.1.92.
- ⁷ Point 2.1.46.
- ⁸ Point 2.1.20.
- ⁹ Point 1.3.1.
- ¹⁰ Point 2.1.5.
- ¹¹ Point 2.1.139.
- ¹² Point 2.1.61.

Court of Justice *

2.3.32. New cases

Case	Subject	Basis
Free movement of goods 283/81 — (1) Srl CILFIT and Others; (2) Lanificio di Gavardo v Ministero della Sanità	Health inspection duties on products and waste of animal origin	Article 177 of the EEC Treaty

* For more detailed information see the texts published by the Court of Justice in the *Official Journal* and the *European Court Reports*, and the publications of its Information Office (e.g. the annual synopsis of the work of the Court or the information quarterly).

Case	Subject	Basis
Social security		
274/81 — C. G. Besem v Board of the Nieuwe Algemene Bedrijfsvereniging ¹	Restriction of rights to benefit in respect of incapacity for work in the case of a worker who has been insured in a Member State	Article 177 of the EEC Treaty
275/81 — G. F. Koks v Raad van Arbeid, 's-Hertogenbosch ¹	Old-age pension insurance of an employed woman whose husband is insured in another Member State	Article 177 of the EEC Treaty
276/81 — Board of the Sociale Verzekeringsbank v The heirs and/or assigns of G.T. Kuijpers ¹	Old-age pension insurance of an employed woman whose husband is insured in another Member State	Article 177 of the EEC Treaty
Agriculture		
264/81 — Savma v Commission ²	Action for annulment of a Regulation vitiating the offering of a quantity of olive oil for sale	Article 173 of the EEC Treaty
271/81 — Sté Coop. d'Amélioration de l'Élevage et d'Insémination Artificielle du Béarn v L.J.M. Mialocq and Others ³	Does the provision of services which is the subject of a national monopoly have a commercial character within the meaning of Article 37?	Article 177 of the EEC Treaty
272/81 — Sté Rumi v FORMA ³	Conformity of the denaturing of milk with the standards laid down by the Regulation on special aid for skimmed-milk powder	Article 177 of the EEC Treaty
273/81 — Sté Laitière de Gace v FORMA ³	Validity of a Regulation which provides no distinction as to the penalty in the case where skimmed milk is not processed and the case where after processing the product deviates slightly from the formula laid down	Article 177 of the EEC Treaty
Commercial policy		
266/81 — Siot v Ministero delle Finanze and Others ⁴	Direct application of Article V(3) of GATT and interpretation of Articles 90(1) and 113 of the EEC Treaty and of Council Regulations (EEC) Nos 542/69 and 2813/72. Port tax on goods unloaded or loaded in Trieste	Article 177 of the EEC Treaty
267/81 — Amministrazione delle Finanze dello Stato v Società Petrolifera Italiana ⁵	Direct applicability and interpretation of Articles I(2), III(1)(b), IV(2), VI and VII of GATT; date to which the prohibition on increases in customs duties refers	Article 177 of the EEC Treaty
268 and 269/81 — Amministrazione delle Finanze dello Stato v Michelin Italiana SpA ⁵	Direct applicability and interpretation of Articles I(2), III(1)(b), IV(2), VI and VII of GATT; date to which the prohibition on increases in customs duties refers	Article 177 of the EEC Treaty

Disputes between the Community and its staff

v Commission: 265/81;⁴ 277/81; ⁶ 277/81 R; 280/81 and 282/81.

Case	Subject	Basis
Infringements		
279/81 — Commission v Italy ⁶	Failure to implement Directives on the approximation of laws on electrical equipment for use in potentially explosive atmospheres	Article 169 of the EEC Treaty
281/81 — Commission v Netherlands	Failure to implement Directives on the approximation of laws on electrical equipment for use in potentially explosive atmospheres	Article 169 of the EEC Treaty
278/81 — Commission v Italy ⁶	Failure to implement Directives on pre-packaging	Article 169 of the EEC Treaty
284/81 — Commission v France ⁷	Failure to notify measures implementing the Directive on goods exported for repair	Article 169 of the EEC Treaty
¹ OJ C 300, 19.11.1981.		
² OJ C 271, 23.10.1981.		
³ OJ C 285, 7.11.1981.		
⁴ OJ C 280, 31.10.1981.		
⁵ OJ C 277, 29.10.1981.		
⁶ OJ C 292, 13.11.1981.		
⁷ OJ C 304, 24.11.1981.		

2.3.33. Judgments

Date and case	Held
ECSC	
28.10.1981, 275/80 and 24/81 — Krupp Stahl AG v Commission ¹	The Commission communication of 1 November 1980 is declared void in so far as it relates to Group I of rolled products and crude steel
Freedom of establishment	
6.10.1981, 246/80 — C. Broekmeulen v Huisarts Registratie Commissie ²	Confirmation of the right of establishment of a general medical practitioner who has obtained a diploma listed in the Directive, even if a Member State imposes additional training requirements
Agriculture	
1.10.1981, 196/80 — Anglo-Irish Meat Co. Ltd v Minister for Agriculture ³	Tariff classification of beef and veal
27.10.1981, 250/80 — Anklagemyndighed v A.C. Toepfer, Hamburg	Payment of accession compensatory amounts is subject to the requirement that the goods be placed on the market in the country of initial destination
Convention on Jurisdiction and the Enforcement of Judgments in Civil and Commercial Matters	
22.10.1981, 27/81 — SA Ets Rohr v D. Ossberger	The defendant may submit simultaneously an objection contesting jurisdiction and a defence in the alternative concerning the substance of the case without losing the right to submit the plea contesting jurisdiction

Date and case	Held
Disputes between the Community and its staff	
27.10.1981, 783 and 786/79 v Commission and Council	Application dismissed as inadmissible
29.10.1981, 125/80 v Commission ¹	Application dismissed
8.10.1981, 175/80 v Commission ¹	Judgment for the applicant
1.10.1981, 268/80 v Parliament ¹	Application dismissed
Infringement	
20.10.1981, 137/80 — Commission v Belgium ¹	Belgium failed to fulfil its obligations under the Treaty in refusing to adopt the measures necessary for the transfer of pension rights provided for in the Staff Regulations
13.10.1981, 252/80 — Commission v Italy	Italy failed to fulfil its obligations under the Treaty by not adopting within the specified periods the measures necessary for compliance with seven Directives

Orders for removal from the Court Register16.9.1981, 254/80 — Commission v Belgium³

14.10.1981, 123/81 and 123/81R — Krupp Stahl v Commission

¹ OJ C 304, 24.11.1981.² OJ C 299, 18.11.1981.³ OJ C 271, 23.10.1981.**Court of Auditors****New President**

2.3.34. The Court of Auditors has elected Mr Pierre Lelong President with effect from 18 October. He replaces Mr Michael N. Murphy, who had been President since the Court was established in October 1977. When he was re-elected for a second three-year term in November 1980, Mr Murphy stated that he wished to serve for only one further year.

Economic and Social Committee*191st plenary session*

2.3.35. The Economic and Social Committee held its 191st plenary session in Brussels

on 28 and 29 October with Mr Roseingrave in the chair. Lord Trefgarne, President of the Council, and Mr O'Kennedy, Member of the Commission, attended the proceedings, during which an own-initiative opinion on the prospects for Community policies in the 1980s was adopted after a wide-ranging debate. This was the Committee's contribution to the follow-up work to the May mandate.

Opinions*Prospects for the 1980s*

2.3.36. The Committee outlined what it saw as the Community's response to the challenges it must face in the 1980s. This should involve the implementation of Community policies and the convergence of national economic and social policies.

The Committee hoped that the stimulation of economic activity and the return to full employment, which it considered fundamental economic and social objectives, would be fitted in with the political objective of European Union for the 1980s.

It stressed the need to strengthen and develop the Community's policies in the following areas: industry and social affairs, energy and research, physical planning, quality of life, agriculture and Community information. They must all be set in a multi-annual blueprint for Community policies.

In a section devoted to the institutions, the Committee put forward some suggestions for improving the operation of the Community's proposal and decision-making procedures. The final section covered the financing of priority Community policies, guidelines for the development of own resources and the utilization and coordination of the various financial instruments.

The opinion was adopted by a very large majority.

Before the debate began, Mr O'Kennedy gave an account of the measures taken by the Commission in connection with the May mandate—from its report of 24 June to the most recent guidelines—and gave special attention to the measures prepared by the Commission which are consistent with the ideas contained in the Committee's opinion.

The members of the Committee stressed the need for investments and the vital role played by small and medium-sized businesses; differences of opinion emerged between the groups about whether there ought to be a Community stance on a reduction in working hours.

Lord Trefgarne promised that the Council would heed the opinions of the Economic and Social Committee and Parliament, but he did state that the Council wanted the 1% VAT ceiling retained to impose some discipline; spending would, therefore, be contained, although some restructuring was needed to promote Community policies other than agriculture.

