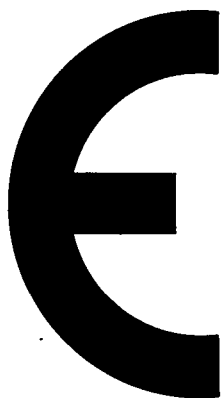


Bulletin

OF THE EUROPEAN COMMUNITIES

Commission



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- 2/81 The European automobile industry: Commission statement
- *3/81 European Union

* In preparation.



PART ONE

SPECIAL FEATURES

Standardized abbreviations for the designation of certain monetary units in the different languages of the Community:

ECU = European currency unit

BFR = Belgische frank / Franc belge

DKR = Dansk krone

DM = Deutsche Mark

DR = Greek drachma

FF = Franc français

HFL = Nederlandse gulden (Hollandse florijn)

IRL = Irish pound / punt

LFR = Franc luxembourgeois

LIT = Lira italiana

UKL = Pound sterling

USD = United States dollar

1. The London European Council

1.1.1. The European Council met in London on 26 and 27 November; the meeting was chaired by Mrs Thatcher, the British Prime Minister, in her capacity as President of the European Council. The Commission was represented by Mr Thorn and Mr Ortoli.

1.1.2. The Commission had contributed to the preparations for the meeting by transmitting a number of communications to the Council, notably the mandate papers, a report on the economic and social situation and the report on European Union.

1.1.3. The Greek Prime Minister, Mr Papandreou, taking part in his first European Council meeting, outlined his country's policy on Europe at the beginning of the meeting. The Heads of State or Government then went on to consider the Commission's May mandate report. The three chapters — revitalization of common policies and the development of new policies for fresh growth, adaptation of the common agricultural policy while respecting its basic principles, and temporary measures to correct budgetary problems—were discussed in depth.

The European Council instructed the Foreign Ministers to meet before the end of the year to discuss the unresolved issues.

1.1.4. At the end of the meeting Mrs Thatcher made the following statement:

'We had a very thorough discussion of all three chapters, agreeing at the outset that agreement on any one chapter or on the contents of any one chapter would depend upon agreement on the other chapters. We went through it really, almost section by section, in a detailed way which I have never seen in the European Council before, really trying to test out and see where were the areas of agreement and where were the areas of disagreement. We agreed on very many things and the areas of disagreement resolved themselves under four headings:

- (i) first, the whole of the milk problem;
- (ii) second, the guidelines on agricultural expenditure;
- (iii) thirdly, Mediterranean agriculture; and
- (iv) fourthly, the budget problem itself.

We came to the conclusion, after many hours of discussion, that the best way to resolve those four problems would be to call a special meeting consisting of Foreign Secretaries, that they should convene as soon as we can possibly arrange it, and make attempts to resolve these matters either in conjunction with the ministers concerned or with other officials, or both; and that they should then make recommendations to the Heads of State or Government. It is possible we may then be able to clear this in correspondence. If not, of course, it would have to be referred to the next Council. Those then are the conclusions on the mandate.

We also had a long and very useful discussion on the economic and social situation introduced by Mr Ortoli on the basis of a paper presented by the Commission to Heads of State or Government. We endorsed the conclusions of that document, with one or two modifications.

You will realize that in some respects the Commission is more optimistic about growth prospects than are some other commentators, but it is nice to attend something where we have a lot of optimistic people present.

I do not wish to overemphasize that, because we know there are many many problems ahead and we made it very clear during our discussion that one of the things which concerns us most of all is the problem of youth unemployment and the need to provide more training for school-leavers.

In the general economic sphere, of course, we said that the objectives of fighting inflation and unemployment require public deficits to be kept under control and monetary policy within tight limits and pointed out that where deficits get very high interest rates also get high and that itself stultifies any attempt at increased growth. There are nations, of course, which have something like 14% to 15% of their GDP in deficit. Let me put it another way: the deficit is equal to 14% to 15% of their gross domestic product. That, of course, is unusually high and they pointed out the consequences for interest rates and that high interest rates can strangle growth.

You will be aware that we also discussed matters of foreign affairs which are of especial importance to us, and at the dinner last night we spent most of the time discussing with Chancellor Schmidt the results of President Brezhnev's visit to the Federal Republic. He went through it in very considerable detail and we had long discussions about it, and also the problem of Poland. The Foreign Ministers have also discussed other matters under the Committee of Political Cooperation and I believe that you have the communi-
qués.

It was therefore a very very busy European Council. We discussed very openly. I think we got to grips in a very candid way with the difficult parts of the mandate. Much was agreed in the body of the document, but of course we recognize that all of the agreements are provisional upon an agreement being reached upon the total, but there was never any acrimonious discussion in any way. The atmosphere was extremely good, extremely constructive, the Heads of State or Government very very much aware that we were perhaps negotiating in detail on matters which would normally have been left to the specialist Councils.'

The European Council also adopted the following statements:

Enlargement

1.1.5. 'The European Council recalled that the Member States of the Community decided to open negotiations for the accession of Portugal and Spain in the knowledge that all the objectives of the Community, as set out in the preamble to the EEC Treaty, were shared by the democratic governments and by the peoples of the two countries concerned.

The European Council confirmed the political commitment which was the basis for that decision and emphasized the determination of the Community to bring the negotiations to a successful conclusion and stressed the importance of continuing progress. It recalled the acceptance by the applicant countries that they will accede on the basis of the Community treaties and subordinate legislation in force on the date of accession, subject only to such transitional arrangements as may be agreed. It emphasized the need for both the Community and the acceding countries to make good use of the period until accession for careful preparations for the Community's further enlargement by introducing the necessary reforms so that the potential benefits for both sides can be realized. The Council agreed that, in the Community's deliberations on its internal development, regard would need to be paid to the importance of the accession of Portugal and Spain. It also agreed on the importance of the contacts established between the Ten and the applicant countries on the framework of political cooperation and confirmed that it is their intention to continue to keep Portugal and Spain closely informed about developments in political cooperation. It looks forward to the day when the leaders of those two countries will take their places in the European Council as full and equal members.'

European Union

1.1.6. 'The European Council received the initiative of the German and Italian Governments on European Union and took note of their proposals.

The Council recognized the importance of strengthening economic integration in parallel with political development.

The European Council invited the Foreign Ministers in cooperation with the Commission to examine and clarify the German-Italian proposals and to report back to a future meeting of the European Council.

The Council took note of the reports of the Commission and of the Foreign Ministers of the Ten on European Union, and received the report on political cooperation agreed by the Foreign Ministers of the Ten in London on 13 October.'

Political cooperation

1.1.7. In the political cooperation context the London European Council considered immediate international problems.

Schmidt-Brezhnev meeting

1.1.8. 'The Chancellor of the Federal Republic of Germany gave his colleagues an account of his conversations with President Brezhnev in Bonn from 22 to 25 November. The European Council were in full agreement on the significance of this meeting, and on the need to keep channels of East-West communication open between governments at all times. The European Council welcomed the presentation by the Federal Chancellor on *détente*, cooperation and disarmament.'

Disarmament

1.1.9. 'The European Council welcomed the commitment of the United States, announced in President Reagan's speech of 18 November, to the goal of major disarmament by means of mutual reductions in nuclear and conventional forces and confidence-building measures. They looked forward to the opening next week of negotiations between the United States and the Soviet Union on intermediate-range nuclear weapons, and expressed the hope that these would lead to early and positive results.'

Conference on Security and Cooperation in Europe

1.1.10. 'The European Council considered the state of negotiations at the CSCE follow-up meet-

ing at Madrid. Despite the difficulties, they expressed the desire for a positive outcome in the form of a substantive and balanced document by the end of the year, including agreement on a precise mandate for a Conference on Disarmament in Europe to negotiate confidence-building measures in the whole of Europe. They are ready to make every effort towards this end and they look to all participants to show the same positive spirit.'

Poland

1.1.11. 'The European Council heard a report from Lord Carrington about the visit of the Polish Foreign Minister to London on 20 November. They took note of past and current Community programmes to supply food at special prices to Poland and welcomed the Budget Council's recent acceptance of an initiative from the European Parliament to make additional sums available for this purpose. The Heads of State or Government reaffirmed their willingness, within the limits of the means of the Community and its Member States and in collaboration with others, to respond to the requests of the Polish Government for continued support for the efforts of the Polish people to promote the recovery of their national economy. They believe that the rescheduling of the Polish debt and the provision of new credit would make an important contribution to that end.'

Afghanistan

1.1.12. 'The European Council considered the continuing tragedy of Afghanistan. They noted that, in flagrant defiance of international opinion as expressed in three successive resolutions passed by overwhelming majorities of the General Assembly of the UN, the Soviet occupation of Afghanistan continued with its associated repression and bloodshed. The Heads of State or Government agreed that the situation was immensely damaging to international trust and confidence. They confirmed their belief that their proposals of 30 June offer a reasonable and practical approach to solving the problem.'

Statements and Comments

1.1.13. At the end of the meeting Mr Thorn highlighted the positive aspects of the alignment of positions on the three chapters

but regretted that despite extensive preparations and the impressive number of papers presented the European Council had not been able to reach complete agreement.

He hoped that substantial headway would be made at the ministerial meeting, thus allowing the Commission to formulate and define the points of consensus on the whole range of issues.

The French President, Mr Mitterrand, emphasized France's firm position on milk and agreed that a cautious policy on agricultural spending was 'quite in order'. He also believed that to establish a link between agricultural expenditure and own resources was a 'sound principle', though he was against adopting firm figures. Lastly, on the enlargement of the Community, Mr Mitterrand declared that this would be made easier if the problem on Mediterranean products were first resolved between the Ten.

In his statement to the Bundestag on 3 December, the Chancellor of the Federal Republic of Germany, Mr Schmidt, thought that the discussions on the mandate had become more complicated and more urgent as a result of the economic trend. 'It is thanks to the cooperation of the Ten on the economic, monetary and commercial issues that we have so far resisted the world economic crisis better than in the 1920s and 1930s. This is an advantage which the Community must not waste even if parliaments and governments are sorely tempted to export its problems, temporarily at least, by applying protectionist measures. There is no valid alternative to cooperation and the consideration of mutual interests.'

Mr Schmidt said he was prepared to provide financial support for new policies but emphasized that while Germany was continuing to be main net contributor to the Community, there were limits to its willingness to remain the only Member State in that position.

2. Revitalizing European Union

Draft European Act

1.2.1. The idea of European Union springs from the very foundations of the Community. Its 'political union' component was first formulated at the 1972 Paris Summit Conference and then, after a chequered career, refloated by the Tindemans Report and the election of Parliament by direct universal suffrage. Bids to give Europe new life have often coincided with periods of crisis, and it is surely no accident that those of the last year or so—particularly in the European Parliament—have come at a time when, with the mandate given to the Commission on 30 May 1980, the Community was again searching its soul.

The Bonn-Rome initiative first appeared last January in a speech by Mr Genscher, Chairman of the German Liberal Party (FDP) and Minister of Foreign Affairs, who proposed to revitalize the Community by strengthening political and security cooperation as a way of progressing towards European Union: this plan was in part taken up by the Federal Government and by Italy, which was also trying to convince its partners of the need to advance.

On 6 and 12 November the German and Italian Governments wrote to the other Member States, Parliament and the Commission, presenting the draft of a European Act and a draft declaration on economic integration.¹ The proposed European Act The proposed European Act is neither a new treaty nor a legally binding document, however solemn its form; it sets out a number of principles and lists a number of adjustments to existing structures.

The two drafts were presented by their sponsors, Mr Genscher and Mr Colombo, to Parliament on 19 November.

Towards European Union

1.2.2. Presenting the drafts Mr Genscher had this to say:²

'... The economic problems now confronting us go to the economic roots of our democracies and of the European Community. Nevertheless, we

cannot focus our efforts solely on the economic issues. We must, instead, set our sights on the grand design of the political unification of Europe, for it is from that design that we shall draw the strength to act as one and take decisions, on economic matters and others, which will not simply paper over the cracks but provide forward-looking solutions...

Our initiative for European Union is directed towards that end. It cannot replace the necessary efforts to solve our present economic problems, but it must serve them, support them and give them a political dimension. Our initiative is basically a threefold one. First, it must spotlight the prime political objective of European unification. ... Second, the European Act must establish an overall framework for the five major institutional areas of cooperation. We thus wish to preserve what has been achieved, formalize and consolidate unwritten practices of cooperation, give fresh impetus to building upon past achievements and, more than anything else, strengthen the cohesion of the institutions and foster cooperation between them. Consequently, the Act contains proposals aimed, for example, at developing political cooperation, and it calls for greater convergence in the decision-making structures of the Community and of political cooperation under the responsibility of the European Council. ... It is particularly important ... to strengthen Parliament's decision-making and review powers. ... Another major objective is to improve the European decision-making processes in general. In this we particularly urge the Council to revert to the rule of majority decisions provided by the Treaties, and the "vital interests" should be pleaded only in exceptional circumstances. Third, all the proposals that I have just made are aimed at putting together what has so far been achieved in the way of European integration and exploiting the scope for further development. ... We know that we must proceed with caution..., but we believe it is absolutely essential for the political and economic aspects of European security to be brought within the common foreign policy of the future. That policy entails joint appraisal of world and regional threats to the Community's security, the development of active global policies on the part of the Ten to ward off such threats and thus help to ensure the Community's economic security and its energy and raw material supplies, greater ability of the Ten to act in concert with others in responding to world crises, as the common interest demands, and, last but by no means least, the elaboration

¹ The texts of the two drafts are reproduced at point 3.4.1.

² Provisional translation from the German. The full statement will appear in OJ Annex 1-277.

of a bold pan-European policy by the Ten, which, despite the division of our continent, will establish forms of dialogue and cooperation that can generate trust and achieve arms control and even disarmament and thereby lay the foundations for stability based on a balance of forces and eventually offer Europe the prospect of properly institutionalized peace in a political and economic climate which that policy must create. ... We have deliberately confined the draft of the European Act to those proposals which we firmly believe can find a consensus among the Member States today. We have not prejudged what is to be desired: we have simply tried to formulate what can be achieved. ...'

1.2.3. In his address Mr Colombo laid particular emphasis on the indissoluble link to be forged between the 'political' and the 'economic', which must converge into a specific European strategy. Among other things, the Italian Foreign Minister said:¹

'... We are proposing to give renewed impetus to European integration, strengthen the institutions, improve the decision-making process and promote and develop the pragmatic process of political cooperation between our ten countries with the aim of broadening political cooperation to take in security, culture and law enforcement in order to move towards the basic objective of European Union by following a comprehensive approach in which the political, social and economic elements will complement each other.'

Turning to interinstitutional relations, Mr Colombo went into some detail on the idea of expanding the role of Parliament as proposed in the European Act:

'... By the strength it derives from universal suffrage, Parliament is part of our design. ... We have taken heed of what Parliament wants: this can be seen from the scope of the proposed measures ... for giving Parliament a greater share in this venture. ... The conciliation procedure, which is the precursor of Parliament's right to be involved in Council decisions, will be extended.'

Initial reactions

1.2.4. Speaking for the Commission, Mr Andriessen had this to say:

'Europe is suffering from political anaemia. What we need is a new political *élan*, at the top as well as at grassroots level. The Commission welcomes the revival of the political awareness of the need for a breakthrough in Europe. ... The Commission re-

gards the fact that the Governments of two countries ... have produced a joint initiative to revive the process of European integration as a highly positive development. Clearly Europe is on the move again, politically speaking. ...

The Commission has also made its contribution, for its mandate report sets out the main bases on which the common policies can be strengthened and extended to new fields. Apart from broadening the political consensus and strengthening the institutions, this is an essential element of any attempt to make a new breakthrough on the European front. ...

The Commission attaches great importance to the fact that the Genscher-Colombo initiative is based on European cooperation as a political principle. What is also important is that the European Community is its centrepiece.

The Italian-German initiative is not based on a treaty, nor is it confined to broadening the EEC decision-making machinery. It may indeed be preferable to make more binding agreements and to instil a little more clarity into the somewhat hybrid character of the decision-making process in the wide range of areas covered by European Union; but the Commission is aware that this would take much longer. It is in any case quite reasonable to regard the proposed Act as a first step on the road towards a fully fledged European Union.

The Commission is also pleased that the Italian-German initiative aims at strengthening political cooperation. It is aware of the need to strengthen and widen the political consensus of European cooperation. Europe must be able to assume its responsibilities, both at home and in the world at large.

Consequently, it is inevitable—and therefore desirable—that the international political dimensions of European security should be brought into the European political cooperation arrangements.

With regard to the institutions, the Commission welcomes the call for more efficient decision-making in the Council and for a more influential European Parliament. These two points were central to the paper on interinstitutional relations. The Commission is particularly impressed by the importance attached to strengthening existing consultation procedures.

The Commission is about to submit proposals for a new interinstitutional agreement on this point (in the form of an amendment to the Joint Declaration of 1975). As we see it, the most efficient way of dealing with such proposals would be to submit them in the first instance to an *ad hoc* committee representing the three institutions.

¹ Provisional translation from the Italian.

The passages dealing with the institutions undoubtedly require clarification. This applies in particular to the description of the tasks of the European Council. We should not forget that since it was set up the European Council has met both as the Council of the European Communities and as a political cooperation body. To that extent the institutionalized involvement of the Commission is fully assured. I need hardly say that the Commission should be a full partner in the political cooperation process. ...

By way of conclusion, the Commission would like to draw your attention to two basic principles which are essential to any discussion about future developments.

The development of the institutions must be accompanied by a development of common policies; you cannot have one without the other.

The Community institutions are at the heart of any progress towards European Union. Strengthening political cooperation is essential if we are to present a more united political front. If the members of the Community are ever to acquire the ability to act together, their institutions will have to acquire the strength they need. As Europe evolves towards political maturity, the decision-making powers of the institutions must develop likewise. We would do well to bear this in mind now that the political and institutional debate seems to be gaining momentum.⁷

1.2.5. The statements by Mr Genscher and Mr Colombo were followed by a debate in which most of the political groups reacted favourably, though some of them had reservations.

The Socialists, in the person of Mr Glinne (B), supported the revitalization of political cooperation (provided that its terms were reconsidered to ensure that it did not become an alibi), but felt that priority should be given to revitalizing common policies on the economic and social side.

For the EPP Group Mr Tindemans (B) found the new initiative encouraging but hoped for a clearer definition of the role of the institutions. The proposed Act was not enough in

itself. Later developments had to be considered—revision of the Treaty and the transition to full European Union.

Mr Scott-Hopkins (*ED/UK*) and Mr Bangemann (*Lib/D*) had no reservations, but Mr Spinelli (*Com/I*) felt that the draft, launched while the House was preparing to start work on revising the Treaties, was no more than a new variation on the theme of intergovernmental cooperation and lacked imagination.

The spokesman for the EPD Group, Mr de la Malène (F), feared that political Europe might dispense with Community Europe, whose won achievements were already under attack.

Mr Pannella (*Ind/I*) rejected the idea of an ever more powerful European Council widening the gulf between the citizen and the politicians.

Mr Damette, speaking for the French Communists, looked askance at Mr Genscher's and Mr Colombo's statements, believing that the draft aimed to negate the efforts of any country wanting to achieve real social change.

At the end of the debate Parliament passed a resolution which refrained from offering any definite opinion on the substance of the draft but insisted on participation in future decisions.¹

1.2.6. On 26 and 27 November² the European Council took note of the initiative of the German and Italian Governments and invited the Foreign Ministers, in cooperation with the Commission, to examine and clarify the proposals and report back to a future meeting.

¹ OJ C 327, 14.12.1981.

² Points 1.1.1 to 1.1.13.

3. French memorandum on revitalization of the Community

1.3.1. The French Government sent to the Member States and the Community institutions a memorandum on the revitalization of the Community, suggesting that the common policies be consolidated and developed and concluding that the working of the Community and cooperation between the institutions need to be improved, within the institutional system established by the Treaties.

Mr Chandernagor, the French Minister for European Affairs, gave a press conference in Paris on 13 October and made a round of the Community capitals to present the memorandum.¹

¹ The text of the memorandum is reproduced at point 3.5.1.

4. Environment: Third action programme

1.4.1. The Community's environment policy, launched a decade ago at the Paris Summit of Heads of State or Government in 1972, is still an essential aspect of the measures designed to achieve the fundamental objectives of the Community. On 9 November the Commission sent the Council the third action programme on the environment,¹ which is to run for the next five years, taking over from the first two programmes adopted in 1973² and 1977³ respectively.

There are three reasons why a Community environment policy is essential: first, to prevent divergent national policies from giving rise to distortions of competition; second, because it is recognized that natural resources are the basis of—but also the limits to—any kind of harmonious socio-economic development; and third, to give the Community a human face.

The first two programmes have yielded substantial and tangible results in the form of a large number of rules and regulations adopted by the Council, and a considerable number of proposals which are still before it. The task now is to emphasize the new direction of environment policy. Whereas at the beginning the chief concern was to combat pollution and nuisance, the policy has gradually assumed a more comprehensive, preventive character directed towards mak-

ing environmental concerns a feature of the various sectoral policies. This approach offers the twofold advantage of considerable reductions in overall economic costs and positive measures which support and complement economic development. Environment policy is a structural policy which must be continued, despite the increasing economic difficulties, in order to ensure that future development potential is not wasted and to prevent natural resources from being seriously despoiled. Furthermore, if properly directed, it can also help to create new jobs by promoting and stimulating advanced-technology industries. It is thus an important element in industrial innovation and as such may help to improve the competitiveness of the Community's economy.

Developing an overall strategy

1.4.2. The aim of the new programme adopted by the Commission is to continue with and supplement the measures under the previous programmes as part of an overall strategy. Components of this strategy are:

(i) the improvement of research and the dissemination of and access to information (ecological mapping);

¹ OJ C 305, 25.11.1981.

² OJ C 112, 20.12.1973.

³ OJ C 139, 13.6.1977.

(ii) the improvement of education and awareness of the environment (network of pilot schools in the environmental field);

(iii) the introduction of procedures to ensure that environmental data are taken into account in planning and decision-making for instance, adoption by the Council of the proposal for a Directive introducing environment impact assessment into existing national planning procedures for new industrial developments and agricultural infrastructure¹ will be an important step towards achieving the effective integration of the environmental dimension into the decision-making process where developments are concerned);

(iv) ensuring optimum resource allocation (the application of the polluter-pays principle is of decisive importance); and

(v) improving consistency between Community policy and national policies.

Prevention and reduction of pollution and nuisance in the various components of the environment

1.4.3. In order to develop sound management of natural resources and to protect human beings it is essential first of all to combat the deterioration of the environment by reducing pollution and nuisance. The Commission will continue with the approach whereby the Community and the Member States carry out specific measures in each environmental sphere separately, but will also pay great attention to coordinating these measures.

Fresh water and sea water

1.4.4. As regards the pollution of the aquatic environment by the dangerous substances covered by the Directive of 4 May 1976,² the first implementing measures must be adopted as soon as possible. As regards oil pollution of the sea, the Commission will take steps to ensure that the information system recently adopted by the Council³ is rendered operational and will coordinate its work with that carried out under the Barcelona Convention on the Protection of the Mediterranean Sea against Pollution and the

Bonn Agreement on Pollution of the North Sea.

Atmospheric pollution

1.4.5. As regards the control of atmospheric pollution, the Commission will continue its efforts to establish air-quality standards, particularly with regard to nitrogen oxides and hydrocarbons (by drawing up Community standards) and fluorine, cadmium, mercury and carbon monoxide (by means of regionally applied standards).

Chemicals

1.4.6. The Commission and the Member States should set up appropriate procedures for mutual consultation and cooperation.

This is particularly true with regard to implementing the Directive of 27 January 1967 on dangerous substances,⁴ as amended for the sixth time on 15 September 1979.⁵ In addition, the Commission will draw up at regular intervals lists of existing dangerous substances which require priority assessment. Lastly, efforts likely to lead to international agreements on toxic substances should also be intensified.

Noise

1.4.7. Future measures, while still aimed at the promotion of quieter products, should take into consideration the socio-economic consequences involved. Particular attention will be paid to the possible connection between noise reduction and energy savings. A study will also be made of the environmental problems arising from mechanical vibrations, especially in the context of the protection of the Community's cultural heritage.

Clean technologies

1.4.8. Preventive action designed to reduce pollution at source should, wherever possible, gradually replace attempts to control

¹ OJ C 169, 9.7.1980.

² OJ L 129, 18.5.1976.

³ OJ L 355, 10.12.1981.

⁴ OJ L 196, 16.8.1967.

⁵ OJ L 259, 15.10.1979.

the effects of pollution and nuisances. The development of new production technologies and the design of new products will not only help make the management of natural resources more efficient but will also form a major element in the prevention of pollution.

Pollution and nuisance arising from waste

1.4.9. The treatment and disposal of waste often create pollution and nuisance problems. The Commission will therefore see to it that the provisions regarding the treatment and safe disposal of waste, as contained in the Directives already adopted by the Council,¹ are applied and will take such additional steps as are necessary, particularly for toxic and dangerous waste.

Protection and rational management of land, the environment and natural resources

Rational management of land

1.4.10. Physical planning is one of the areas in which a preventive policy is very necessary and very beneficial. For this reason, policy efforts need to be reinforced at both national and Community levels in order

- (i) to protect and conserve more successfully areas which fulfil important ecological or cultural functions (landscapes, first-rate agricultural land, protected ground-water areas);
- (ii) to ensure the integrated management of areas which are particularly sensitive (coastal areas and certain mountainous areas); and
- (iii) to enhance the favourable and reduce the unfavourable environmental impact of agriculture, which, together with forestry, covers more than 80% of all the territory in the Community.

Conservation of fauna and flora

1.4.11. As a general rule, measures to protect the environment also have a beneficial effect on fauna and flora. Their protection, however, also requires specific measures, and

to make these effective the Community provides an important intermediate stage between the national level (which is often too narrow a base) and the world level (where the institutional framework for binding action is entirely lacking). Specific measures are needed to conserve habitats, control the collection of wild fauna and flora and control trade in endangered species. Finally, the Community should play an important role in the international conventions (Washington, Berne and Bonn Conventions) on the conservation of species.

Rational management of water resources

1.4.12. The first steps will be to pursue the objectives laid down in the 1977-81 programme,² to update and supplement the data on the availability of water resources in the Community, and to complement the study relating to the overall balance sheet of ground-water resources by a further study of their quality and vulnerability. All these measures will form the Community's contribution to the International Drinking Water Supply and Sanitation Decade designated by the United Nations General Assembly (1981-90).

Waste management

1.4.13. The Community will continue with the measures described in the Resolution of 17 May 1977,² bearing in mind in all its activities the following main objectives: prevention; reduction in the quantity of non-recoverable waste arising; waste recovery recycling and reuse to obtain raw materials and energy; safe disposal and management of non-recovered waste.

Clean technologies

1.4.14. Clean technologies have a variety of different but complementary purposes: reduction of pollution and waste, and the most rational management of natural re-

¹ OJ L 194, 25.7.1975; OJ L 108, 26.4.1976; OJ L 54, 25.2.1978; OJ L 84, 31.3.1978.

² OJ C 139, 13.6.1977.

sources (energy and raw materials). In each case a balance must be found between these objectives, since they cannot always be reached at the same time. This compromise may sometimes be achieved by modifying production technology or by altering the design of the particular product. A pragmatic approach, sector by sector, is therefore required.

Action at international level


Action within international organizations and agencies, and cooperation with non-member countries

1.4.15. The number of environmental problems of worldwide dimensions is continually increasing. The Community therefore has an obligation to continue and intensify its international efforts by playing an active role in the various forums in which the broad lines and general direction of international action on the environment are established. In addition, the Commission will develop the bilateral cooperation which it has established with many countries, inten-

sifying the exchange of information and experience in areas of common interest. Finally, as the Community is directly affected by pollution and development problems in the Mediterranean area, it will take such steps as are appropriate under the action plan for the Mediterranean, to which it is a signatory.

Cooperation with developing countries

1.4.16. The Community now regards environmental protection as an integral part of its development cooperation policy. It will thus take into account environmental problems both in drawing up its development policies and in implementing the Lomé Convention and other cooperation agreements. Under the provisions of these agreements, the Community will help the countries in question to tackle the environmental problems with which they are faced and to manage efficiently the resources they possess. The priority aims will be conservation of tropical forests, measures to combat desertification, water management and the introduction of agricultural systems and forms of energy use which are compatible with the environment.



PART TWO

**ACTIVITIES
IN NOVEMBER 1981**

1. Building the Community

Restructuring of common policies — May mandate

2.1.1. The Commission held two special meetings to discuss the mandate, one on 14 November (at Villers-le-Temple) and the other on 23 November. The first was devoted to a general discussion of all the information available (proceedings of the Council's Mandate Group and Mr Thorn's talks in the capitals of the Member States) in preparation for the 16 and 17 November Council meeting. The second meeting was to prepare for the European Council held on 26 and 27 November. The Commission put the finishing touches to its mandate papers in the light of Mr Thorn's tour of the Member States and gave detailed consideration to every aspect of the draft conclusions to be presented to the European Council so that in each case it could gauge the degree of agreement achieved.

2.1.2. Mr Thorn and Mr O'Kennedy also attended Parliament's first debate on the mandate¹.

2.1.3. The Council, for its part, continued its discussions of the whole range of issues raised by the mandate at its meeting on 16 and 17 November. Agreement seemed likely on the first part of the proposals (common policies other than agriculture) but opinions still differed on the other two parts (agriculture and budgetary matters). The Council continued its discussions on 19 November so that it could present draft conclusions to the European Council.

2.1.4. When the European Council met in London on 26 and 27 November, there was broad agreement on new policies other than agriculture.² Four problems remain, however—the market for milk and milk products, guidelines for agricultural expenditure, Mediterranean agriculture and the budget. The Foreign Ministers have been asked to investigate them and recommend solutions to the Heads of State or Government, agreement on each individual aspect of the proposals being subordinate to agreement on the package as a whole.

Economic and monetary policy

Economic situation

2.1.5. On 18 November the Commission adopted a communication on the economic and social situation in the Community, which it transmitted to the European Council for its meeting in London on 26 and 27 November.²

In the communication, the Commission confined itself to summarizing the most important changes in the economic situation and outlook since the last European Council in June and to a brief presentation of the main economic and social policy issues:

(i) The business cycle in Europe now looks as if it is gradually turning up. Most forecasts for 1982 indicate a resumption of modest growth (the Commission forecasts a 2% growth rate for the Community as a whole).

(ii) Unemployment is still rising very fast, and the average rate in the Community is already above 8%. There is, however, a chance that if the upturn picks up speed in the second half of 1982, the average level of unemployment in the Community might stabilize.

(iii) In the international monetary domain, important adjustments have been taking place. The dollar and sterling have moved down from their former very high levels. Within the European Monetary System, the realignment of 4 October has offset the accumulation of cost differentials. Aided by greater stability in oil prices, the structure of current-account balances is now moving towards a reduction in the European deficit and Japanese surplus in 1982.

(iv) The inflation outlook has not substantially changed. The Community average for 1981 is a little over 11%, and there is little chance of it falling below 10% in 1982. ... The average degree of divergence in inflation

¹ Point 2.3.9.

² Points 1.1.1 to 1.1.13.

rates is now as great as in the mid-1970s after the first oil shock.

These prospects are subject to major uncertainties.

After pointing out that the guidelines adopted last June are still fully relevant and that they have already begun to be implemented through the work undertaken in connection with the May mandate and with the examination of the medium-term economic policy programme, the Commission states that: 'Recent developments, notably in the Community, broadly confirm the diagnosis that a precondition of any lasting improvement in the economic and thus employment situation in the Community is an improvement in competitiveness and a reduction in dependence on imported energy. But if these conditions are to be met, they in their turn call for an increase in investment and better control over production costs. In both cases rapid and significant results in the fight against inflation will be of major importance.'

This diagnosis, largely common to all the Community countries, calls for the appropriate national policies. But a number of common priorities must also be identified for the Community as a whole, notably in order to contain the dangers of unduly divergent developments in an economy as highly integrated as that of the Community.'

After giving an analysis of the main problems arising in the Community countries, the Commission summarizes its proposals as follows:

' First, the objectives of fighting inflation and unemployment require the conduct of determined policies to bring public deficits under control, to keep monetary policy within the limits necessary for equilibria to be restored, and to ensure that production costs, and notably wage costs, are at the proper level. ...

Secondly, such policies would encourage interest rates to ease and this would help investment to expand. ...

Thirdly, the Community must commit itself to seeking organized monetary cooperation with its main partners. The objectives are to

seek greater monetary stability and interest rates and exchange rates which are sufficiently in line with the underlying trend of the economy.

On a more general note, the next meeting of the European Council will take place after the EMS has been in operation for three years: at that meeting the Commission wishes the European Council to review the system and outline its future prospects.'

2.1.6. On 19 November Parliament gave its opinion¹ on the annual report on the economic situation and the guidelines for 1982.²

Monetary Committee

2.1.7. The Monetary Committee held its 275th meeting in Brussels on 16 November with Mr Haberer in the chair. It adopted an opinion on indexation mechanisms which will be sent to the Council and the Commission, and discussed preparatory work on the European Monetary Fund.

The Working Party on Capital Markets met on 26 and 27 November with Mr Gryson in the chair. It reviewed trends on international bond markets and capital markets in the member countries.

Economic Policy Committee

2.1.8. The Economic Policy Committee held its 115th meeting on 23 November with Mr Rutten in the chair. It reviewed recent economic policy developments at Community level and held a preliminary examination of the taxation of oil products and the financing and encouragement of investments.

¹ Point 2.3.10; OJ C 327, 14.12.1981.

² Bull. EC 10-1981; point 2.1.5.