New regional policy guidelines and priorities

2.3.37. The Committee adopted by a large majority an opinion in which, while supporting the options and priorities defined in the Commission document,¹ it drew attention to the following points:

(i) against an economic background in which all the Member States, and consequently all the regions too, are endeavouring to restore growth and reduce unemployment, the measures to help less-favoured regions must achieve the same aims much more quickly and the rate of growth in these regions must be higher;

(ii) small businesses, craft industries, tourism and services offer the best possibilities of creating jobs in the less-favoured regions; the scope for shifting to outlying regions the small, high-technology industries which are not dependent upon the presence of raw materials and transport infrastructure should also be examined;

(iii) in the present economic circumstances infrastructure aid must be more balanced in order to give more emphasis to the direct employment-generating investments in industry and services.

Tourist insurance

2.3.38. The Committee supported the objectives of the proposal for a Directive on the taking-up and pursuit of the business of direct insurance other than life assurance, particularly as regards tourist assistance² but felt that a better solution would have been a specific directive more fitted to settling the particular problems raised by these insurance transactions.

The Committee also felt there should be some supervision of firms and organizations operating in this sector.

Labelling foodstuffs

2.3.39. The Committee welcomed the proposal aimed at giving consumers greater

¹ Bull. EC 7/81-1981, point 2.1.59.

² OJ C 51, 10.3.1981; Bull. EC 12-1980, point 2.1.39.

protection against misleading claims made in the labelling and presentation of foodstuffs.¹ But it stressed that the general rule in advertising—that the advertiser must bear the burden of proof—should apply here only where objective and measurable facts were advanced in support of a claim.

Containers of liquids for human consumption

2.3.40. The Committee approved the general objectives of the proposed Directive on containers of liquids for human consumption,² though it found many shortcomings. It expressly called on the Commission to appoint a committee of all the interested parties to receive periodical reports on progress made and on the objectives referred to in the Directive.

Laying hens kept in battery cages³

2.3.41. Without underestimating the value of proposals concerned with animal protection, the Committee did not regard this as a priority objective. The Commission must not give the impression of being more concerned about the protection of animals than about human beings.

The Committee felt that if, despite the reservations expressed, the Commission's proposals were accepted as they stood, there would inevitably be adverse repercussions on the activity of many Community producers without there being any guarantee of an appreciable improvement in the living conditions of battery hens. The Committee urged the Commission to ensure that there would be an adequately long transition period during which the rules on existing installations and those on new ones were not such as to distort competition.

Improvement of the situation of railway undertakings

Concept of public service in transport

2.3.42. The Committee welcomed the Commission's endeavours to lay down clearly defined criteria in the field of infrastruc-

ture aid.⁴ However, it feared that the formulas proposed might be difficult to apply.

The Committee also felt that State financial intervention to cover the deficits of the railways should be made subject to rules. But it thought that the 1982 deadline for standardizing railway accounts was unattainable, and that this goal would have to be achieved in stages.

Finally, the Committee was pleased with the Commission's attempt to define exactly what is meant by the obligation to provide a public service ('adequate transport services involving the least cost to the general public').⁵

Air transport

2.3.43. In its opinion on the proposal for a Regulation concerning the authorization of scheduled inter-regional air services for the transport of passengers, mail and cargo between Member States,⁶ the Committee considered that the object of Community action must be to achieve a reasonable balance between total liberalization and restrictive bilateral systems. The overriding principle must be to improve inter-regional air links. A directive would be a more suitable instrument than a regulation.

Scheme of generalized tariff preferences

2.3.44. The Committee supported the Commission's proposals establishing the scheme of generalized tariff preferences for 1982-85 and applying the scheme for 1982,⁷ but had strong reservations about extending the scheme to the State-trading countries China and Romania and about further

¹ OJ C 198, 6.8.1981; Bull. EC 4-1981, point 2.1.41.

² OJ C 204, 13.8.1981; Bull. EC 4-1981, point 2.1.39.

³ OJ C 208, 18.8.1981; Bull. EC 7/8-1981, point 2.1.109.

⁴ OJ C 37, 20.2.1981; Bull. EC 1-1981, point 2.1.53.

⁵ OJ C 268, 20.10.1981; Bull. EC 1-1981, point 2.1.54.

⁶ Bull. EC 10-1980, point 2.1.81.

⁷ OJ C 273, 26.10.1981; Bull. EC 7/8-1981, points 2.2.19 to 2.2.24.

liberalization in the field of agriculture. On this second point the Committee felt that the liberalization proposed for pineapple juice and tobacco might swell the already high cost of the common agricultural policy and hurt the interests of the overseas countries and territories and the ACP countries. The Commission was urged to introduce into the GSP straight away a special social clause requiring beneficiary countries to comply with a number of minimum labour standards laid down and agreed within the ILO.

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2.3.45. The Committee also approved the proposal to introduce arrangements for movement within the Community of goods sent from one Member State for temporary use in one or more other Member States.¹

ECSC Consultative Committee

222nd meeting

2.3.46. The ECSC Consultative Committee met in Luxembourg on 2 October with Mr Coosemans in the chair. The meeting was attended by Mr Davignon, Vice-President of the Commission.

Mr Davignon opened the discussion on problems in the steel industry by pointing out that, while the general situation left much to be desired, the Commission was reasonably satisfied with the performance of the instruments which had been set up to cope with the crisis. Unfortunately, business had not picked up; stagnation in the steel industry was indicative of trends in the economy as a whole since there had been no signs of recovery in steel consumption. The Commission must, therefore, continue to demand that abatement rates be fixed since endeavours to establish a reasonable ratio between supply and demand in the long term were liable to be dashed to the ground at any time.

Mr Davignon stated that the Commission would do all in its power to see that Article 58 was properly applied, and then went on to discuss prices. By and large, the Community rules had been observed and growth

had slightly overtaken the decline brought about by currency movements. Prices in the Community were still well below those in Japan and the USA, and it was essential to pursue a policy of restoring price levels: the Commission would propose new objectives by the beginning of 1982 reflecting the problems of steel producers, the general state of the economy and the need for users to remain competitive. As regards steel products Mr Davignon reminded the meeting that it had been decided not to apply quotas to wire rod. No agreement had yet been reached in the recent talks between steel producers, but there was good reason to believe that a successful outcome was within reach.

Turning to restructuring, Mr Davignon stated that the Commission was actively applying Community rules for aid to the steel industry and would discuss the problems caused by these measures at national level with all the Member States involved in the restructuring programme.

The producers' representatives stressed that the success of price rises would depend on the quantities involved and on measures to protect the Community as regards import volumes and prices. Furthermore, they were pleased to note that the quotas for merchant bars and concrete reinforcing bars had been separated, and they added that effective measures for wire rod were becoming urgent.

The users warned that excessive price increases might create problems for the processing industries, which employed several million workers and played an important part in maintaining the balance of trade.

In reply to points made by workers' representatives concerning restructuring, Mr Davignon said that it was not for the Commission to put proposals for future restructuring measures to the Member States and the steel industry. It was for the industry itself to take the initiative in the first instance; joint responsibility for these measures lay with governments and the firms involved. If a restructuring programme involved State aid, it was the Commission's responsibility

¹ OJ C 227, 8.9.1981; Bull. EC 7/8-1981, points 2.1.29 and 2.1.45.

to check whether the aid scheme was consistent with the Community rules. The Commission had to take account of regional factors and consider whether every path had been explored. Then, during discussions with the industry and the governments of the Member States, it should consider what might be done to facilitate the proposed programme if it thought that there was a reasonable prospect of success.

European Investment Bank

Operations in October.

2.3.47. In October the European Investment Bank announced loans totalling 187.1 million ECU¹ for investments in the Community — 106.5 million ECU in Italy, 70.5 million ECU in Greece, 8.4 million ECU in France and 1.7 million ECU in Denmark. Outside the Community the Bank lent 49 million ECU in Turkey and 36.4 million ECU in ACP countries under the second Lomé Convention. This was broken down as follows: 10 million ECU to Niger, 10 million ECU to Senegal, 8 million ECU to Zambia, 6.8 million ECU to the member States of the West African Monetary Union, 1 million ECU to Tonga, 400 000 ECU to Malawi and 200 000 ECU to St Lucia.

Community

Italy

2.3.48. In Italy LIT 133 600 million was lent, including LIT 55 000 million from the NCI resources.²

Mezzogiorno. Of this total, LIT 42 600 million was for the economic development of the Mezzogiorno. This was made up of LIT 15 000 million from NCI resources lent to the Cassa per il Mezzogiorno for road and rail links, water supply and sewerage works and a gas pipeline network to serve the developing industrial areas at Chieti, Frosinone, Naples, Salerno and Catania; LIT 10 000 million in the form of a global loan to the Credito Industriale Sardo to finance small and medium-sized industrial ventures

in Sardinia; LIT 8 000 million for the construction at Termoli (Molise) of a chemicals plant using advanced process technology in the manufacture of pigments, herbicides and chemicals employed in rubber vulcanizing; LIT 4 700 million for the modernization and extension of a plant producing spa water and other non-alcoholic drinks in the province of Caserta (Campania); LIT 3 900 million for the improvement and enlargement of a lacquers factory in the province of Naples; and LIT 1 000 million for the rationalization and expansion of a fork-lift-truck factory at Bari (Apulia).