Internal market and industrial affairs

Free movement of goods

Removal of technical barriers to trade

Industrial products

2.1.9. On 25 November the Commission adopted a proposal for the Council to amend the framework Directive of 4 March 1974 relating to the EEC type-approval of wheeled agricultural or forestry tractors¹ and the 19 separate Directives adopted to date concerning certain parts or characteristics of these tractors. The object of the proposal is to extend the scope of the framework Directive and the separate Directives to tractors with more than two axles and a maximum design speed of between 25 and 30 km/h.

Foodstuffs

2.1.10. On 23 November the Commission transmitted to the Council a proposal for a Directive to introduce technical amendments to the Directive of 25 July 1978 laying down specific criteria of purity for emulsifiers, stabilizers, thickeners and gelling agents for use in foodstuffs.²

2.1.11. The Commission transmitted to the Council on 27 November a proposal for a Directive to amend the Directive of 25 July 1978 laying down specific criteria of purity for antioxidants which may be used in foodstuffs intended for human consumption.³

2.1.12. On 23 November the Commission adopted a proposal for transmission to the Council⁴ further amending the Directive of 5 November 1963 concerning the preservatives authorized for use in foodstuffs intended for human consumption.⁴

Pharmaceutical products

2.1.13. On 25 November the Commission decided to withdraw the proposal designed to settle the question of parallel imports of

proprietary medicinal products which it had transmitted to the Council on 2 June 1980.⁵ The decision was taken in the light of Parliament's rejection of this proposal in October on the grounds that there was no point in harmonizing the provisions relating to parallel imports.⁶

Small business — Business cooperation — Distributive trades

Distributive trades

2.1.14. The first meeting of the Committee on Commerce and distribution (CCD) since its establishment on a permanent footing⁷ was held on 6 November under the chairmanship of Mr Narjes, Member of the Commission. Forty-two members representing the Community's distributive trades in all their variety have seats on the Committee, and from now on they will have the opportunity to voice their views on the activities promoted by the Commission in all areas affecting this sector. Problems of a technical or specialized nature will be dealt with by seven working parties. The great majority of the topics are concerned with ways of improving the internal market.

2.1.15. On 11 November the European Showmen's Union held its first official meeting at the Commission. The Union is one of the oldest European trade associations to be represented at Community level and has 60 000 members drawn from the world of circuses, funfairs, etc.

In his introductory remarks Mr Narjes pointed out that, by the very nature of their trade, travelling showmen are required to

¹ OJ L 84, 28.3.1974.

² OJ L 223, 14.8.1978.

³ OJ C 330, 17.12.1981.

⁴ OJ 12, 27.1.1964.

⁵ OJ C 143, 12.6.1980; Bull. EC 6-1980, point 2.1.15.

⁶ OJ C 287, 9.11.1981.

⁷ OJ L 165, 23.6.1981; Bull. EC 5-1981, point 2.1.7.

move across national frontiers. The problems that this entails were examined at the meeting, with special emphasis on the carriage of abnormal loads, VAT, the right of establishment, technical standards and product liability.

The discussions that followed stressed the need for regular contacts. These could take place within the framework of the Committee on Commerce and Distribution,¹ on which the Union is represented.

Free movement of persons and freedom to provide services

Mutual recognition of diplomas and access to occupations

Dental practitioners

2.1.16. The Advisory Committee on the Training of Dental Practitioners met on 12 November. The working party set up at the June 1981 meeting² to study the training of specialized dental practitioners presented a progress report. The Committee also heard two statements on basic dental training problems and trends in the United Kingdom and France. Lastly, it set up a subgroup which will have the task of gathering together accurate information on basic dental training in the various Member States.

Industry

Steel

2.1.17. The Commission published in the *Official Journal* a communication on steel pricing policy objectives,³ stating its view that a further price increase, averaging 57 ECU per tonne of rolled steel, is required if steel prices are to cover costs. However, to obviate serious difficulties arising for certain steel-using industries in the event of a sudden and excessive increase in prices, the Commission felt that the increase should take place in stages. The increase on 1 January 1982 should be limited on average to 41 ECU. Because of the exceptionally difficult situation in the industry, it is absolutely es-

sential that this increase on the scale indicated should be implemented on the planned date.

During the rest of 1982 prices for bulk steel could be increased, in one or two stages, by the remaining 16 ECU to bring them up to the planned level. Prices for special steel should be raised 10% at the beginning of 1982.

2.1.18. On 20 November the Commission fixed the rates of abatement for the first quarter of 1982⁴ in pursuance of its Decision of 24 June establishing a system of monitoring and a new system of production quotas in certain products for undertakings in the iron and steel industry.⁵

The rates of abatement for the establishment of production quotas are as follows:

| | |
|---------------|------------------|
| Category Ia : | 26% |
| Category Ib : | 34% |
| Category Ic : | 3% |
| Category Id : | + 23% (positive) |
| Category V : | 26% |
| Category VI : | 24% |

The rates of abatement for the establishment of the part of the production quotas which may be delivered in the common market are as follows:

| | |
|---------------|------------------|
| Category Ia : | 20% |
| Category Ib : | 23% |
| Category Ic : | 5% |
| Category Id : | + 26% (positive) |
| Category V : | 29% |
| Category VI : | 25% |

2.1.19. Lastly, on 18 November the Commission adopted a Decision on the information to be furnished by steel undertakings about their investments.⁶ The Commission feels that, in so far as greater transparency is needed in investment decisions to permit a timely recognition of developments which might worsen the imbalances in production capacities, the provisions relating to the in-

¹ Point 2.1.14.

² Bull. EC 6-1981, point 2.1.15.

³ OJ C 294, 14.11.1981.

⁴ OJ L 334, 21.11.1981.

⁵ OJ L 180, 1.7.1981.

⁶ OJ L 333, 20.11.1981.

formation to be furnished by undertakings should be reinforced.

Electronics and information technologies

2.1.20. As a first practical step towards implementation of its resolution of September 1979 on microelectronic technology,¹ the Council signified its agreement, on 9 November, to a Regulation concerning Community projects in this field.² The appropriations needed for the financial support of these projects will amount to 40 million ECU.

Industrial innovation and the information market

Multilingual projects

2.1.21. On 10 November the Commission transmitted to the Council an amendment to its proposal of June 1980 for a programme of research and development on an advanced machine translation system (Eurotra).³ The purpose of this amendment is to take account of the wishes for changes expressed by Parliament,⁴ the Economic and Social Committee⁵ and the Scientific and Technical Research Committee:

2.1.22. Meeting on 10 and 11 November, the Committee for Scientific and Technical Information and Documentation delivered favourable opinions on the methods, criteria and selection procedures to be applied, in the context of the third plan of action in the field of information and documentation⁶ (Objective 2), to future calls for proposals serving to establish data bases and banks of European origin; on the connection of Finland's telecommunications network to Euronet-Diane; and on six specific projects, including one aimed at setting up an information system on wastes and waste recycling.

Customs union

Common Customs Tariff

2.1.23. A new edition of the Common Customs Tariff, applicable from 1 January 1982, has been prepared.⁷

Economic tariff matters

Tariff quotas

2.1.24. In November the Council adopted the usual set of annual Regulations opening, allocating and providing for the administration of tariff quotas for 1982 in respect of:

(i) agricultural products: dried grapes (all origins),⁸ hazelnuts (Turkey,³ apricot pulp (Israel and Tunisia),¹ wine (Cyprus),⁵ sweet peppers (Cyprus),⁵ dried grapes (Cyprus),⁷ and figs and dried grapes (Spain);⁸

(ii) fishery products:⁹ frozen cod fillets and silver hake;

(iii) textile products: raw silk and yarn entirely of silk or waste silk (all origins),⁹ textile fibres and outer garments (Cyprus) and woven cotton fabrics (Spain);

(iv) industrial products: rosin (all origins),¹⁰ newsprint (all origins),¹⁰ ferro-silicon and ferro-silico-manganese (all origins),¹⁰ ply-

¹ OJ L 231, 13.9.1979.

² OJ C 247, 24.9.1980; Bull. EC 9-1980, points 1.2.1 to 1.2.7.

³ OJ C 234, 12.9.1980; Bull. EC 6-1980, point 2.1.165.

⁴ OJ C 172, 13.7.1981; Bull. EC 6-1981, point 2.3.17.

⁵ OJ C 138, 9.6.1981; Bull. EC 2-1981, point 2.3.32.

⁶ OJ L 220, 6.8.1981.

⁷ OJ L 335, 23.11.1981.

⁸ OJ L 325, 13.11.1981.

¹⁰ OJ L 331, 19.11.1981.

woods of coniferous species (all origins)¹ and petroleum products (Spain).

On 9 November the Council also adopted a Regulation increasing the Community tariff quota for ferro-chromium containing not less than 4% by weight of carbon (1981).² On 16 November it amended³ a number of Regulations opening, allocating and providing for the administration of Community tariff quotas for certain wines originating in Portugal (1981-82).⁴

Tariff suspensions

2.1.25. In November the Council adopted two Regulations temporarily suspending the autonomous Common Customs Tariff duties on a number of industrial products and products for use in the construction, maintenance and repair of aircraft.⁵

Community surveillance of imports

2.1.26. On 16 November the Council amended² the Regulation adopted on 31 December 1980 establishing ceilings on and Community surveillance of imports of certain products originating in Portugal (1981).⁶

Customs procedures with economic impact

Outward processing

2.1.27. On 13 November the Council adopted a Directive⁷ on the calculation of duties on reimportation under the Council Directive of 18 December 1975 on outward processing arrangements.⁸

General legislation

Goods contained in travellers' personal luggage or sent in small consignments to private individuals

2.1.28. On 17 November the Council adopted a Regulation increasing by about 15% the amounts expressed in ECU of the duty-free allowances and standard rates of duty on goods contained in travellers' per-

sonal luggage or sent in small consignments to private individuals.⁹

Customs Convention on Containers

2.1.29. In April 1973 the Commission sent a recommendation to the Council for authorization to renegotiate the Customs Convention on Containers, concluded in Geneva on 2 December 1972, with a view to having two new clauses inserted, one enabling the Community to become a Contracting Party and the other providing that the Community be regarded as a single territory for the purposes of the Convention. Objections on the part of some Member States had prevented the Council from completing its examination of the recommendation. On 5 November, therefore, the Commission sent a communication informing the Council that it was withdrawing the now outdated recommendation, which no longer had relevance to the means now available for obtaining the desired changes, indicating the avenues now open to the Community to press for membership of the Convention, and setting out its intentions in that regard.

Competition

Restrictive practices, mergers and dominant positions: specific cases

Prohibited horizontal agreements

2.1.30. On 25 November, after long study of the issues at stake, the Commission took a Decision banning an agreement restricting trade in Dutch-language books.

The agreement in question is between the Vereniging ter Bevordering van de Belangen

¹ OJ L 331, 19.11.1981.

² OJ L 322, 11.11.1981.

³ OJ L 330, 18.11.1981.

⁴ OJ L 202, 22.7.1981.

⁵ OJ L 343, 30.11.1981.

⁶ OJ L 367, 31.12.1980.

⁷ OJ L 347, 3.12.1981.

⁸ OJ L 24, 30.1.1976.

⁹ OJ L 334, 21.11.1981.

des Boekhandes (Association for the Promotion of the Interests of the Book Trade — VBB), Amsterdam, and the Vereniging ter Bevordering van het Vlaamse Boekwezen (Association for the Promotion of Flemish Books — VBVB), Antwerp. The Commission came to the conclusion that it infringes the Community rules on competition.

The agreement makes provision for exclusive dealing in trade in Dutch-language books between Belgium and The Netherlands. Publishers, wholesalers, booksellers and importers of Dutch-language books, the great majority of whom belong to one or other of the two associations, are required to apply the rules imposed by the associations.

The Commission's Decision is in line with the judgments of two Amsterdam courts which ruled on the question of a fixed retail price for Dutch-language books in 1977. Since then the agreement has not been enforced.

The Commission took account of a resolution on the subject passed by the European Parliament,¹ and of the desire to preserve cultural interests in the Dutch-speaking area which the Netherlands Government expressed in its programme of government on 16 November.² With this in mind the Commission remains prepared to consult with the VBBB and the VBVB on the problems involved. The two associations have four months in which to put an end to their infringement of the Treaty.

The most important obligation imposed by the agreement is that requiring all publishers to set retail prices which customers must be charged by all their dealers. When dealers fail to do this their suppliers refuse further stocks. This emerged in particular from a complaint made to the Commission by Maxis, a Dutch self-service department store.

The Commission takes the view that a collective system of cross-border resale price maintenance infringes Article 85(1) of the EEC Treaty in the case of books as with other goods.³ Courts in Belgium and the Netherlands have already prohibited resale price maintenance in trade in Dutch-language books between Member States.

The agreement does not qualify for exemption under Article 85(3). A system of collective cross-border resale price maintenance makes price competition between sellers of the same book impossible, which is clearly incompatible with the requirements of Article 85(3).

The most important argument which the two associations advanced in defence of the agreement was that of 'internal subsidization': the agreement, it was said, allowed publishers and booksellers to offset losses on books which sell slowly against their gains on bestsellers. But the Commission cannot accept this argument: it maintains that internal subsidization does not require a collective system, but is rather a matter for individual publishers and booksellers. Furthermore, buyers of books do not obtain a fair share of the advantages claimed for the system of internal subsidization. Buyers are obliged, for example, to pay a price which includes an element of payment for the ancillary services offered by the bookseller, even if they do not wish to make use of those services or if the bookseller does not offer such services; and they are prevented from benefiting from the lower prices which some booksellers would be able to offer as a result of more rational distribution.

The Commission fully recognizes the essential role which books play as a cultural medium; it is fully alive to the fact that the improvement and differentiation of distribution is of great importance. But it nevertheless feels that it must be possible to achieve this aim without a system of collective exclusive dealing and cross-border resale price maintenance.

Before it decided to adopt the Decision, the Commission repeatedly contacted both of the associations in question; but despite the

¹ OJ C 50, 9.3.1981.

² 'The Government will strive as far as possible to maintain fixed prices for books. The Government hopes that the European Commission will take sufficient account of the cultural factors involved throughout the Dutch-speaking area, and declares itself ready to do whatever is in its power to contribute to a solution.'

³ The Commission has taken earlier decisions banning price agreements in trade between Member States, and the Court of Justice has upheld them.

Commission's urgings, they showed no sign of being prepared to put an end to the agreement of their own accord. Nor would they consider suggestions that they accept other systems which do not infringe the competition rules laid down by the EEC Treaty.

This Decision does not imply any judgment by the Commission on the resale price maintenance arrangements which each of the associations operates in its own country.

Permissible forms of cooperation

2.1.31. On 17 November, under the EEC competition rules, the Commission took a favourable Decision on three agreements between Langenscheidt, Munich, and Hachette, Paris, regarding the publication and distribution of French language courses in Germany. Hachette is the largest publishing house in France, and Langenscheidt is a major publisher of dictionaries and educational works in Germany.

The agreements set up a joint subsidiary in Munich under the name Langenscheidt-Hachette GmbH. Its main function is to publish and distribute Hachette's French language courses on the German-speaking market, either in their original form or after adapting them specially to the needs of German-speaking students.

Although the Commission considered that these agreements restrict competition, and could appreciably affect trade between Member States in the terms of Article 85(1) of the EEC Treaty because of the size of the two parent companies, it nevertheless decided to exempt them under Article 85(3) until 31 December 1984. The agreements would improve production and distribution of French language courses in Germany, and consumers would draw a fair share of the resulting benefit. The joint subsidiary would allow Hachette's experience in the publication of courses for teaching French as a foreign language to be combined with Langenscheidt's knowledge of the requirements of the German market in this field. The field of operations of the joint subsidiary will be confined to French language courses in Germany, a highly competitive market. The

Commission also considers that language courses are of particular interest from the point of view of Community integration.

2.1.32. On 26 November the Commission renewed for a period of 10 years the favourable Decision it adopted in 1977 under Article 85(3) of the EEC Treaty concerning a cooperation agreement between the French company Sopelem and the United Kingdom company Vickers involving their joint subsidiary Nachet.¹

This agreement covers technical cooperation and the exchange of expertise and knowhow in research and development of microscopes, particularly highly sophisticated instruments. Joint distribution, which was originally provided for in the agreement, is no longer covered.

There is intense competition on the Community market in microscopes, and Sopelem and Vickers, though major undertakings in other fields, have only a very limited share. The greater part of the market is held by Japanese and German manufacturers.

After examining the present situation, mainly on the basis of the annual reports submitted, in accordance with the previous Decision, by the undertakings concerned, the Commission found that the tests for exemption are still satisfied.

It therefore adopted a further favourable Decision, which is subject to the same requirement that a detailed report be submitted regularly so that the effects of the agreement and the situation on the relevant market can continue to be monitored.

Distribution

2.1.33. On 27 November the Commission fined the French group Moët-Hennessy 1 100 000 ECU in respect of an export ban applied by its British subsidiary Moët et Chandon (London) Ltd.

The Commission began its investigation of the case following a complaint by a British wholesaler. On 1 January 1980 Moët et

¹ OJ L 70, 13.3.1978.

Chandon (London) had introduced into its terms of sale a clause forbidding resale outside the United Kingdom of the champagne which it distributes. This clause was deleted on 21 October 1981.

Moët-Hennessy argued that the clause had to be seen against a background of tight supply conditions on the champagne market; it was aimed at ensuring that the limited quantities allocated to the United Kingdom would remain in that country and at preventing speculative buying for subsequent export. The clause at issue had not been notified to the Commission, and thus did not qualify for exemption. In any event, however, the Commission took the view that such a barrier to the free movement of goods could not be justified by the alleged tight supply conditions.

In line with numerous decisions of the Court of Justice on the subject and with its own constant practice,¹ the Commission held that the imposition of an export ban in 1980 constituted a serious infringement of the Treaty which must be punished accordingly.

Joint ventures

2.1.34. On 30 November the Commission took a Decision under Article 66(2) of the ECSC Treaty authorizing two steelmakers (Röchling-Burbach GmbH, Völklingen, and Dillinger Hüttenwerke AG, Dillingen) and a coal-producing firm (Saarbergwerke AG, Saarbrücken) to set up Zentralkokerei Saar GmbH, Dillingen, as a joint venture. Röchling-Burbach and Dillingen will each have a 25.5% holding in the joint venture; Saarbergwerke will have a 49% holding.

Zentralkokerei Saar will operate a coking plant (with a capacity of 2.5 million tonnes per year) that is to concentrate almost exclusively on supplying the blast-furnace coke requirements of Roheisengesellschaft Saar (Rogesa), a joint venture set up by the two steelmakers in question.² It will replace four existing coking plants owned by Röchling-Burbach or the Dillingen company that are to be closed down for technical reasons. The project will not involve any change in the pattern of supply to the two steel-producing

shareholders where their use of blast-furnace coke produced from coal mined in the Saar is concerned.

The joint subsidiary is committed to taking from Saarbergwerke at least 60% of the coal needed to supply Rogesa, so that Saarbergwerke secures long-term use of its own coal for coking purposes and hence the sale of part of its output (some 10 100 000 tonnes in 1980). The link-up between Saarbergwerke and a steelworks coking plant is a further example of association between coal and steel, which exists in various forms throughout the coal and steel industries.

The Decision recognizes that in this case participation in Zentralkokerei Saar will not put any of those concerned in an artificially privileged position with the prospect of substantial advantage in access to supplies or to markets. The Commission considers a position established by vertical integration to be artificially privileged where it unjustifiably restricts the scope for competition from non-integrated undertakings.

Mergers

2.1.35. On 5 November, acting under Article 66 of the ECSC Treaty, the Commission authorized Usinor, Creusot-Loire and Chiers-Châtillon to carry out an operation regarded as the first stage in the restructuring of the French special steels industry.

The holding company Chiers-Châtillon is to transfer the steel company Aciers spéciaux de la Chiers to Creusot-Loire Dunes, an undertaking which mainly produces high-grade and special steels, notably alloy and non-alloy structural steels.

Usinor is to acquire a controlling interest in Creusot-Loire Dunes, whose capital will be increased; Usinor will then hold 75.44% and Creusot-Loire 24.56% of the shares of

¹ Joined Cases 56 and 58/64 *Consten & Grundig v Commission* [1966] ECR 299; Case 19/77 *Miller International Schallplatten GmbH* [1978] ECR 131; Commission Decision of 20 December 1977 (*The Distillers Company Ltd*), OJ L 50, 22.2.1978, and Case 30/78 (appeal against that Decision) [1980] ECR 2229; Commission Decision of 14 December 1979 (*Pioneer*), OJ L 60, 5.3.1980.

² OJ L 189, 11.7.1981; Bull. EC 6-1981, point 2.1.31.

Creusot-Loire Dunes, which will take the name *Compagnie Française des Aciers Spéciaux*.

The combined output of structural steels by the firms in question in 1979 amounted to some 343 000 tonnes of crude non-alloy steels and 1 million tonnes of crude alloy steels, which makes Usinor the sixth and Creusot-Loire the fourth largest among Community producers, with production shares of roughly 6.7% and 8%. These crude steels are rolled into merchant bars, wire rod, tube rounds and squares, and flats.

The advantages expected of the operation will stem from a reduction in production costs, achieved by:

- (i) standardizing the production processes for the structural steels in question on Usinor's highly efficient installations;
- (ii) closing some obsolete production units and modernizing some of those kept in operation; however, the closure and modernization programme has not yet been drawn up.

The transaction satisfies the tests for authorization in Article 66. Closer links between the production of special steels and ordinary steels, and the better match of production capacity to market demand which should also result, are in keeping with the restructuring objectives for the Community steel industry defined by the Commission.

The operation will qualify for State aid. The French Government has not yet supplied the information requested by the Commission, and this Decision does not imply any judgment on the compatibility of that assistance with Community rules.

Procedural infringements

2.1.36. On 17 November the Commission fined a French undertaking for supplying incorrect particulars in reply to a request for information. The undertaking is *Comptoir Commercial d'Importation (CCI)*, which distributes, among other things, electric motors for vacuum cleaners supplied by the *Matsushita Electrical Trading Company* in Japan.

In the course of an inquiry prompted by information received by the Commission con-

cerning a possible refusal to export, a request for information was sent to CCI in accordance with the rules on competition (Article 11 of Regulation No 17). With the customary preamble stating the purpose of the request and the penalties incurred should incorrect information be supplied, CCI was asked to provide a copy of any papers defining its business relationship with *Matsushita*. CCI replied that it had no contact with *Matsushita*, adding that that company imposed no sales or resale restrictions on it. In the course of subsequent investigations the Commission discovered a number of documents which showed conclusively that precise commercial relations existed between the two firms involving restrictions on trade which could be deemed to be serious infringements of the rules on competition. These restrictions are the subject of a procedure relating to the substance of the case which is separate from this Decision. The Decision states that CCI intentionally provided the Commission with information it knew to be incorrect, since it even described in an internal memorandum the method which was to be used to give an inexact reply to the Commission by mentioning a 'screen'. In view of the gravity of the infringement, the Commission considered that CCI should be fined the maximum provided in Article 15 of Regulation No 17, i.e. 5 000 ECU.

This Decision is of particular legal interest in that it gives a clear interpretation of the provisions applicable to such matters and thus shows undertakings what they lay themselves open to by providing the Commission with incorrect information.

2.1.36. On 25 November, again under Article 15 of Regulation No 17, the Commission fined the French firms *Telos SA* 5 000 ECU for supplying incorrect information in reply to a formal request for information.

State aids

Regional aids

Federal Republic of Germany

2.1.37. On 4 November the Commission decided to initiate the procedure of Article

93(2) of the EEC Treaty in respect of certain measures proposed in the tenth general plan under the joint task for the improvement of regional economic structures (*Gemeinschaftsaufgabe Verbesserung der regionalen Wirtschaftsstruktur*).¹

The Commission had already—in January 1979 and August 1980—initiated the Article 93(2) procedure in respect of certain aid measures under the previous general plans,² arguing that the overall volume of aid granted in Germany was too high.

The tenth general plan, which is based on new socio-economic indicators, contains a new method for scheduling assisted areas. They now cover less territory, and only 30% of the population, as opposed to 36%.

After considering all the areas assisted under the tenth general plan, by comparison both with the rest of the country and with the rest of the Community, the Commission concluded that—leaving aside the areas adjoining the East-West border (the *Zonenrandgebiet*)—the grant of regional aid was incompatible with the common market in 12 regions, and that the aid ceilings in three others were too high.

The Commission also objected to the criteria used for the grant of aids for basic rationalization investment, on the grounds that they did not ensure that assistance would go to such investments only, and not replacement investment. It asked the Federal Government to report by the end of 1982 on the economic situation in the *Zonenrandgebiet*, so that the Commission could assess the regional situation and the assistance granted there. The Commission gave the federal authorities a time-limit for submitting their comments, and asked the other Member States for their observations.

Belgium

2.1.38. On 19 November, following notification by the Belgian Government of a proposed list of development areas in which investment would qualify for the regional aids provided for in the Economic Expansion Act of 30 December 1970, the Commission informed Belgium of its decision to initiate the

procedure provided in Article 93(2) in respect of some aspects of the proposal.¹ Its grounds were that the socio-economic situation in certain of the proposed development areas, compared with the rest of the country and the rest of the Community, does not justify the grant of regional aids.

The Commission also took the view that in certain regions which do appear to meet the tests of Article 92(3) the current intensity of certain aids was too high.

The Commission also initiated the procedure in respect of the definition of eligible investment, and of the facility to grant aid for replenishing working capital depleted by previous investment of the same kind. The law in this respect is not tightly enough drawn to ensure that regional aid will not go towards mere running costs.

Industry aids

Belgium

Chemicals

2.1.39. On 10 November the Commission adopted a negative decision under Article 93(2) of the EEC Treaty prohibiting the Belgian Government from granting aid to a chemicals firm under the Act of 7 July 1959.³ The firm was building a plant in the Antwerp area for the manufacture of argon. The Commission took the view that the investment would serve to maintain the firm's position on a rapidly expanding market, and that the firm would not be providing any justification in terms of the common interest in return.

Steel

2.1.40. On 26 November the Commission decided to initiate the procedure provided in Article 8 of its Decision of 7 August 1981⁴

¹ OJ C 316, 4.12.1981.

² Bull. EC 1-1979, point 2.1.35; Bull. EC 7/8-1980, point 2.1.36.

³ OJ L 338, 25.11.1981.

⁴ OJ L 228, 13.8.1981.

in respect of various aids to investments, social costs and continued operation proposed by the Belgian Government as part of the plan to restructure Cockerill-Sambre.

After a thorough examination of the Cockerill-Sambre restructuring plan, the Commission considered that serious doubts remained as to whether the company would ultimately regain profitability, and that the resulting structure would not permit a sufficiently high utilization rate to enable the firm to recover its competitive position and regain viability. The Commission also noted certain problems with regard to the intensity and amount of investment aid and the duration of certain aids to continued operation which extended beyond the two years allowed for by the Decision.

In starting the procedure the Commission emphasized its desire to continue discussions with the Belgian Government on the whole programme, with the aim of authorizing a first tranche of aid in return for specific action, notably as regards closures and the reduction of capacity. The Commission also requested the Belgian Government to make to it such proposals as it considered appropriate concerning the aids to other steel companies against which the procedure in Article 93(2) of the EEC Treaty was initiated in December 1980.¹ The Commission is to take a final decision on these latter aids as soon as possible.

Federal Republic of Germany

2.1.41. On 11 November the Commission decided to initiate the Article 93(2) procedure in respect of assistance which the German Government grants to a Karlsruhe publishing house for the publication of a physics journal in English.² The Commission considers that this assistance produces distortion, within the meaning of Article 92(1), of competition with a similar journal published in the United Kingdom, which receives no assistance from the British Government.

Italy

2.1.42. On 25 November the Commission decided to initiate the Article 93(2) pro-

cedure in respect of a proposal for Italian Government assistance to rescue the Alto Adriatico shipyard.²

The Commission considers that the rescue of this yard through the creation of a new company, whose main shareholders are the public holding companies Fincantieri and the Regional Financing Corporation of Friuli-Venezia Giulia, constitutes aid within the meaning of Article 92(1). The Commission currently possesses no information from which to infer that this aid could be considered compatible with the common market.

Financial institutions and taxation

Financial institutions

Insurance

Direct insurance other than life assurance

2.1.43. At its 17 November meeting the Council again³ held a detailed discussion on the problems relating to the treatment of major risks, checking and supervision procedures, the role of agencies and branches, the confusion which might arise where an undertaking provided services in a Member State in which an establishment of the same undertaking was located (the so-called 'aggregation' problem) and the tax arrangements to be applied to insurance contracts.

The Council arrived at positive agreement on certain points during the discussion, which is to continue on 14 December.

Stock exchanges and other institutions in the securities field

European securities market

2.1.44. The Commission has published the proceedings of the international symposium

¹ OJ L 338, 25.11.1981.

² OJ C 319, 8.12.1981.

³ Bull. EC 10-1981, point 2.1.41.

which it held in November 1980¹ on the question of an integrated European market for securities. A number of guidelines had been agreed upon at this symposium, particularly concerning the framework within which to pursue the process of integrating Member States' stock exchanges.²

Taxation

Indirect taxes

Turnover taxes

2.1.45. On 3 November the Council adopted a Decision³ authorizing the Italian Republic, until 31 December 1981, by way of derogation from the Sixth VAT Directive of 17 May 1977,⁴ to exempt, with refund of the tax paid at the preceding stage, certain transactions carried out in connection with emergency relief to the victims of the November 1980 earthquake.

Tax-free allowances

2.1.46. On 17 November the Council adopted⁵ two proposals for Directives transmitted on 18 December 1980,⁶ which will increase, from 1 January 1982, the tax relief applicable, respectively, to the importation of goods in small consignments of a non-commercial character within the Community, and in international travel to imports of small consignments of goods of a non-commercial character from non-member countries.

The new allowances will be:

- (i) for travellers entering the Community from non-member countries:
45 ECU (formerly 40 EUA);
- (ii) for consignments of goods sent from non-member countries:
35 ECU (formerly 30 EUA);
- (iii) for goods sent from one part of the Community to another:
70 ECU (formerly 60 EUA).

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2.1.47. At its November session the Economic and Social Committee gave its

opinion⁷ on the proposal to extend the second stage of harmonization of the structure of excise duties on cigarettes.⁸

Employment, education and social policy

Employment

Standing Committee on Employment

2.1.48. The Standing Committee on Employment, which is made up of Ministers of Employment, representatives of workers and employers, and the Commission (represented on this occasion by Mr Ivor Richard), held its 22nd meeting on 3 November with Mr Norman Tebbit, the United Kingdom Secretary of State for Employment, in the chair.⁹ The Committee discussed new technologies and social change on the basis of a communication from the Commission¹⁰ and of the Committee's deliberations in February 1980.¹¹

At the end of the meeting, the Chairman summed up as follows:

'The Committee emphasized that the potential of new technology for employment and for improving the quality of jobs should be realized. Yet the present level of unemployment in the Community is in danger of creating resistance to necessary changes in the pattern of employment and the content of jobs by creating uncertainty, anxiety and pessimism.

The Committee therefore considered that discussions on technological change at Community level needed to be seen in the wider context of the efforts being made to achieve a solution to

¹ Bull. EC 11-1980, point 2.1.24.

² Copies of the proceedings (in French, German or English) are obtainable on request.

³ OJ L 322, 11.11.1981.

⁴ OJ L 145, 13.6.1977.

⁵ OJ L 338, 25.11.1981.

⁶ OJ C 350, 31.12.1980; Bull. EC 12-1980, point 2.1.42.

⁷ Point 2.3.26.

⁸ OJ C 285, 7.11.1981; Bull. EC 10-1981, point 2.1.45.

⁹ Bull. EC 5-1981, point 2.1.34.

¹⁰ Bull. EC 10-1981, point 2.1.50.

¹¹ Bull. EC 2-1980, points 2.1.32 and 2.1.35.

economic and social problems, which was discussed in the Joint Council of Ministers of Economic and Financial Affairs and Ministers of Employment and Social Affairs in June 1981. Within this context, the Committee reiterated its recognition of the need for a coherent strategy dealing with the various aspects of new technology.

The Committee recognized that the choice of whether to introduce new technology is not entirely in the hands of those within the Community, but may be dictated by events elsewhere, since the adoption of new technology is necessary to ensure competitiveness and enable firms to retain or increase their shares of world markets. Indeed, firms which do not introduce new technology rapidly risk losing existing jobs. The productive and employment potential offered by new technology has to be realized in order to contribute to the economic recovery of the Community.

This does not mean, however, that there are no choices about the way in which technology is introduced. It was agreed by the Committee that there were different options in most cases and that the greater the degree of consensus in their implementation, the more likely it was that such changes would be successfully accomplished.

With this in mind the trade union representatives asked for Community instruments to complement existing and proposed legislation which would establish the right to information, consultation and negotiation for workers and their trade union organizations before the introduction of new technology. The employers' representatives expressed their view that employers well understood the need to involve employees in the introduction of new technology, but opposed the idea of a new binding Community instrument in this respect and pointed to the responsibility of management. They were not convinced that existing national and local procedures were inadequate.

On this point the Commission indicated that it was already undertaking a comparative analysis of existing national legislation and collective agreements in order to assess, in liaison with the social partners, if these, as well as the existing, or proposed, Community instruments, respond sufficiently to the need for advanced information and consultation arising from the introduction of new technology. The Commission also expressed its intention of examining with the social partners the possibility of producing a joint declaration by the social partners on the problem of the introduction of new technology in the firm.

The Committee encouraged the Commission to proceed with this initiative with the aim of establishing the principles for involving workers and their representatives, whilst taking full account of existing practices and systems in the Member States. A number of government representatives

considered that, in the absence of agreement between the social partners on such a joint declaration within a reasonable time, the Commission should, on its own initiative, make new proposals in this regard.

The Committee agreed that new technologies would need employees equipped with different skills and a different level of skills. They would need access to training and retraining to meet these needs. Information about and experience of new technologies should pervade all areas of education and training. This should start with full-time education, continue through the vocational training of young people and also include later opportunities to change or add to existing skills. This would be of particular importance not only to serve the needs of new technology, but also to offer the opportunity of acquiring new skills to those whose traditional skills were no longer required. Close cooperation would be required between the social partners and the education and training systems to ensure the effective use of resources and development of appropriate learning processes.

It was noted that changes in working conditions due to new technology afforded the opportunity of improving the working environment and job satisfaction of employees. Indeed, by improving productivity, new technology would open an even wider range of choices—not merely improved working conditions, but such alternatives (or combination of them) as more investment, lower prices to the consumer, shorter working time, enhanced earnings, or more jobs through greater competitiveness. But circumstances would vary and the actual choice of how to distribute the benefits of new technology would need to be determined accordingly.

In order to aid the introduction of new technology, action was needed in a number of areas. In general, such action would depend heavily on local or national efforts supported by cooperation, pilot or demonstration actions, and exchange of experience at Community level. In this light, the Commission was invited to put forward appropriate specific proposals in the following areas for consideration by the Council:

- (i) the training and retraining of trainers and teachers in the application of the new technologies;
- (ii) the appropriate adaptation of training programmes for young people (especially for the young unemployed) and to meet the needs associated with particular groups such as older workers and women;
- (iii) the use of technology to aid the social integration of the handicapped;
- (iv) the improvement of technical qualifications and their comparability within the Community;

(v) the demonstration of the employment potential of new technology in small and medium-sized firms.

There was general support for the Commission's view that the Community should promote better public understanding of the nature, benefits and challenge of new technology. The Commission was accordingly invited to assume a central role in the collection, collation and dissemination of information and in the promotion of exchanges of views and experiences.

The existing Community instruments of the European Social Fund and the European Regional Development Fund should reflect in their activities the need to promote understanding of and facility in the new technology. Several speakers stated their view that additional resources should be made available for these purposes and that the Social Fund could also be instrumental in the development of new industrial investment, especially in regions affected by industrial decline or by structural weakness.

The Commission was invited to take account of the Committee's conclusions in the preparation of detailed proposals for Council, notably its proposals regarding the review of the Social Fund.⁷

Labour market policy

2.1.49. A joint meeting of the Directors-General for Employment and Directors of Employment Services was held on 4 November. The main part of the meeting was devoted to examining the situation, prospects and action envisaged in the employment sector in several Member States, particularly France, where the new Government is putting into effect a set of measures intended to combat unemployment. There was also discussion of a Commission staff paper on the forward management of employment. The meeting also provided an opportunity for an exchange of views between employment services, particularly on the subject of studies.

European Social Fund

2.1.50. On 10 November the Commission adopted a Decision amending the procedures for submitting applications for aid and payment to the European Social Fund, so as to make these better suited to providing the information needed for the examination and processing of these applications.

Education and vocational training

Cooperation on education

2.1.51. In the wake of discussions at ministerial level on 22 June,¹ a seminar on the implications of demographic changes for the recruitment and training of teachers was held in Bonn at the invitation of the education authorities of the Federal Republic of Germany from 23 to 25 November.

Eurydice

2.1.52. The Commission presented to the Education Committee its first annual progress report on Eurydice, the Community's education information network.

Higher education

2.1.53. As part of the scheme of joint programmes of study in higher education, the Commission organized an information seminar for the Danish higher education world at Odense on 10 and 11 November.

2.1.54. On 23 and 24 November the Commission was represented at the meeting of the Governing Council of the European University Institute in Florence, where discussion centred on the Institute's work programme. Professor Maihofer, the new President of the Institute, participated for the first time.

Specific action

Exchanges of young workers

2.1.55. To review the results to date of the second joint programme to encourage the exchange of young workers within the Community² and look at prospects for 1982, the Commission organized a meeting of civil servants responsible for coordination in each member country and representatives of approved organizations promoting exchanges.

The marked increase in the number of exchanges, in which 1 000 young workers

¹ Bull. EC 6-1981, points 2.1.50 to 2.1.52.

² OJ L 185, 21.7.1979.

from all the Member States took part this year, and their extension to many other branches of the economy bear witness to the interest aroused by this activity.

European Centre for the Development of Vocational Training (Cedefop)

2.1.56. The Management Board of Cedefop held a meeting in Berlin on 12 and 13 November at which it approved the main lines of the Centre's work programme for 1982.

Social security, living and working conditions

Social security and protection

Medium-term projections of social expenditure and its financing

2.1.57. In a communication sent to the Council on 17 November the Commission evaluates the experience gained in the preparation of the second European social budget and presents a programme of work for the next four years aimed at providing regular medium-term projections for expenditure on social protection and the revenue to finance it. Special policy analyses are planned to provide costings of possible Commission proposals in this field, particularly those designed to improve the employment situation. An attempt will also be made to provide data on the net incomes received by typical households receiving various social benefits, starting with unemployment allowances.

Paul Finet Foundation

2.1.58. At its 51st meeting the Executive Committee of the Paul Finet Foundation examined 250 cases and awarded 214 grants totalling BFR 2.9 million. During the 16 years of its existence the Foundation has awarded altogether 10 761 grants for a total of BFR 95.4 million.

Migrant workers and their families

2.1.59. Parliament¹ and the Economic and Social Committee² approved the proposal to

extend the provisions of Regulation (EEC) No 574/72 to self-employed workers and their families.³

Social integration of the handicapped

2.1.60. On 4 November a meeting of experts took place in Brussels to discuss the planning of an initial series of Community pilot projects to provide experience in other countries for disabled young people. This activity has been developed in response to an initiative by Parliament.

2.1.61. On 27 November the Commission organized a meeting in Brussels of the European Secretaries of the various national branches of Rehabilitation International. Mr Richard, Member of the Commission, addressed the meeting and presented the Commission's recent proposals to promote the social integration of the disabled.⁴

Living and working conditions

Housing

2.1.62. Under the seventh, eighth and ninth housing schemes (first and second instalments) for workers in ECSC industries, the Commission approved projects for a total amount of 2 328 694 ECU to finance the building of 767 housing units in Belgium, the Federal Republic of Germany, France, Luxembourg and The Netherlands.

Health and safety

Health and safety (Euratom)

2.1.63. A meeting of radiation protection officers in various nuclear plants in the Member States was held on 16 and 17 November. It was mainly devoted to preparing a questionnaire designed to evaluate the level of exposure to which workers at these plants were subjected. Information was also

¹ OJ C 327, 14.12.1981.

² Point 2.3.27.

³ Bull. EC 10-1981, point 2.1.60.

⁴ Bull. EC 10-1981, point 2.1.61.

exchanged on protection against dangers from radioactive effluents and wastes.

Health and safety (ECSC)

2.1.64. The Mines Safety and Health Commission held its second meeting of the year on 17 November with Mr Richard, Member of the Commission, in the chair.

Four proposals to governments were accepted, covering safety measures and the compilation of accident statistics in offshore oil and gas operations. In addition, the Mines Safety and Health Commission delivered a favourable opinion on the second programme of research on safety in mines and made a number of comments on a draft Commission Directive on the protection of workers against noise.

Regional policy

Coordination and programmes

Regional Policy Committee

2.1.65. The Regional Policy Committee met on 13 November to consider the regional development programmes for 1981-85 submitted to the Commission by Greece, Italy, the United Kingdom and Denmark. It gave a favourable opinion on 44 applications for ERDF aid to finance major infrastructure projects. It also discussed preparations for the second periodic report on the situation and socio-economic changes in the regions of the Community.

Financial instruments

European Regional Development Fund

Fund assistance: studies

2.1.66. On 28 October the Commission decided to grant aid of 1.9 million ECU under Article 12 of the Fund Regulation, to finance a study related to Regional Fund operations for Denmark, in Greenland.

Fund Committee

2.1.67. The European Regional Development Fund Committee, meeting on 26 November, delivered its opinion on draft decisions for granting Fund aid under the fourth allocation for 1981 of the quota section. It also gave its opinion on a programme submitted under the non-quota section for a specific Community development measure concerning certain Italian regions in the context of Community enlargement.

Integrated operations

2.1.68. On 23 November the Commission sent the Council a proposal for a Regulation introducing a specific measure to finance new dwellings in Northern Ireland as part of an integrated operation in Belfast. Under the cofinancing plan, the Community will pay up to 50% of the building costs, including the installation of closely related facilities and amenities. The United Kingdom is to draw up a multiannual programme for this specific measure that will contain the information the Commission needs to make sure that the Community's aid will genuinely supplement national expenditure. The size of the Community's financial contribution will be decided every year on the basis of the programme. The United Kingdom Government had already sent the Commission the documents for a series of coordinated investment projects as part of the integrated operation in Belfast; the investment planned is important for the development of the Belfast urban area, and pride of place goes to housing.

Conversion loans

2.1.69. In November the Commission paid out conversion loans¹ under Article 56 of the ECSC Treaty to a total of 30.24 million ECU.

¹ Point 2.3.51.

Environment and consumers

Environment

2.1.70. In a communication sent to the Council on 9 November the Commission put forward a new Community action programme on the environment.¹

2.1.71. On 20 November Parliament held a wide-ranging debate on the progress of work concerning the environment in the Community and on further efforts to be made in this field, and adopted a resolution.² It emerged from the discussions that there was a convergence of views between the Commission and Parliament and that Parliament was in favour of a third Community action programme.

Prevention and reduction of pollution and nuisances

Freshwater and marine pollution

2.1.72. In connection with the implementation of the Convention on the Protection of the Rhine against Chemical Pollution, the Commission took part in the work of a Ministerial Conference on the Protection of the Rhine held in Paris on 17 November. At this Conference the aims of the Bonn Agreement of 1976 on the Pollution of the Rhine by Chlorides were reaffirmed. It was also decided to reduce as soon as possible the amount of chloride waste discharged into the Rhine (20 kg of chlorine ions per second).

2.1.73. In its resolution of 20 November on the pollution of the Rhine by discharges of chlorides,² Parliament took the view that the compromise adopted by the Ministerial Conference of 17 November was a first step towards reducing pollution and was in line with the provisions of the Convention on chlorides.

2.1.74. The Commission was represented at the National Conference on the Sea organized by the Italian Ministry for Shipping in Naples from 19 to 21 November. The aim of the Conference was to alert public

opinion and the authorities to the problems of marine pollution and protection of the sea.

Noise

2.1.75. On 18 November the Commission sent a communication to the Council on the approximation of methods of measuring noise from construction plant and equipment and domestic appliances with the aim of defining a common position to be adopted by the Member States at the next meeting of government representatives to be held in Brussels in January 1982.

This move is in response to a United States initiative at the High-level Conference organized by the OECD in Paris which was given practical expression in Washington in December 1980.³

The criteria which determined the selection of the items of plant and equipment to be given priority consideration where harmonization is concerned are based on both environmental protection and trade considerations.

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2.1.76. At its 25 and 26 November session the Economic and Social Committee gave its opinion⁴ on the proposal to amend the Directive of 20 December 1979 on the limitation of noise emissions from subsonic aircraft,⁵ which had been laid before the Council on 28 September.⁶

Chemicals

2.1.77. The Scientific Advisory Committee set up to investigate the toxicity and ecotoxicity of chemical compounds held a plenary meeting in Brussels on 18 and 19 November, and for the first time two Greek experts were present.

¹ Points 1.4.1 to 1.4.16; OJ C 305, 25.11.1981.

² OJ C 327, 14.12.1981.

³ Bull. EC 5-1980, point 2.2.38; Bull. EC 12-1980, point 2.1.71.

⁴ Point 2.3.29.

⁵ OJ L 18, 24.1.1980; Bull. EC 12-1979, point 2.1.90.

⁶ OJ C 276, 28.10.1981; Bull. EC 9-1981, point 2.1.57.

At this meeting the Committee drew up and approved a recommendation on the criteria for selecting existing chemical substances likely to be affected by Community measures. The Committee also approved a procedure for assessing the results of measurements of the biodegradability of chemical substances.

2.1.78. In response to the wish expressed by the Council at its 11 June meeting,¹ the Commission recommended to the Council that it be authorized to participate on behalf of the Community in the negotiations for a Global Framework Convention on the Protection of the Ozone Layer.

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2.1.79. At its 25 and 26 November session the Economic and Social Committee endorsed² the proposal for a Decision—sent to the Council on 7 October³—on the consolidation of precautionary measures concerning chlorofluorocarbons in the environment.

Protection and rational use of land, the environment and natural resources

Flora and fauna

2.1.80. On 20 November Parliament delivered its opinion⁴ on two Commission proposals, one to conclude the Convention on the Conservation of Migratory Species of Wild Animals⁵ and the other on the application in the Community of the Convention on International Trade in Species of Wild Fauna and Flora threatened with Extinction (Washington Convention),⁶ which were sent to the Council on 23 April 1980 and 13 August 1980 respectively.

International cooperation on the environment

2.1.81. On 25 November Mr Mostafa Tolba, Executive Director of the United Nations Environment Programme (UNEP), visited the Commission for talks with Mr Narjes, the Member of the Commission with special responsibility for environmental matters. The talks covered various aspects of cooperation

between the two institutions, concerning which closer ties are envisaged. In general terms, the discussions covered the UN's environment policy, which was launched by the UN Conference in Stockholm 10 years ago, and the Community's environment policy, which was launched by the meeting of Heads of State or Government in Paris in October 1972. The third environment programme,⁷ proposed by the Commission for 1982-86, and the prospects offered by this programme were also discussed. More specifically, the action plan for the Mediterranean and the Caribbean, the relationship between the environment and development policy, environment policy legislation and the links between economic problems and the environment were touched upon.

2.1.82. Senior officials from 35 countries, including five Community Member States (France, Federal Republic of Germany, Greece, The Netherlands and the United Kingdom) and observers from nine international and non-governmental organizations took part in a special meeting of senior government officials specializing in environmental law organized by UNEP in Montevideo from 28 October to 6 November. The purpose of the meeting was to establish a framework and formulate methods and a programme in order to develop and periodically examine environmental law and to contribute to the formulation and implementation of environmental law under the medium-term environment programme within the UN system. A number of conclusions were reached, and recommendations were made, on particular topics and on the nature of the measures to be taken. As to the three main topics (marine pollution from land-based sources, protection of the stratospheric ozone layer, and the transport, handling and

¹ Bull. EC 6-1981, point 2.1.81.

² Point 2.3.28.

³ OJ C 269, 21.10.1981; Bull. EC 10-1981, point 2.1.73.

⁴ OJ C 327, 14.12.1981.

⁵ OJ C 151, 19.6.1980; Bull. EC 4-1980, point 2.1.51.

⁶ OJ C 243, 22.9.1980; Bull. EC 7/8-1980, point 2.1.72.

⁷ Point 2.1.70.

disposal of toxic and dangerous waste), a consensus was quickly reached on objectives and strategy.

Eight other topics lower down the list of priorities were also identified, and points of strategy were worked out. The participants also called for measures to promote the general development of environmental law.

Consumers

2.1.83. As part of the cooperation on consumer protection under the terms of an exchange of letters between the Commission and the Swedish Government in December 1980,¹ an initial meeting was held in Stockholm on 9 November. The meeting provided an opportunity for a wide-ranging exchange of views on consumer protection policy in the Community and in Sweden. It also enabled a selection to be made of those matters which will be more thoroughly discussed in future, in particular contracts negotiated away from business premises, product safety and product liability.

Physical protection

2.1.84. On 18 November the Commission put before the Council a proposal² for a Directive further amending its Directive of 27 July 1976 on the approximation of the laws of the Member States relating to cosmetic products.³ Its purpose is to authorize—on certain conditions—the use of nicomethanol hydrofluoride and 6-methyl coumarin in oral hygiene products.

Agriculture

Council meeting

2.1.85. When it met on 16 November the Council, as part of the follow-up to the May mandate, discussed for the first time the Commission's communications on guidelines for European agriculture and on lines of action for the Mediterranean programmes.⁴

A thorough discussion was also held on the

Commission's proposals for changes in the common organization of the markets in Mediterranean products (wine, olive oil, and fruit and vegetables including citrus fruit).⁵

The Council also discussed a number of outstanding matters: framework agreements on the multiannual supply of agricultural products,⁶ the keeping of laying hens in battery cages,⁴ glasshouse horticulture (The Netherlands),⁸ negotiations with the ACP countries on the guaranteed price for preferential sugar for 1981-82 and beef and veal tariff quotas for 1982.

Economic aspects of the common agricultural policy

Agri-monetary measures

2.1.86. On 27 November the Council altered the exchange rate for the Italian lira to be applied in agriculture.⁹ The new rate of 1 ECU = LIT 1 258 applies with effect from:

- (i) 30 November 1981 for milk and milk products, beef and veal, pigmeat, olive oil and wine; for the wine sector, however, other dates may be fixed for distillation operations and for certain aids;
- (ii) 1 January 1982 for fishery products;
- (iii) 1 July 1982 for sugar and isoglucose;
- (iv) 1 August 1982 for cereals and for eggs and poultrymeat, ovalbumin and lactalbumin;
- (v) the beginning of the 1982/83 marketing year for other products for which there is a marketing year;
- (vi) 30 November 1981 in all other cases.

Until these dates the following rates apply:

1 ECU = LIT 1 157.79 for fishery products;

1 ECU = LIT 1 227.00 in all other cases.

2.1.87. The monetary compensatory amount for Italy was adjusted by the Com-

¹ Bull. EC 12-1980, point 2.1.77.

² OJ C 313, 2.12.1981.

³ OJ L 262, 27.9.1976.

⁴ Bull. EC 10-1981, points 1.3.10 to 1.3.13 and 2.1.83 to 2.1.92.

⁵ Bull. EC 10-1981, points 1.3.1 to 1.3.9.

⁶ Bull. EC 7/8-1981, points 1.5.1 to 1.5.11.

⁷ Bull. EC 7/8-1981, points 2.1.109.

⁸ Bull. EC 7/8-1981, points 2.1.77.

⁹ OJ L 344, 30.11.1981.

mission in line with the movement of the exchange rate for the lira.

Fluctuations in the sterling exchange rate also occasioned changes in the United Kingdom monetary compensatory amounts.¹

2.1.88. After a new representative rate was fixed for the Italian lira the Commission amended the rules relating to the rates of exchange to be applied in agriculture.²

Market organizations

Prices and specific measures

Cereals

2.1.89. The Commission adopted a Regulation derogating from the procedure and conditions for the taking over of cereals by intervention agencies in respect of spring barley in Denmark.³ The weather during the growth period was so bad that the standards applying to grain delivered for intervention have been adjusted to allow a higher percentage of shrivelled grains. No new budgetary expenditure is involved.

2.1.90. In order to take better account of manufacturing practices in Member States producing whisky, the Commission on 12 November amended the detailed rules for applying the general rules for granting refunds adjusted in the case of cereals exported in the form of certain spirituous beverages.⁴

Wine

2.1.91. Measures taken by the Commission because of poor weather in certain areas include a regulation granting aid for concentrated grape must (whether or not rectified) used in vinification during the 1981/82 wine year.⁵

2.1.92. On 30 November the Commission fixed a number of wine-sector reference prices, to apply from 16 December 1981 to 15 December 1982.⁶ These prices are 8 to 9.6% higher than those applying in 1980/81.

Milk and milk products

2.1.93. In order to avoid the expense of prolonged storage of skimmed-milk powder and ensure market balance the Commission is allowing manufacturers of calf feed to purchase skimmed-milk powder in public storage that because of its age is no longer of first-quality standard at a selling price 3 ECU/100 kg lower than the intervention price.⁷

Beef and veal

2.1.94. In response to the trend of the Community market the Commission suspended intervention buying-in of carcasses, half-carcasses and compensated quarters of beef cattle from 16 November. Only hind-quarters can now be sold into intervention.³

2.1.95. Following the setting of a new guide price in the beef and veal sector to apply from 7 December to the end of 1981/82 the Commission fixed new buying-in prices for beef hindquarters applicable from that date and, in view of the market situation, excluded 'Ochsen A' from intervention in the Federal Republic of Germany.⁸

Sugar

2.1.96 On 19 November the Commission proposed that the Council adopt general rules for transfers of quotas in the sugar sector. These bring the existing general rules into line with the new basic Regulation⁹ and incorporate new provisions that take account of experience gained and cover cases not so far provided for.

¹ OJ L 320, 9.11.1981; OJ L 336, 23.11.1981; OJ L.

² OJ L 344, 30.11.1981.

³ OJ L 327, 14.11.1981.

⁴ OJ L 325, 13.11.1981.

⁵ OJ L 334, 21.11.1981.

⁶ OJ L 345, 1.12.1981.

⁷ OJ L 324, 12.11.1981.

⁸ OJ L 339, 26.11.1981.

⁹ OJ L 177, 1.7.1981.

Fresh and processed fruit and vegetables

2.1.97. Disturbances on certain markets led the Commission to take a number of measures, including:

- (i) the introduction of a countervailing charge on cucumbers imported from Spain and a corrective amount on cucumbers from Greece;
- (ii) the opening of an invitation to tender for dried grapes held by the Greek storage agencies.¹

Cotton

2.1.98. On 20 November Parliament endorsed² the proposal for a Regulation on producer groups and associations thereof in the cotton sector.³

Structures**Implementation of the socio-structural Directives**

2.1.99. On 9 November the Commission made a number of changes in the boundaries of the less-favoured agricultural areas in the Federal Republic of Germany.⁴

Agricultural legislation**Veterinary legislation**

2.1.100. On 24 November the Commission adopted a Decision on health protection measures applying to the importation of meat from Botswana authorizing Member States, subject to certain conditions, to import meat originating in certain areas of that country. The authorization is dependent on certain guarantees being given by the Botswana authorities.

2.1.101. On 27 November the Commission adopted a Decision approving a plan presented by Belgium for the accelerated eradication of classical swine fever. The plan was found to conform with the Directives establishing Community measures for combating classical swine fever and therefore qualifies for financial assistance from the Community.

2.1.102. On 17 November the Commission sent the Council two proposals for extending until 31 December 1983 certain derogations relating to brucellosis guarantees in trade in certain bovine animals. The success of the accelerated eradication programme now in hand⁵ means that this disease should be totally eliminated in the Community within the next two years.

Plant health legislation

2.1.103. On 9 November the Commission adopted a Decision laying down a number of conditions under which Italy will be able to resume imports of seed potatoes originating in Canada after an interruption in 1980/81.

On the same day the Commission adopted a Decision laying down special plant health rules that must be complied with if The Netherlands is to continue exporting certain fruit-bearing and ornamental plants to Italy. The purpose of the rules is to eliminate any risk of fire blight reaching Italy, as once introduced it could have a serious effect on the important Italian fruit-growing industry. The Decision was the first to be taken under the accelerated procedure provided in the protective measures section of the common plant health arrangements in force since last year. These arrangements have thus contributed very rapidly to the improvement of certain plant health guarantees already operational and to ending excessive import restrictions imposed by a Member State.

Competition

2.1.104. Applying Articles 92 to 94 of the EEC Treaty, the Commission decided to initiate the Article 93(2) procedure in respect of a premium granted by France to certain producers of table wine.

¹ OJ L 322, 11.11.1981.

² OJ C 327, 14.12.1981.

³ OJ C 272, 24.10.1981; Bull. EC 9-1981, point 2.1.78.

⁴ OJ L 337, 24.11.1981.

⁵ Bull. EC 10-1980, point 2.1.118.

The Commission considers that this aid is incompatible with the common organization of the market since the premium in question, which is granted per unit of area, is additional to the measures provided for in the relevant legislation.

2.1.105. The Commission also decided to close the Article 93(2) procedure which it had initiated in respect of a Netherlands decree on economy measures in glasshouse horticulture.

The Netherlands authorities have given assurances that the rate of aid will now comply with the Community guidelines on energy and that the measure in question will be adjusted to meet the Commission's requirements.

2.1.106. In the same context, the Commission decided to make no comment on the following aid measures, notified by:

The Federal Republic of Germany

Hamburg: interest-rate subsidies on loans contracted by farmers or by growers of fruit, vegetables and ornamental plants who are faced with serious financial difficulties. The economic position of such farmers and growers has gradually deteriorated because the weather has been unfavourable for the crops in question and because the price of the heating oil used in glasshouse horticulture has risen so steeply. The Commission considers this measure compatible with the Community guidelines on energy.

Baden-Württemberg: non-recurring aid to wine-growers following the poor harvests over the period 1979-81 as a result of frost and other unfavourable weather conditions.

Belgium

Ministerial Decree amending the Ministerial Decree of 28 March 1976 concerning stock improvements in cattle farming. These measures are in line with the appropriate measures in the stockfarming sector and the Commission considers that they will contribute to the sector's long-term development.

Denmark

Aid for fruit-growers affected by the late frosts in 1981. The aid takes the form of a guarantee and interest-rate subsidies on 10-year loans contracted by growers on the usual market terms, the severe weather having caused serious setbacks to fruit production in early spring.

Italy

Friuli-Venezia Giulia: measures for financing and amendment of the regional laws on natural disasters in the agricultural sector. New funds are being allocated to remedy the damage done to farms by natural disasters during the period 1977-81 and to finance the provision of installations to prevent such disasters. The Commission considers that these measures are compatible with the common market, since they are intended to offset the damage caused to crops by natural disasters or to finance preventive action.

Emilia-Romagna and Umbria: draft measures for the development and exploitation of forests, particularly in mountain areas. These draft measures under Act No 984/77 (a national statute) include soil improvement in woodland areas, incentives for afforestation and the growing of certain medicinal and edible plants, research programmes, the improvement of working conditions in forestry and the technical management of this work.

Emilia-Romagna: draft measure for the implementation of Act No 674/78 on the standards applicable to agricultural producer groups and associations thereof, pursuant to Regulation (EEC) No 1360/78. This provides for launching aid for producer groups and associations thereof in mountain and/or less-favoured areas. The Commission may re-examine the scheme at a later date in the light of Article 93(1) of the Treaty.

The draft measure also provides for the implementation of research and counselling programmes and for some intervention on the agri-food market, along lines which have still to be defined.

Apulia: draft measure on the granting of management loans in the arable and stock-

farming sectors. This provides for interest-rate subsidies on short-term (one-year) loans contracted by cooperatives and producer groups in accordance with Act No 1760/1928 (a national framework statute on agricultural loans). The Commission may, if appropriate, re-examine this type of aid in the course of its permanent scrutiny of general aid in the light of Article 93(1) of the Treaty.

Lombardy: Bill No 29b laying down measures to implement the integrated programme for south-east Lombardy and special aid measures. This would provide the region with the financial resources to fund projects which comply with Community rules (Regulation (EEC) No 355/77 in particular) but which the EAGGF has not had sufficient resources to finance.

Tuscany: draft measures to improve the processing and marketing of agricultural produce. The additional information supplied by the Italian authorities indicates that funds would be provided for projects which are in line with the objectives of Regulation (EEC) No 355/77 but which the EAGGF has not had sufficient resources to finance.

Umbria: draft special measures to assist cooperatives engaged in the treatment, processing and marketing of pigmeat. A special fund will enable the long-term loans contracted at market rates by certain cooperatives in mountain areas to be converted into low-interest loans, thus enabling these cooperatives to continue with investments which have become more expensive as a result of inflation. This aid is compatible with the provisions of Regulation (EEC) No 355/77. The Commission recommends, however, that the Italian authorities should ensure that the original ceiling is not exceeded when this aid is aggregated with other forms of aid.

United Kingdom

Jersey and Isle of Man: aid for horticulturists to offset part of the steep rise in the price of the fuel oil used to heat glasshouses. The Commission notes that these two measures are compatible with the new guidelines on this subject.

Isle of Man: the Hill Land Improvement Scheme involves the granting of aid similar to that provided for in Directive 72/159/EEC, together with aid for the restoration and improvement of meadows, pastures, hedges, roads, etc. and for certain drainage works.

2.1.107. As regards the preferential gas prices charged in The Netherlands, the Commission has requested the Dutch authorities to speed up the alignment of the prices charged to horticulture with those charged to industry, making it clear that this should be done as soon as possible and that the gap between the two prices should not be allowed to increase.

European Agricultural Guidance and Guarantee Fund

Guarantee Section

Clearance of accounts for 1974 and 1975

2.1.108. The EAGGF Guarantee Section accounts for 1974 and 1975 were closed by a Commission Decision of 16 November. About 50 missions totalling more than 700 days of on-the-spot inspections at the paying agencies in the Member States were required for the verification work on the two years combined. It was established that the amounts chargeable to the EAGGF Guarantee Section were 3 077 and 4 175 million ECU for 1974 and 1975 respectively.

At the same time, the work on the clearance of accounts provided the Commission with grounds for refusing to finance some 161 million ECU of expenditure, i.e. just over 2% of the amounts declared, because it did not comply with Community rules; of this expenditure for which financing was refused, however, 89 million ECU may still be recognized as wholly or partly chargeable to the EAGGF after further scrutiny in connection with the clearance of the 1976 accounts.

Consolidation

2.1.109. On 9 November the Council adopted a Regulation on the financing by the EAGGF Guarantee Section of certain in-

intervention measures, particularly those involving the buying-in, storage and sale of agricultural products by intervention agencies.¹ This Regulation consolidates and repeals nine earlier Regulations adopted between 1969 and 1972 on the financing of such measures in each of the sectors concerned. In the light of past experience, certain changes have also been made to the earlier instruments, e.g. more detailed provisions on financial responsibility for the proper preservation of agricultural products in public storage.

Guidance Section

EAGGF aid (second instalment for 1981)

2.1.110. On 9 November, pursuant to the Council Regulation of 6 February 1979 establishing a common measure for forestry in

certain Mediterranean zones of the Community,² the Commission adopted a number of Decisions granting aid totalling some 2.7 million ECU to five special Italian programmes.

2.1.111. On 9 November the Commission also adopted a second series of Decisions on the granting of aid for 1981 pursuant to the Council Regulation of 25 July 1978³ on a common measure to improve public facilities in certain rural areas in the Mezzogiorno, in less-favoured areas elsewhere in Italy within the meaning of the Council Directive of 28 April 1975,⁴ in the French regions of Midi-Pyrénées, Languedoc-Roussillon, Provence-Côte d'Azur and Corsica and in the French departments of Pyrénées-Atlantiques, Ardèche and Drôme.

Aid totalling 11.4 million ECU was divided between 118 different projects as follows:

| | Number of projects | Aid in national currency | Aid in ECU ¹ |
|--------|--------------------|--------------------------|-------------------------|
| France | 37 | FF 14 031 425 | 2 292 304 |
| Italy | 81 | LIT 11 813 694 732 | 9 078 937 |
| Total | 118 | | 11 371 241 |

¹ Approximate amounts.

Fisheries

Resources

Internal aspects

2.1.112. Since on 27 October⁵ the Council had not formally adopted the instrument extending the Regulation of 30 September 1980 laying down technical measures for the conservation of fishery resources,⁶ the Commission requested Member States to take national measures consistent with the Regulation (which had expired) and to submit them to it in the usual way.

At a hearing on 17 November the representatives of the Federal Republic of Germany and the United Kingdom stated their positions on the incident which occurred on 13 July when two German trawlers which had

been fishing for herring to the west of Scotland were boarded by the United Kingdom authorities and the skippers put on trial at Stornoway.

On 5 November the Commission endorsed, as consistent with the common fisheries policy and with Community rules, a Danish measure extending until 15 November the validity of the provisions of the Council Regulation of 30 September 1980.

On the same date the Commission found that a Danish measure opening herring fishing to Danish vessels from 29 October in ICES Division VIa (West of Scotland) was

¹ OJ L 327, 14.11.1981.

² OJ L 38, 14.2.1979.

³ OJ L 204, 28.7.1978.

⁴ OJ L 128, 19.5.1975.

⁵ Bull. EC 10-1981, point 2.1.125.

⁶ OJ L 258, 1.10.1980.

not in accordance with the Commission proposal on the 1981 TACs.¹ Consequently, the Commission, calling attention to its Declaration of 27 July, requested the Danish Government to put an immediate stop to such fishing activity.

On 13 November the Commission took note of three Danish Decrees on fishing for certain species during the third quarter of 1981 in the north-eastern Atlantic, the Baltic Sea and the Belts, and raised no objection to the implementation of those provisions that merely determined the maximum catch quotas which could be fished by Danish vessels.

However, the Commission refused to approve other provisions of the Danish measures concerning quantities and authorizing certain types of fishing beyond the specific catch quotas for the species concerned, since the Danish Government had not replied to its request (made on 11 September) for information on the volume of catches resulting from such fishing operations.

2.1.113. On 29 October the Commission approved the provisions of an Irish measure on the reopening of herring fishing in the Mourne stock and on the management of herring fishing in the Celtic Sea, with the exception of Article 3, which restricts the issue of authorizations to fish for herring in the areas specified in the measure to fishing boats owned by Irish or United Kingdom citizens. The Commission has requested the Irish Government to delete Article 3, which is contrary to the principle of non-discrimination set out in Article 7 of the EEC Treaty. The Irish Government has indicated its intention of amending the measure accordingly.

*

2.1.114. On 20 November Parliament gave its opinion² on three proposals which the Commission sent the Council in July. It approved the first of these, which amends the Regulation of 30 September 1980³ laying down technical measures for the conservation of fishery resources.⁴

As regards the amended proposal on the TACs for 1981,⁵ Parliament, while emphasizing once again that it was vital to take

a decision as soon as possible on the implementation of a common fisheries policy, pointed out that the most recent revision of the 1981 TACs constituted a considerable increase on the initial proposal; it considered, therefore, that the Commission should consult fishermen to a greater extent before fixing the TACs and should encourage an exchange of information between fishermen and experts.