Energy. LIT 20 000 million was lent from NCI resources for the construction of two gas pipelines and compressor stations in Emilia-Romagna and Lombardy which will connect the gaslines importing natural gas into Italy with storage installations in northern Italy, and LIT 5 000 million was lent to help finance the conversion of depleted natural gas deposits at Minerbio and Ripalta into underground reservoirs. The EIB also lent LIT 16 000 million to finance the rationalization of the production and distribution of oxygen and nitrogen in Lombardy, a project which will produce economies in the use of hydrocarbons. A loan of LIT 15 000 million was made to assist the installation of a district heating system at Brescia (Lombardy) which will produce an annual energy saving of 50 000 toe per year.

The Bank also lent the equivalent of about LIT 35 000 million to enable Alitalia to purchase eight Airbus jets to improve links between the Community and the Middle East.

Greece

2.3.49. In Greece some DR 4 400 million was lent, comprising DR 1 800 million for sewerage and irrigation works, DR 1 300

¹ The conversion rates at 30 September used by the EIB in statistics for the current quarter were: 1 ECU = DM 2.48, UKL 0.59, FF 5.95, LIT 1 256, HFL 2.76, BFR 40.62, LFR 40.62, DKR 7.80, DR 61.22, IRL 0.68, USD 1.07.

² OJ L 298, 25.10.1978; Bull. EC 10-1978, point 2.1.10.

million for the cement industry, DR 950 million to improve air traffic control facilities and DR 310 million for small and medium-sized investments.

Irrigation. DR 460 million was lent for the irrigation of almost 12 000 hectares in the Drama plain and DR 130 million for the irrigation of almost 1 500 hectares in the Nestos plain in Macedonia. A further DR 190 million was lent for the irrigation of 2 600 hectares near Preveza and over 600 hectares in the Konitsa plain (Epirus).

Sewerage. DR 850 million was advanced for work on sewerage systems at Ioannina (Epirus), Larissa (Thessaly), Kastoria and Ptolemais (Western Macedonia), plants for the treatment and purification of waste water at Larissa and Kastoria and waste water disposal systems at Ioannina, Larissa and Ptolemais.

Cement industry. The Bank lent DR 600 million for the construction of a new cement factory at Milaki (Evvoia) plus DR 400 million for the construction of a coal terminal nearby and DR 300 million to convert a cement factory at Volos (Thessaly) from oil to coal.

Air traffic. A loan of DR 950 million will be used to purchase radar and computer equipment to improve air traffic control facilities to meet safety requirements and cope with increased traffic. The equipment will be installed at Athens airport and the radar centres on Mount Parnitha and the islands of Levkada, Kithira and Karpathos.

Small and medium-sized investments. The EIB lent DR 310 million to assist new ventures in the development zones, so as to reduce regional disparities, or to modernize or convert small and medium-scale industry.

France

2.3.50. In France the CAECL (Caisse d'aide à l'équipement des collectivités locales) received FF 50 million for small and medium-scale infrastructure projects in regions of France facing development or conversion problems.

Denmark

2.3.51. A loan of DKR 15 million was made in Denmark for the extension of the port of Aabenraa in South Jutland as part of the attempt to provide a regional infrastructure which will stimulate economic growth and create jobs.

Outside the Community

Mediterranean countries

2.3.52. The remaining funds available under the third EEC-Turkey Financial Protocol were taken up by an EIB loan of 49 million ECU. Of this sum, 25 million ECU was for the construction of the Karakaya hydroelectric complex on the Euphrates, which should produce electricity corresponding to that generated by about 2 million tonnes of oil per year, and 24 million ECU was to finance a national control centre near Ankara for the high-voltage grid and sundry other items which will enhance the electricity transmission system. This loan is made up of 10 million ECU from the Bank's own resources and 14 million ECU from Community budget funds handled by the Bank under the terms of the Protocol.

ACP States

2.3.53. Under the second Lomé Convention, the EIB has lent 10 million ECU for the second stage in the construction of the Anou Araren coal-fired power station in northern Niger, 10 million ECU for the modernization and expansion of cement production facilities in Senegal, 8 million ECU (including 1.5 million ECU from risk capital funds provided for under the Convention and managed by the EIB) to the Development Bank of Zambia for investment in small and medium-scale industry, 6.8 million ECU (including 1.8 million ECU of risk capital) to the Banque Ouest-Africaine de Développement for small and medium-scale industry in the countries belonging to the West African Monetary Union (Benin, Ivory Coast, Niger, Senegal, Togo and Upper Volta) and 1 million ECU (including 500 000 ECU of risk capital) to the Tonga Development Bank for

small and medium-sized investments in Tonga. Further risk capital loans were made to finance two feasibility studies, one in Malawi (400 000 ECU) on the exploitation of a limestone quarry for cement production and the other in St Lucia (200 000 ECU) on the utilization of geothermal resources.

Financing Community activities

Budgets

General budget

Supplementary and amending budget No 2/1981

2.3.54. On 19 October the Council established the draft of supplementary and amending budget No 2/1981.

It approved the amendments proposed by the Commission in its preliminary draft¹ with the exception of the transfer of 62 million ECU to the ECSC budget to finance temporary social measures in connection with the restructuring of the steel industry.

The Commission's proposal to enter an appropriation of 40 million ECU for the supply of various foodstuffs to the least developed countries was accepted.

Letter of amendment to the 1982 draft budget

2.3.55. On 19 October the Council also adopted a letter of amendment to the draft budget for 1982.² Although it approved a reduction in EAGGF Guarantee Section expenditure of some 378 million ECU, it did not at this stage accept the entry of appropriations for an integrated operation in Northern Ireland and for social measures for the steel industry.

As a result of the currency realignments of 4 October,³ the Commission sent the budgetary authority an addendum to its letter of amendment to take account of the resulting increases in agricultural expenditure and the effects of the realignments on agri-

cultural revenue. The Council approved the Commission's proposal for a supplementary appropriation of 365 million ECU without amendment.

The Council decided to consider the level of revenue at a later date.

Entry of borrowing and lending operations in the budget

2.3.56. At its October part-session Parliament passed a resolution on improving political control over the borrowing and lending activities of the European Communities.⁴ It requested in particular that the Commission should present a detailed report on all its borrowing and lending operations by 30 September each year, and reiterated its request that these should appear in a new Part Two of the Community budget.

Financial operations

ECSC

Loans raised

2.3.57. In October the Commission raised a number of loans to a total value of 69.9 million ECU. These included a bond issue in Luxembourg francs (14.7 million ECU) and private placements in German marks (28.7 million ECU), sterling (12.9 million ECU), Swiss francs (9.9 million ECU) and Luxembourg francs (3.7 million ECU).

Loans paid out

2.3.58. Acting under Article 54 of the ECSC Treaty, the Commission made loans in October amounting to 2.70 million ECU (industrial loans and subsidized housing).

Industrial loans

2.3.59. An industrial loan of 2.05 million ECU was made to a German firm to finance

¹ Bull. EC 9-1981, point 2.3.53.

² Bull. EC 9-1981, point 2.3.55.

³ Bull. EC 9-1981, point 2.1.4.

⁴ OJ C 287, 9.11.1981.

alterations to continuous casting works and rolling mills.

Subsidized housing

2.3.60. Loans for the building of subsidized housing totalled 650 000 ECU, of which 600 000 ECU were for steelworkers and 50 000 ECU for mineworkers.

NCI

Loans raised

2.3.61. In October the Commission concluded a private placing in sterling for the equivalent of 9.5 million ECU.



PART THREE

DOCUMENTATION

1. ECU

Values in national currencies of one ECU

30 October 1981 ¹	
Belgian franc and Luxembourg franc (convertible)	40.8670
Belgian franc and Luxembourg franc (financial)	45.5102
German mark	2.43804
Dutch guilder	2.68727
Pound sterling	0.586509
Danish krone	7.85863
French franc	6.13033
Italian lira	1 299.75
Irish pound	0.689297
Greek drachma	61.7530
United States dollar	1.08358
Swiss franc	2.00136
Spanish peseta	104.511
Swedish krona	6.02739
Norwegian krone	6.44727
Canadian dollar	1.30452
Portuguese escudo	69.8364
Austrian schilling	17.1313
Finnish mark	4.78507
Japanese yen	252.906
New Zealand dollar	1.23062
Australian dollar	0.889832

¹ OJ C 280, 31.10.1981.

NB. Explanatory notes on the ECU and 'green' rates can be found in Bull. EC 12-1980, points 3.1.1 to 3.1.5.

Representative rates ('green' rates)

Conversion rates into national currencies for the ECU used in connection with the common agricultural policy

October 1981	
Belgian franc and Luxembourg franc	40.7985 40.5191 ¹
Danish krone	7.91917 7.72336 ¹
German mark	2.65660 2.78341 ² 2.75175 ³
Greek drachma	61.4454 59.7175 ¹
French franc	Until 11.10: 5.99526 From 11.10: 6.08656 5.84700 ¹
Irish pound	0.685145 0.659274 ¹
Italian lira	1 227.00 1 157.79 ¹
Dutch guilder	2.81318 2.79391 ¹
Pound sterling	0.618655

¹ For fish.

² For seeds.

³ For pigmeat, wine and fish.

2. Additional references in the Official Journal

3.2.1. This section lists the titles of legal instruments and notices of Community institutions or organs which have appeared in the Official Journal since the last Bulletin was published but relating to items appearing in earlier issues of the Bulletin; the references were not available when the Bulletin went to press.

The number of the Bulletin and the point to which this additional information refers is fol-

lowed by the title shown on the cover of the Official Journal, the number of the issue and the date of publication.

Bull. EC 1-1981

Point 2.1.54

Proposal for a Council Regulation amending Regulation (EEC) No 1191/69 on action by Member

States concerning the obligations inherent in the concept of a public service in transport by rail, road and inland waterway
OJ C 268, 20.10.1981

Bull. EC 3-1981

Point 2.2.2

Proposal for a Council Financial Regulation on the application of the Agreement in the form of an exchange of letters between the European Economic Community and the Portuguese Republic concerning the implementation of pre-accession aid for Portugal
OJ C 280, 31.10.1981

Bull. EC 6-1981

Point 2.2.17

Council Decision of 30 June 1981 on the notification of the provisional application by the European Economic Community of the International Cocoa Agreement 1980
OJ L 313, 31.10.1981

Point 2.3.42

Decision of the Board of Governors of 15 June 1981 on the increase in the European Investment Bank's capital
OJ L 311, 30.10.1981

Bull. EC 7/8-1981

Points 2.2.19 to 2.2.24

Commission proposals to the Council fixing the Community's scheme of generalized tariff preferences for the period 1982 to 1985 and opening the scheme applicable in 1982
OJ C 273, 26.10.1981

Bull. EC 9-1981

Point 2.1.57

Proposal for a Council Directive amending Council Directive 80/51/EEC of 20 December 1979 on the limitation of noise emissions from subsonic aircraft
OJ C 276, 28.10.1981

Point 2.1.78

Proposal for a Council Regulation on producer groups and associations thereof in the cotton sector
OJ C 272, 24.10.1981

Point 2.1.97

Council Decision of 10 October 1981 concerning the conclusion of the Agreement in the form of an exchange of letters establishing fishing arrangements between the European Economic Community and the Government of Sweden for 1981
OJ L 304, 24.10.1981

Point 2.1.104

Council Regulation (EEC) No 2992/81 of 19 October 1981 amending Regulation (EEC) No 1852/78 on an interim common measure for restructuring the inshore fishing industry
OJ L 299, 20.10.1981

Point 2.1.114

Proposal for a Council Regulation amending Regulation (EEC) No 3164/76 on the Community quota for the carriage of goods by road between Member States
OJ C 269, 21.10.1981

3. Infringement procedures

Initiation of proceedings for failure to implement Directives

3.3.1. In October the Commission sent letters of formal notice to Member States for failure to implement Directives in the following 33 cases:

- (i) Council Directive 79/1070/EEC of 6 December 1979 amending Directive 77/799/EEC concerning mutual assistance by the competent authorities of the Member States in the field of direct taxation¹ (Italy, France, FR of Germany);
- (ii) Council Directive 79/1071/EEC of 6 December 1979 amending Directive 76/308/EEC on mutual assistance for the recovery of claims resulting from operations forming part of the system of financing of the European Agricultural Guidance and Guarantee Fund, and of agricultural levies and customs duties¹ (Italy, France);
- (iii) Council Directive 79/1072/EEC of 6 December 1979 on the harmonization of the laws of the Member States relating to turnover taxes — arrangements for the refund of value-added tax to taxable persons not established in the territory of the country¹ (Italy);
- (iv) Council Directive 79/32/EEC of 18 December 1978 on taxes other than turnover taxes which affect the consumption of manufactured tobacco² (Italy);
- (v) Council Directive 79/409/EEC of 2 April 1979 on the conservation of wild birds³ (FR of Germany, Netherlands, Belgium, France, United Kingdom, Italy);
- (vi) Council Directive 80/51/EEC of 20 December 1979 on the limitation of noise emissions from subsonic aircraft⁴ (Luxembourg, Italy, Denmark);
- (vii) Council Directive 78/659/EEC of 18 July 1978 on the quality of fresh waters needing protection or improvement in order to support fish life⁵ (Netherlands, Belgium, Denmark, Italy);
- (viii) Council Directive 79/112/EEC of 18 December 1978 on the approximation of the laws of the Member States relating to the labelling, presentation and advertising of foodstuffs for sale to the ultimate consumer⁶ (Netherlands, Denmark, Italy, France, FR of Germany);
- (ix) Council Directive 79/581/EEC of 19 June 1979 on consumer protection in the indication of the prices of foodstuffs⁷ (Luxembourg, Ireland);
- (x) Council Directive 77/388/EEC of 17 May 1977 on the harmonization of the laws of the Member States relating to turnover taxes — common system of value-added tax: uniform basis of assessment⁸ (Ireland, United Kingdom);
- (xi) Council Directive 77/452/EEC of 27 June 1977 concerning the mutual recognition of di-

plomas, certificates and other evidence of the formal qualifications of nurses responsible for general care, including measures to facilitate the effective exercise of the right of establishment and freedom to provide services⁹ (Belgium);

(xii) Council Directive 77/453/EEC of 27 June 1977 concerning the coordination of provisions laid down by law, regulation or administrative action in respect of the activities of nurses responsible for general care⁹ (Belgium);

(xiii) Council Directive 74/63/EEC of 17 December 1973 on the fixing of maximum permitted levels for undesirable substances and products in feedingstuffs¹⁰ (United Kingdom);

(xiv) Commission Directive 70/50/EEC of 22 December 1969 based on the provisions of Article 33(7), on the abolition of measures which have an effect equivalent to quantitative restrictions on imports and are not covered by other provisions adopted in pursuance of the EEC Treaty¹¹ (Ireland).

Reasoned opinions

3.3.2. In October the Commission delivered nine reasoned opinions to five Member States in the following cases:

(i) Council Directive 76/207/EEC of 9 February 1976 on the implementation of the principle of equal treatment for men and women as regards access to employment, vocational training and promotion, and working conditions¹ (United Kingdom, Ireland);

(ii) national aids granted to beef and veal producers in order to offset the delay in the fixing of common prices by the Council for the year 1980/81 (France);

(iii) fixing of the yields per hectare of certain quality wines produced in Rhineland-Palatinate (FR of Germany);

(iv) imports of poultry, eggs and egg products (United Kingdom);

(v) customs clearance of Italian table wines (France);

¹ OJ L 331, 27.12.1979.

² OJ L 10, 16.1.1979.

³ OJ L 103, 25.4.1979.

⁴ OJ L 18, 24.1.1980.

⁵ OJ L 222, 14.8.1978.

⁶ OJ L 33, 8.2.1979.

⁷ OJ L 158, 26.6.1979.

⁸ OJ L 145, 13.6.1977.

⁹ OJ L 176, 15.7.1977.

¹⁰ OJ L 38, 11.2.1974.

¹¹ OJ L 13, 19.1.1970.

¹² OJ L 39, 14.2.1976.

(vi) requirement of having a person established in Belgium for the purpose of approving or authorizing pesticides and plant treatment products (Belgium);

(vii) restrictions on the free movement of persons and services (United Kingdom, France).

Proceedings in the Court of Justice

3.3.3. In October the Commission brought the following actions before the Court of Justice:

Case 279/81¹ against Italy, and Case 281/81¹ against the Netherlands, for failure to implement the Directives on the approximation of the laws of the Member States concerning electrical equipment for use in potentially explosive atmospheres;

Case 278/81¹ against Italy for failure to implement a Directive on pre-packaging;

Case 284/81 against France for failure to notify the measures giving effect to the Directive on goods exported for repair.

3.3.4. The Court delivered judgment for the Commission in the following cases:

Case 137/80, 19.10.1981 — The Kingdom of Belgium failed to fulfil its obligations under the Treaty in refusing to adopt the measures necessary for the transfer of pension rights provided for in the Staff Regulations;

Case 252/80, 13.10.1981 — The Italian Republic failed to fulfil its obligations under the Treaty by not adopting within the specified periods the measures necessary for compliance with seven Directives.

¹ OJ C 292, 13.11.1981.