As regards the proposal concerning the distribution between Member States of the 1981 TCAs,⁵ Parliament found this acceptable provided that measures were taken to ensure the efficient functioning of the market organization over the next few months, that proposals were drawn up on the restructuring of the Community fishing fleet and that the provisions did not prevent the fishermen of Member States from following traditional fishing patterns.

External aspects

Bilateral relations

2.1.115. On 6 November the Commission sent to the Council a proposal⁶ to amend the Regulation of 27 March 1981 laying down for 1981 certain measures for the conservation and management of fishery resources applicable to vessels flying the flag of Norway.⁷ At its meeting on fisheries on 27 July the Council had adopted a Regulation⁸ applying provisionally the obligations arising from the exchange of letters initialled by the Community and Norwegian delegations on the subjects of amendments to the fishing arrangements agreed for 1981 between the two parties,⁷ and the proposal replaces those interim measures by a permanent system.

2.1.116. Consultations between the Community and The Faeroes, pursuant to the Fisheries Agreement between the two parties,

¹ OJ C 224, 3.9.1971.

² OJ C 327, 14.12.1981.

³ OJ L 258, 1.10.1980.

⁴ OJ C 220, 1.9.1981; Bull. EC 7/8-1981, point 2.1.117.

⁵ OJ C 224, 3.9.1981; Bull. 7/8-1981, point 2.1.116.

⁶ OJ C 304, 24.11.1981.

⁷ OJ L 87, 1.4.1981; Bull. EC 3-1981, point 2.1.130.

⁸ OJ L 218, 4.8.1981.

were held with a view to reaching agreement on the limitation of Faeroese catches of salmon.¹ These talks will be continued in December, in conjunction with the annual consultations on mutual fisheries arrangements for 1982.

2.1.117. A new protocol to the Fisheries Agreement between the Community and Senegal, providing for fishing rights for Community vessels in Senegalese waters and payment by the Community of financial compensation for the period 16 November 1981 to 15 November 1983, was initialled by representatives of the two parties on 12 November.

2.1.118. At the seventh meeting of the International Commission for the Conservation of Atlantic Tuna, a consensus emerged in favour of the principle of Community accession to the Convention. It was agreed that, before the next meeting of the Commission in 1982, a working party would prepare a definitive text of the amendments to the Convention required to permit Community accession.

Markets and structures

Organization of the market

Price proposals for 1982

2.1.119. Pursuant to the Regulation of 19 January 1976 on the common organization of the market in fishery products.² On 12 November the Commission presented to the Council its proposals concerning the fixing of guide prices for fishery products for 1982. The Commission proposes an increase in prices of about 4%.

The Commission also sent the Council, under the same Regulation, two proposals fixing the intervention prices for fresh or chilled sardines and anchovies and the Community price for tuna intended for the canning industry.

Transport

Inland transport

Access to the market

2.1.120. The Commission sent the Council a proposal for a Directive concerning the combined road/rail carriage of goods between Member States with a view to maintaining indefinitely certain temporary provisions which were due to expire on 31 December; the provisions concerned apply to containers of 20 feet or more and swap bodies which have no supports.³

The proposal is a follow-up to the report which the Commission sent to the Council in October on the implementation of the Directives on the establishment of common rules for certain types of combined road/rail transport.⁴

Relations with non-member countries

2.1.121. The Transport Committees set up under the agreements between the ECSC and Austria and Switzerland on the introduction of through international railway tariffs for the carriage of coal and steel via Austria and Switzerland held their annual meetings in Strasbourg on 5 and 6 November. They adopted a resolution on the recurring problems affecting rail traffic to and from Italy. The Committees found that the measures taken by the Italian Government and by the railways concerned had failed to produce a sufficiently attractive service for the users and they once again drew the attention of the national and Community authorities to the need to find a lasting solution as quickly as possible.

¹ OJ L 304, 24.10.1981.

² OJ L 20, 28.1.1976.

³ OJ C 312, 1.12.1981.

⁴ OJ L 48, 22.2.1975; OJ L 5.9.1.1979.

Energy

Specific problems

Coal

2.1.122. On 23 November the Commission, which had published its annual report on the coal market in 1980 and the outlook for 1981 on 25 May,¹ approved a communication revising the report on the outlook for the Community coal market in 1981. This paper, on which the ECSC Consultative Committee was consulted on 2 October, will be published in the *Official Journal*. The Commission concludes that coal demand in the Community in 1981 will be slightly down on that for 1980, although the reduction will be less than that for the other forms of primary energy. This trend, which is mainly attributable to the persistent slackness of economic activity, is reflected on the supply side. Community production is stagnating, coal imports from non-member countries are falling and stocks remain high. The price curve is still rising.

2.1.123. On 11 November the Commission sent the Council a report on the application of the Decision of 25 February 1976 regarding the Community system of measures taken by the Member States to assist the coal-mining industry.² The report describes the experience gained from the practical application of the Decision from 1976 to 1980. The Commission considers that the Decision should remain in force for 10 years, from 1976 to 1985, and does not intend to propose any amendments to the system at the moment.

Electricity

2.1.124. On 23 November the Commission adopted a report on investment projects in the electricity sector in the Community at 1 January 1981. The Council is asked to take note of the report and in particular of the following points:

(i) the amount of solid-fuel-burning electricity-generating capacity in construction and planned is still on the increase;

(ii) 85.6 GW gross (some 80 GW net) of nuclear capacity is currently expected to be in service by 1985;

(iii) the forecasts made by the Member States in 1980 of a total of 125 GW net of nuclear capacity in service by 1990 can be achieved only if firm decisions are taken quickly concerning the siting and construction of further nuclear plant; failing that, there is a risk that the local nuclear capacity in service by 1990 will be less than 100 GW net; and this in turn would mean that the Community's objective of covering 70 to 75% of the energy requirements in respect of electricity generation by means of solid fuels and nuclear power by 1990 would not be met.

New sources of energy

2.1.125. On 16 November the Commission, acting under the Regulation of 12 June 1978,³ sent the Council two Decisions concerning the granting of Community financial support for a further series of demonstration projects relating to the liquefaction and gasification of solid fuels and to geothermal energy.

In the first sector (liquefaction and gasification), the support covers five projects and totals 18 988 000 ECU, while in the second (geothermal energy) it covers nine projects and totals 3 736 194 ECU.

Research and development

Development of the common policy

Scientific and technical research

— Proposals for the 1980s

2.1.126. On 9 November the Council held a long policy debate on the planning and organization of research activities in the Community over the coming years.

¹ OJ C 123, 25.5.1981; Bull. EC 5-1981, point 2.1.108.

² OJ L 63, 11.3.1976.

³ OJ L 158, 16.6.1978.

Welcoming the Commission communication transmitted on 15 October setting out scientific and technical research proposals for the 1980s,¹ the Council invited the Commission to develop its approach. Firm proposals will need to be put forward, particularly on how the Community can play a catalysing role as regards the research activities of the Member States.

The Council therefore asked the Commission to make proposals on the following areas:

- (i) the concept of a general framework programme involving an overall strategy;
- (ii) the stimulation of the efficiency of the European research system;
- (iii) optimum utilization of the resources available;
- (iv) coordination between national policies;
- (v) orientation of the R & D programmes towards the needs of industrial innovation;
- (vi) consideration of the social consequences of scientific developments.

The discussion also highlighted the need to improve the consultation machinery, the mobility of research workers and the procedures for the dissemination of information in the Community.

Scientific and technical cooperation

2.1.127. European cooperation in the field of scientific and technical research (COST) celebrated its 10th anniversary, having been initiated by the Council on 22 and 23 November 1971. Besides the 10 Member States, COST now includes Norway, Sweden, Finland, Austria, Switzerland, Spain, Portugal, Yugoslavia and Turkey.

During the first decade of COST, 35 projects in nine different research areas were initiated, and 25 of these are still in progress.

2.1.128. On 23 November a new three-year project on high-temperature materials (COST 501) was signed by Austria, Denmark, Finland, France, the Federal Republic of Germany, Italy, The Netherlands, Norway, Switzerland, Sweden, the United Kingdom and the Commission. The project is aimed at improving the properties and evalu-

ation of materials so that coal combustion, liquefaction and gasification systems, gas turbines and diesel and other advanced systems can function more economically and with less pollution. The Commission will participate through the four-year high-temperature materials research programme of the Joint Research Centre's Petten Establishment.

2.1.129. Denmark added its signature to the existing agreement on mariculture (COST 46), and Portugal signed COST Project 72 on precipitation measurement by radar.

Multiannual research programmes

Joint Research Centre

Direct action

Abnormal occurrences in nuclear reactors

2.1.130. Representatives from nuclear licensing bodies and public utilities in seven European countries (including Sweden) attended a meeting on the further development of the Abnormal Occurrences Reporting System (AORS) held at Ispra on 9 and 10 November. The aim was to improve the content and format currently used in various national reporting systems, so as to afford better use of the output as feedback to the users.

Participants discussed and defined the level of information to be reported and stored in AORS, the provisions to be made in relation to the use of and access to AORS, the use of output and proposals for an AORS reference format. All the participants expressed support for the System, and the countries not yet supplying data will do so as soon as the relevant details have been finalized and approved.

Community certificate for nuclear reference materials

2.1.131. A Community certificate for a nuclear reference material has been issued

¹ Bull. EC. 10-1981, point 2.1.152.

for the first time. Hitherto such materials were prepared and certified only by national bodies or by the Central Bureau for Nuclear Measurements (CBNM, JRC Geel Establishment) in its own right.

The plutonium reference material for elemental assay, the first of a series to receive the Community stamp, is of French origin. On the responsibility of the CBNM, with the assistance of a number of national laboratories in the Community, the characteristics of the material were verified and, after advice from the European Nuclear Certification Group and endorsement by the ACPM for the nuclear measurements programme, the CBNM is now issuing the Community certificate and offering the material for sale within the Community.

Such reference materials are needed to calibrate analytical equipment and methods and

hence play a vital role in all kinds of commercial transactions, in safety and safeguards at the various points of the nuclear fuel cycle, and in research.

Contract research and coordination

Indirect and concerted action

2.1.132. On 13 November the Commission informed the Council that it was ready to withdraw its proposal of 5 March 1979 for a Decision relating to a five-year research programme on the plutonium cycle and its safety. The Commission explained that this had been prompted by the fact that certain parts of the programme had been overtaken by R & D activities carried out in the meantime at national level.

2. Enlargement and external relations

Enlargement and bilateral relations with applicant countries

2.2.1. The European Council, which met in London on 26 and 27 November, issued a statement on Spain and Portugal.¹

2.2.2. On 19 November Parliament adopted a resolution on enlargement stressing its relevance and political significance both for the Community itself and for Spain and Portugal, and inviting the Council to set a firm date for the accession of the new members that was not later than 1 January 1984.

Portugal

2.2.3. Mr Contogeorgis paid an official visit to Lisbon on 2 and 3 November, where he met the Prime Minister and members of the Government, including the ministers for fisheries and transport.

Commercial policy

Implementing the common commercial policy

Easing of restrictive measures

2.2.4. Under the Council Regulation of 4 December 1980 on import arrangements in respect of State-trading countries,² the Commission authorized the exceptional opening of import quotas for the following products:

Greece/Romania - Hungary - Bulgaria: feta, kashkaval and kefalotiri cheeses;

Greece/Romania - Bulgaria - Albania: mineral or chemical fertilizers;

¹ Point 1.1.5.

² OJ L 353, 29.12.1980.

Italy/People's Republic of China: bed linen, toilet linen and kitchen linen, curtains and other furnishing articles; articles of flax;

Italy/Poland - Romania - German Democratic Republic: aluminium alloy waste recast into ingots containing less than 97.5% aluminium;

United Kingdom/Hungary: transistorized television receivers;

Italy/Hungary: unwrought aluminium, not alloyed; aluminium alloy waste recast into ingots containing less than 97.5% aluminium;

Italy/Poland: diesel engines and parts; figured glass; tyres for motor vehicles; synthetic organic dyestuffs;

Italy/Poland - Czechoslovakia: Poland: parts for internal combustion engines; Czechoslovakia: synthetic organic dyestuffs.⁴

Trade protection

Anti-dumping/anti-subsidy measures

2.2.5. The Commission decided to initiate an anti-dumping proceeding concerning imports of certain tubes of iron or steel originating in Romania.¹

It accepted the undertaking given by the Government of Brazil in connection with the anti-subsidy proceeding concerning imports of certain kinds of women's shoes originating in that country and terminated the proceeding in respect of them.²

It decided to revoke the imposition of a provisional anti-dumping duty on imports of light sodium carbonate originating in Bulgaria³ and terminate the proceedings.⁴ The Commission also decided to terminate the anti-dumping proceedings⁵ concerning imports of plywood and similar laminated wood products originating in Canada or the United States of America.⁶

The Council amended⁷ the Regulation of 22 December 1980 imposing a definitive anti-dumping duty on imports of certain polyester yarn originating in the United States of America.⁸ It also amended⁹ a Regulation establishing ceilings and Community surveillance of imports of certain products originat-

ing in Portugal (1981).¹⁰ The Council decided to prolong¹¹ the provisional anti-dumping duty on phenol originating in the United States of America introduced in July.¹²

Export credits

2.2.6. On 16 November, following the compromise on the Arrangement on Guidelines for Officially Supported Export Credits ('Consensus') reached the month before,¹³ the Council amended its Decision of 4 April 1978 on the application of export credit guidelines.¹⁴

Sectoral commercial policy measures

Iron and steel products

2.2.7. On 10 November the Commission transmitted to the Council a communication on the external aspects of trade in steel for 1982. This defines the purpose, procedures and main features of the negotiations which the Commission will be required to enter into in order to extend the external measures already in force. These involve arrangements with a number of non-member countries which supply steel products and a system of basic prices for countries with which no arrangement has been concluded.

2.2.8. The possibility that the United States authorities might reintroduce countervailing

¹ OJ C 299, 18.11.1981.

² OJ L 327, 14.11.1981.

³ OJ L 246, 29.8.1981.

⁴ OJ L 337, 24.11.1981.

⁵ OJ C 117, 20.5.1981.

⁶ OJ L 338, 25.11.1981.

⁷ OJ L 322, 11.11.1981.

⁸ OJ L 358, 31.12.1980.

⁹ OJ L 330, 18.11.1980.

¹⁰ OJ L 367, 31.12.1980.

¹¹ OJ L 322, 11.11.1981.

¹² OJ L 195, 18.7.1981.

¹³ Bull. EC 10-1981, point 2.2.8.

¹⁴ Twelfth General Report, point 452.

duties on steel imports from the Community caused serious concern in the Community institutions during November.¹

Arrangements with non-member countries

2.2.9. In connection with the ECSC steel arrangements which were concluded with certain countries for 1981, consultations were held with Hungary on 2 November and with Spain on 6 November; they were devoted to the problems of complying with Community prices.

OECD Steel Committee

2.2.10. The OECD Steel Committee met in Paris on 18 and 19 November. It discussed the current state of the world steel market, trends in trade and the recent measures applied by certain member countries in respect of steel.

Textile products

2.2.11. On 17 November the Council gave the Commission its brief for the negotiations to renew the Multifibre Arrangement, the final phase of which started in Geneva the following day.

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2.2.12. On 19 November² Parliament adopted a resolution on the renewal of the Multifibre Arrangement.

Development

North-South relations

2.2.13. On 3 November the Council held a general exchange of views on progress with and prospects for the North-South Dialogue in the light of the outcome of the recent international conferences. It began by welcoming the positive contribution which coordination of its positions had enabled the Community to make to the outcome of the Nairobi Conference on New and Renewable Sources of Energy³ and the Paris Conference on the Least Developed Countries.⁴

The Council then turned its attention to the results of the Cancún Summit.⁵ During the discussions, particular stress was laid on the need for the Community to play a positive role, on the basis of common positions, in the coming discussions concerning global negotiations. In this connection, the Council noted that work was continuing in the appropriate Community forums.

2.2.14. At the 14th meeting of the OECD Group on North-South Economic Issues on 12 and 13 November, which was mainly devoted to the future of the proposed United Nations global negotiations, the Community reaffirmed its support for these proposals in accordance with the resolution adopted by the General Assembly in 1979. In the Community's view, the General Assembly should play a central role in these negotiations while at the same time allowing existing UN bodies to exercise their prerogatives fully.

The general feeling of the Group was that the climate of the Cancún meeting⁵ had been a favourable one and should be sustained within the United Nations. For nearly all the OECD member countries this means that the global negotiations should start at the beginning of 1982, if possible with a straightforward and concise agenda, although covering the major themes of the original General Assembly resolution.

At this meeting the US delegation again pointed out, somewhat firmly, that its agreement to the resumption of the preparations with a fresh attitude was subject to a set of conditions which the President of the United States had stated at the Cancún meeting. The US delegation also gave the impression that it was not convinced about the urgency of a formal decision on the global negotiations. The Chairman of the Group made every effort to reconcile the different points of view.

¹ Point 2.2.38.

² Point 2.3.12; OJ C 327, 14.12.1981.

³ Bull. EC 7/8-1981, point 2.2.15 to 2.2.17.

⁴ Bull. EC 9-1981, point 2.2.10.

⁵ Bull. EC 10-1981, point 2.2.10.

Campaign against hunger in the world

2.2.15. On 3 November the Council approved the broad lines and general balance of the plan of action to combat world hunger. This plan, which was proposed by the Commission in September,¹ involves four types of operation, including immediate action in the form of exceptional food aid for the least developed countries worth 40 million ECU. The other, longer-term measures involve assistance with food strategies, thematic and regional measures and international action.

As regards aid for food strategies, the Council encouraged the Commission to start exploratory contacts in the meantime to identify recipient countries which might be ready to take part in such a venture, and stressed that invitations for donors to participate should not be restricted to Community countries. The Council invited the Commission to put forward specific proposals on regional or thematic measures in due course.

Generalized preferences

2.2.16. On 20 November Parliament gave an opinion² on the Community's generalized tariff preference proposals for 1982-85 and the implementation of the scheme for 1982.³

Parliament urges that the system should be improved and new products included. It stresses the need to keep increasing the system's coverage of CAP products, these being of the greatest importance to the least developed countries. Parliament feels that priority should be given to those countries and also stresses the need for greater flexibility and adaptability in applying the system, the importance of systematic consultations with ACP States and the need for proper administration of the system by the Commission.

Commodities and world agreements

Cocoa

2.2.17. The International Cocoa Council⁴ held a special meeting from 16 to 20 November to decide on various measures to

cope with the difficulties encountered in the financing and running of the buffer stock.

A commercial loan for a maximum of USD 120 million will be negotiated with the banks concerned. Provision has been made for direct buffer stock purchases from the main exporting signatories to the Agreement, initially with ready money, and subsequently by deferred payment, though in the latter case the International Monetary Fund may provide the countries concerned with financial assistance. The principle of an increase in the contribution on cocoa from 1 October 1982 was also adopted. On the basis of the rules laid down, the buffer stock manager will be required to improve the quality of the cocoa kept in the stock and reduce operating costs (storage, etc.) as far as possible.

Aid to non-associated developing countries

2.2.18. On 3 November the Council discussed the general guidelines for 1982 concerning financial and technical assistance to non-associated developing countries proposed by the Commission in October.⁵

A general consensus was reached on the matter. In particular, it was confirmed that the requirements of the poorest countries and of the neediest sections of the population should determine Community action. It was also emphasized that the Community must continue to give priority to agricultural and rural development projects, in particular those designed to improve the food situation, with a view to helping combat hunger in the world.

¹ Bull. EC 9-1981, point 1.2.1 to 1.2.8.

² Bull. EC 7/8-1981, points 2.2.19 to 2.2.23.

³ OJ C 327, 14.12.1981.

⁴ The International Cocoa Agreement 1980 entered into force on 1 August 1981; the first implementing measures were adopted on 1 October: Bull. EC 10-1981, point 2.2.15.

⁵ Bull. EC 10-1981, point 2.2.22.

Food aid, emergency aid and exceptional aid

2.2.19. On 3 November the Council adopted a Resolution giving guidelines on future Community aid for agriculture and food production and agreed improvements to emergency aid procedures.

Annual programmes

2.2.20. In a communication transmitted on 24 November the Commission proposed to the Council that aid be granted to the United Nations Relief and Works Agency for Palestine Refugees for 1981-83 as was done for the period 1979-80.

Under the convention for 1979-80, the Community contributed to:

- (i) a basic rations programme, supplying 73 400 tonnes of cereals, 12 000 tonnes of sugar, 6 935 tonnes of butter oil and 650 tonnes of skimmed-milk powder;
- (ii) a supplementary feeding programme, with a financial contribution of USD 3.5 million.

The Commission proposes that under the new convention for 1981-83 the following should be provided for the first year: 40 000 tonnes of cereals, 1 632 tonnes of skimmed-milk powder, 3 900 tonnes of butter oil, 6 086 tonnes of white sugar and financial aid of USD 3.92 million, which totals 22 million ECU.

2.2.21. On 24 November the Council decided to supply 500 tonnes of skimmed-milk powder (valued at 497 000 ECU) to Sudan.

Emergency aid

2.2.22. On 24 November the Council decided to grant exceptional food aid to Tanzania in the form of 10 000 tonnes of cereals (valued at 1.72 million ECU).

Relations with non-governmental organizations

2.2.23. For the period 1 January to 30 November the Commission committed

13 360 370 ECU to cofinance 163 projects in developing countries submitted by 84 NGOs.

The Commission also contributed 658 752 ECU towards 26 schemes to educate the European public about development issues, including one undertaken by the NGO Liaison Committee.

International organizations and conferences

United Nations

United Nations Environment Programme

2.2.24. On 23 November Mr Mostafa Tolba, Executive Director of the United Nations Environment Programme, visited the Commission for talks with Mr Narjes, the Member of the Commission with special responsibility for environment.¹

Economic and Social Council

Economic Commission for Europe

2.2.25. An *ad hoc* meeting on the inventory of trade barriers of all kinds was held in Geneva from 3 to 6 November. This meeting, which was the third to be held on this matter (the previous ones having taken place in 1975 and 1978), produced a useful exchange of views on the identification of trade barriers and methods of updating the inventory and making it more effective. The meeting failed to reach agreement on how the work should proceed.

2.2.26. The Commission played a very active part in the meeting on compensation deals held from 9 to 12 November. This was the first multilateral East-West meeting at

¹ Point 2.1.81.

which compensation deals of all kinds were discussed in detail. The Western delegations drew attention in particular to the Eastern bloc countries' increased pressure on Western firms to consent to this type of transaction, and stressed the problems such deals cause for those firms. Because of the reservations expressed by the Eastern bloc countries, notably in the meeting's closing stages, the matter will be tackled again at the meeting of the Committee on the Development of Trade to be held from 30 November to 4 December.

Unido

Industrial Development Board

2.2.27. The Permanent Committee of the Industrial Development Board held its 16th session in Vienna from 16 to 20 November. It had before it a full agenda, covering the medium-term plan for the period 1984-89, the proposal for an international bank for industrial development, preparation of the Fourth General Conference of Unido, coordination with other UN bodies and the rules of procedure for the system of consultations.

Of these items the longest and most difficult discussions were centred on the proposal for the bank and on the rules of procedure. The Community and other Group B countries continued to oppose the establishment of the proposed bank and were not willing to accept the suggestion of the Group of 77 to hold an intergovernmental conference to examine the proposal in detail. As a result it was not possible to reach agreement on this, so that consideration of the question will revert to the 16th session of the Board, to be held in 1982.

The rules of procedure for the system of consultations, which had been the subject of more than two years of discussions in various Unido bodies, were adopted by the Permanent Committee by a majority vote. A first vote was taken by show of hands on four controversial paragraphs which were opposed by the countries of Group D. These paragraphs were approved by 31 votes in favour with 5 against. The second vote on the rules as a whole was carried by 32 to

none with 5 abstentions. The five dissenting countries were the USSR, the German Democratic Republic, Poland, Czechoslovakia and Mongolia. Among the four contested paragraphs, two included formulations concerning the rights of observers which had been proposed by the Community in December 1980. These formulations constitute to some extent a Community clause providing for Community participation in meetings but are also much wider in their effect in that they extend participation rights to other international organizations, including non-governmental organizations.

The other two contested paragraphs specify that within country delegations, participants and spokesmen may come from industry and trade unions as well as from governments. In opposing the four paragraphs the Soviet Union and its allies were motivated by their desire to prevent non-State bodies from gaining defined rights to participate in meetings organized within the United Nations system.

Consultation on the Food Processing Industry

2.2.28. The First Consultation on the Food Processing Industry was attended by 188 participants representing governments, industry and labour from 67 countries, the European Community and 23 other international organizations. Most of the discussions took place in two working groups set up to consider strengthening food-processing industries through the integrated development of all sectors of the food production, processing and marketing chain, and expansion of technical and economic cooperation for strengthening the food-processing sector in developing countries, including access to markets.

On the second topic there was some discussion of barriers to developing countries' exports of food products to developed countries. A Community participant reacted by saying that Community imports of these products from developing countries had grown very rapidly over the last few years and that levels of protection in the Community had been considerably reduced following the multilateral trade negotiations

and through the Lomé Convention and generalized tariff preferences system.

In its conclusions and recommendations, the Consultation identified ways and areas in which international cooperation ought to be furthered to strengthen the capacity of the developing countries in this important sector. The meeting also suggested priority areas for Unido's own technical assistance activity.

FAO

Plenary Conference

2.2.29. The 21st session of the FAO Conference was held in Rome from 7 to 26 November. There were 145 countries represented at the session, which re-elected Mr Saouma Director-General for a six-year period commencing on 1 January 1982. The main subjects dealt with by the Conference, at which the Community was present as an observer, were the current food and agriculture situation worldwide in the context of the measures taken so far and the strategies to be implemented at national and international level to improve food security and agricultural production in the developing countries, and also the energy issue as it affects agriculture and rural development.

The Conference also examined the specific programmes launched by the FAO under the World Food Programme and as a follow-up to the World Conference on Agrarian Reform and Rural Development.

In general discussions in plenary session, Mr Pisani, the Member of the Commission with special responsibility for development, outlined on behalf of the Community a plan of action to combat hunger in the world. He referred to the decision of principle taken by the Council to release from the 1981 Community budget an additional 40 million ECU for food aid to the least-developed countries.

Among a number of suggestions for improving world food security and the implementation of action programmes, the Conference adopted a resolution on the future shape of development strategies. The resolution refers to the need to give more attention to low-in-

come food-deficit countries and to basic food crops in addition to grains and also states that agricultural development schemes should be integrated into the overall framework of general development plans.

General Agreement on Tariffs and Trade

Session of Contracting Parties

2.2.30. The annual session of the GATT Contracting Parties took place this year from 23 to 25 November. In addition to their normal work of overseeing the work of the GATT Council and other GATT activities, the Contracting Parties formally decided to hold their next session, in 1982, at ministerial level. The Community confirmed its support for a ministerial meeting and undertook to play the fullest possible part in the preparations.

At the same time, the Community spokesman referred to the bleak economic background against which these preparations would be taking place. Unemployment in the Community stood at 8.3%, representing over 9 million people, and was expected to reach the 10 million mark by end 1981. But if the situation was bad it would have been worse without the principles and discipline of the GATT: the Community stood by its commitment to those principles.

The Community spokesman also stressed the need for greater international cooperation in overcoming the problems besetting world trade. The capacity to resist protectionist pressures would be improved if countries enjoying low unemployment, continued economic growth and a strong external position were to offer tangible evidence of their willingness to contribute to that cooperation.

Committee on Import Licensing

2.2.31. The Committee on Import Licensing, set up under the Tokyo Round agreement on import licensing, met on 9 and 10 November to carry out its first biennial review of the implementation and operation of the agreement. Signatories are now much better informed owing to the extensive range

of documentation which the agreement requires to be made available.

Customs Valuation Committee

2.2.32. The Customs Valuation Committee held its third meeting in Geneva on 4 and 5 November. Since the previous meeting Brazil had become a signatory to the agreement, and New Zealand and South Africa had stated that they would implement it in July 1982 and July 1983 respectively.

The countries already implementing the agreement had all replied to the Committee's questionnaire on implementation and operation of the agreement.

Committee on Anti-Dumping Practices and Committee on Subsidies and Countervailing Measures

2.2.33. The Committee on Anti-Dumping Practices and the Committee on Subsidies and Countervailing Measures met on 26 and 28 October respectively. After examining national legislation to give effect to the codes on anti-dumping and on subsidies and countervailing measures, the Committees reviewed the measures taken since they last met; they then undertook the annual examination of the application of the Agreement and the work of the panels set up to define and elucidate certain provisions of the codes.

Organization for Economic Cooperation and Development

Trade Committee

2.2.34. At its meeting on 12 and 13 November the Trade Committee examined major commercial policy developments and progress made in work on North-South and East-West relations. It went on to discuss guidelines for work in progress in the OECD on international trade in services. Lastly, the Committee examined possible subjects for future attention.

Group on North-South Economic Issues

2.2.35. The Group on North-South Economic Issues devoted the greater part of

its meeting on 12 and 13 November to the work being done in preparation for the global negotiations to be held within the United Nations system.

Council of Europe

2.2.36. The Committee of Ministers of the Council of Europe held its 69th session in Strasbourg in November. The Ministers discussed all aspects of East-West relations and ways of strengthening cooperation among the 21 members of the Council of Europe. On the subject of relations with the Community, stress was laid on the need for maximum complementarity between the two organizations' activities, particularly in the cultural field.

In this connection the Community intends to contribute to the events planned for 1985, designated European Music Year by the Council of Europe.¹

Industrialized countries

United States

2.2.37. The biannual high-level consultations between the Commission and the United States Administration took place in Washington on 19 and 20 November.² The discussions provided an opportunity for an exchange of views on the economic situation, energy policies and various bilateral questions including the differences over commercial policy, chiefly in agriculture, steel and government procurement.

2.2.38. Prior to this, on 6 November, the Commission had expressed its great disappointment at learning of the intention of the United States authorities to start a procedure to impose countervailing duties on steel imports from the Community: this decision was taken while consultations were taking place on European steel exports to the United States with a view to preventing any strengthening of protectionist measures.

¹ Point 2.3.19.

² Bull. EC 5-1981, point 2.2.47.

On 10 November the Council gave its full support to the action taken by the Commission to reach a solution to the entire problem.

Canada

2.2.39. The 17th round of biannual high-level discussions between the EEC and Canada took place in Ottawa on 23 and 24 November.¹ The talks centred on the economic situation and prospects, trade relations between industrialized countries, questions currently being examined in GATT, the energy situation, North-South relations and bilateral problems between the Community and Canada, notably concerning the quota restrictions—in part abolished—on Canadian imports of leather footwear, a measure affecting Community exporters.

2.2.40. On 24 and 25 November meetings also took place in Ottawa of the two subcommittees set up under the EEC-Canada Framework Agreement of 6 July 1976.

The Industrial Cooperation Subcommittee examined the progress achieved in the following fields: urban transport, electricity production and distribution, energy saving, forestry products and minerals and metals (e.g. cooperation in the asbestos, coal, non-ferrous metals, iron and steel and fly ash sectors). Discussions also took place on industrial innovation policy and measures to encourage small businesses. The General and Preparatory Cooperation Subcommittee met on 25 November and reviewed cooperation developments in the field of environment policy, science and technology.

Japan

2.2.41. On the initiative of the Japanese Ministry of International Trade and Industry and the Commission, a major symposium was held in Tokyo for leading Japanese and European industrialists on 5 and 6 November. Mr Davignon and Mr Tanaka, the Minister for International Trade and Industry, presided over the opening and close of the meeting. The whole range of relations between Europe and Japan was discussed,

with special emphasis on the opportunities for industrial cooperation.

On this occasion Mr Davignon met members of the Japanese Government with responsibility for relations between Japan and Europe. Following these talks, a group of Commission officials held detailed working discussions with their Japanese counterparts during the week of 9 to 13 November.

These meetings revealed that although the Japanese authorities are now very well informed about the European situation and the Community's desiderata, they have not yet taken concrete steps to redress the trade imbalance, which continues to grow to Europe's disadvantage.

Mediterranean countries

Turkey

2.2.42. On behalf of Mr Thorn and the Commission, Mr Natali saw Turkey's Ambassador to the Communities on 4 November to express the Commission's serious concern at the prison sentence imposed on the former Turkish Prime Minister, Mr Bulent Ecevit, by a military tribunal. The Commission issued the following statement after the meeting:

'The Commission considers that this sentence is a setback to the process of restoring a pluralist parliamentary democracy which the Community regards as having prime importance in its relations with Turkey, as it has made clear² since the present Turkish authorities came to power'.

Following exchanges of views on the occasion of the 16 and 17 November Council meeting between Mr Haferkamp and the Foreign Ministers, notably Mr Genscher, who had recently returned from a visit to Ankara, and the talks between Mr Thorn and Mr Türkmen, Turkey's Foreign Minister, the Commission concluded that in the prevailing circumstances it could not resume discussions on the fourth financial protocol.³

¹ Bull. EC 4-1981, point 2.2.48.

² Bull. EC 9-1980, points 2.2.36 to 2.2.39.

³ Bull. EC 6-1981, point 2.2.49.

Cyprus

2.2.43. A Commission delegation visited Cyprus from 3 to 7 November in connection with a public health infrastructure project for Nicosia which is intended to serve the island's two communities.

The Cypriot authorities also raised certain outstanding trade issues, including the trade arrangements to be established for 1982 and 1983.

Malta

2.2.44. On 26 November the Commission sent a proposal to the Council calling for unilateral extension of the trade arrangements with Malta until 30 June 1982 (they had already been extended until 31 December 1981)¹ pending the start of negotiations to put trade relations with Malta on a contractual footing.

Yugoslavia

2.2.45. On 24 November the Council formally approved the Regulation reducing the levy on imports of baby beef originating in and coming from Yugoslavia,² with effect from 7 December.