4. The European Civil Service

3.4.1. At a ceremony in Montigny-les-Metz on 25 October, chaired by Mr Alain Poher, President of the French Senate, the Robert Schuman gold medal¹ for 1981 was awarded to Mr Emile Noël, Secretary-General of the Commission.

Mr Gaston Thorn, who made the presentation, launched a stirring appeal for 'a Community of imagination and audacity.... While we obviously cannot ignore the legitimate interests of each of our countries, it is our duty to test the effectiveness of a genuine Community spirit. Europe will not get its message through to its own citizens or to the rest of the world until its peoples rediscover their European identity, its governments stop talking to each other like horse-traders demanding their *quid pro quo* and current issues are viewed with reference to some point in the future when the internal and external dimensions will merge into one It is the duty of our generation to preserve our European and democratic heritage. And how can we do this unless we develop and deepen it?'

The Commission President went on to pay tribute to the recipient: 'Involvement in the Community

venture is not the prerogative of the small group of politicians to be seen so often on the television screen Each of our countries can boast an outstanding public servant from time to time. In Emile Noël the Community found one straight away. May we enjoy his services for many years to come!... Always shunning the limelight in which Europe would willingly have placed him, Emile Noël has remained a constant source of stability and continuity In his wisdom [he] is only too aware that Europe is a long way from its goal. In his passion he would like it to reach out towards its destiny.'

In his reply Mr Noël dwelt at length on the role of the European Civil Service and its contribution to the European venture:

'Even though, in spite of your superior wisdom, I still have my misgivings about your choice, nevertheless the European Civil Service—much maligned, much denigrated, much mocked, too

¹ Inaugurated in 1967, the gold medal of the 'Association Robert Schuman pour l'Europe', Montigny-les-Metz, France, is awarded each year to a public figure who has given special services to the European cause.

small to defend itself but large enough to offer a sitting target—is none the less worthy of the honour you have just bestowed on it. May I take this opportunity to describe to you not only its role but also the constraints under which it operates, and its aspirations.

The technocrats of Brussels and Luxembourg are easy prey for the satirist. Our institutions are complex, so the role of the European civil servant is easily misunderstood. Much easier to guess at his privileges and assume the futility of his work. This audience above all is aware of the parallel between the European civil servant's relationship to his political institutions—Commission, Council or Parliament—and his national counterpart's relationship to his Minister or Parliament. It is for the institution to take the political decisions, to give instructions and to take on the responsibility for them. The European civil servant works under the authority of the European politicians, whom he assists and advises and whose instructions he carries out. If there is a difference, it stems from the nature of the Community system. All aspects of day-to-day administration, relations with the man in the street and with the business world are the responsibility of national authorities which have to translate Community rules into practice. The Commission administration is more on a par with the conceptual and management units of central government than with the public services in every city and town which the man in the street tends to equate with the 'civil service'.

This strategic function is twofold. First, the administration can help promote European continuity; indeed it is all too often described as its embodiment. Admittedly, in a system based exclusively on the Treaties which have to be implemented, whose every step is watched by a supreme Court, both administrative precedent and the case-law of the Court have a key role to play. But continuity flows more from the structure of the institutions and the political decisions governing their make-up than from administrative action. To give but one example: the renewal of the Commission every four years is never total. Up to now a substantial number of Members of the Commission, around half, have always remained in office. The orientation and style of the Commission are bound to change, especially as it bears the stamp of the President's personality, but change is not synonymous with break. Evolution, not upheaval, is the order of the day. And this is exactly what is needed while Europe is still searching for its identity and would have difficulty in withstanding the stronger winds of change which at times sweep through our great democracies, based on solid traditions and established constitutional structures. A stable Community administration can help to achieve this continuity,

but lacks the power—and indeed the will—to generate it on its own.

This strategic function entails an even heavier responsibility. Civil servants are involved day after day—within the Commission, Parliament and the Council—in the development of the legislative process. It is absolutely essential that their involvement does not distort the play of democratic forces among the institutions. Their job is, rather, to provide as much expertise as they can. This is all the more important in our system, where the parliamentary body has yet to acquire the law-making powers it should rightly enjoy. For this reason independence and competence are a *sine qua non* for the European official. And of the two, independence is the more important: independence *vis-à-vis* national authorities, independence *vis-à-vis* political influence, independence *vis-à-vis* lobbies and pressure groups. This is, in fact, the independence to which the Commission and its Members commit themselves when they are sworn in at the beginning of their term of office. The European official expects the Commission to set an example. And the example set by the Commission has an enormous influence on the moral authority that it and its Members can wield over their staff.

Let me turn now to the question of competence. The administration of the institutions is constantly in touch with the administrations of the Ten, usually through their best spokesmen and their most highly qualified experts. Only if the Community's administration is of the same—if not a higher—calibre can it properly defend the institution's position and provide the institution with irrefutable facts and unassailable arguments on which to base its decisions.

Mr Hallstein, who can take much of the credit for setting up the administration of the Commission, used to say that the European institutions needed a first-rate administration. I can safely say that they now have an administration which enjoys the appreciation and the respect of its peers, the national civil services. I am sure you will agree, Mr Thorn.

But there is another feature of the Community administration—perhaps its greatest originality—and that is, even today, its high degree of commitment. Since that day nearly thirty years ago when the first staff of the High Authority gathered round Jean Monnet, the administration has passed through the traumas of successive stages of European integration. The setting up of the administrative machinery of the European Economic Community and Euratom, the merger of the Executives, the accession of the United Kingdom, Denmark and Ireland, followed by Greece—all these events have left their mark on

the Community administration, changing, even revolutionizing, definitely enriching. Moreover, in 1952 or 1958 joining the Community staff was not simply a career decision. In 1973 or 1974 when Community membership was hotly contested by many in Britain, a British civil servant coming to Brussels or Luxembourg was not making an easy choice.

The dedication of so many of our officials or, at the very least, their sense of a shared purpose with the European institutions, goes a long way towards explaining why we have been able to establish truly European teams in our departments. National origins are not overlooked—on the contrary, they generate the cross-fertilization of ideas that is the hallmark of mixed-nationality groups—but officials easily accept that an effort must be made to transcend the national viewpoint in order to reach a decision based on wider interests, and they quickly find the experience stimulating. Indeed, it becomes second nature to them. How often have I heard former colleagues who have returned to their own countries and their national civil services bemoan the fact that they no longer have this unique opportunity of looking at a national solution in the light of what is being done in other countries with similar problems. They can no longer distance themselves from purely national concerns in order to see the problem in its continental dimension.

Of course I am not trying to set up a Community patriotism in opposition to national patriotism—it would in any case be very difficult to define. I am happy to observe that the practice of exploiting patriotism of nationalistic ends has declined, especially in recent generations, and it would be ridiculous to try to replace it by the glorification of Europe. Civil servants in their own countries whether at municipal, regional or national level are motivated by a concept of service and the common good rather than by patriotism. At the same time, it is true that in today's world the town and the region generate greater feelings of warmth and enthusiasm than the nation State, however useful and important it may be. The fact is that European civil servants experience very similar feelings of attachment and enthusiasm for the European Community.

Their motivation is all the more necessary as the European Civil Service is subject to little known and sometimes very irksome constraints. I will mention just one of them. Unlike a national civil servant, a Community official, especially one in an administrative grade, has no guaranteed career prospects. We are told that when a soldier enlisted under the Revolution or the Empire in France, he found a marshal's baton in his knapsack. The successful young candidate in a Community recruitment competition can be sure of

only one thing when he signs his contract: there is no appointment as Director-General waiting in his briefcase. Political considerations, which we euphemistically term the 'geographical balance', and the need to keep the Community civil service open to the outside world mean that only a very few of the Directors-General in our thirty-year-old institutions began their careers here. Let us hope that in future, as the Community system approaches maturity, we shall be able to offer to an enlarged civil service the same prospects which the great federal administrations enjoy or create opportunities for movement between the Community civil service and national departments, as happens in some federal systems.

So what compensations does the Community official find in his daily work? He is more keenly aware than his national counterpart of what I would call the political context of what he does. When a common policy makes progress, when a Community response is required and accepted, morale is boosted, the pioneer spirit is revived and the Community's officials discover their capacity for decisive action, for limitless personal sacrifice and for exceptional achievements. Institutional crises, on the other hand, spread an air of gloom and despondency. The Community official has never acquired that stoicism which Courteline observed in the national civil service of an earlier period.

And so my message to you, Mr Thorn, is that the officials who assist you and serve the institutions are no mere unconcerned bystanders at this critical juncture in the life of the Community. Let us by all means make national outlooks more flexible, let us resolve conflicts, and let us find the political will, to give the second generation of Europe its chance, as you so aptly put it—but all this will depend first and foremost on the Community's officials. They will not be seeking to further their own interests but responding to the sense of purpose and reality in what they regard as their mission. Your officials are eager for you to succeed. But they will criticize you no less eagerly if they are given the impression that the institution is weakening, if it bows to vested interests or to pressures from those who are greater and stronger. There is no doubt that to be the President of a Community institution is to exercise one of the noblest responsibilities that exist. But it is also to exercise one of the most demanding. It may well be that your officials are in advance of an unconcerned public opinion, but if the politicians who compose the institution and the Community citizens who serve it are on the same wavelength, what splendid encouragement that would be for you, who shoulders the ultimate responsibility, and what a source of strength and confidence for you to draw on!