A Commission delegation visited Belgrade for talks with the Yugoslav authorities, who pointed out that the reduction was less than Yugoslavia had wanted but said they were willing to resume negotiations on the protocol adapting the agreement to take account of Greece's accession in the first fortnight of January 1982.

Maghreb and Mashreq

2.2.46. Negotiations for the second series of financial protocols were held in November with Jordan, Morocco, Tunisia and Syria. The protocols will be initialled shortly.

Israel

2.2.47. Mr Simha Ehrlich, Israel's Deputy Prime Minister and Minister of Agriculture, met Mr Thorn, Mr Natali, Mr Haferkamp and Mr Dalsager in Brussels on 9 November

for talks which centred on enlargement and its possible effects on Israel's traditional export markets in the Community. Mr Ehrlich reiterated his Government's concern at this issue and asked for consultations with the Community.

Developing countries

ACP States and OCT

ACP-EEC Conventions

Accessions

2.2.48. The Chairman of the ACP-EEC Council of Ministers received an application from Antigua and Barbuda for membership of the second Lomé Convention. The application, dated 2 November, was signed by Mr Lester Bird, the islands' Deputy Prime Minister and Foreign Minister.

Institutions

2.2.49. The ACP-EEC Committee of Ambassadors met in Brussels on 30 November. Discussions centred on sugar, with an official statement by the ACP countries that they would be asking for a special meeting of the joint Council before the end of the year to examine the price to be fixed for ACP sugar. Stabex resources might also be put on the agenda.

Various other matters were discussed, in particular problems relating to consultation between the ACP countries and the Community on trade and the setting-up of the Technical Centre for Agricultural and Rural Cooperation, on which there were serious differences of opinion, especially as regards the Centre's structure. The ACP countries also questioned the Committee's working methods and noted that few of the ACP-EEC subcommittees or working parties were in fact operating: a joint review of the situation was planned to identify the obstacles

¹ OJ L 185, 7.7.1981.

² OJ L 339, 26.11.1981; Bull. EC 10-1981, point 2.2.39.

and to permit further consideration of ways of improving matters.

Financial and technical cooperation

2.2.50. In 1980 financial and technical cooperation commitments reached a total of 596.6 million ECU, bringing overall commitments since the entry into force of the first Lomé Convention (1 April 1976) to 3 065.1 million ECU or almost 90% of the available funds (3 464 million ECU). These figures emerge from the Commission report to the ACP-EEC Council of Ministers on the administration of financial and technical cooperation in 1980 under the Lomé Convention, dated 26 November.

2.2.51. Talks were held on 12 November between the Commission and the New Zealand authorities to discuss aid policy in the Pacific with a view to improving the coordination of Community and New Zealand activities and exploring the possibility of cofinancing.

2.2.52. At the Commission's suggestion meetings took place with the Member States on 10 and 19 November to look at the possibility of coordinating reconstruction operations in Chad. There was agreement on the desirability of taking a common approach and coordinating the work which the Commission and certain Member States intend to carry out.

The Commission also took part in a meeting of aid donors wishing to make a contribution to reconstruction in Chad held in Paris on 12 and 13 November under the chairmanship of Mr Tahir Souleymane, Chad's Minister for Planning and Reconstruction.

Regional cooperation

2.2.53. The Commission took part in a meeting of the Southern African Development Coordination Conference (SADCC) held in Blantyre, Malawi, on 19 and 20 November. The SADCC is an organization consisting of the southern African ACP States plus Angola and Mozambique which was set up to intensify regional cooperation on transport, agriculture and training, *inter alia*, in order to enable the countries con-

cerned to develop their economic potential more fully and become less dependent politically and economically on South Africa.

In the course of the meeting a wide range of short- and medium-term regional projects was identified and much of the outside finance required to carry them out was secured.

Under Lomé II the Community has set aside the equivalent of USD 100 million to finance regional projects in the ACP members of the SADCC.

Export earnings

Stabex

2.2.54. Under the export earnings stabilization system established by the second Lomé Convention the Commission decided on 26 November to grant Gambia an advance of 1.5 million ECU, in addition to those it received in October,¹ for export earnings losses on groundnuts and groundnut oil.

2.2.55. The Commission continued to study the possibility of including more products in the Stabex list; it notified the Council of its opposition to the inclusion of citrus fruit or tobacco.

European Development Fund

2.2.56. Financing decisions taken by the Commission in November involved the allocation of fourth and fifth EDF Commission-administered resources totalling 100 370 000 ECU to operations in the following sectors:

| | (ECU) |
|---------------------------------------|-------------|
| Industrialization and trade promotion | 7 105 000 |
| Rural production | 39 700 000 |
| Stockfarming | 3 000 000 |
| Transport and communications | 23 000 000 |
| Health | 3 240 000 |
| Waste water disposal | 2 500 000 |
| Village water supply | 13 500 000 |
| Training | 7 310 000 |
| Emergency aid | 1 015 000 |
| | 100 370 000 |

¹ Bull. EC 10-1981, point 2.2.46.

The aid goes to the Central African Republic, Congo, Ivory Coast, Kenya, Malawi, Mali, Mauritania, Mauritius, Rwanda, Samoa, Sudan, Tanzania, Uganda, Zaire and Zambia.

Asia

ASEAN countries

2.2.57. The Community and Indonesia held bilateral talks in Jakarta from 17 to 19 November with a view to concluding a voluntary restraint agreement for Indonesia's manioc exports to the Community.

India

2.2.58. On 18 November the Community and India exchanged instruments notifying their completion of the internal procedures required to enable both parties to bring into force the Economic and Commercial Cooperation Agreement signed on 23 June.¹ The Agreement enters into force on 1 December.²

Latin America

Andean Group

2.2.59. Talks at technical level were held in Brussels on 26 and 27 November between the Commission and a delegation from the Andean Pact Junta, led by its Coordinator, Mr José de la Puente. These talks focused upon the topics covered by the cooperation agreement which it is proposed to conclude between the Community and the Andean Pact, formal negotiations having been suspended in July 1980 following the coup in Bolivia. At this working meeting, which followed on the meeting held in Lima in January, considerable progress was made in drawing up a draft agreement, the examination of which can be resumed on a formal basis when appropriate.

State-trading countries

China

2.2.60. The EEC-China joint Committee held its third meeting³ in Beijing on 12 and

13 November, when it examined the development of trade under the 1978 Agreement.⁴

The Community delegation drew attention to the EEC's declining share of China's imports (down from 18% in 1979 to 14% in 1980 and approximately 12% in the first half of this year) and the increase in China's exports of manufactured goods to the Community (which rose by 33% in 1979, 44% in 1980 and 28% in the first half of 1981). In the first half of this year total two-way trade was 28% higher than in the first half of 1980. In addition, the Chinese economic readjustment plans for 1982 open up reasonable hopes for a continuing expansion of EEC-China trade (promising sectors include agro-industry, energy, ports and light industry) and an upturn in Community exports to China.

The modernization of some 400 000 enterprises in China also presents new opportunities for European exporters.

As part of a programme of measures to stimulate trade agreed between the two sides, the Commission will be putting proposals to the Council for increased access to the Community market for Chinese exports.

The Committee also discussed the follow-up to the EEC-China Business Week, held in Brussels from 30 March to 10 April,⁵ in the light of the Chinese authorities' expressions of satisfaction with the results.

The Community delegation was received by Vice-Premier Bo Yibo and the Minister of Foreign Trade, Mr Zheng Tuobin; talks were also held at the Ministry of Foreign Affairs and the Import-Export Control Commission.

Romania

2.2.61. The first meeting of the Joint Committee established between the Community and Romania by the Agreement signed in Bucharest on 28 July 1980³ was held in Brussels on 3 and 4 November.

¹ Bull. EC 6-1981, point 2.2.60.

² OJ L 334, 21.11.1981.

³ Bull. EC 11-1980, point 2.2.69.

⁴ Bull. EC 4-1978, points 1.5.1 to 1.5.5.

⁵ Bull. EC 4-1981, point 2.2.60.

⁶ Bull. EC 7/8-1980, points 1.4.1 to 1.4.8.

The two delegations held a wide-ranging exchange of views on all aspects of relations between the Community and Romania, and more especially on the application of the various agreements and arrangements which, it was felt, had generally been applied satisfactorily. They also noted that there were areas of complementarity between the Community and Romania in agriculture and therefore agreed to intensify the exchange of information and contacts between the relevant Commission departments and the Romanian authorities.

The two delegations held the consultations provided for in the Agreement on trade in industrial products and agreed to recommend that their respective authorities adopt various commercial policy measures to enable trade to develop in 1982. They also formulated proposals for intensifying relations between Romania and the Community. These proposals will be examined by the competent authorities.

The Joint Committee's work highlighted the importance of the agreements signed in 1980, which are changing the quality of relations between Romania and the Community. The setting-up of the Joint Committee in particular has enabled a detailed exchange of views to be held on the whole range of economic problems.

In the course of the meeting Mr Cornel Burtica, Deputy Prime Minister and Minister of Foreign Trade and International Economic Cooperation, had talks with Mr Thorn, Mr Ortoli, Mr Dalsager and Mr Contogeorgis.

Political cooperation

2.2.62. At a meeting on 17 November the Foreign Ministers adopted a statement on

developments in Chad, noting the withdrawal of the Libyan troops and the rapid deployment of an African peace-keeping force.

2.2.63. On 23 November the 'Four'—France, Italy, The Netherlands and the United Kingdom—made public their message to the Governments of the United States, Egypt and Israel regarding participation in the multinational peace-keeping force in Sinai. At the same time the Foreign Ministers of the Ten issued the following statement:

'The Ten consider that the decision of France, Italy, The Netherlands and the United Kingdom to participate in the multinational force in Sinai meets the wish frequently expressed by the members of the Community to facilitate any progress in the direction of a comprehensive peace settlement in the Middle East on the basis of the mutual acceptance of the right to existence and security of all States in the area and the need for the Palestinian people to exercise fully its right to self-determination'.

2.2.64. The European Council held in London on 26 and 27 November adopted statements covering Mr Brezhnev's visit to Bonn, President Reagan's disarmament speech, the progress of the Madrid CSCE review meeting and the situation in Poland and Afghanistan.¹

2.2.65. On 19 November Parliament adopted four resolutions calling for the strengthening of European political cooperation.²

¹ Points 1.1.1 to 1.1.13.

² Point 2.3.7; OJ C 327, 14.12.1981.

3. Institutional and political matters

Institutional developments and European policy

Meeting between the ten Foreign Ministers and Parliament's enlarged bureau

2.3.1. The ten Foreign Ministers and Parliament's enlarged bureau (the President, the chairmen of the political groups and the committee chairmen) met in Strasbourg on 17 November to discuss the development of the Community and interinstitutional relations. Mr Thorn and Mr Andriessen, the Member of the Commission with special responsibility for relations with Parliament, attended.

All those present were very satisfied with the tone of the meeting, at which the desire of Parliament and the Council to strengthen the links between them and foster a new spirit in their relations were evident. This was the first meeting of its kind, and it was agreed that further meetings should be held in the future. Mrs Veil emphasized the need to take a fresh look at cooperation between the institutions so that Parliament could play a part in Community affairs analogous to that played by national parliaments in the affairs of their countries.

The agenda included the following items:

A new impetus for the Community. Lord Carrington, Mrs Veil and most of the other speakers referred to the need for significant progress in launching this new advance in view of the serious economic, social and political problems with which all the Member States were faced.

Council decisions. A number of Members of Parliament drew attention to the length of the Community's decision-making process and urged the Council to take more decisions by a majority vote as provided in the Treaties rather than constantly seeking unanimity. Lord Carrington considered that it would be wrong to take an excessively rigid approach to this, but he nevertheless hoped that more decisions could be reached by majority vote.

Relations between Parliament and the Council. Four major problems were discussed under this heading—attendance by ministers at meetings of Parliament and its committees, improved treatment of parliamentary questions addressed to the Council, the conciliation procedure and greater attention by the Council to Parliament's opinions. Parliament asked the Council to refer Commission proposals back to it if they were heavily amended or if new facts emerged after its opinion had been given.

Referring more specifically to the conciliation procedure, Mrs Veil proposed that each institution should attempt to reply to a request from another within a fixed time limit. She also proposed that once the conciliation procedure had been requested, the presidents of the three institutions should meet to fix a timetable and determine the procedure to be followed. Delegations would be asked to complete their work by the deadlines laid down and the institutions would undertake to consider the compromise immediately afterwards. Mrs Veil hoped that, during the conciliation procedure, the two delegations would succeed in arriving at a draft compromise rather than simply restating initial positions.

Other items discussed included the status of Members of Parliament, the places of work of the institutions and world hunger (Council response to the resolution moved by Mr Pannella and adopted in October¹).

German-Italian initiative

2.3.2. Mr Genscher and Mr Colombo presented their proposal for a European Act to the Council and Parliament.² The European Council took note of the initiative and invited the Foreign Ministers, in conjunction with the Commission, to examine and clarify it and report back to a forthcoming meeting.

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¹ Bull. EC 10-1981, point 2.2.13.

² Point 1.1.6.

2.3.3. On 19 November Parliament passed a resolution addressed to the European Council on the revival of political cooperation. It made reference to the German-Italian proposal for a European Act and asked that no decisions on changes in the system of relations between the institutions and their powers should be taken until Parliament had debated them and given its opinion.

Institutions and organs of the Communities

Parliament¹

2.3.4. Parliament met twice this month—from 3 to 5 November for a part-session on the budget (first reading of the draft budget for 1982) and from 16 to 20 November for a regular part-session.

Strasbourg: 3 to 5 November

2.3.5. On behalf of the Committee on Budgets Mr Spinelli (*Com/I*) presented the report on the general budget of the Communities for 1982 (Section IV: Commission),² while Mr Ansquer (*EPD/F*) was the rapporteur for the sections covering the administrative budgets of the other institutions.

Mr Spinelli did not mince his words. He declared that the 1982 draft was a totally inadequate, unprogressive budget, hamstrung by both the 1% VAT ceiling and the absence of restructuring. For its rapporteur, the motion for a resolution was therefore no more than a token of Parliament's resignation. Behind the luxuriant verbiage of the Commission and the Council lay a cold and steely resolve to subdue a House elected by direct universal suffrage.

Mr Lange (*Soc/D*) regretted the lack of coordination between the parliamentary committees and the absence of any definition of priorities in Parliament itself—a slightly different assessment from that of Mr Dankert (*Soc/NL*), who held that it was the Commission which should define its priorities more selectively. In his reply to Mr Dankert, Mr Tugendhat simply said that the two mem-

bers would have to agree on what they were criticizing.

While Mr Balfour (*ED/UK*) found the budget to be balanced and a move in the right direction, Mrs Scrivener (*Lib/F*) spoke of its inertia and described it as wholly lacking in innovation. Mr Ansquer (*EPD/F*) urged that the appropriations be concentrated on two or three solid policies. On that score several members regretted that the mandate proposals had failed to surface in the draft budget.

On this point Mr Thorn explained that the Commission had adhered to its work programme, but that it was impossible to anticipate the Council's decisions. Moreover, restructuring was a lengthy operation and could not be done in a single year. The budget nevertheless already contained some new directions in accordance with the mandate approach.

Some differences of opinion emerged during the discussion on whether there should be appropriations for monetary compensatory amounts (MCAs). The rapporteur for the Committee on Agriculture, Mr Fanton (*EPD/F*), held that it was not by deleting appropriations that they would do away with MCAs. These amounts would continue to exist, and when the money was needed it would simply be taken from other EAGGF Guarantee Section items. Exclusion of MCA appropriations was therefore tantamount to an overall cut in agricultural appropriations.

¹ This report was prepared from 'Le point de la session' published by Parliament's Secretariat. The complete texts of the resolutions adopted by Parliament are reproduced in OJ C 311 and C 327. And the report of the proceedings is contained in Annexes 276 and 277. The political groups of members are indicated in brackets by the following abbreviations: *Soc* = Socialists; *EPP* = European People's Party-Christian Democratic Group; *ED* = European Democratic Group; *Com* = Communists and Allies; *Lib* = Liberals and Democrats; *EPD* = European Progressive Democrats; *Ind* = Group for the Technical Coordination and Defence of Independent Groups and Members; *NA* = Non-affiliated. The countries of origin are indicated as follows: B = Belgium, DK = Denmark, D = Federal Republic of Germany, GR = Greece, F = France, IRL = Ireland, I = Italy, L = Luxembourg, NL = The Netherlands, UK = United Kingdom.

² Figures relating to the amendments and proposed modifications at the end of the first reading are set out in the section: 'Financing of Community affairs'.

The idea of entering an appropriation for the MCAs was finally dropped, in the hope of thus prompting the Council to initiate a dialogue on MCAs and the CAP. Mr Fanton also wanted to see greater transparency in the budget: expenditure relating to food aid, MCAs, GATT, the ACP countries and political cooperation should be inserted elsewhere.

For the Commission, Mr Dalsager found the proposals interesting but impracticable. He was also against the idea of setting up an agricultural export agency, as suggested by Mr Fanton.

The rapporteurs for the other committees generally deplored the slender resources allocated for policies other than the CAP. Mrs Martin (*Lib/F*) even contended, on behalf of the Committee on Regional Policy and Regional Planning, that the ERDF allocation was in the end only enough to reimburse the Member States and that no genuine regional policy had been charted.

On the economic and monetary side, Mr Schinzel (*Soc/D*) wanted to see a stronger EMS, while Mr Beumer (*EPP/NL*), Mr Irmer (*Lib/D*) and Mr Moreau (*Soc/F*) deplored the feeble Community solutions or the Council's disappointing response to the triple challenge of employment, energy and industrial policy. As Mr Galland (*Lib/F*) put it, 'energy symbolizes the stagnation of the Community'.

While acknowledging certain budgetary constraints, Mr Frischmann (*Com/F*) called for a more aggressive social policy, believing that expenditure could be covered by taxing imports of oils and fats and substitute products and by taking back the 'gift' to the United Kingdom in the budget.

Lastly Mr Michel (*EPP/B*), for the Committee on Development and Cooperation, maintained that the Council had done nothing to rise above national egoism. Mr Pranchère (*Com/F*) called for the appropriations in favour of the United Kingdom to be rechannelled to food aid, while Mr Cohen (*Soc/NL*) deplored the cut in emergency aid appropriations.

The spokesmen for the political groups generally stressed the need to improve the CAP without destroying it. Mr Eyraud (*Soc/F*)

called for an end to the distortions of Community preference and warned against any form of Malthusianism at a time when millions of people were dying of hunger. He also advocated a pricing system differentiated according to the size of farms so as to ensure that large farms did not enjoy windfall profits. In reply to Mr Eyraud, Mr Louwes (*Lib/NL*) hoped that the farmers would not be made to foot the bill for things that were the responsibility of others, while Mr De Kersmaeker (*EPP/B*) and Mr Rossi (*Lib/F*) took issue with the introduction of production ceilings and the entrenchment of the co-responsibility system. Mr Davern (*EPD/IRL*) condemned 'the cannibalistic ritual' to be seen every year when the CAP was under fire.

At the end of Parliament's first reading of the budget and before the Council's second reading, the House added to the Council's draft 368 million ECU in payment appropriations and 806 million ECU in commitment appropriations.

Strasbourg: 16 to 20 November

2.3.6. Development of the Community was the motto theme in most of the debates of November's regular part-session, whether the House was discussing the mandate, enlargement, convergence or political cooperation.

One of the highlights was the presentation of the German-Italian initiative¹ by Mr Genscher and Mr Colombo, the German and Italian Foreign Ministers; another was the major debate on political cooperation, a token of Parliament's intention to have a hand in formulating and monitoring a coordinated foreign policy.

As a pendant to Parliament's proceedings the enlarged Bureau and the Member States' Foreign Ministers met to discuss institutional problems, particularly relations between Parliament and the Council.²

¹ Points 1.2.1 to 1.2.6.

² Point 2.3.1.

Political cooperation

2.3.7. Through four oral questions put to the Commission, Parliament voiced its intention to be more closely involved in political cooperation, though members were not unanimous in defining its scope. Mr Fanti (*Com/I*), supported here by Lady Elles (*ED/UK*) and Mr Haagerup (*Lib/DK*), believed that nuclear weapons were a matter for political cooperation, whereas Mr Baillot (*Com/F*) agreed that foreign and defence policy were the sole preserve of each individual country. Mr Radoux (*Soc/B*) feared that political cooperation served only to mask the Community's economic flaws, while Mr Clément (*EDP/F*) and Mr Jacquet (*Soc/F*) believed that it must also extend to the North-South Dialogue.

The House passed four resolutions on political cooperation and its structures, reaffirming its 'desire to be involved in an appropriate manner in the formulation and monitoring of a coordinated foreign policy, including the political aspects of security'. It expressed the hope that the Commission and the Foreign Ministers would 'acknowledge and promote' the interdependence of Community activities and political cooperation.

Protection of shipping routes

2.3.8. Was the protection of shipping routes, which carried the Community's lifeblood, a matter for political cooperation and for discussion in the House? When Mr Diligent (*EPP/F*) presented the Political Affairs Committee's report, members had an opportunity to continue their discussion on political cooperation, this time from the angle of security.

Arguing from first principles, the speakers for the Communist group, Mrs Charzat (F) and Mr Denis (F), maintained that questions of defence did not fall within the Community's jurisdiction. In a more discriminating opinion, Mr de Lipkowski (*EPD/F*), for his group, distinguished between defence and security; security may be Parliament's business but defence was not. Moreover, security must be provided by economic measures (stockpiling, for example).

Other speakers (Mr Hänsch *Soc/D*) and Mr Galluzzi (*Com/I*) felt that the contents of the report were a danger to peace. This view was not shared by Mr d'Ormesson (*EPP/F*) or Sir Peter Vanneck (*ED/UK*). The facts had to be faced, said Mr Schall (*EPP/D*) and Mr de Courcy Ling (*ED/UK*), since, as Mr von Hassel (*EPP/D*) was to point out, they could not always count on the United States, which from 1985 would be self-sufficient in oil. Despite the difference of approach envisaged by the political groups, the debate is now on. For Mr Penders (*EPP/NL*), the Community had taken a step further towards maturity.

The House adopted Mr Diligent's report by 116 votes to 87, with 4 abstentions.

May mandate

2.3.9. On the basis of a report by Mr Hopper (*ED/UK*), Parliament turned to the May mandate. The report, which did not consider the latest seven papers presented by the Commission, was not approved, but it allowed members to express their initial reactions to the Commission's communications. Speakers were for the most part somewhat cool in their opinions of these proposals, which they felt held nothing concrete (Mr Lange (*Soc/D*), Mr Pfenning (*EPP/D*), Mr Delatte (*Lib/F*), Mr Moreau (*Soc/F*), and were keener to speak of the institutional framework or the main principles which must guide Community action. Thus, Mr Klepsch (*EPP/D*) and Mr Fischbach (*EPP/L*) dwelt on the need to refrain from systematic use of the right of veto, while Mr Hopper (*ED/UK*) and Mr Junot (*EDP/F*) repudiated the idea of the fair return. Mr Junot argued that there could be no permanent 'solidarity tax' in favour of the United Kingdom, a view endorsed by Mrs Poirier (*Com/F*), who called for an end to the supplementary measures to assist that country. Finally, Mr Estgens (*EPP/L*) emphasized the social aspect of the Commission's proposals—job creation and support for vocational training.

Mr Thorn and Mr O'Kennedy explained how the Commission had proceeded: the

comprehensive report presented on 24 June had been followed by specific reports to be developed into proposals for Regulations and Directives.¹

Convergence of economic policies

2.3.10. On 19 November Parliament adopted an opinion on the proposal concerning the adoption of the annual report on the economic situation in the Community and laying down the economic policy guidelines for 1982.² Presenting his report, Mr Delorozoy (*Lib/F*) regretted the lack of convergence in Member States' policies. Only a concerted, active policy could help the Member States to surmount the obstacles of an economic situation for which 1982 forecasts were still pessimistic. Most of the speakers spoke of the battle against unemployment, a priority for Mr Moreau (*Soc/F*) and Mrs Dessouches (*Soc/F*). The solutions proposed to meet this challenge varied from a shorter working week (Mr Marshall, *ED/UK*), with a concurrent reduction of incomes (Mr Herman, *EPP/B*), or complete elimination of capitalism (Mr Boyes, *Soc/UK*). Investment must be facilitated (Mr Leonardi, *Com/I*), but to do that budget deficits must be immediately reduced (Mr de Gucht, *Lib/B*); Mediterranean programmes must be launched (Mr Pasmazoglou, *NA/GR*).

Speaking for the Commission, Mr Ortolí deplored the poor showing of Community investment and indicated that the Commission was hoping for 2% growth in 1982, with unemployment levelling off in the second half of the year.

Enlargement of the Community

2.3.11. The debate on enlargement held on 19 November, attended by delegations from the Cortes and the Portuguese Assembly, confirmed the political importance attached by the majority of members to the accession of Spain and Portugal.

Two conceptions emerged—that of the EPD group and that expressed in the 'joint' resolution moved by four groups (*Soc*, *EPP*, *Lib*

and *ED*) and supported by Mr Galluzzi (*Com/I*). In their resolution, rejected by the House, the European Progressive Democrats set prior conditions on accession: the Ten must implement a common fisheries policy, adapt the CAP and extend regional policy. They urged that Spain and Portugal adopt the VAT system and that the 1% VAT ceiling be raised.

The 'Joint' resolution, passed by 127 votes to 7 with 1 abstention, considered that the accession of Spain and Portugal must take place no later than 1 January 1984 and invited the Council to consult the two applicant countries in an appropriate manner during their discussions on mandate reforms.

On the budgetary side Parliament took the first reading of draft amending and supplementary budget No 2 for 1981.³

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2.3.12. Parliament also passed resolutions on:

(i) the state of the Community environment: the House expressed a favourable opinion on most of the proposals contained in the draft of the third environment action programme;⁴

(ii) pollution of the Rhine by discharges of salt: the House urged France to ratify the Convention on the Protection of the Rhine against Pollution by Chlorides, signed on 3 December 1976. It believed that the Community itself should accede to the Convention, the effects of which should be strengthened by amendments;

(iii) the Multifibre Arrangement: Parliament welcomed the Commission's adoption of many of its suggestions regarding the renewal of bilateral agreements.⁵

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¹ Supplement 4-1981 — Bull. EC.

² Bull. EC 10-1981, point 2.1.5.

³ Point 2.3.40.

⁴ Points 1.4.1 to 1.4.14 and OJ C 305, 25.11.1981.

⁵ OJ C 101, 4.5.1981.

2.3.13. Parliament also gave its opinion on a number of Commission proposals concerning:

(i) the Community's scheme of generalized preference for the period 1982-85 and operation of the scheme for 1982;¹

(ii) the Convention on the Conservation of Migratory Species of Wild Animals;² the House considered that a European Environment Fund was urgently needed;

(iii) implementation in the Community of the Convention on International Trade in Endangered Species of Wild Fauna and Flora;³

(iv) the opening of the Communities' historical archives to the public; it recommended setting up an interinstitutional body to assume responsibility for the joint management of the archives⁴

(v) modification of certain technical measures for the conservation of fishery re-

sources, and the allocation of catch possibilities in Community waters and in Norwegian, Swedish and Faeroese waters.⁵

Council

2.3.14. The Council held six meetings in November. The table below lists the number, place and date of each meeting, the names of the Council President and Commission representatives and the main items of business. The footnotes refer to the points in the bulletin where a more detailed account is given of decisions taken, agreements reached, positions adopted and questions discussed.

¹ OJ C 273, 26.10.1981.

² OJ C 151, 19.6.1981; Bull. 4-1980, point 2.1.51 and 2.1.52.

³ OJ C 243, 22.9.1980; Bull. EC 7/8-1980, point 2.1.72.

⁴ OJ C 132, 2.6.1981; Bull. EC 4-1981, point 2.3.22.

⁵ Point 2.1.14.

Table 1 — Council meetings in November

| Number, place and date of meeting | Subject | President | Commission | Main items of business |
|-----------------------------------|-------------------------|--|-------------|--|
| 735th Brussels 3 November | Development cooperation | Mr Neil Marten, Minister for Overseas Development (United Kingdom) | Mr Pisani | <i>North-South Dialogue.</i> General discussion of future prospects. ¹ <i>Stocktaking of Community aid.</i> First periodical review of agricultural production and food aid; resolution on implementation of aid adopted. ¹ <i>Procedures for emergency aid.</i> Improved procedures approved. ¹ <i>Financial and technical aid to non-associated developing countries.</i> Policy debate on draft decision on general guidelines for 1982. ¹ <i>Plan of action to combat hunger in the world.</i> 'Conclusions' adopted. ¹ |
| 736th Brussels 10 November | Research | Mr Kenneth Baker, Minister of State for Industry and Information Technology (United Kingdom) | Mr Davignon | <i>Scientific and technical research.</i> Wide-ranging policy debate. ² <i>Microelectronic technology.</i> Regulation on Community action approved. ³ <i>Biomolecular engineering.</i> Multianual research programme approved (indirect action). ² |

| Number, place and date of meeting | Subject | President | Commission | Main items of business |
|--|--------------------------------|--|---|---|
| 737th Brussels 10 November | Foreign affairs | Mr Humphrey Atkins, Lord Privy Seal (United Kingdom) | Mr Haferkamp and Mr Davignon | <i>Multifibre Arrangement.</i> Further discussion on renewal of MFA. ⁴ <i>Steel.</i> Discussion of measures taken by United States regarding Community exports. |
| 738th Brussels 16, 17 and 19 November | Foreign affairs | Lord Carrington, Secretary of State for Foreign and Commonwealth Affairs (United Kingdom) | Mr Thorn, Mr Ortoli, Mr Tugendhat and Mr Davignon | <i>May mandate.</i> Preparations for European Council. ⁵ <i>European Act.</i> Presentation of German/Italian initiative by Mr Genscher and Mr Colombo. ⁶ <i>Multifibre Arrangement.</i> Additional negotiating directives for renewal of MFA given to Commission. ⁴ <i>Food aid.</i> Distribution between Member States of national operations in cereals approved (1981/82). ¹ <i>Export credits.</i> Decision on application of guidelines for officially supported export credits. |
| 739th Brussels 16 November | Agriculture | Mr Peter Walker, Minister of Agriculture, Fisheries and Food (United Kingdom) | Mr Dalsager | <i>European agriculture — Mediterranean programmes.</i> Detailed discussion. <i>Amendment of basic Regulations on Mediterranean products.</i> Detailed discussion. <i>Framework agreements for multiannual supply of agricultural products.</i> Discussion. <i>Tariff quotas.</i> Discussion of quotas for beef and veal. |
| 740th Brussels 17 November | Economic and financial affairs | Sir Geoffrey Howe, Chancellor of the Exchequer (United Kingdom) | Mr Tugendhat | <i>Insurance other than life assurance.</i> Agreement on a number of positive guidelines. <i>Tax concessions.</i> Two Directives and a Regulation adopted on tax and duty allowances for travellers and small consignments of goods. ⁷ |
| 741st Brussels 23 to 25 November | Budget | Mr Nicholas Ridley, Financial Secretary to the Treasury (United Kingdom) | Mr Tugendhat | During the meeting the Council received a delegation from Parliament. <i>Draft supplementary and amending budget No 2-1981.</i> Second reading. ⁸ <i>Draft 1982 budget.</i> Second reading. ⁸ |

¹ Development.² Research and development.³ Internal market and industrial affairs.⁴ Commercial policy.⁵ Point 2.1.3.⁶ Point 1.2.1 *et seq.*⁷ Financial institutions and taxation.⁸ Financing Community activities.

Commission

Activities

2.3.15. The Commission held five ordinary meetings in November. It also met for special sessions on 14 November (at Villers-le-Temple) and again on 23 November,¹ to put the finishing touches to the papers on the mandate in preparation for the London European Council on 26 and 27 November.

Discussions, policy debates and work in hand

2.3.16. Throughout the month the Commission devoted much of its time to preparation for the European Council. The first thing was to finalize the regular report on the economic and social situation and the annual report on European Union. As the main business of the European Council was to deal with all the questions covered by the mandate of 30 May 1980, the Commission held a special meeting at Villers-le-Temple on 14 November, where it discussed in general terms what was to be done at the Council meeting on 16 and 17 November and then considered in detail the draft conclusions of the European Council presented by the Council Presidency. On 23 November a final meeting was held to finalize mandate papers following Mr Thorn's tour of the capitals. Preparations were also made for the meeting with the Council and Parliament² to improve the conciliation procedure, and the results of the meeting were discussed. It also examined the draft document from the German and Italian Governments concerning European Union and finalized the text of Mr Andriessen's statement to Parliament³ after a lengthy debate on the various matters covered in it.

Besides its work on the mandate the Commission held a broad exchange of views on investment in the Belgian steel industry, particularly considering the compatibility of the restructuring programmes with the Community rules.

Decisions, communications and proposals

2.3.17. In connection with its work on the May mandate the Commission adopted a report on the application of the financial mechanism.⁴ Decisions were taken on the steel industry (production quotas for certain products for the fourth quarter of 1981, increase in basic import prices, rates of abatement for the first quarter of 1982).⁵ The Commission also adopted a recommendation to the Council which would amend its brief for the negotiations regarding the agreement with the ACP countries on the purchase price of sugar for the 1981/82 marketing year. Lastly, it gave its opinion on the Belgian regional aid scheme and on Belgian aids for the textile and clothing industry (Claes Plan).

Cultural sector

2.3.18. Addressing Parliament's Committee on Youth, Culture, Education, Information and Sport, Mr Thorn deplored the situation of cultural workers hit head-on by the general crisis, saying at one point: 'I have great hopes of the assistance which the European Social Fund can render in this field, for we are planning that assistance with a definite objective in mind, namely to help the cultural sector change gradually from an "assisted sector" into a dynamic and self-sufficient sector'. Mr Thorn went on to speak of what the Community had been doing to preserve its architectural heritage and stressed the need to promote cultural exchanges.

2.3.19. On 20 November the Commission was represented at the first meeting of the preparatory group for European Music Year 1985, convened by the Council of Europe under the chairmanship of its Secretary-General, Mr Franz Karasek, to prepare the organizational arrangements for this event,

¹ Point 2.1.1.

² Point 2.3.1.

³ Point 1.2.4.

⁴ Point 2.3.44.

⁵ Point 2.1.17.

which is to be sponsored jointly by the Commission and the Council of Europe following the resolution passed by Parliament on 15 December 1980.¹

Historical archives of the Community

2.3.20. On 19 November Parliament adopted an opinion² on the Commission's communication to the Council on opening to the public the Community's historical archives.³ The House welcomed this venture, recommended the setting up of an inter-institutional body responsible for joint management of historical archives and asked the Governments of the Member States to consider passing over to the Community's historical archives any documents relating to the conclusion of the ECSC and EEC Treaties.

Relations with workers' and employers' organizations

2.3.21. Mr Davignon briefed the two sides of industry on the situation in textiles and the Commission's new moves in this area. He also talked with representatives of the European Trade Union Confederation (ETUC) about the Community energy strategy, which was also discussed with the liaison office of the miners' and metalworkers' free trade unions.

During preliminary consultations ETUC experts continued their work on regional policy and the environment, the situation of migrant workers, and the employment and social situation of women in Europe.

Mr Thorn, together with Mr Richard, Member of the Commission with special responsibility for social affairs, received a delegation from ETUC. Discussion centred on ways and means of stimulating economic activity and reducing unemployment.

Mr Contogeorgis, Member of the Commission with special responsibility for transport, chaired a tripartite meeting with the Group of Ten Railways and the railways section of the Committee of Transport Workers' Unions. He stressed the importance the Commission attached to the present and future role of the railways in the Community's transport system. The representatives of the railway workers' union presented to Mr Contogeorgis a joint statement on the development of the common transport policy with respect to railways.

¹ OJ C 327, 15.12.1980.

² OJ C 327, 14.12.1981.

³ OJ C 132, 2.6.1981.

Court of Justice¹

2.3.22 New cases

| Case | Subject | Basis |
|--|--|-------------------------------|
| Customs union | | |
| 290/81 — Singer SpA v Amministrazione delle finanze dello Stato ¹ | Common Customs Tariff — request for interpretation of articles of the GATT | Article 177 of the EEC Treaty |
| 291/81 — Amministrazione delle Finanze dello Stato v Geigy SpA ¹ | Common Customs Tariff — request for interpretation of articles of the GATT | Article 177 of the EEC Treaty |

¹ For more detailed information, see the texts published by the Court of Justice in the *Official Journal* and the *European Court Reports*, and the publications of its Information Office (e.g. the annual synopsis of the work of the Court or the information quarterly).

| Case | Subject | Basis |
|--|--|-------------------------------|
| 294/81 — Control Data Belgium SA v Commission | Application for the annulment of Decision 81/692/EEC refusing to grant scientific status and exemption from payment of import duties to two computer systems | Article 173 of the EEC Treaty |
| 295/81 — International Flavors & Fragrances IFF (Deutschland) GmbH v HZA Bad-Reichenhall | Tariff classification of mixtures consisting of cherry and redcurrant juice concentrates with cherry and redcurrant flavour concentrates | Article 177 of the EEC Treaty |
| 302/81 — Alfred Eggers & Co. v HZA Kassel | Permissibility of issuing retroactively a Control Copy T No 5 in the absence of relevant Community provisions | Article 177 of the EEC Treaty |
| Free movement of goods | | |
| 286/81 — Openbaar Ministerie v Oosthoek's Uitgevers-Maatschappij bV ² | Compatibility with the principle of the free movement of goods of a Dutch law restricting free gift schemes for promoting the sale of products (books) manufactured and sold in various Member States, including The Netherlands | Article 177 of the EEC Treaty |
| 288/81 — (1) Eli Lilly & Co.; (2) Eli Lilly Benelux SA v Bergel Nederland BV | Measures for the manufacture of a medicinal product in a Member State — Its exportation and reimportation through Italy — Interpretation of Article 36 of the EEC Treaty | Article 177 of the EEC Treaty |
| Steel | | |
| 296/81 — Alphasteel Ltd v Commission | Decision fixing production quotas for steel products | Article 33 of the ECSC Treaty |
| 297/81 — Alphasteel Ltd v Commission | Decision fixing production quotas for steel products | Article 33 of the ECSC Treaty |
| Agriculture | | |
| 292/81 — Société Jean Lion et Cie v Fonds d'Intervention et de Régularisation du Marché du Sucre ³ | Validity of Regulation (EEC) No 3016/78 concerning refunds on sugar exports and the adjustment of monetary compensatory amounts | Article 177 of the EEC Treaty |
| 293/81 — Société Loiret et Haentjens SA and Others v Fonds d'Intervention et de Régularisation du Marché du Sucre ³ | Validity of Regulation (EEC) No 3016/78 concerning refunds on sugar exports and the adjustment of monetary compensatory amounts | Article 177 of the EEC Treaty |

| Case | Subject | Basis |
|--|---|-------------------------------|
| Fisheries 287/81 — Anklagemyndighed v Jack Noble Kerr ⁴ | Compatibility of rules relating to catch quotas in fishing grounds close to Greenland, in force in 1978, with Article 7 of the EEC Treaty and Articles 1 and 2(1) of Regulation (EEC) No 101/76 laying down a common structural policy for the fishing industry | Article 177 of the EEC Treaty |

Disputes between the Community and its staffv Commission: 285/81 and 285/81 R.⁴

v Parliament: 289/81; 298/81.

| | | |
|---|--|-------------------------------|
| Infringements 299/81 — Commission v Italy | Incorrect application of a Directive on mutual assistance | Article 169 of the EEC Treaty |
| 300/81 — Commission v Italy | Failure to notify measures implementing a Directive on banks | Article 169 of the EEC Treaty |
| 301/81 — Commission v Belgium | Failure to notify measures implementing a Directive on banks | Article 169 of the EEC Treaty |

¹ OJ C 328, 15.12.1981.² OJ C 308, 28.11.1981.³ OJ C 319, 8.12.1981.⁴ OJ C 316, 4.12.1981.**2.3.23. Judgments**

| Date and case | Held |
|---|---|
| Customs union 12.11.1981, 212 to 217/80 — Amministrazione delle Finanze dello Stato v Meridionale Industria Salumi and Others | Council Regulation (EEC) No 1697/79 of 24 July 1979 does not apply to payments of import or export duties made before 1 July 1980 |
| 19.11.1981, 122/80 — Analog Devices GmbH v (1) HZA München-Mitte; (2) HZA München-West | Answer to a series of questions referred by the Munich Finance Court in the course of proceedings relating to the tariff classification of certain electronic structures (modules). The Court interpreted the expressions 'discrete components', 'miniaturized', 'moulded modules' and 'hybrid integrated circuits' in Note 5B to Chapter 85 of the CCT |
| Competition 11.11.1981, 60/81 — International Business Machines Corporation (IBM) v Commission ¹ | The application directed against a preliminary step in a procedure (statement of objections) was dismissed as inadmissible |

| Date and case | Held |
|---|---|
| Taxation | |
| 25.11.1981, 4/81 — HZA Flensburg v H.C. Andresen GmbH & Co. KG | The term 'taxation' in Article 95 of the EEC Treaty applies to only that part of the selling price for spirits fixed by a national monopoly which the monopoly is required to remit to the Treasury as a tax on spirits, determined as to amount |
| Free movement of capital | |
| 11.11.1981, 201/80 — Criminal proceedings against Guerrino Casati | Restrictions on movements of capital will not be eliminated until Member States have adopted Directives pursuant to Article 69 of the EEC Treaty (Article 67(1) and the first paragraph of Article 71 do not have direct effect) |
| Disputes between the Community and its staff | |
| v Commission and Council | |
| 12.11.1981, 543/79 | Application dismissed as inadmissible against the Council |
| 12.11.1981, 799/79 | Application dismissed as inadmissible against the Council |
| v Commission | |
| 12.11.1981, 72 to 94/80 | Judgment for the applicant |
| 19.11. 1981, 106/80 | Application partially dismissed |
| 19.11.1981, 194/80 | Application dismissed |
| Infringements | |
| 10.11.1981, 28/81 — Commission v Italy ¹ | By failing to adopt within the prescribed period the provisions needed in order to comply with a Directive on admission to the occupation of road haulage operator in national and international transport operations, Italy has failed to fulfil one of its obligations under the EEC Treaty |
| 10.11.1981, 29,81 — Commission v Italy ¹ | By failing to adopt within the prescribed period the provisions needed in order to comply with a Directive on admission to the occupation of road passenger transport operator in national and international transport operations, Italy has failed to fulfil one of its obligations under the EEC Treaty |

¹ OJ C 328, 15.12.1981.

Economic and Social Committee

192nd plenary session

2.3.24. The Economic and Social Committee held its 192nd plenary session in Brussels on 25 and 26 November with Mr Rosein-grave in the chair. The main items on the agenda were an own-initiative opinion on reform of the common agricultural policy and the 1981-82 annual economic report.

Opinions

Annual economic report

2.3.25. The Committee agreed with the Commission about the high degree of uncertainty with which all those responsible for economic policy decisions are beset. It did not challenge the Commission's forecasts for 1982,¹ but did feel that they might well turn out to be optimistic.

Unemployment had reached such an appalling level in the Community that it must be the predominant preoccupation of policy-makers and should therefore be central to all policymaking.

Making the point even more strongly than the Commission, the Committee emphasized that the interactions between inflation, rates of interest, balance of payments, investment, competitiveness and unemployment differed from one Member State to another. It proposed a pragmatic, non-doctrinal approach to economic policymaking in the Community.

The opinion was adopted by 75 votes for, none against and 41 abstentions.

Taxes on manufactured tobacco

2.3.26. The Committee unanimously approved a proposal for a further extension of the second stage in the harmonization of taxes on cigarettes and urged the Commission to complete its study on the effects of further harmonization with all possible speed.²

Social security for migrant workers

2.3.27. The Committee unanimously approved a proposal to extend Regulation No

574/72 to self-employed persons and members of their families,³ though it regretted that no solution had yet been found to a number of problems (payment of family benefits to family members residing in a Member State other than the country of employment, and the problem of workers who are in paid employment in one Member State and self-employed in another at the same time).

Chlorofluorocarbons in the environment

2.3.28. The Committee approved by a large majority the Commission's initiative and welcomed the fact that the Commission was following its recommendation that Community regulations be reviewed periodically in the light of the latest scientific and technical knowledge.

It noted with satisfaction that the proposal for a Decision⁴ defined the term 'production capacity' and laid down as a new mandatory norm the overall reduction in the use of CFC 11 and CFC 12 for the filling of aerosol cans achieved by the end of 1981. This reduction will be appreciably greater than the 30% required under the 1980 Decision.

The Committee also approved any measure which might prove necessary to speed up the process of reducing the use of CFCs, in the light of the examination to be carried out in the second half of 1983.

Noise emissions from aircraft

2.3.29. The Committee unanimously approved a proposal⁵ for technical amendments to the Directive of 20 December 1979 on the limitation of noise emissions from subsonic aircraft.

¹ Bull. EC 10-1981, point 2.1.5.

² OJ C 285, 7.11.1981; Bull. EC 10-1981, point 2.1.45.

³ OJ C 321, 9.12.1981; Bull. EC 10-1981, point 2.1.60.

⁴ OJ C 269, 21.10.1981; Bull. EC 10-1981, point 2.1.73.

⁵ OJ C 276, 28.10.1981; Bull. EC 9-1981, point 2.1.57.

With regard to the ban on non-certificated aircraft from 1 January 1988, the Committee welcomed the Commission's efforts to progressively improve the noise environment. It suggested that the provisions should, as far as possible, avoid disrupting arrangements for maintenance work on aircraft, particularly from developing countries.

Reform of the common agricultural policy

2.3.30. The Committee adopted an own-initiative opinion by 81 votes to 24, with 11 abstentions.

While the Committee approved the principle that production targets be set, it drew attention to the main factors which would have to be taken into consideration if the strategy were to be implemented to good effect. Production costs would have to be related to the structural characteristics of Community agriculture, the individual regions would have to concentrate on products which were suited to the local soil and climatic conditions, price levels would have to be guaranteed in domestic markets, and there would have to be long-term guidelines for world markets.

The Committee stressed that no strategy for agricultural produce could afford to ignore the growth of the processing industry and the supplies and exports on which its existence depends. What the Community needed was a marketing policy of its own.

The Committee also pointed to the need to implement a common policy for forestry, to improve the lot of the disadvantaged regions (particularly the Mediterranean areas), and to control the cost the CAP.

Community quota for the carriage of goods

2.3.31. The Committee welcomed the proposal on the 1982 Community quota for the carriage of goods by road,¹ despite the negative opinion of its transport section.

It believed that Community authorizations had undeniable advantages over bilateral authorizations as regards both consistency with the principles of the Treaty of Rome and the

rational, efficient organization of the international carriage of goods.

Combined road/rail carriage of goods

2.3.32. The Committee approved by a very large majority (one vote against) a proposal² to amend the Directive on the establishment of common rules for certain types of combined road/rail carriage of goods between Member States.

Maritime navigation aids

2.3.33. The Committee approved a proposal for a concerted action project in the field of shore-based maritime navigation aid systems,³ but warned the Council about duplication of expenditure in this field.

The Committee also emphasized its continuing concern about the social problems of ships' crews, particularly training. Recommendations on research in this area should be followed up.

Controlled thermonuclear fusion

2.3.34. The Committee gave its full support to a proposal for a research programme (1982-86) in the field of thermonuclear fusion.⁴ Apart from the potential of thermonuclear fusion as an energy source, it is also an outstanding example of European cooperation in which the advantages of a Community approach are fully demonstrated. The emphasis on technological development follows the lines of the opinion on the previous programme, and the Committee recognized that the size of the programme was commensurate with its potential importance for future energy supplies.

However, the Committee pressed for an early consideration of safety and environmental questions and stressed the need for a full and open discussion of these questions.

¹ OJ C 269, 21.10.1981; Bull. EC 9-1981, point 2.1.114.

² Point 2.1.120; OJ C 312, 1.12.1981.

³ OJ C 256, 8.10.1981; Bull. EC 9-1981, points 2.1.117 to 2.1.134.

⁴ Bull. EC 7/8-1981, point 2.1.150.

European Investment Bank

Operations in November

2.3.35. In November the European Investment Bank announced loans totalling 319.9 million ECU¹ for investments within the Community, of which 9.2 million ECU was financed from the new Community borrowing and lending instrument (NCI—the 'Ortoli facility').² This total was made up of 156.1 million ECU in Italy, 96.6 million ECU in Ireland and 67.2 million ECU in France. Outside the Community the Bank lent 1.55 million ECU for a chemical plant in Kenya under the second Lomé Convention.

Community

Italy

2.3.36. A total of LIT 196 100 million was lent, made up of LIT 103 600 million for investments in the energy sector, LIT 62 500 million for the development and diversification of industry in economically disadvantaged regions and LIT 30 000 million for the development of telecommunications in the Mezzogiorno.

In the energy sector, three loans were made to the Ente Nazionale Idrocarburi for projects to promote economic development and reduce dependence on oil imports: LIT 40 000 million was lent for the conversion and modernization of an oil refinery at Taranto, Apulia, and LIT 35 000 million for the development by AGIP of an oilfield near Gela, Sicily. This loan carries a 3% interest subsidy under the arrangements adopted when Italy joined the European Monetary System.³ A further LIT 28 600 million was lent for the construction of 370 km of the Algeria-Italy gasline in Tunisia. Although outside the Community, this project qualifies for an EIB loan authorized by the Board of Governors because it is of direct Community interest since it will increase energy supply security.

Loans of LIT 62 500 million were made for the development and diversification of industry in economically disadvantaged regions.

This total was made up of a LIT 30 000 million global loan to Mediocredito Centrale to help finance small and medium-scale industrial ventures in a number of areas of central and northern Italy, LIT 14 500 million for the construction of a fine chemicals plant in Molise, LIT 7 000 million for the modernization and improvement of a frozen foods factory in Latium, LIT 6 400 million for the construction of a liquid detergents plant in Molise and LIT 4 600 million for a factory to produce motor-vehicle water pumps and pistons.

A further LIT 30 000 million was lent for the development of telecommunications in the Abruzzi, Molise and lower Latium. This will include the installation of some 188 000 telephones. This is the first EIB loan in Italy to be denominated in ECU, following a recent decision by the Italian authorities to allow borrowings in ECU under the same conditions as for any other currency.

Ireland

2.3.37. The EIB lent IRL 65.8 million, including IRL 6.3 million from the New Community Instrument. Of this amount, IRL 44.3 million received a 3% interest subsidy under the arrangements adopted when Ireland joined the European Monetary System. The funds will be used as follows: IRL 20 million for the construction or enlargement of 46 industrial and agricultural training centres to improve employment prospects and stimulate industrial growth, IRL 18 million for the electrification of 36 km of the Howth-Dublin-Bray railway line including new track, automatic signalling and complete replacement of the present rolling stock, IRL 15 million as a global loan to the Industrial Credit Company to finance small and medium-scale ventures and IRL 4 million to the Agricultural Credit Corporation (ACC) for small and medium-sized concerns

¹ The conversion rates at 30 September 1981 used by the EIB in statistics for the current quarter were 1 ECU = DM 2.48, UKL 0.59, FF 5.95, LIT 1 256, HFL 2.76, BFR 40.62, LFR 40.62, DKR 7.80, DR 61.22, IRL 0.68, USD 1.07.

² OJ L 298, 25.10.1978; Bull. EC 10-1978, point 2.1.10.

³ OJ L 200, 8.9.1979; Bull. EC 7/8-1979, point 2.1.2.

engaged in food processing, other agriculture-related manufacturing and intensive agricultural ventures. A further IRL 2.5 million was lent to the ACC to finance buildings, agricultural machinery and equipment to improve the productivity of livestock farming. A loan for IRL 6.3 million from the New Community Instrument was made for the development of bogs, mainly in the Midlands, with a view to replacing oil by peat in power stations and for domestic heating.

France

2.3.38. A loan of FF 400 million was made towards the construction of the Belleville nuclear power station in central France. The loan is for the first and second units, each of which will have a capacity of 1 300 MW. They should come into service in 1986 and 1987 respectively and will then save an estimated 3.5 million tonnes of oil equivalent per year.

Outside the Community

2.3.39. As part of its operations under the second Lomé Convention, the Bank lent 1.55 million ECU from the risk capital which it manages under the European Development Fund towards the installation of extra equipment in a chemical plant in Kenya. This plant produces acetic and formic acids and a rare chemical, furfural, from maize cobs which have hitherto been wasted. This innovative investment, to which the EIB had already lent some 5.9 million ECU, utilizes the most modern technology and will generate significant foreign exchange earnings.

Financing Community activities

Budgets

General budget

Supplementary and amending budget No 2 for 1981

2.3.40. At its part-session from 16 to 20 November Parliament gave a first reading¹

to the draft supplementary and amending budget No 2 for 1981.² As the Commission had proposed, it re-entered the appropriation of 62 million ECU to finance social aid for the restructuring of the steel industry and a supplementary appropriation of 10 million ECU for further emergency aid to Poland. It also adopted an amendment so that the 40 million ECU for special food aid to the least developed countries could be utilized without the Council having to adopt a separate legal basis.

2.3.41. Most of these amendments were rejected by the Council when it gave a second reading to the budget on 24 November, though it did increase aid for Poland from 55 million ECU to 65 million ECU under the EAGGF Guarantee Section.

The Council stated that it accepted the principle of social measures for the restructuring of the steel industry and agreed that a decision on how to finance them would be taken at its 7 and 8 December meeting.

Parliament's first reading of the draft budget for 1982

2.3.42. At its budget part-session from 3 to 5 November Parliament gave a first reading³ to the draft general budget of the Communities for 1982.⁴ It made wide-ranging amendments to the appropriations entered by the Council in its draft by amending items of non-compulsory expenditure and proposing modifications to the compulsory expenditure. These changes involved reductions in expenditure, mainly on agriculture, of 292 million ECU and increases of some 463 million ECU in total appropriations for payments and 969 million ECU in total appropriations for commitments. In percentage terms, these increases amounted to 2.13% and 4.25% respectively.

¹ OJ C 311, 30.11.1981.

² Bull. EC-1981, point 2.3.55.

³ Point 2.3.5; OJ C 311, 30.11.1981.

⁴ Bull. EC 7/8-1981, points 2.3.6 to 2.3.63.

The effect of these changes was to restore almost all the appropriations for payments entered by the Commission and to make a very slight increase in the appropriations for commitments entered in the preliminary draft.

In making its changes, Parliament pointed out that it was working on a draft which it had already defined as a factor contributing to the stagnation of the Community. It also drew attention to the continuing differences of opinion between the institutions on the breakdown between compulsory and non-compulsory appropriations. In Parliament's view, if agreement could not be reached, only that expenditure which all three institutions regarded as compulsory should be so treated. Once again, Parliament came out in favour of entering borrowing and lending operations in the budget, as proposed by the Commission.

Parliament also proposed a series of changes to the EAGGF Guarantee Section and opened a new chapter to distinguish EAGGF expenditure arising mainly from the commercial policy and development cooperation from that incurred in supporting agricultural markets. The deletion of budget items relating to the organization of markets for potatoes and ethyl alcohol of agricultural origin was also proposed, since Parliament considers them undesirable. It reduced a number of specific appropriations, in particular for aid for skimmed-milk powder for use as feed for calves (by 33 million ECU).

Parliament proposed the deletion of the appropriation of 372 million ECU placed in reserve for monetary compensatory amounts, but increased premiums for suckler cows by 33 million ECU. It was in favour of the establishment of an agricultural export agency.

Turning to structural expenditure, Parliament reinstated the 170 million ECU in regional policy payment appropriations entered by the Commission for the European Regional Development Fund and entered an appropriation of 28 million ECU to cover Community contributions to integrated operations (housing project in Northern Ireland).

These increases totalled 370 million ECU in appropriations for commitments.

Parliament also restored the payment appropriations for social policy entered by the Commission in its preliminary draft. This involved increases of some 285 million ECU, of which 222 million ECU was for the Social Fund, with priority going to employment problems and vocational training (particularly of young people, migrant workers and the handicapped). Finally, Parliament re-entered 50 million ECU to finance a programme of social aid in connection with the restructuring of the steel industry. These increases totalled some 475 million ECU in commitment appropriations, including a 60 million ECU increase in the Commission's original commitment appropriations for the Social Fund.

Parliament also restored a large proportion of the energy appropriations proposed by the Commission. These mainly concerned the energy-saving programme (20 million ECU in commitments and 18 million ECU in payments) and prospecting for uranium resources. In the field of new sources of energy, Parliament concentrated its attention on programmes for the gasification and liquefaction of solid fuels and solar energy, entering 21 million ECU in commitments and 10 million ECU in payments for those items (the Council had deleted them).

Parliament re-entered almost all the appropriations proposed by the Commission for industry, information and industrial innovation, and devoted particular attention to data-processing, microelectronics and institutional information systems.

Turning to development, Parliament restored most of the appropriations for food aid proposed by the Commission and even increased a few of them. It also made a large increase (of 73 million ECU) in the commitment appropriations for aid to non-associated developing countries.

The aggregate effect of all the changes was to increase total appropriations for commitments by 968.3 million ECU and those for payments by 461.94 million ECU. Table 2

compares the appropriations at the various stages of the budget procedure.

(million ECU)

Council's second reading of the draft budget for 1982

2.3.43. On 23, 24 and 25 November the Council gave a second reading to the draft budget for 1982, as amended and modified by Parliament.¹ The draft Commission budget which will go back to Parliament for a second reading will amount of 22 632 million ECU in total appropriations for commitments and 21 384 million ECU in total appropriations for payments; down by 784 million ECU and 462 million ECU respectively on the figures proposed by Parliament at its first reading.

Before beginning its discussions, the Council held a budgetary conciliation meeting with a delegation from Parliament led by its President; the two arms of the budgetary authority laid down guidelines for the budget process, with particular regard to the classification of expenditure.

The Council stated that it was concerned by the differences of opinion between the institutions on this matter. While it considers that the present classification should be retained for the 1982 budget, it proposed that a tripartite working party be set up to reach agreement on the issue before the next round of budget discussions.

The Council agreed to reductions in appropriations for the EAGGF Guarantee Section of 248 million ECU from the draft established in July. These mainly concerned expenditure arising from changes in exchange rates and some reductions for milk. The Council also accepted some of the modifications for monetary compensatory amounts proposed by Parliament but entered an appropriation of 150 million ECU in the budget. Agreement was reached on increases totalling 424 million ECU in total appropriations for commitments and 240 million ECU in total appropriations for payments spread over the following sectors:

| | Commitments | Payments |
|--|-------------|----------|
| European Regional Development Fund | 157 | 95 |
| European Social Fund | 174 | 121 |
| Energy | 18 | 3 |
| Microelectronics | 30 | 9 |
| Aid to non-associated developing countries | 25 | — |
| Miscellaneous | 20 | 12 |
| | 424 | 240 |

If the Council's definition of non-compulsory expenditure is accepted, these increases would absorb almost all the total appropriations for commitments within the maximum rate of increase in expenditure fixed by the Commission pursuant to the Treaty at 14.5%, and as a result Parliament's margin for manoeuvre would be fully used up. The increase in total appropriations for payments was 22.78%; in the Council's view, this meant that a new maximum rate would have to be fixed, and Parliament's opinion would be required. In its first reading, Parliament's increases in expenditure defined by the Council as non-compulsory were 30% for commitments and 34.18% for payments.

The overall impact of these changes was an increase of 124.21 million ECU in total appropriations for commitments and a reduction of 498 262 ECU in total appropriations for payments.

Application of the financial mechanism

2.3.44. As part of the May mandate exercise, and as required by Article 10 of Regulation (EEC) No 1172/76,² the Commission transmitted to the Council its report on the application of the financial mechanism on 17 November, also sending it to Parliament and the Economic and Social Committee for their information.

¹ Point 2.3.42.

² OJ L 131, 20.5.1976; OJ L 284, 29.10.1980.

The financial mechanism, which was set up in 1976, provided that in certain economic and budgetary circumstances, which, though of general application, were intended to fit the United Kingdom, a Member State should receive a payment designed to be a partial compensation for a disproportionate budgetary burden.

As had been foreseen, the mechanism did not operate in respect of any of the years from 1976 to 1979 because the budget contributions of the United Kingdom were limited by the terms of the Accession Treaty.

In 1980 it became apparent that the United Kingdom would become the biggest net contributor to the budget. The Council meeting of Foreign Ministers on 29 and 30 May 1980 decided that an amended financial mechanism would be applied to the United Kingdom. The changes made were to apply only to 1980 and 1981.

In respect of 1980 the United Kingdom fulfilled all the conditions of the financial mechanism except that its share in financing the Community budget was 8.5% greater than its GDP share (so that the financial share did not exceed its GDP share by more than 10%) because of a significant rise of the pound sterling in 1980. A similar situation is likely to occur in respect of 1981. The main factor that underlies the failure of the mechanism to operate as intended is the increase between 1979 and 1980 of the United Kingdom's GDP share expressed in ECU. Although the rate of real growth in the United Kingdom remained on average significantly below the Community average over this period, the increase in the value of sterling prevented the mechanism coming into operation.

Own resources

2.3.45. On 18 November the Commission extended for 1980 the authorization which it had granted in 1979 to Belgium, Denmark, France, Italy and the United Kingdom to leave out of account or to use approximate estimates for calculating the VAT own resources base for a number of categories of transactions listed in Annexes E, F and G to the Sixth VAT Directive,¹ where a precise

calculation would be likely to involve administrative burdens which would be unjustified in relation to the effect of the transactions in question on the total VAT own resources base of each of these Member States.

Operating budget

2.3.46. On 3 November the Commission adopted the draft ECSC operating budget for 1982, which sets out from the premise that the levy rate will remain unchanged at 0.31%. As usual, an *aide-mémoire* is being submitted to Parliament for its opinion and to the ECSC Consultative Committee for information. The definitive ECSC budget is due to be adopted by the Commission in December.

This draft budget provides for total commitment appropriations of 268 million ECU in 1982. Of this total, the main components are 117 million ECU by way of resettlement aid, 39 million ECU for research commitments and 51 million ECU for interest relief grants (including 40 million ECU to subsidize conversion loans).

In order to combat the grave social problems caused by the continuing steel crisis, the Commission also proposed commitments of 50 million ECU for special aids for redundant steelworkers, in continuation of the programme agreed by Ministers on 24 June.² Exceptional measures are required to finance these special aids, and it remains for the budget authority to decide on the Commission's proposal to find the money by transferring the appropriate amount from the general budget to the ECSC budget.

Financial operations

ECSC

Loans raised

2.3.47. In November the Commission concluded a private placing in Luxembourg francs for the equivalent of 2.5 million ECU.

¹ OJ L 145, 13.6.1977.

² Bull. EC 6-1981, points 1.4.1 to 1.4.3.