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De europæiske Fællesskabers publikationer

10 — 1981

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I. del — Emnelisten katalogiserer titlerne under 20 emner (se nedenfor). Titlerne på monografier og serier er katalogiseret først, alfabetisk i blandet sprogorden; tidsskrifterne er dernæst katalogiseret på samme måde. Den fuldstændige titel for monografier og serier findes kun én gang. I andre tilfælde henviser følgenummeret i den venstre margin til den fuldstændige titel. Disse numre bør ikke anvendes til katalogisering. I emnelisten er titler på tidsskrifter kun optaget med krydshenvisning. Den fuldstændige titel findes i II. del.

II. del — Tidsskriftslisten giver detaljerede oplysninger om Fællesskabets tidsskrifter, katalogiseret alfabetisk i blandet sprogorden.

III. del — Titel- og seriefortegnelsen er ligeledes en alfabetisk fortegnelse på hvert enkelt fællesskabssprog. Den er en alfabetisk nøgle til titlerne på monografier og serier i I. del og kendetegner dem ved følgenummeret. Disse fortegnelser er kumulative.

Hvordan man erhverver publikationerne. Publikationerne er enten til salg, gratis eller med begrænsede modtagere. De to sidstnævnte slags publikationer kan fås direkte fra den ansvarlige institution eller, hvis det drejer sig om publikationer, som udgives af informationskontorerne, direkte fra disse. Informationskontorenes adresser findes på side 9 og 10. Publikationer med begrænsede modtagere er normalt forbeholdt medlemslandenes regeringer, fællesskabskontorer eller andre berørte myndigheder.

Bestillinger på publikationer til salg skal sendes direkte til salgskontorerne, som er anført på den sidste side.

Alle bestillinger skal indeholde den fuldstændige titel såvel som ISBN- og ISSN-nummer, hvor dette er anført før prisangivelsen i kataloget.

Forkortelser og tegn. De sprog, publikationerne findes på, er angivet ved hjælp af følgende forkortelser

DA dansk	GA irsk
DE tysk	IT italiensk
GR græsk	NL hollandsk
EN engelsk	ES spansk
FR fransk	PT portugisisk

En kæde af disse tegn, adskilt af skråstreger, kendetegner en publikation, hvor forskellige sprogversioner af samme tekst findes i samme bind.

Forkortelsen »multi« betyder, at teksten er flersproget.

Pris uden moms er fastsat i de forskellige møntenheder ved hjælp af følgende forkortelser:

BFR Belgisk franc	HFL Nederlandske gylde
DKR Dansk krone	IRL Irsk pund
DM Tysk mark	LIT Italiensk lire
DRA Drachme	PES Peseta
ESC Escudo	UKL Engelsk pund
FF Fransk franc	USD Amerikansk dollar

Emner

01 Generelle, politiske og institutionelle spørgsmål	12 Energi
02 Toldunion	13 Industri
03 Landbrug	14 Regionalpolitik
04 Ret	15 Miljø- og forbrugerpolitik
05 Sociale anliggender	16 Forskning og teknik
06 Tredje sektorer	17 Kulturpolitik og undervisning
07 Transport	18 Statistik
08 Konkurrence	19 Bibliografi og dokumentation
09 Skatter og afgifter	20 Diverse
10 Økonomisk og monetær politik	
11 Forbindelser med tredjelande	

Veröffentlichungen der Europäischen Gemeinschaften

10 – 1981

Einleitung

Der Katalog umfaßt alle während des Monats durch die Europäischen Institutionen neu veröffentlichten Monographien und Reihen sowie die Zeitschriften des laufenden Jahres.

Gliederung

Der Katalog besteht aus drei Teilen:

Teil I – Das Sachverzeichnis liefert eine Klassifizierung der Titel, die nach 20 Sachgebieten unterteilt ist (vgl. unten).

In jedem dieser Sachgebiete sind die Titel der Monographien und Reihen in alphabetischer Ordnung in den Originalsprachen angeführt, gefolgt von den Titeln der Zeitschriften in gleicher Ordnung.

Eine Buchbesprechung für Monographien und Reihen wird nur einmal pro Titel und Sprache gegeben.

Im gesamten Katalog wird jeweils durch die am linken Rand gedruckte Sequenznummer auf diesen Katalogeintrag hingewiesen. Die im Sachverzeichnis angeführten Zeitschriften verweisen auf den Katalogeintrag in Teil 2 des Kataloges.

Teil II – Die Liste enthält eine genaue Besprechung jeder Veröffentlichung in alphabetischer und sprachlicher Ordnung.

Teil III – Das Register der Titel und Serien ist sprachlich unterteilt, alphabetisch geordnet und verweist durch die o. a. Sequenznummer auf die Beschreibung des 1. Teiles. Die monatlichen Inhaltsverzeichnisse werden jährlich zusammengefaßt.

Wie bezieht man eine Veröffentlichung?

Eine Veröffentlichung kann käuflich erworben, gratis verteilt werden oder beschränkt verfügbar sein. In den beiden letzteren Fällen kann sie nur durch die allgemeinen Verteilungsstellen der einzelnen Institutionen der Europäischen Gemeinschaften bezogen werden. Die Adressen dieser Verteilungsstellen sind auf Seite 9 und 10 angeführt.

Ist der Herausgeber einer Veröffentlichung ein Pressebüro der Europäischen Gemeinschaften, kann diese nur über dieses Büro bezogen werden.

Es bleibt hervorzuheben, daß die beschränkt verfügbaren Veröffentlichungen im allgemeinen nur den Regierungen der Mitgliedstaaten, den Diensten der Europäischen Gemeinschaften und angegliederten Organisationen vorbehalten sind.

Bestellungen für Veröffentlichungen, die im Verkauf sind, müssen an die Adressen der Verkaufsbüros (letzte Seite) gerichtet werden. Jede Bestellung muß den vollständigen Titel und – soweit im Katalog angegeben – die ISBN- oder ISSN-Nummer enthalten.

Abkürzungen und Zeichenerklärung

Die sprachliche Version einer Veröffentlichung ist durch die folgenden Abkürzungen gekennzeichnet:

DA Dänisch	GA Gälisch
DE Deutsch	IT Italienisch
GR Griechisch	NL Niederländisch
EN Englisch	ES Spanisch
FR Französisch	PT Portugiesisch

Ein Schrägstrich zwischen mehreren Sprachabkürzungen zeigt an, daß derselbe Text in den angegebenen Sprachen in einer Ausgabe zusammengefaßt ist.

Ein Bindestrich zwischen mehreren Sprachangaben bedeutet, daß diese Veröffentlichung in sprachlich getrennten Ausgaben besteht.

Die Abkürzung „multi“ steht für eine Veröffentlichung, die verschiedene Texte in verschiedenen Sprachen beinhaltet.

Die Preise sind die in Luxemburg geltenden Preise ohne Mehrwertsteuer. Sie sind in folgenden Währungen angegeben:

BFR Belgische Franken	HFL Holländische Gulden
DKR Dänische Kronen	IRL Irländische Pfund
DM Deutsche Mark	LIT Italienische Lire
DR Drachmen	PES Peseten
ESC Escudos	UKL Englische Pfund
FF Französische Franken	USD US-Dollar

Sachgebiete

01 Allgemeine, politische und institutionelle Fragen	11 Auswärtige Beziehungen
02 Zollunion	12 Energie
03 Landwirtschaft	13 Industrie
04 Recht	14 Regionalfonds
05 Soziale Angelegenheiten	15 Umwelt – Verbraucher
06 Dritter Sektor (Dienstleistungssektor)	16 Wissenschaftliche und technische Forschung
07 Verkehr	17 Kultur- und Ausbildungspolitik
08 Wettbewerb	18 Statistiken
09 Steuerwesen	19 Dokumentation
10 Wirtschaft	20 Verschiedenes

Ἑκδόσεις τῶν Εὐρωπαϊκῶν Κοινοτήτων

10 — 1981

Εἰσαγωγή

Ὁ κατάλογος αὐτός περιλαμβάνει τίς μονογραφίες καί τίς σειρές πού δημοσιεύονται κατά μήνα ἀπό τά ὄργανα τῶν Εὐρωπαϊκῶν Κοινοτήτων, καθῶς καί τίς περιοδικές ἐκδόσεις τοῦ ἔτους.