Table 2 — Comparison of appropriations — by sector — at the various stages of the 1982 budget process
Total appropriations for commitments

| | 1982 preliminary draft budget | | Council draft first reading | | Change (2/1) | | Parliament draft first reading | | Change (4/2) | | Council draft second reading | | Change (6/4) | | Change (6/2) | |
|---|-------------------------------|--------|-----------------------------|--------|-----------------|---------|--------------------------------|--------|---------------|----------|------------------------------|--------|---------------|---------|---------------|----------|
| | 1 | % | 2 | % | 3 | % | 4 | % | 5 | % | 6 | % | 7 | % | 8 | % |
| I. Section VI — Commission (operating appropriations) | | | | | | | | | | | | | | | | |
| A. Support for agricultural markets | | | | | | | | | | | | | | | | |
| • EAGGF Guarantee (Ch. 10 to 29, 44 and 45) | 13 919 300 000 | 57.98 | 13 919 300 000 | 60.99 | — | — | 13 626 980 000 | 57.28 | - 292 320 000 | - 2.00 | 13 671 300 000 | 59.42 | + 44 320 000 | + 0.33 | - 248 000 000 | - 1.78 |
| B. Fisheries (Ch. 30 to 36) | | | | | | | | | | | | | | | | |
| | 86 075 000 | 0.36 | 74 736 000 | 0.33 | - 11 339 000 | - 13.17 | 80 406 000 | 0.34 | + 5 670 000 | + 7.59 | 74 736 000 | 0.32 | - 5 670 000 | - 7.05 | — | — |
| C. Agricultural structures | | | | | | | | | | | | | | | | |
| • EAGGF Guidance (Ch. 40 to 43) | 770 350 000 | 3.21 | 765 500 000 | 3.35 | - 4 850 000 | - 0.63 | 765 500 000 | 3.22 | — | — | 765 500 000 | 3.33 | — | — | — | — |
| • Specific actions (Ch. 48) | 16 472 000 | 0.07 | 15 218 000 | 0.07 | - 1 254 000 | - 7.61 | 93 288 000 | 0.39 | + 78 070 000 | + 513.01 | 15 218 000 | 0.07 | - 78 070 000 | - 83.69 | — | — |
| Total C | 786 822 000 | 3.28 | 780 718 000 | 3.42 | - 6 104 000 | - 0.78 | 858 788 000 | 3.61 | + 78 070 000 | + 10.00 | 780 718 000 | 3.39 | - 78 070 000 | - 9.09 | — | — |
| D. Regional | | | | | | | | | | | | | | | | |
| • Regional Fund (Ch. 50, 51 and 54) | 1 970 750 000 | 8.21 | 1 600 700 000 | 7.01 | - 370 050 000 | - 18.78 | 1 970 750 000 | 8.28 | + 370 050 000 | + 23.12 | 1 759 700 000 | 7.65 | - 211 050 000 | - 10.71 | + 159 000 000 | + 9.93 |
| • EMS measures (Ch. 52) | 200 000 000 | 0.83 | 200 000 000 | 0.88 | — | — | 200 000 000 | 0.84 | — | — | 200 000 000 | 0.87 | — | — | — | — |
| • Supplementary measures for the UK (Ch. 53) | 1 640 735 000 | 6.83 | 1 654 212 000 | 7.25 | + 13 477 000 | + 0.82 | 1 654 212 000 | 6.95 | — | — | 1 654 212 000 | 7.19 | — | — | — | — |
| Total D | 3 811 489 000 | 15.88 | 3 454 912 000 | 15.14 | - 356 573 000 | - 9.36 | 3 824 962 000 | 16.08 | + 370 050 000 | + 10.71 | 3 613 912 000 | 15.71 | - 211 050 000 | - 5.52 | + 159 000 000 | + 4.60 |
| E. Social | | | | | | | | | | | | | | | | |
| • Social Fund (Ch. 60, 61 and 62) | 1 350 000 000 | 5.62 | 1 000 000 000 | 4.38 | - 350 000 000 | - 25.93 | 1 410 000 000 | 5.93 | + 410 000 000 | + 41.00 | 1 174 000 000 | 5.10 | - 236 000 000 | - 16.74 | + 174 000 000 | + 17.40 |
| • Miscellaneous (Ch. 64, 65, 68 and 69) | 96 960 000 | 0.40 | 39 536 000 | 0.17 | - 57 424 600 | - 59.22 | 94 851 000 | 0.40 | + 55 315 000 | + 139.91 | 40 201 000 | 0.17 | - 54 650 000 | - 57.62 | + 665 000 | + 1.68 |
| • Education and culture (Ch. 63 and 67) | 10 291 000 | 0.04 | 8 980 000 | 0.04 | - 1 311 000 | - 12.74 | 10 296 500 | 0.04 | + 1 316 500 | + 14.66 | 9 180 000 | 0.04 | - 1 116 500 | - 10.84 | + 200 000 | + 2.22 |
| • Environnement and consumers (Ch. 66) | 10 928 000 | 0.05 | 5 300 000 | 0.02 | - 5 628 000 | - 51.50 | 13 300 000 | 0.06 | + 8 000 000 | + 150.94 | 7 470 000 | 0.03 | - 5 830 000 | - 43.83 | + 2 170 000 | + 40.94 |
| Total E | 1 468 179 600 | 6.12 | 1 053 816 000 | 4.62 | - 414 363 600 | - 28.22 | 1 528 447 500 | 6.42 | + 474 631 500 | + 45.04 | 1 230 851 000 | 5.35 | - 297 596 500 | - 19.47 | + 177 035 000 | + 16.79 |
| F. Research, energy, industry and transport | | | | | | | | | | | | | | | | |
| • Energy (Ch. 70 and 71) | 90 640 000 | 0.38 | 25 300 000 | 0.11 | - 65 340 000 | - 72.09 | 66 865 000 | 0.28 | + 41 565 000 | + 164.29 | 43 300 000 | 0.19 | - 23 565 000 | - 35.24 | + 18 000 000 | + 71.14 |
| • Research and investment (Ch. 72 and 73) | 437 253 000 | 1.82 | 396 413 000 | 1.74 | - 40 840 000 | - 9.34 | 413 370 000 | 1.74 | + 16 957 000 | + 4.28 | 396 413 000 | 1.72 | - 16 957 000 | - 4.10 | — | — |
| • Information and innovation (Ch. 75) | 14 200 000 | 0.06 | 9 005 000 | 0.04 | - 5 195 000 | - 36.58 | 15 625 000 | 0.07 | + 6 620 000 | + 73.51 | 13 855 000 | 0.06 | - 1 770 000 | - 11.33 | + 4 850 000 | + 53.85 |
| • Industry and internal market (Ch. 77) | 73 314 000 | 0.31 | 18 350 000 | 0.08 | - 54 964 000 | - 74.97 | 57 950 000 | 0.24 | + 39 600 000 | + 215.80 | 53 550 000 | 0.23 | - 4 400 000 | - 7.59 | + 35 200 000 | + 191.82 |
| • Transport (Ch. 78) | 1 700 000 | 0.01 | 1 300 000 | 0.01 | - 400 000 | - 23.53 | 11 500 000 | 0.05 | + 10 200 000 | + 284.62 | 1 300 000 | 0.01 | - 10 200 000 | - 88.70 | — | — |
| Total F | 617 107 000 | 2.57 | 450 368 000 | 1.97 | - 166 739 000 | - 27.02 | 565 310 000 | 2.38 | + 114 942 000 | + 25.52 | 508 418 000 | 2.21 | - 56 892 000 | - 10.06 | + 58 050 000 | + 12.88 |
| G. Refunds and reserves | | | | | | | | | | | | | | | | |
| • Refunds to the Member States (Ch. 80) | 966 430 000 | 4.03 | 962 410 000 | 4.22 | - 4 020 000 | - 0.42 | 962 410 000 | 4.05 | — | — | 962 410 000 | 4.18 | — | — | — | — |
| • Other refunds (Ch. 82 and 86) | 172 726 069 | 0.72 | 156 636 996 | 0.69 | - 16 089 073 | - 9.31 | 156 636 996 | 0.66 | — | — | 156 636 996 | 0.68 | - 2 262 | — | - 2 262 | — |
| • Financial mechanism (Ch. 81) | — | — | — | — | — | — | — | — | — | — | — | — | — | — | — | — |
| • Miscellaneous (Ch. 79, 83, 84 and 85) | — | — | — | — | — | — | — | — | — | — | — | — | — | — | — | — |
| • Reserves (Ch. 101 and 102) | 5 000 000 | 0.02 | 5 000 000 | 0.02 | — | — | 5 000 000 | 0.02 | — | — | 5 000 000 | 0.02 | — | — | — | — |
| Total G | 1 144 156 069 | 4.77 | 1 124 046 896 | 4.93 | - 20 109 073 | - 1.76 | 1 124 046 996 | 4.72 | — | — | 1 124 044 734 | 4.89 | - 2 262 | — | - 2 262 | — |
| H. Development cooperation and non-member countries | | | | | | | | | | | | | | | | |
| • EDF (Ch. 90 and 91) | — | — | — | — | — | — | 30 500 000 | 0.13 | + 30 300 000 | — | — | — | - 30 500 000 | — | — | — |
| • Food aid (Ch. 92) | 518 500 000 | 2.16 | 464 300 000 | 2.03 | - 54 200 000 | - 10.45 | 543 410 000 | 2.28 | + 79 110 000 | + 17.04 | 472 200 000 | 2.05 | - 71 210 000 | - 13.10 | + 7 900 000 | + 1.70 |
| • Cooperation with non-ass. dev. countries (Ch. 93) | 210 250 000 | 0.88 | 158 485 000 | 0.69 | - 51 765 000 | - 24.62 | 231 635 000 | 0.97 | + 73 150 000 | + 46.16 | 183 485 000 | 0.80 | - 48 150 000 | - 20.79 | + 25 000 000 | + 15.77 |
| • Specific and exceptional actions (Ch. 94 and 95) | 33 422 000 | 0.14 | 20 955 000 | 0.09 | - 12 467 000 | - 37.30 | 36 455 000 | 0.15 | + 15 500 000 | + 73.97 | 25 455 000 | 0.11 | - 11 000 000 | - 30.17 | + 4 500 000 | + 21.47 |
| • Cooperation with Med. countries (Ch. 96) | 221 400 000 | 0.92 | 184 400 000 | 0.81 | - 37 000 000 | - 16.71 | 184 400 000 | 0.78 | — | — | 184 400 000 | 0.80 | — | — | — | — |
| • Miscellaneous (Ch. 97, 98 and 99) | 49 751 000 | 0.21 | 42 219 000 | 0.18 | - 7 532 000 | - 15.14 | 45 721 000 | 0.19 | + 3 502 000 | + 8.29 | 40 721 000 | 0.18 | - 5 000 000 | - 10.94 | - 1 498 000 | - 3.54 |
| Total H | 1 033 323 000 | 4.30 | 870 359 000 | 3.81 | - 162 964 000 | - 15.77 | 1 072 121 000 | 4.51 | + 201 762 000 | + 23.18 | 906 261 000 | 3.95 | - 165 860 000 | - 15.47 | + 35 902 000 | + 4.12 |
| Total section VI | 22 866 447 669 | 95.29 | 21 728 255 996 | 95.21 | - 1 138 191 673 | - 4.98 | 22 681 061 496 | 95.34 | + 952 805 500 | + 4.39 | 21 910 240 734 | 95.23 | - 770 820 762 | - 3.40 | + 181 984 738 | + 0.83 |
| II. Section III — Commission (staff and administrative appropriations) | | | | | | | | | | | | | | | | |
| | 757 961 800 | 3.16 | 719 832 650 | 3.15 | - 38 129 150 | - 5.03 | 735 330 650 | 3.09 | + 15 498 000 | + 2.15 | 722 061 650 | 3.14 | - 13 269 000 | - 1.80 | + 2 229 000 | + 0.30 |
| Total Commission | 23 624 409 469 | 98.41 | 22 448 080 646 | 98.36 | - 1 176 320 823 | - 4.98 | 23 416 392 146 | 98.43 | + 968 303 500 | + 4.31 | 22 632 302 384 | 98.37 | - 784 089 762 | - 3.35 | + 184 213 738 | + 0.82 |
| III. Sections I, II, IV and V — Other institutions | | | | | | | | | | | | | | | | |
| | 381 283 140 | 1.59 | 373 631 570 | 1.64 | - 7 651 570 | - 2.00 | 374 495 460 | 1.57 | + 863 890 | + 0.23 | 374 139 470 | 1.63 | - 395 990 | - 0.10 | + 507 900 | + 0.13 |
| Grand total | 24 005 692 609 | 100.00 | 22 821 720 216 | 100.00 | - 1 183 972 395 | - 4.93 | 23 790 887 606 | 100.00 | + 969 167 390 | + 4.25 | 23 006 441 854 | 100.00 | - 784 445 752 | - 3.30 | + 184 721 638 | + 0.80 |

Table 3 — Comparison of appropriations — by sector — at the various stages of the 1982 budget process
Total appropriations for payments

| | 1982 preliminary draft budget | | Council draft first reading | | Change (2/1) | | Parliament draft first reading | | Change (4/2) | | Council draft second reading | | Change (6/4) | | Change (6/2) | |
|---|-------------------------------|--------|-----------------------------|--------|---------------|---------|--------------------------------|--------|---------------|----------|------------------------------|--------|---------------|---------|---------------|---------|
| | 1 | % | 2 | % | 3 | % | 4 | % | 5 | % | 6 | % | 7 | % | 8 | % |
| I. Section VI — Commission (operating appropriations) | | | | | | | | | | | | | | | | |
| A. Support for agricultural markets | | | | | | | | | | | | | | | | |
| • EAGGF Guarantee (Ch. 10 to 29, 44 and 45) | 13 919 300 000 | 61.98 | 13 919 300 000 | 63.97 | — | — | 13 626 980 000 | 61.32 | - 292 320 000 | - 2.00 | 13 671 300 000 | 62.83 | + 44 320 000 | + 0.33 | - 248 000 000 | - 1.78 |
| B. Fisheries (Ch. 30 to 36) | | | | | | | | | | | | | | | | |
| | 96 825 000 | 0.43 | 87 611 000 | 0.40 | - 9 214 000 | - 9.52 | 93 156 000 | 0.42 | + 5 545 000 | + 6.30 | 87 611 000 | 0.40 | - 5 545 000 | - 5.95 | — | — |
| C. Agricultural structures | | | | | | | | | | | | | | | | |
| • EAGGF Guidance (Ch. 40 to 43) | 760 100 000 | 3.38 | 759 100 000 | 3.69 | - 1 000 000 | - 0.13 | 759 100 000 | 3.42 | — | — | 759 100 000 | 3.49 | — | — | — | — |
| • Specific actions (Ch. 48) | 15 124 000 | 0.07 | 14 499 000 | 0.07 | - 625 000 | - 4.13 | 92 569 000 | 0.42 | + 78 070 000 | + 538.45 | 14 499 000 | 0.07 | - 78 070 000 | - 84.34 | — | — |
| Total C | 775 224 000 | 3.45 | 773 599 000 | 3.56 | - 1 625 000 | - 0.21 | 851 669 000 | 3.83 | + 78 070 000 | + 10.09 | 773 599 000 | 3.56 | - 78 070 000 | - 9.17 | — | — |
| D. Regional | | | | | | | | | | | | | | | | |
| • Regional Fund (Ch. 50, 51 and 54) | 1 150 750 000 | 5.12 | 950 700 000 | 4.37 | - 200 050 000 | - 17.38 | 1 150 750 000 | 5.18 | + 200 050 000 | + 21.04 | 1 047 700 000 | 4.82 | - 103 050 000 | - 8.96 | + 9 700 000 | + 10.20 |
| • EMS measures (Ch. 52) | 200 000 000 | 0.89 | 200 000 000 | 0.92 | — | — | 200 000 000 | 0.90 | — | — | 200 000 000 | 0.92 | — | — | — | — |
| • Supplementary measures for the UK (Ch. 53) | 1 640 735 000 | 7.31 | 1 654 212 000 | 7.60 | + 13 477 000 | + 0.82 | 1 654 212 000 | 7.44 | — | — | 1 654 212 000 | 7.60 | — | — | — | — |
| Total D | 2 991 485 000 | 13.32 | 7 804 912 000 | 12.09 | - 186 573 000 | - 6.24 | 3 004 962 000 | 13.52 | + 200 050 000 | + 7.13 | 2 901 912 000 | 13.34 | - 103 050 000 | - 3.43 | + 97 000 000 | + 3.45 |
| E. Social | | | | | | | | | | | | | | | | |
| • Social Fund (Ch. 60, 61 and 62) | 960 000 000 | 4.27 | 738 000 000 | 3.39 | - 222 000 000 | - 23.13 | 960 000 000 | 4.32 | + 222 000 000 | + 30.08 | 859 000 000 | 3.95 | - 101 000 000 | - 10.52 | + 121 000 000 | + 16.39 |
| • Miscellaneous (Ch. 64, 65, 68 and 69) | 96 485 000 | 0.43 | 39 086 000 | 0.13 | - 57 399 600 | - 59.49 | 93 801 000 | 0.42 | + 54 715 000 | + 139.99 | 39 151 000 | 0.18 | - 54 650 000 | - 58.26 | + 65 000 | + 0.16 |
| • Education and culture (Ch. 63 and 67) | 10 291 000 | 0.05 | 8 980 000 | 0.04 | - 1 311 000 | - 12.74 | 10 296 500 | 0.05 | + 1 316 500 | + 14.66 | 9 180 000 | 0.04 | - 1 116 500 | - 10.84 | + 200 000 | + 2.22 |
| • Environment and consumers (Ch. 66) | 10 928 000 | 0.05 | 5 300 000 | 0.02 | - 5 628 000 | - 51.50 | 10 800 000 | 0.05 | + 5 500 000 | + 103.77 | 7 470 000 | 0.03 | - 3 330 000 | - 30.83 | + 2 170 000 | + 40.94 |
| Total E | 1 077 704 600 | 4.80 | 791 366 000 | 3.43 | - 236 338 600 | - 26.56 | 1 074 897 500 | 4.84 | + 283 531 500 | + 35.83 | 914 801 000 | 4.20 | - 160 096 500 | - 14.89 | + 123 435 000 | + 15.59 |
| F. Research, energy, industry and transport | | | | | | | | | | | | | | | | |
| • Energy (Ch. 70 and 71) | 56 640 000 | 0.25 | 41 250 000 | 0.19 | - 15 390 000 | - 27.17 | 49 115 000 | 0.22 | + 7 865 000 | + 19.07 | 41 250 000 | 0.19 | - 7 865 000 | - 16.01 | — | — |
| • Research and investment (Ch. 72 and 73) | 355 428 000 | 1.58 | 335 222 000 | 1.54 | - 20 206 000 | - 5.68 | 349 295 000 | 1.57 | + 14 073 000 | + 4.20 | 335 610 000 | 1.54 | - 13 685 000 | - 3.92 | + 388 000 | + 0.11 |
| • Information and innovation (Ch. 75) | 11 466 000 | 0.05 | 8 621 000 | 0.04 | - 2 845 000 | - 24.81 | 11 441 000 | 0.05 | + 2 820 000 | + 32.71 | 10 471 000 | 0.05 | - 970 000 | - 8.48 | + 1 850 000 | + 21.45 |
| • Industry and internal market (Ch. 77) | 30 804 000 | 0.14 | 14 350 000 | 0.06 | - 16 454 000 | - 53.42 | 29 950 000 | 0.13 | + 15 600 000 | + 108.71 | 26 550 000 | 0.12 | - 3 400 000 | - 11.35 | + 12 200 000 | + 85.01 |
| • Transport (Ch. 78) | 1 700 000 | 0.01 | 1 300 000 | 0.01 | - 400 000 | - 23.53 | 1 500 000 | 0.01 | + 200 000 | + 15.38 | 1 300 000 | 0.01 | - 200 000 | - 13.33 | — | — |
| Total F | 456 038 000 | 2.03 | 400 743 000 | 1.84 | - 55 295 000 | - 12.13 | 441 301 000 | 1.94 | + 40 558 000 | + 10.12 | 415 181 000 | 1.91 | - 26 120 000 | - 5.92 | + 14 438 000 | + 3.60 |
| G. Refunds and reserves | | | | | | | | | | | | | | | | |
| • Refunds to the Member States (Ch. 80) | 966 430 000 | 4.30 | 962 410 000 | 4.42 | - 4 020 000 | - 0.04 | 962 410 000 | 4.33 | — | — | 962 410 000 | 4.42 | — | — | — | — |
| • Other refunds (Ch. 82 and 86) | 172 726 069 | 0.77 | 156 636 996 | 0.72 | - 16 089 073 | - 9.31 | 156 636 996 | 0.70 | — | — | 156 634 734 | 0.72 | - 2 262 | — | - 2 262 | — |
| • Financial mechanisms (Ch. 81) | token entry | — | token entry | — | — | — | token entry | — | — | — | token entry | — | — | — | — | — |
| • Miscellaneous (Ch. 79, 83, 84 and 85) | token entry | — | token entry | — | — | — | token entry | — | — | — | token entry | — | — | — | — | — |
| • Reserves (Ch. 101 and 102) | 5 000 000 | 0.02 | 5 000 000 | 0.02 | — | — | 5 000 000 | 0.02 | — | — | 5 000 000 | 0.02 | — | — | — | — |
| Total G | 1 114 156 069 | 5.09 | 1 124 046 996 | 5.16 | - 20 109 073 | - 1.76 | 1 124 046 996 | 5.06 | — | — | 1 124 044 734 | 5.17 | - 2 262 | — | - 2 262 | — |
| H. Development cooperation and non-member countries | | | | | | | | | | | | | | | | |
| • EDF (Ch. 90 and 91) | token entry | — | — | — | token entry | — | 30 500 000 | 0.14 | + 30 500 000 | — | — | — | - 30 500 000 | — | — | — |
| • Food aid (Ch. 92) | 518 500 000 | 2.31 | 464 300 000 | 2.13 | - 54 200 000 | - 10.45 | 543 410 000 | 2.45 | + 79 110 000 | + 17.04 | 472 200 000 | - 2.17 | - 71 250 000 | - 13.10 | + 7 900 000 | + 1.70 |
| • Cooperation with non-ass. dev. countries (Ch. 93) | 120 250 000 | 0.54 | 116 735 000 | 0.54 | - 3 515 000 | - 2.92 | 119 635 000 | 0.54 | + 2 900 000 | + 2.48 | 116 735 000 | 0.54 | - 2 900 000 | - 2.42 | — | — |
| • Specific and exceptional actions (Ch. 94 and 95) | 29 260 000 | 0.13 | 18 455 000 | 0.08 | - 10 805 000 | - 36.93 | 33 455 000 | 0.15 | + 15 000 000 | + 81.28 | 22 455 000 | 0.10 | - 11 000 000 | - 32.88 | + 4 000 000 | + 21.67 |
| • Cooperation with Med. countries (Ch. 96) | 141 800 000 | 0.63 | 121 800 000 | 0.56 | - 20 000 000 | - 14.10 | 121 800 000 | 0.55 | — | — | 121 800 000 | 0.56 | — | — | — | — |
| • Miscellaneous (Ch. 97, 98 and 99) | 49 751 000 | 0.22 | 42 210 000 | 0.12 | - 7 532 000 | - 15.14 | 45 721 000 | 0.21 | + 3 502 000 | + 8.29 | 40 721 000 | 0.19 | - 5 000 000 | - 10.94 | - 1 498 000 | - 3.54 |
| Total H | 859 561 000 | 3.83 | 763 509 000 | 3.50 | - 96 052 000 | - 11.17 | 894 521 000 | 4.03 | + 131 012 000 | + 17.16 | 773 911 000 | 3.56 | - 120 610 000 | - 13.48 | + 10 402 000 | + 1.36 |
| Total Section VI | 21 320 293 669 | 94.93 | 20 665 086 996 | 94.92 | - 655 206 673 | - 3.07 | 21 111 533 496 | 95.01 | + 446 446 500 | + 2.16 | 20 662 359 734 | 94.96 | - 449 173 762 | - 2.13 | 15 272 262 | - 0.01 |
| II. Section III — Commission staff and administrative appropriations | | | | | | | | | | | | | | | | |
| | 757 961 800 | 3.37 | 719 832 650 | 3.31 | - 38 129 150 | - 5.03 | 735 330 650 | 3.31 | + 15 498 000 | + 2.15 | 722 061 650 | 3.32 | - 13 269 000 | - 1.80 | + 2 229 000 | + 0.30 |
| Total Commission | 22 078 255 469 | 98.30 | 21 384 919 646 | 98.28 | - 693 335 823 | - 3.14 | 21 846 864 146 | 98.31 | + 461 944 500 | + 2.16 | 21 384 421 384 | 98.28 | - 462 442 762 | - 2.12 | - 498 262 | — |
| III. Sections I, II, IV and V — Other institutions | | | | | | | | | | | | | | | | |
| | 381 283 140 | 1.70 | 373 631 570 | 1.72 | - 7 651 570 | - 2.00 | 374 495 460 | 1.69 | + 863 890 | + 0.23 | 374 139 470 | 1.72 | - 355 990 | - 0.10 | + 507 900 | + 0.13 |
| Grand total | 22 459 538 609 | 100.00 | 21 758 551 216 | 100.00 | - 700 987 393 | - 3.12 | 22 221 359 506 | 100.00 | + 462 808 390 | + 2.13 | 21 758 560 854 | 100.00 | - 462 798 752 | - 2.08 | + 9 638 | — |

Loans granted

2.3.48. Acting under Article 54 of ECSC Treaty, the Commission made loans in November amounting to 52.7 million ECU (industrial loans, conversion loans and subsidized housing).

Industrial loans

2.3.49. Industrial loans paid out in November amounted to 20.34 million ECU. They were granted to firms to finance the following projects:

Federal Republic of Germany

Klöckner Werke AG, Duisburg: construction of a KS (Klöckner steel process) works at the Georgsmarienhütte factory, following the closure of the Martin steel works; investment programme to stabilize the production of rolled products following the closure of a number of rolling mills.

France

Charbonnages de France, Paris: construction of 600 MW electricity generating set at Carling.

Subsidized housing

2.3.50. Loans for the building of subsidized housing amounted to 2.12 million ECU, of which 1.39 million ECU was for mineworkers and 730 000 ECU for steelworkers.

Conversion loans

2.3.51. In November conversion loans (Article 56) totalling 30.24 million ECU were granted to the following firms:

United Kingdom

McKeller Watt Ltd, Glasgow; Alfred Teves Ltd, South Wales; Oxford University Press, Corby; Deeside Titanium, North Wales; Finance for Industry, London.

Federal Republic of Germany

Westfalen Bank AG, Bochum.

*NCI***Loans raised**

2.3.52. In November the Commission concluded a private placing in Dutch guilders for the equivalent of 27.9 million ECU. It also made bond issues in US dollars, German marks and Dutch guilders for the equivalent of 22.7 million ECU, 41 million ECU and 37.2 million ECU respectively.

Loans granted

2.3.53. A loan of 9.2 million ECU (IRL 6.3 million) was granted to Bord na Móna—the Irish Peat Development Authority—to finance investments to increase the supply of peat dust for power stations and the manufacture of peat briquettes. In 1980 the production of peat for heating saved the equivalent of 900 000 tonnes of oil and provided 1000 permanent jobs and 200 seasonal ones.

*Euratom***Loans raised**

2.3.54. In November the Commission made a public issue in US dollars for the equivalent of 36.4 million ECU.

1



PART THREE
DOCUMENTATION

1. ECU

Values in national currencies of one ECU

| 30 November 1981 ¹ | |
|--|----------|
| Belgian franc and Luxembourg franc (convertible) | 41.2593 |
| Belgian franc and Luxembourg franc (financial) | 45.7676 |
| German mark | 2.45193 |
| Dutch guilder | 2.68264 |
| Pound sterling | 0.565457 |
| Danish krone | 7.88965 |
| French franc | 6.18834 |
| Italian lira | 1 317.08 |
| Irish pound | 0.690744 |
| Greek drachma | 62.1342 |
| United States dollar | 1.11451 |
| Swiss franc | 1.96099 |
| Spanish peseta | 105.154 |
| Swedish krona | 6.03844 |
| Norwegian krone | 6.33490 |
| Canadian dollar | 1.30989 |
| Portuguese escudo | 71.5519 |
| Austrian schilling | 17.2527 |
| Finnish mark | 4.77793 |
| Japanese yen | 238.283 |
| New Zealand dollar | 0.967209 |
| Australian dollar | 1.32067 |

¹ OJ C 312, 1.12.1981.

NB; Explanatory notes on the ECU and 'green' rates can be found in Bull. EC 12-1980, points 3.1.1 to 3.1.5.

Representative rates ('green' rates)

Conversion rates into national currencies for the ECU used in connection with the common agricultural policy

| November 1981 | | |
|------------------------------------|---|---|
| | From 1 to 29.11 | From 30.11 |
| Belgian franc and Luxembourg franc | 40.7985 40.5191 ¹ | 40.7985 40.5191 ¹ |
| Danish krone | 7.91917 7.72336 ¹ | 7.91917 7.72336 ¹ |
| German mark | 2.65660 2.78341 ² 2.75175 ³ | 2.65660 2.78341 ² 2.75175 ³ |
| Greek drachma | 61.4454 59.7175 ¹ | 61.4454 59.7175 ¹ |
| French franc | 6.08656 5.84700 ¹ | 6.08656 5.84700 ¹ |
| Irish pound | 0.685145 0.659274 ¹ | 0.685145 0.659274 ² |
| Italian lira | 1 227.00 1 157.79 ¹ | 1 258.00 ⁴ 1 157.79 ¹ 1 227.00 ⁵ |
| Dutch guilder | 2.81318 2.79391 ¹ | 2.81318 2.79391 ¹ |
| Pound sterling | 0.618655 | 0.618655 |

¹ For fish.

² For seeds.

³ For wine and fish.

⁴ For milk and milk products, beef and veal, pigmeat, olive oil and wine.

⁵ For other products.

2. Additional references in the Official Journal

3.2.1. This section lists the titles of legal instruments and notices of Community institutions or organs which have appeared in the Official Journal since the last Bulletin was published but relating to items appearing in earlier issues of the Bulletin; the references were not available when the Bulletin went to press.

The number of the Bulletin and the point to which this additional information refers is followed by the title shown on the cover of the Official Journal, the number of the issue and the date of publication.

Bull. EC 6-1981

Point 2.1.41

Amendments to the proposal for a Council Directive determining the scope of Article 14(1)(d) of Directive 77/388/EEC as regards exemption from value-added tax on the final importation of certain goods

OJ C 291, 12.11.1981

Bull. EC 7/8-1981*Points 1.3.1 to 1.3.8*

Proposal for a Council Regulation applying Articles 85 and 86 of the Treaty (rules on competition applying to undertakings) to air transport
OJ C 291, 12.11.1981

Bull. EC 9-1981*Point 2.1.27*

Proposal for a Council Regulation laying down detailed rules for the application of Articles 85 and 86 of the Treaty to maritime transport
OJ C 282, 5.11.1981

Point 2.3.32

Opinion of the Court of Auditors of the European Communities on the proposal for a Council Regulation compensating Greece for its contribution to the cost of the financial mechanism and the supplementary measures for the United Kingdom
OJ C 282, 5.11.1981

Points 2.3.34 to 2.3.42

Opinion given by the Economic and Social Committee during its 23 and 24 September 1981 session
OJ C 310, 30.11.1981

Bull. EC 10-1981*Point 2.1.13*

Commission Directive of 5 October 1981 adapting to technical progress Council Directive 77/728/EEC on the approximation of the laws, regulations and administrative provisions of the Member States relating to the classification, packaging and labelling of paints, varnishes, printing inks, adhesives and similar products
OJ L 342, 28.11.1981

Point 2.1.126

Commission Decision of 16 October 1981 concerning applications for advance payments for the purpose of stimulating agricultural development in the less-favoured areas of the west of Ireland
OJ L 342, 28.11.1981

Point 2.1.156

Proposal for a Council Decision adopting a sectoral research and development programme of the European Economic Community in the field of medical and public health research—concerted action—(1982-86)
OJ C 291, 12.11.1981

3. Infringement procedures

Initiation of proceedings for failure to implement Directives

3.3.1. In November the Commission sent letters of formal notice to Member States for failure to implement Directives in the following four cases:

Commission Directive 70/50/EEC of 22 December 1969 based on the provisions of Article 33(7), on the abolition of measures which have an effect equivalent to quantitative restrictions on imports and are not covered by other provisions adopted in pursuance of the EEC Treaty¹ (Italy);

Council Directive 65/269/EEC of 13 May 1965 concerning the standardization of certain rules re-

lating to authorization for the carriage of goods by road between Member States² (Italy);

Council Directive 78/686/EEC of 25 July 1978 concerning the mutual recognition of diplomas, certificates and other evidence of the formal qualifications of practitioners of dentistry, including measures to facilitate the effective exercise of the right of establishment and freedom to provide services³ (The Netherlands);

¹ OJ L 13, 19.1.1970.

² OJ 88, 24.5.1965.

³ OJ L 233, 18.8.1978.

Council Directive 78/687/EEC of 25 July 1978 concerning the coordination of provisions laid down law, regulation or administrative action in respect of the activities of dental practitioners³ (The Netherlands).

Reasoned opinions

3.3.2. In November the Commission delivered six reasoned opinions to six Member States in the following cases:

Measures in the poultry, egg and egg products sector (Newcastle disease) (Ireland);

Council Directive 77/93/EEC of 21 December 1976 on protective measures against the introduction into the Member States of harmful organisms of plant or plant products¹ (Federal Republic of Germany);

Council Directive 76/895/EEC of 23 November 1976 relating to the fixing of maximum levels for pesticide residues in and on fruit and vegetables² (Denmark);

Council Directive 73/239/EEC of 24 July 1973 on the coordination of laws, regulations and administrative provisions relating to the taking-up and pursuit of the business of direct insurance other than life assurance³ (The Netherlands);

Council Directive 69/349/EEC of 6 October 1969 amending the Directive of 26 June 1964 on health problems affecting intra-Community trade in fresh meat⁴ (Italy);

Council Directive 77/99/EEC of 21 December 1976 on health problems affecting intra-Community trade in meat products¹ (Italy);

Council Directive 77/504/EEC of 25 July 1977 on pure-bred breeding animals of the bovine species⁵ (Italy);

Council Directive 78/50/EEC of 13 December 1977 supplementing, as regards the chilling process, Directive 71/118/EEC on health problems affecting trade in fresh poultrymeat⁶ (Italy);

Council Directive 79/109/EEC of 24 January 1979 amending Directive 64/432/EEC as regards brucellosis⁷ (Italy);

Council Directive 71/140/EEC of 22 March 1971 amending the Directive of 9 April 1968 on the marketing of material for the vegetative propagation of the vine⁸ (Italy);

Commission Directive 72/169/EEC of 14 April 1972 on determining the characteristics and

minimum conditions for inspecting vine varieties⁹ (Italy);

Council Directive 73/438/EEC of 11 December 1973 amending the Directives of 14 June 1966 on the marketing of beet seed, fodder plant seed, cereal seed and seed potatoes; the Directive of 30 June 1969 on the marketing of seed of oil and fibre plants; and the Directives of 29 September on the marketing of vegetable seed and the common catalogue of varieties of agricultural plant species¹⁰ (Italy);

Council Directive 75/444/EEC of 26 June 1975 amending Directives 66/400/EEC, 66/401/EEC, 66/402/EEC, 66/403/EEC and 69/208/EEC on the marketing of beet seed, fodder plant seed, cereal seed, seed potatoes, and seed of oil and fibre plants¹¹ (Italy);

Council Directive 75/445/EEC of 26 June 1975 amending Directive 66/404/EEC on the marketing of forest reproductive material¹¹ (Italy);

Commission Directive 76/331/EEC of 29 March 1976 amending the Annexes to Council Directive 66/400/EEC of 14 June 1966 on the marketing of beet seed¹² (Italy);

Commission Directive 77/629/EEC of 28 September 1977 amending the Annexes to Council Directive 68/193/EEC on the marketing of material for the vegetative propagation of the vine¹³ (Italy);

Council Directive 78/55/EEC of 19 December 1977 amending Directives 66/400/EEC, 66/401/EEC, 66/402/EEC, 68/193/EEC, 69/208/EEC, 70/458/EEC and 70/457/EEC on the marketing of beet seed, fodder plant seed, cereal seed, material for the vegetative propagation of the vine, seed of oil and fibre plants, vegetable seed and on the common catalogue of varieties of agricultural plant species¹⁴ (Italy);

¹ OJ L 26, 31.1.1977.

² OJ L 340, 9.12.1976.

³ OJ L 228, 16.8.1973.

⁴ OJ L 256, 11.10.1969.

⁵ OJ L 206, 12.8.1977.

⁶ OJ L 15, 19.1.1978.

⁷ OJ L 29, 3.2.1979.

⁸ OJ L 71, 25.3.1971.

⁹ OJ L 103, 2.5.1972.

¹⁰ OJ L 356, 27.12.1973.

¹¹ OJ L 196, 26.7.1975.

¹² OJ L 83, 30.3.1976.

¹³ OJ L 257, 8.10.1977.

¹⁴ OJ L 16, 20.1.1978.

Commission Directive 78/386/Eec of 18 April 1978 amending the Annexes to Directive 66/401/EEC on the marketing of fodder plant seed¹ (Italy);

Commission Directive 78/387/EEC of 18 April 1978 amending the Annexes to Directive 66/402/EEC on the marketing of cereal seed¹ (Italy);

Commission Directive 78/388/EEC of 18 April 1978 amending the Annexes to Directive 69/208/EEC on the marketing of seed of oil and fibre plants¹ (Italy);

Council Directive 78/692/EEC of 25 July 1978 amending Directives 66/400/EEC, 66/401/EEC, 66/402/EEC, 66/403/EEC, 68/193/EEC, 69/208/EEC and 70/458/EEC on the marketing of beet seed, fodder plant seed, cereal seed, seed potatoes, material for the vegetative propagation of the vine, seed of oil and fibre plants and vegetable seed² (Italy);

Commission Directive 79/641/EEC of 27 June 1979 amending Council Directives 66/401/EEC, 66/402/EEC, 69/208/EEC and 70/458/EEC on the marketing of fodder plant seed, cereal seed, seed of oil and fibre plants and vegetable seed³ (Italy);

Council Directive 65/65/EEC of 26 January 1965 on the approximation of provisions laid down by law, regulation or administrative action relating to proprietary medicinal products⁴ (Belgium, Italy);

Council Directive 75/318/EEC of 20 May 1975 on the approximation of the laws of Member States relating to analytical, pharmaco-toxicological and clinical standards and protocols in respect of the testing of proprietary medicinal products⁵ (Italy);

Council Directive 75/319/EEC of 20 May 1975 on the approximation of provisions laid down by law, regulation or administrative action relating to proprietary medicinal products⁵ (Belgium, Italy).