Δομή. Ὁ κατάλογος διαιρεῖται σέ τρία μέρη :

Μέρος I — Ὁ κατάλογος κατά θέματα ἀποτελεῖ ταξι-νόμηση, σέ εἴκοσι κεφάλαια, τῶν τίτλων κατά ἀντικείμενο (βλέπε παρακάτω). Κάτω ἀπό κάθε κεφάλαιο οἱ μονογραφίες καί οἱ σειρές κατατάσσονται στήν ἀρχή μέ ἀλφαβητική σειρά κατά τίτλο, σέ ὅλες τίς γλώσσες. Στή συνέχεια, γίνεται εὐρετηρίαση τῶν περιοδικῶν κατά τόν ἴδιο τρόπο. Πλήρης περιγραφή τοῦ περιεχομένου τῶν μονογραφιῶν καί τῶν σειρῶν δίνεται μόνο μία φορά κατά τίτλο καί κατά γλώσσα. Σέ ὅλα τά ἄλλα σημεία γίνεται παραπομπή στήν περιγραφή αὐτή μέσω τοῦ ἀριθμοῦ σειρᾶς πού ὑπάρχει στό ἀριστερό περιθώριο (ὁ ἀριθμός αὐτός δέν πρέπει νά χρησιμοποιεῖται γιά τίς παραγγελίες). Στόν κατάλογο κατά θέματα οἱ περιοδικές ἐκδόσεις φέρουν μόνο ἀριθμούς ἀναφοράς πού ἐπιτρέπουν νά βρεῖ κανεῖς στό μέρος II τήν περιγραφή τοῦ περιεχομένου.

Μέρος II — Στόν κατάλογο τῶν περιοδικῶν ἐκδόσεων γίνεται πλήρης περιγραφή γιά κάθε τρέχουσα περιοδική ἐκδοση, μέ ἀλφαβητική σειρά, σέ ὅλες τίς γλώσσες.

Μέρος III — Οἱ πίνακες τῶν τίτλων καί τῶν σειρῶν διαιροῦνται κατά γλώσσα. Ταξινομούνται μέ ἀλφαβητική σειρά καί παραπέμπουν, μέσω τοῦ ἀριθμοῦ σειρᾶς πού ἤδη ἀναφέραμε, στά περιγραφικά σημειώματα τοῦ μέρους I. Οἱ πίνακες αὐτοί σωρεῦνται κατά τή διάρκεια τοῦ ἔτους.

Γιά νά ἀποκτήσει κανεῖς ἕνα ἔντυπο. Ἐνα ἔντυπο μπορεῖ νά πωλεῖται, νά δίνεται δωρεάν ἢ νά εἶναι περιορισμένης κυκλοφορίας. Στίς δύο τελευταῖες περιπτώσεις μπορεῖ νά τό ἀποκτήσει κανεῖς ἀπευθυνόμενος στά ὄργανα πού προβαίνουν στήν ἐκδοση τοῦ ἐντύπου αὐτοῦ ἢ, ἂν ἡ ἐκδοση γίνεται ἀπό ἕνα γραφεῖο τύπου τῆς Ἐπιτροπῆς, στό γραφεῖο αὐτό. Οἱ διευθύνσεις βρίσκονται στή σελίδα 9 καί 10 ἀντίστοιχα. Ὡστόσο, τά ἔντυπα περιορισμένης κυκλοφορίας ἀπευθύνονται γενικά ἀποκλειστικά στίς κυβερνήσεις τῶν Κρατῶν μελῶν, στίς ὑπηρεσίες τῶν Κοινοτήτων καί στούς λοιπούς ὀργανισμούς τούς ὁποίους ἀφοροῦν.

Οἱ παραγγελίες γιά ἔντυπα πού διατίθενται μέ πώληση πρέπει νά ἀπευθύνονται στά γραφεῖα πωλήσεων πού σημειώνονται στήν τελευταία σελίδα.

Σέ κάθε παραγγελία πρέπει νά ἀναφέρεται ὁ πλήρης τίτλος καθῶς ἐπίσης καί ὁ ISBN ἢ ὁ ISSN, στήν περίπτωση πού ὁ ἀριθμός αὐτός ἀναφέρεται μέσα στόν κατάλογο.

Συντμήσεις καί συμβατικά σημεία. Ἡ γλώσσα στήν ὁποία ἔχει γραφεῖ ἕνα ἔντυπο ἐπισημαίνεται χάρη στίς ἀκόλουθες συντμήσεις :

DA Δανικά	GA Γαηλικά
DE Γερμανικά	IT Ἴταλικά
GR Ἑλληνικά	NL Ὀλλανδικά
EN Ἀγγλικά	ES Ἴσπανικά
FR Γαλλικά	PT Πορτογαλικά

Μία σειρά τέτοιων σημείων πού χωρίζονται μεταξύ τους μέ διαγωνίες γραμμές ὑποδεικνύει ὅτι οἱ περισσότερες μεταφράσεις τοῦ ἴδιου κειμένου βρίσκονται συγκεντρωμένες κάτω ἀπό τό ἴδιο ἐξώφυλλο.

Ἡ σύντμηση « multi » ἐπισημαίνει μία ἐκδοση πού περιέχει διαφορετικά κείμενα σέ διάφορες γλώσσες.

Οἱ τιμές εἶναι οἱ ἐπίσημες τιμές στό Λουξεμβούργο, χωρίς νά περιλαμβάνουν τό ΦΠΑ. Ἐκφράζονται στά ἐξῆς νομίσματα :

BFR Βελγικό φράγκο	HFL Ὀλλανδικό φιορίνι
DKR Δανική κορώνα	IRL Ἴρλανδική λίρα
DM Γερμανικό μάρκο	LIT Ἴταλική λίρα
DR Δραχμή	PES Πεσεῖτα
ESC Ἑσκούδο	UKL Ἀγγλική λίρα
FF Γαλλικό φράγκο	USD Δολλάριο ΗΠΑ

Κεφάλαια

01 Ὑποθέσεις γενικές, πολιτικές καί σχετικές μέ τά ὄργανα	12 Ἐνέργεια
02 Τελωνειακή Ἐνωση	13 Βιομηχανία
03 Γεωργία	14 Περιφερειακή πολιτική
04 Δίκαιο	15 Περιβάλλον καί καταναλωτές
05 Κοινωνικές ὑποθέσεις	16 Ἐπιστημονική καί τεχνική ἔρευνα
06 Τριτογενής τομέας	17 Μορφωτική πολιτική καί ἐκπαίδευση
07 Μεταφορές	18 Στατιστικές
08 Ἀνταγωνισμός	19 Βιβλιογραφία καί τεκμηρίωση
09 Φορολογία	20 Διάφορα
10 Οἰκονομία	
11 Ἐξωτερικές σχέσεις	

Publications of the European Communities

10 — 1981

Introductory note

This catalogue includes the newly published monographs and series issued during the period to which it relates by the Institutions of the European Communities, and also their current periodicals.

Arrangement. The catalogue is divided into three parts as follows:

Part I — The classified list provides a subject classification of the titles included under 20 headings (see below). Under each subject-heading monographs and series are listed first, alphabetically by title in mixed language order; there then follows a similar list of periodical titles. Full entries for monographs and series appear only once; otherwise cross-references are given to the full entries, identifying them by the sequence numbers appearing in the left-hand margins. (Those numbers should not be used for ordering purposes.) Periodical titles only appear in the classified list as cross-reference entries, full entries being found in Part II.

Part II — The list of periodicals presents full details of each current Community periodical listed alphabetically in mixed language order.

Part III — The indexes of titles and series, presented in separate sequences for each language, provide alphabetical keys to the monographs and series included in Part I, identifying them by the sequence numbers already described. These indexes cumulate throughout the year.

How to obtain publications. Publications may be priced for sale, gratis, or of limited distribution. Those of the last two classes may be obtained from the issuing Institutions, or, where they are published by the Information Offices of the Commission, from those Offices, whose addresses are given in the lists on pp. 9 and 10. Publications of limited distribution are however generally only for the attention of governments of Member States, Community departments and other authorities concerned.

Orders for priced publications should be directed to the Sales Offices listed on the last page.

All orders should quote the full title, as well as the ISBN or ISSN where such a number precedes the prices in the catalogue.

Abbreviations and conventional signs. The text languages of publications are indicated by the following abbreviations:

DA Danish	GA Irish
DE German	IT Italian
GR Greek	NL Dutch
EN English	ES Spanish
FR French	PT Portuguese

A string of such symbols separated by diagonal strokes denotes a publication in which different language versions of the same text appear under one cover.

The abbreviation 'multi' indicates a publication with a mixed multilingual text.

Prices, which exclude any value-added tax which may be chargeable, are fixed in various currencies, using the following abbreviations:

BFR Belgian franc	HFL Dutch guilder
DKR Danish crown	IRL Irish pound
DM German mark	LIT Italian lira
DR Greek drachma	PES Spanish peseta
ESC Portuguese escudo	UKL Pound sterling
FF French franc	USD US dollar

Headings

01 General, political and institutional matters	12 Energy
02 Customs union	13 Industry
03 Agriculture, forestry and fisheries	14 Regional policy
04 Law	15 Environment and consumer affairs
05 Social affairs	16 Scientific and technical research
06 Tertiary sector	17 Education and cultural policy
07 Transport	18 Statistics
08 Competition	19 Bibliography and documentation
09 Taxation	20 Miscellaneous
10 Economic affairs	
11 External relations	

Publications des Communautés européennes

10 — 1981

Introduction

Ce catalogue comprend les monographies et séries publiées dans le mois par les institutions des Communautés européennes ainsi que les périodiques de l'année.

Structure. Le catalogue est divisé en trois parties:

Partie I — La liste thématique fournit une classification des titres par sujet en 20 rubriques (voir ci-dessous). Dans chaque rubrique, les monographies et séries sont indiquées d'abord par ordre alphabétique, par titre, toutes langues confondues. Les périodiques sont ensuite répertoriés de la même façon. Une notice descriptive complète n'est donnée qu'une fois par titre et par langue; partout ailleurs, il est fait référence à cette notice, grâce au numéro séquentiel imprimé dans la marge de gauche (ce numéro ne doit pas être utilisé pour commander des ouvrages). Dans la liste thématique, les références aux périodiques renvoient à la partie II.

Partie II — La liste des périodiques donne une notice descriptive complète pour chaque périodique en cours, par ordre alphabétique, toutes langues confondues.

Partie III — Les index des titres et des séries sont divisés par langue. Classés par ordre alphabétique, ils renvoient par le numéro séquentiel déjà mentionné aux notices de la partie I. Ces index sont cumulés tout au long de l'année.

Pour obtenir une publication. Une publication peut être vendue, gratuite ou de diffusion restreinte. Dans les deux derniers cas, elle sera obtenue auprès des institutions éditrices ou, si la publication dépend d'un Bureau de presse de la Commission, auprès de ce Bureau. Les adresses figurent page 9 et 10 respectivement. Cependant, les ouvrages en diffusion restreinte sont en général destinés uniquement aux gouvernements des États membres, aux services des Communautés et aux autres organisations concernées.

Les commandes d'ouvrages en vente doivent être adressées aux Bureaux de vente mentionnés en dernière page.

Toute commande doit indiquer le titre complet aussi bien que l'ISBN ou l'ISSN au cas où ce numéro est indiqué dans le catalogue.

Abréviations et signes conventionnels. La version linguistique d'un ouvrage est identifiée par les abréviations suivantes:

DA Danois	GA gaélique
DE allemand	IT italien
GR grec	NL néerlandais
EN anglais	ES espagnol
FR français	PT portugais

Une séquence de tels sigles entre barres de fraction obliques indique que plusieurs traductions du même texte sont rassemblées sous la même couverture.

L'abréviation «multi» signale une publication comportant des textes différents dans diverses langues.

Les prix sont des prix publics au Luxembourg, TVA exclue. Ils sont exprimés dans les monnaies suivantes:

BFR Franc belge	HFL Florin néerlandais
DKR Couronne danoise	IRL Livre irlandaise
DM Deutsche Mark	LIT Lire italienne
DR Drachme	PES Peseta
ESC Escudo	UKL Livre anglaise
FF Franc français	USD US dollar

Rubriques

01 Questions générales, politiques et institutionnelles	12 Energie
02 Union douanière	13 Industrie
03 Agriculture	14 Politique régionale
04 Droit	15 Environnement et consommateurs
05 Affaires sociales	16 Recherche scientifique et technique
06 Secteur tertiaire	17 Politique culturelle et enseignement
07 Transports	18 Statistiques
08 Concurrence	19 Bibliographie et documentation
09 Fiscalité	20 Divers
10 Economie	
11 Relations extérieures	

Publicazioni delle Comunità europee

10 — 1981

Introduzione

Questo catalogo comprende sia i titoli delle monografie e serie pubblicate nel periodo di riferimento dalle istituzioni delle Comunità europee, sia quelli delle pubblicazioni periodiche.

Struttura. Il catalogo è diviso in tre parti:

Parte I — La lista per soggetto classifica i titoli in venti rubriche (vedi sotto). In ogni rubrica sono indicati prima le monografie e serie in ordine alfabetico e senza tener conto della lingua, quindi i titoli delle pubblicazioni periodiche secondo lo stesso ordine. Nelle venti rubriche, la nota esplicativa del contenuto delle monografie e serie è indicata una sola volta per titolo e per lingua. Nel caso in cui la pubblicazione appaia in diverse rubriche, il numero di riferimento alla nota esplicativa è indicato a sinistra sul margine della lista (tale numero di riferimento non deve apparire negli ordini di acquisto). Nella lista per soggetto i periodici hanno solo i numeri di riferimento che permettono di trovare nella parte II la nota esplicativa del contenuto.

Parte II — La lista delle pubblicazioni periodiche, è redatta in ordine alfabetico; essa contiene per ogni titolo una nota esplicativa del contenuto.

Parte III — Gli indici dei titoli e delle serie delle monografie e serie sono divisi per lingua.

Tali elenchi in ordine alfabetico permettono di riferirsi alla parte I a mezzo dei numeri di riferimento già citati. Questi indici compendiano tutti i titoli e le serie pubblicati durante l'anno.

Come ottenere una pubblicazione. Le pubblicazioni con l'indicazione del prezzo sono in vendita. Le altre possono essere gratuite o di diffusione limitata e possono essere richieste alle istituzioni che le pubblicano o, ove si tratti di pubblicazioni degli Uffici stampa e informazione della Commissione, a questi uffici. Le liste degli indirizzi di tali uffici si trovano a pag. 9 e 10. Le pubblicazioni di diffusione limitata sono generalmente destinate solo ai governi degli Stati membri, ai servizi delle Comunità europee e alle altre autorità interessate.

Gli ordini delle pubblicazioni con l'indicazione del prezzo devono essere inviati agli uffici di vendita, il cui elenco si trova nell'ultima pagina.

Tutti gli ordini devono indicare il titolo completo e, se è indicato in catalogo, anche il riferimento ISBN o quello ISSN, che precede il prezzo.

Abbreviazioni e segni convenzionali. Le lingue del testo delle pubblicazioni sono indicate dalle seguenti abbreviazioni:

DA danese	GA gaelico
DE tedesco	IT italiano
GR greco	NL olandese
EN inglese	ES spagnolo
FR francese	PT portoghese

La presenza di vari simboli fra barre di frazione obliqua indica che lo stesso volume include lo stesso testo tradotto in varie lingue. L'abbreviazione «multi» contraddistingue una pubblicazione comprendente contenuti diversi in diverse lingue.

I prezzi sono al netto di IVA e sono espressi nelle seguenti monete:

BFR franco belga	HFL fiorino olandese
DKR corona danese	IRL sterlina irlandese
DM marco tedesco	LIT lira italiana
DR dracma	PES peseta
ESC escudo	UKL fiorino olandese
FF franco francese	USD dollaro statunitense

Rubriche

01 Questioni generali, politiche e istituzionali	12 Energia
02 Unione doganale	13 Industria
03 Agricoltura	14 Politica regionale
04 Diritto	15 Ambiente - Consumatori
05 Affari sociali	16 Ricerca scientifica e tecnica
06 Settore terziario	17 Politica culturale e istruzione
07 Trasporti	18 Statistiche
08 Concorrenza	19 Bibliografia e documentazione
09 Fiscalità	20 Diversi
10 Economia	
11 Relazioni esterne	

Publikaties van de Europese Gemeenschappen

10 — 1981

Inleiding

Deze catalogus bevat de monografieën en series welke door de instellingen van de Europese Gemeenschappen gedurende de periode waarop zij betrekking hebben worden uitgegeven, alsmede periodieke publikaties.

De catalogus is in drie afzonderlijke delen verdeeld:

Deel I — De indelingslijst geeft een classificatie naar onderwerp der titels, samengevat onder twintig hoofdtitels (zie onder). Onder iedere onderwerp-titel zijn allereerst de monografieën en series — in alfabetische volgorde naar taal — opgenomen, gevolgd door een overeenkomstige lijst van periodieke publikaties. De volledige titels van monografieën en series worden slechts éénmaal vermeld, voor het overige wordt door trefwoorden verwezen naar de volledige titels, welke door middel van in de linker marge afgedrukte, opeenvolgende nummers zijn terug te vinden. Bij bestellingen kan niet naar deze nummers worden verwezen. De classificatielijst vermeldt alleen titelverwijzingen van tijdschriften, de volledige titels zijn opgenomen in deel II.

Deel II — De lijst van tijdschriften geeft een volledig overzicht van alle periodieke publikaties van de Gemeenschappen en wel in alfabetische volgorde.

Deel III — Het alfabetische register van titels en series, eveneens samengevat in afzonderlijke volgorde naar taal, geeft alfabetisch trefwoorden van de monografieën en series in deel I, welke zijn terug te vinden aan de hand van de reeds vermelde, opeenvolgende nummers. Deze registers worden in de loop van het jaar bijgehouden.

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