Proceedings in the Court of Justice

3.3.3. In November the Commission brought three actions before the Court of Justice:

Case 281/81 — Commission v The Netherlands — Failure to communicate measures implementing Directives 76/117/EEC and 76/196/EEC on electrical equipment;

Case 299/81 — Commission v Italy — Incorrect application of Directive 77/799/EEC concerning mutual assistance;

Case 301/81 — Commission v Belgium — Failure to communicate measures implementing Directive 77/780/EEC on banks.

¹ OJ L 113, 25.4.1978.

² OJ L 236, 26.8.1978.

³ OJ L 183, 19.7.1979.

⁴ OJ 22, 9.2.1965.

⁵ OJ L 147, 9.6.1975.

4. German-Italian initiative

Draft European Act¹

3.4.1. The Heads of State or Government of the ten Member States of the European Communities, meeting within the European Council,

resolved to continue the work begun with the Treaties of Paris and Rome and to create a united Europe capable of assuming its responsibilities in the world and of making an international contribution commensurate with its traditions and its mission,

considering what has already been achieved in the construction of economic integration and political

cooperation, and the political objectives of the Community, which enjoy the broad support of all democratic forces in Europe,

convinced that the unification of Europe in freedom and respect for its diversity will enable it to make progress and develop its culture and thus contribute to the maintenance of equilibrium in the world and to the preservation of peace,

proceeding from the respect for fundamental rights expressed in the laws of the Community

¹ This is a version of the English text laid before the European Council as revised by the Commission's Language Service.

and its Member States and in the European Convention for the Protection of Human Rights and Fundamental Freedoms,

determined to work together for democracy and fundamental human rights, notably the dignity, freedom and equality of man, and for social justice,

aware of the international responsibility incumbent upon Europe by virtue of its level of civilization, its economic strength and its manifold links with the States and nations of other continents,

convinced that the security of Europe must be guaranteed by joint action on security policy, which would also help to preserve the common security of the members of the Atlantic Alliance,

having regard to the decisions taken by the Heads of State or Government of the Member States of the European Communities in Paris on 21 October 1972 and the Document on the European Identity published by the Foreign Ministers on 14 December 1973,

mindful of the statement made by the European Council in The Hague on 29/30 November 1976 concerning the progressive construction of European Union, and in particular the goal, set by the Heads of State or Government, of establishing a comprehensive and coherent common political approach,

reaffirm their political will to develop the whole complex of relations between their States and create a European Union. To this end they have formulated the following principles in a European Act as a further contribution to the establishment of European Union.

Part One: Principles

1. Our peoples expect the process of European unification to continue and to bring increasing solidarity and joint action. To this end the construction of a united Europe must be more clearly oriented towards its political objective; there must be more effective decision-making structures and a comprehensive political and legal framework which is capable of developing. The European Union to be created step by step will be an ever closer union of the European peoples and States based on genuine, effective solidarity and common interest, and on equal rights and obligations for all its members.

2. Desiring to consolidate the political and economic progress already made towards European Union, the Heads of State or Government reaffirm the following aims:

(i) to strengthen and further develop the European Communities as the foundation of European

unification, in accordance with the Treaties of Paris and Rome,

(ii) to enable Member States, through a common foreign policy, to act in concert in world affairs so that Europe will be increasingly able to assume the international role incumbent upon it by virtue of its economic and political importance,

(iii) the coordination of security policy and the adoption of common European positions in this sphere in order to safeguard Europe's independence, protect its vital interest and strengthen its security,

(iv) close cultural cooperation between the Member States in order to promote an awareness of common cultural origins as a facet of the European identity, while at the same time drawing on the existing variety of individual traditions and intensifying the mutual exchange of experience, particularly between young people,

(v) harmonization and standardization in further areas of the legislation of the Member States in order to strengthen the common European legal consciousness and create a legal union,

(vi) the strengthening and expansion of joint activities by the Member states to cope, through coordinated action, with the international problems of public order, major acts of violence, terrorism and transnational crime in general.

3. The European Communities, which continue to be based on the Treaties of Paris and Rome, European political cooperation, the rules and procedures of which are governed by the Reports adopted in Luxembourg (1970), Copenhagen (1973) and London (1981), and the European Parliament shall cooperate in the pursuit of the above aims.

4. Measures to further the development of European political cooperation shall include the following:

(i) intensified, regular and timely consultations among the Ten with a view to united action on all international questions of common interest,

(ii) the adoption of final positions only after consultation with the other Member States,

(iii) acceptance of statements by the Ten as a binding common basis,

(iv) closer worldwide contacts with other countries of particular interest to the Ten,

(v) greater respect for resolutions of the European Parliament when the Ten come to decisions.

Part Two: Institutions

The following measures shall serve to amalgamate the existing structures of the European Com-

munities, European political cooperation and the European Parliament and to strengthen the political orientation of the work of European unification:

1. The decision-making structures of the European Communities and European political cooperation shall be brought together under the responsibility of the European Council. The European Council shall be the source of political guidance of the European Community and of European political cooperation. It shall be composed of the Heads of State or Government and of the Foreign Ministers of the Member States.

2. The European Council shall deliberate upon all matters concerning the European Community and European political cooperation. Preparations for its meetings shall be the special responsibility of the Foreign Ministers. The European Council may take decisions and lay down guidelines.

Matters concerning the European Communities shall continue to be governed by the provisions and procedures of the Treaties of Paris and Rome and agreements supplementary thereto.

3. The Heads of State or Government reaffirm the central importance of the European Parliament in the development of European Union, an importance which must be reflected in its direct involvement in the decision-making process and by its review function. They therefore envisage the following improvements for the Community within the scope of the Treaties of Paris and Rome:

(1) The European Parliament shall debate all matters relating to the European Community and European political cooperation.

(2) The European Council shall report to Parliament every six months. It shall also submit an annual report to Parliament on progress towards European Union. In the debate on these reports the European Council shall be represented by its President (or by one of its members).

(3) The European Parliament may submit oral or written questions concerning all aspects of European Union to the Council and the Commission. It may make recommendations to the European Council, the Council and the Commission. Resolutions of the European Parliament shall be notified to the Council (foreign affairs) for discussion by it. If Parliament asks for the Council's comments, the Council shall comply with the request. The President of the Council shall keep Parliament informed through its Political Affairs Committee of the subjects of international policy dealt with in European political cooperation.

(4) Before the President of the Commission is appointed, the President of the Council shall consult the President of the European Parliament. After the appointment of the Members of the Commission by the governments of the Member States, an investiture debate shall be held in which Parliament shall discuss the Commission's programme.

(5) Parliament shall be associated with Community acts of general application which have appreciable financial implications on the basis of the joint declaration by the European Parliament, the Council and the Commission of 4 March 1975 on the conciliation procedure. The conciliation procedure shall be applied by analogy, in a way suited to practical requirements, in legislation by the Council pursuant to the Treaties of Paris and Rome if in its Opinion Parliament asks for this to be done because of the particular significance of the legislation in question.

(6) Before the accession or association of further States and before the conclusion of international treaties by the European Communities, Parliament shall be consulted: its appropriate committees shall be briefed regularly on such matters. In formulating the expanded consultation procedure, due regard shall be given to the requirements of confidentiality and urgency.

(7) In the further development of fundamental human rights, special legitimacy attaches to the deliberations and decisions of the European Parliament.

(8) Continuous reciprocal contacts and consultations between the European Parliament and the national parliaments should be developed further in accordance with procedures determined by the latter, with a view to enhancing public awareness of European unification and making the debates on aspects of European Union more fruitful.

4. (1) The Council (foreign affairs) shall be responsible for European political cooperation.

This shall not affect the powers of the Council of the European Communities pursuant to the Treaties of Paris and Rome.

Coordination in matters of security should promote common action with a view to safeguarding the independence of Europe, protecting its vital interests and strengthening its security. For these discussions the Council may convene in a different composition if there is a need to deal with matters of common interest in more detail.

(2) In addition, a Council of Ministers responsible for cultural cooperation and a Council of Ministers of Justice shall be established.

(3) The European Council may decide on the establishment of further councils to coordinate the

policy of the Member States in areas not covered by the Treaties of Paris and Rome.

(4) The Council (foreign affairs) may appoint committees to deal with specific questions; they shall report to the Council. Both the Council and the committees may avail themselves of the services of experts.

(5) The role of the Presidency in European political cooperation will be strengthened by both expanding its powers as regards initiatives and coordination and enhancing its operative capabilities.

5. The Council of Ministers responsible for cultural cooperation shall hold regular exchanges of views on close cooperation in order to harmonize their positions on cultural matters as far as possible. For these deliberations the Member States may be represented by the appropriate ministers in accordance with their respective constitutional provisions.

6. The Council of Ministers of Justice shall hold regular exchanges of views on aspects of cooperation in matters of law enforcement in order to promote European Union in this sphere too.

7. The European Council and the councils shall, where matters pertaining to the European Communities are concerned, be assisted by the Secretariat of the Council and, in the fields of foreign policy, security policy and cultural cooperation, by an expandable Secretariat of European political cooperation.

8. (1) In view of the need to improve the decision-making processes and hence the European Communities' capacity for action, decisive importance attaches to the voting procedures provided in the Treaties of Paris and Rome. The Member States will utilize every opportunity to facilitate decision-making.

(2) To this end greater use should be made of the possibility of abstaining from voting so as not to obstruct decisions. A Member State which considers it necessary to prevent a decision by invoking its 'vital interests' in exceptional circumstances will be required to state in writing its specific reasons for doing so.

(3) The Council will take note of the reasons stated and defer its decision until its next meeting. If on that occasion the Member State concerned once more invokes its 'vital interest' by the

same procedure, a decision will again not be taken.

(4) Within the scope of European political cooperation, the Member States shall likewise utilize every opportunity to facilitate decision-making, in order to arrive more quickly at a common position.

9. The Heads of State or Government stress the particular importance attaching to the Commission as guardian of the Treaties of Paris and Rome and as a driving force in the process of European integration. In addition to its tasks and powers under the Treaties of Paris and Rome, the Commission shall advise and support the European Council, whose meetings it shall attend, by making proposals and comments. It shall be associated closely with European political cooperation.

10. The Court of Justice of the European Communities has an important role to play in the process leading to European Union. In ensuring the observance and further development of Community law, it acts in accordance with the Treaties of Paris and Rome. It should be granted appropriate powers of interpretation and possibly of arbitration under international treaties between Member States.

Part Three: Perspectives

1. All other European States which share the values and aims embodied in this Act and accede to the European Communities may accede to the 'European Act' so as to participate in the achievement of European Union.

On acceding to the European Communities they undertake to accede to this 'European Act'.

2. The Heads of State or Government shall subject this 'European Act' to a general review five years after its signing with a view to incorporating the progress achieved in European unification in a Treaty on European Union. To this end a draft shall be submitted to the European Council by the Foreign Ministers before the end of the said period and presented to the European Parliament for comment.

3. In witness whereof, the undersigned Representatives of the Member States, conscious of the great political importance which they attach to this joint declaration, and resolved to act in accordance with their will as expressed above, have appended their signatures to this European Act.

Done at this

On behalf of

The Kingdom of Belgium:

.....
Prime Minister

The Kingdom of Denmark:

.....
Prime Minister

The Federal Republic of Germany:

.....
Federal Chancellor

The Hellenic Republic:

.....
Prime Minister

The French Republic:

.....
President of the Republic

Ireland:

.....
Prime Minister

The Italian Republic:

.....
President of the Council of Ministers

The Grand Duchy of Luxembourg:

.....
Prime Minister

The Kingdom of The Netherlands:

.....
Prime Minister

The United Kingdom of Great Britain and Northern Ireland:

.....
Prime Minister

Draft statement on questions of economic integration

3.4.2. 1. The achievement of European Union requires further progress as regards the economic integration of Europe. Therefore the Heads of State or Government reaffirm in the European Act the primary goal of strengthening and developing the European Communities in accordance with the Treaties of Paris and Rome.

2. The solution of the problems currently being dealt with in the European Communities is essential if the solidarity of the Community is to be strengthened.

3. This implies, in the interest of all Member States and the standard of living of their citizens, a functioning internal market, an adjustment of the common agricultural policy and an improvement in the budgetary structure. The common market must not merely be maintained: it must be brought to completion.

4. The European Monetary System, which has led to the creation of a major zone of monetary stability, is a positive element. Beyond the monetary stability guaranteed by the EMS, the Member States should strive to achieve an increasing convergence of their economies. Looking ahead to economic and monetary union, which, as part of European Union, is to consolidate the economic and financial solidarity of the Community, they should aim at a closer coordination of their economic policies, not least with a view to the further development of the EMS.

The Member States should examine how, within the means available, Community policies suitable for achieving the goal of integration might be developed.

5. The accession of Spain and Portugal to the European Community should become reality in the interest of consolidating democracy in Europe, expanding the European economic area and strengthening Europe's position in the world.

6. A European Community completed and strengthened in this way will be in a position to utilize the potential of the European economic area, increase its competitiveness, improve investment opportunities and thus reduce the level of unemployment.

5. French Government memorandum on revitalization of the Community

3.5.1. Ever since it took office the new government in France has been stressing the importance which it attaches to the proper functioning and further development of an integrated Europe. In this memorandum it wishes to inform its partners, the European institutions and, through them, the people of Europe of the reasons for the revitalization now necessary, the considerations which it feels should govern it and what, in its view, it could consist of.

I — Reasons for revitalization

They arise from the present state of the Community and of the world.

Within the Community the dominant feeling is one of dissatisfaction. Those who are easily pleased might, of course, marvel that the Community has so far more or less survived the misfortunes of the age and the major crisis now facing the world. Yet no one can fail to see its inadequacies, its internal dissensions, its lack of nerve and its procrastination. And we need a dynamic Community which is capable of evolving and reacting quickly in order to deal with problems requiring solutions on a scale that transcends national boundaries.

Some of the common policies are in difficulty. The common commercial policy does not have the instruments to enable the Community to meet its main competitors on equal terms. The CAP has given European consumers a guaranteed food supply and provided farmers with a guaranteed income, but it has run into difficulties in obtaining finance for expansion. Community action in the Third World is exemplary but limited.

Other common policies, which should be particularly dynamic, are inadequate, inappropriate or even virtually non-existent: regional policy, social policy, energy policy, industrial policy.

All in all, the Community does not appear to have the means to overcome the economic crisis which has engulfed part of the world.

The public in all our countries is therefore beginning to doubt whether the Community serves any useful purpose. It is time to react. The union of European nations is more than ever indispensable to the survival and dissemination of the various cultures which are Europe's glory.

Europe today is neither a political nor a military power. It is, however, a commercial, even an economic power. Europe must draw an impetus for renewal from the challenge facing it in the form of the third industrial revolution as man-

ifested in the current crisis and the problem of the place of the Third World in the economic future of the industrialized nations. The success of the Community is necessary for the success of each of the European nations. If Europe cannot increase its cohesion and recover its dynamism, the difficult economic battle in which our countries are engaged will be lost. Not only Europe's prosperity but also its freedom would then be ultimately at risk. This would mean the loss of an important factor in maintaining world equilibrium.

There is no political power without economic power. There is no economic power without political and cultural purpose.

The disquieting state of the world, as a result both of economic, commercial and monetary disorder and disarray and of political tension, makes it all the more necessary to react.

In this uncertain and dangerous world it is the responsibility of European governments to ensure that, far from being weakened, European integration is reinforced and diversified. To contribute to restoring confidence in the world and consolidating peace, Europe must become a focus of stability, growth and initiative. In order to do this, it must set itself ambitious targets in employment, energy self-sufficiency, industrial independence and justice. It must achieve social growth and be bold in defining a new economic order.

II — Guiding principles of revitalization

1. In order to restore the confidence of our people in Europe and therefore in themselves, the French Government suggests to its partners that we make a joint endeavour to prove that real progress towards European integration is possible. It is therefore proposing an approach which is at once pragmatic and ambitious: to advance wherever it is useful, urgent and possible to do so, in order that confidence may be restored on the basis of action, thereby making continued progress possible.

2. The first prerequisite for restoring confidence is to undertake priority action on employment. It is, however, obvious that if it is to have lasting results, the battle against unemployment must be directed towards creating long-term, i.e. competitive jobs. It is in the interests of our countries and of our partners throughout the world that Europe should remain a force for scientific and technical progress. Anything which caused Europe to lag behind would soon endanger its independence and its position in the world.

3. The French Government's suggestions are based not only on its own view of the crisis but also on ideas put forward by its partners in the Community, the Commission, the European Parliament, the Economic and Social Committee and the European Trade Union Confederation. Its choice was guided only by a desire to give priority to the action most immediately necessary to achieve the desired ends.¹

4. This proposal for a revitalization contains no institutional innovations. The Community already has institutions with considerable powers, and it does not seem necessary either to increase their powers or to alter the balance between them. All that is needed is to temper power with resolve and to fire institutions with purpose.

5. Restructuring will come as a result of revitalization. In accordance with the mandate of 30 May 1980, the Council and the Commission are currently examining the extent to which the shift in the balance of Community activities and the resulting restructuring of the budget will prevent unacceptable situations from recurring. The truth is that no real restructuring of the budget is possible without lasting revitalization.

6. Most of the new measures suggested here are not at all costly. Some will even lead to significant savings, particularly in agriculture, or to a more efficient use of Community resources. Others will involve only national expenditure, while still others will have no budgetary implications whatsoever.

The fact that it is not possible at present to consider exceeding the 1% VAT ceiling cannot therefore be used as a pretext for refusing to consider any new measures.

Having said this, however, the French Government does not rule out the possibility of exceeding the ceiling at some future date if, of course, the developments to be expected from revitalization do prove to justify allocating additional resources to the budget.

7. We should not start with any preconceived ideas on the respective roles of the Community, the State and the business community. The important thing is in each case to determine the level at which a particular measure can be most effectively implemented. There are measures which must logically be taken at the level of the whole Community to make the best use of the European dimension. Other measures would appear to offer a better guarantee of effectiveness if carried out at national level with the Community playing only a harmonizing or at most accompanying role. Some measures involve cooperation between the States concerned without requiring the participation of all the Member States. Final-

ly, there are measures which are matters for the business community and for which various incentives, at Community and national level, are desirable. It will be noted in this connection that there are already measures, particularly in the monetary and research fields, which do not involve all ten Member States.

8. A frequent criticism of the Community is that European integration is the day-to-day job of technocrats who have no contact with the living reality of the people of Europe. This criticism is partly without foundation since there are many institutions and bodies in which such contact is commonplace. However, consultation with management and labour should be intensified wherever possible. If Europe is to live and develop, it is not enough for people to accept it; they must be aware of playing an active part in its life and development. It is time to review the role of the European Trade Union Confederation and the use of tripartite and other procedures which have already been tried in the ECSC and sometimes even in the EEC.

III — Proposed measures

Instead of presenting an overall plan which would, of necessity, be artificial, the French Government has chosen to start from the existing situation and, without claiming to be comprehensive, to indicate sector by sector the measures which it considers important and useful.

A — Economic policy

1. The economies of the Member States have sometimes reacted in very different ways to the pressures of the crisis (unemployment, stagnation, inflation, balance-of-payments disequilibria). This has made convergence of economic policies more difficult. Yet, while it is possible to implement policies which are varied to allow for the special characteristics of each of the national economies, some common measures can be implemented at this stage by all the Member States.

The Commission is therefore justified, in the foreword to the draft fifth medium-term economic policy programme, in going beyond the 'fight against unemployment—fight against inflation' antithesis to recommend eliminating obstacles to economic progress, systematically making the best use of the size advantage of the common market and promoting competitive investment.

2. In this connection, the French Government recommends making greater use of the various

¹ References to a number of Commission proposals which could provide a basis for revitalization appear in the footnotes. The list is, of course, not exhaustive. Moreover, the French Government is not necessarily in agreement with every aspect of these proposals. But it would like the Council to resume or continue examination of them in a constructive spirit.

borrowing facilities available to the Community at present, not only to grant loans but also to encourage investment in sectors in which the Community would provide guidelines for the desired developments. An attempt should also be made to lessen the deflationary effect in Europe of the third major oil price rise which resulted from the recent trend of the dollar. The resources in question should be used for purposes clearly defined by the Community, such as energy saving, acute conversion problems in certain regions, and research and technology. Such action could provide a useful boost to economic activity without interfering with the effectiveness of the fight against inflation.¹

This should not rule out the possibility of an additional Community loan if, when the time came, existing resources proved insufficient to attain the desired objectives. In any event, existing resources should be more closely concentrated on priority objectives in order to combine Community measures and national measures more effectively. The desired diversification of the Communities' financial resources could be achieved by granting interest-rate subsidies from the budget or guaranteeing loans to undertakings, on the basis of guidelines laid down by the Community. The ways and means of achieving such diversification should be examined as soon as possible.²

3. In the monetary field, where the EMS has been proving its usefulness over the past two years, the French Government is anxious that work now under way in the Community should very soon lead to new plans to facilitate transition to a further stage. It would confine itself to stating one obvious fact: while it is true that the EMS will function more effectively if Member States' economies follow a similar pattern, it is also true that the discipline imposed by participation in the system is a powerful incentive to convergence of economic policies and therefore paves the way for future progress.

4. If the Community is to assert itself internationally, a real commercial policy, and even an external economic policy, must be devised: the existence of such a policy is a prerequisite for the effectiveness of other common policies, whether in agriculture, energy or industrial matters. If it is to contribute to the success of the various Community policies, it must cover all external economic instruments and, in particular, foreign trade and investment in the Community.

B — Employment policy—European social area

In the French Government's view, the idea of a 'European social area' has three main objectives:

- (i) it should make it possible to put employment at the heart of Community social policy by stepping up cooperation and adjusting Community policies;
- (ii) it should intensify dialogue between management and labour at Community level and in the various Member States, both inside and outside undertakings;
- (iii) it should improve cooperation and consultation on social protection.

1. Placing employment at the heart of Community social policy

In the context of the serious economic crisis affecting the countries of Europe, the Community should make more and better use of existing structures and should develop an active employment policy.

(a) The Community should in the first instance be given the means to compare experience and assess the effectiveness of national and Community employment policies.

The joint meeting of Ministers for Economic Affairs, Labour and Social Affairs was a first step in this direction: the experiment should be repeated.

This objective could also be attained by setting up an employment policy evaluation unit, in which management and labour could be involved and which could be an offshoot of the Standing Committee on Employment.

(b) Existing Community instruments, and in particular the European Social Fund, should be amended to give priority assistance to:

- (i) creating jobs, particularly in new fields, in small and medium-sized undertakings, with support for local initiatives for creating jobs;
 - (ii) facilitating adaption and reduction of working time, mainly by providing support for measures taken by the Member States under agreements between management and labour which involve job creation;
 - (iii) developing schemes for worker training, conversion and adjustment to new technology;
 - (iv) developing pilot schemes in such fields as vocational integration of long-term unemployed and handicapped persons and training new entrepreneurs.
- Diversification of Community financial resources will be useful in this field. The Fund should cease to confine its intervention to budget subsidies.

(c) The detailed rules for implementing the Council Resolution of 22 November 1979 on the

¹ Communication on the economic and social situation in the Community.

² Commission report on the mandate of 30 May.

adaptation of working time (flexible retirement, temporary work, part-time work, shortening the working week) should be laid down without delay.¹

The Commission should submit new proposals, in conjunction with the sectoral committees concerned, on such matters as ways of reducing working time while maintaining economic equilibrium, linked work-and-training and overtime.

(d) Finally, provision should be made for new measures to improve working conditions, develop safety training and harmonize experience gained at national level in industrial medicine.²

2. Intensifying the dialogue between management and labour

(a) In the first instance it is essential to increase participation by management and labour in the work of the Community.

A seminar which would bring together representatives of the Member States, the Community institutions, trade unions and employers' organizations should be organized as soon as possible.

The topic would be the future guidelines for Community social policy, mainly in the field of employment and adaptation of working time.

The work of the Tripartite Conference, the Standing Committee on Employment and the Advisory Committee on Social Security for Migrant Workers should be made more effective by endeavouring to bring about a concerted improvement in organization and preparation.

The Council could second the Commission's efforts to encourage management and labour to create new joint committees in sectors affected by restructuring or the introduction of new technology (e.g. shipbuilding, the aerospace industry, the motor industry, metallurgy, textiles and clothing, banking and insurance).

(b) At the same time it is necessary to encourage and improve 'social dialogue' in areas of common interest:

(i) by improving worker information and consultation in companies with a complex structure, particularly multinationals;³

(ii) by introducing and harmonizing methods of consulting employees on the consequences of introducing new production technologies;⁴

(iii) by making the establishment of a 'social balance-sheet for undertakings' a general practice throughout the Member States, either through legislation or worker/management agreements;

(iv) by developing the youth exchange programme.

3. Improving cooperation and consultation on social protection

The Community must strive to:

(i) establish in conjunction with management and labour a European 'social budget' which will make it possible to make forecasts and will serve as a point of reference for national and Community initiatives;

(ii) improve the coordination of social security legislation with a view to increasing protection for migrant workers and gradually eliminating any remaining discrimination between men and women.

Essentially this would involve acting on plans currently being discussed by the Community to coordinate early retirement schemes and non-contributory benefits granted to residents in each Member State with a view to ensuring equal treatment.⁵

C — Agricultural policy

The work on adapting the CAP which has begun in the Community in accordance with the mandate of 30 May 1980 and with a view to enlargement is, of course, entirely in line with the movement to revitalize Europe. The CAP is based on principles which have ensured its success and which none would venture to challenge, but it must be adjusted and improved to ensure more precise control over the growth and destination of expenditure on it. In the medium term it is also

¹ Communication on guidelines for a Community labour market policy; Communication on guidelines for Community action in the field of temporary work; Communication on Community guidelines on flexible retirement; Communication on voluntary part-time work.

² Proposal for a Directive on the protection of workers from harmful exposure to metallic lead and its ionic compounds at work; proposal for a Directive laying down basic standards for the health protection of workers and the general public against the dangers of microwave radiation; proposal for a Directive on the protection of workers from the risks due to exposure to chemical, physical and biological agents at work (asbestos); Council Resolution of 22 June 1978 calling on the Commission to develop exchanges of information on experiences in organizing industrial hygiene, health and safety services.

³ Proposal for a Directive on procedures for informing and consulting the employees of undertakings with complex structures, in particular transnational undertakings.

⁴ Communication on employment and the new microelectronic technology.

⁵ Proposal for a Regulation amending, for the benefit of unemployed workers, Regulation No 1408/71 on the application of social security schemes to employed persons and their families moving within the Community.

important that the adjustments decided upon make it possible to maintain employment in rural areas and achieve greater equity in farm income support without perpetuating sinecures. Finally, the Community must not lose sight of the advantage which the food security guaranteed by the CAP represents in today's troubled world and must become aware of the opportunity which its agricultural potential offers it to play a part on world markets and to help feed the Third World.

The French Government feels that the following guidelines should be laid down for the CAP:

1. Prices and organization of markets

The agricultural price system must be adjusted to moderate the growth of expenditure on agriculture while guaranteeing farmers a fair income and ensuring that agriculture makes an increasing contribution to Community exports and that the Community plays an increasing role in combating hunger in the world. The guarantees must be differentiated so that they gradually diminish on the basis of the amount produced or of some other objective criteria yet to be defined.

The prospect of enlargement makes the introduction of a proper Community policy for Mediterranean products essential. For fruit and vegetables in particular, it must involve fostering a greater sense of responsibility among producer groups.

Proposals have already been made by the Commission but it is obviously necessary to go further and give products from the south of the Community their rightful place in the organization of Community agriculture.

2. Price and market unity

Monetary compensatory amounts are an assault on the unity of the market.

Although originally designed to stagger the effects on prices of adjustments in currency parities, they have tended over the years to become a permanent feature of market organization and at once a barrier to trade, a serious distortion of competition and an indirect means of developing agricultural production in certain countries.

In spite of undeniable improvements, the situation is still far from satisfactory: it therefore seems essential to dismantle existing MCAs without delay and reinforce the provisions which will prevent any future return to the situation which has prevailed in the Community over the past ten years.

Market unity also requires harmonization of the flat-rate VAT systems in existence in the Member States.

3. Community preference

It has become a matter of urgency to bring about a gradual reduction in Community imports of cereal substitutes, which are upsetting the balance on the cereals market and placing a considerable financial burden on the EAGGF.

Community preference for vegetable oils and fats should also be strengthened in preparation for enlargement, which is likely to aggravate the present situation. The objective must be to establish the fairest conditions possible for competition between imported oils and fats and Community oils and fats.

The same problem arises in the case of other substitutes, e.g. cereals imported at the fluctuating prices which obtain on the world market in competition with Community cereals for which the price is stable.

A number of the derogations granted in the past should be carefully reviewed: greater vigilance should therefore be exercised when renewing trade agreements with non-member countries.

The cost to the budget of derogations from Community preference which artificially inflate EAGGF Guarantee Section expenditure should be more closely monitored by the Community—perhaps by means of a table submitted to the Council at intervals—and should be entered in the chapters covering the measures under which the derogations are granted.

4. If European agricultural potential is to be developed as is desirable, the Community must pursue a more active and more stable export policy, particularly towards developing countries. The French Government supports the proposal submitted by the Commission under Article 113 of the Treaty of Rome on the negotiation of framework agreements relating to the multiannual supply of agricultural products.¹ It would like examination of this proposal to proceed as quickly as possible.

It could also include:

- (i) socio-cultural proposals and proposals for maintaining regional equilibrium which are essential to agricultural development, taking into account general economic considerations and considerations relating to employment;
- (ii) proposals for aid to forestry,² agri-food industries and the promotion and marketing of Mediterranean products, all of which come under the heading of structural policy.

¹ Communication on the negotiation of framework agreements relating to the multiannual supply of agricultural products.

² Proposal for a Council Resolution concerning the objectives and principles of forestry policy.

D — Energy

Since energy is one of the major challenges facing European countries, the Community will only be a reality if it adopts an active common energy policy.

The aims of the measures to be taken should be:

- (i) to develop European independence with regard to energy;
- (ii) to strengthen European solidarity;
- (iii) to extend cooperation with developing countries.¹

1. To achieve the first aim, more spontaneous and more systematic action should be taken to use energy rationally and to develop new forms of energy.

This should include:

- (i) further research on energy-saving production techniques, particularly in agriculture, and incentives for using them;²
- (ii) drawing up and implementing as full a programme as possible of common standards of performance for the main energy-using appliances;
- (iii) stepping up efforts to find energy substitutes, particularly agricultural produce with energy potential (for which EAGGF assistance should be available);³
- (iv) more intensive use of financial and administrative instruments (already in existence or to be introduced) and particularly loans, guarantees and interest-rate subsidies, in order to raise the level of Community investment in energy, especially in the field of energy savings and the development of new energy sources.

2. Increasing solidarity means, in the first instance, revising the Community's objectives for 1990, monitoring them more effectively and examining the means of achieving them, particularly in terms of investment, prices and taxation.⁴

At the same time an effort must be made to improve the measures to deal with any threat to oil supplies and to ensure greater market transparency so as to identify and, if necessary, forestall phenomena which may cause or aggravate regional imbalances and unjustified trade movements.⁵

The possibility should also be examined of concerted action *vis-à-vis* the refining industry to allow capacity to be adjusted to demand and encourage the installation of conversion units.⁶

3. Finally, the close relations which the Community maintains with the developing countries mark it out to be the prime mover in contributing to energy development in the Third World.⁷

The financial instruments available to the Community for assisting these countries should be diversified and extended to meet their prospecting and equipment needs more effectively. The Community could increase the impact of an initiative of this kind by helping to define and carry out energy programmes as well as training personnel.

E — Research and innovation

European countries will only overcome the crisis and hold their own against competitors in the current technological revolution if they make a sustained, coordinated effort in the field of research and technological development in the next few years.⁸

The Community can contribute to this effort in a variety of ways:

1. It could concentrate in the first instance on areas in which a common policy or the bones of a common policy already exist, and could direct its efforts towards:

- (i) intensifying joint endeavours to promote new forms of energy and energy savings;
- (ii) developing European cooperation on agricultural research;
- (iii) increasing the capacity of European bodies involved in research of priority interest to developing countries (tropical agriculture and agronomy, study of arid soils, health problems, appropriate industrial development).

2. Secondly, further progress should be made in creating a united scientific and technological Europe. This means developing exchanges of scientists, technicians and engineers, particularly by,

¹ Communication concerning energy and economic policy; Communication on the development of an energy strategy for the Community.

² Proposal for a Council Regulation amending Regulation No 725/79 as regards the granting of financial support for demonstration projects in the field of energy savings.

³ Amended proposal for a Regulation amending Regulation No 726/79 as regards the granting of financial support for projects to exploit alternative energy sources.

⁴ Communication on the taxation of petroleum products.

⁵ Communication on measures to limit the effects of a limited shortfall in oil supply.

⁶ Communication on problems affecting the oil refining industry in the Community.

⁷ Report on energy cooperation with developing countries and the role of the Community.

⁸ Communication on industrial development and innovation; Communication on common policy in science and technology: priorities and organization; Communication on the exploitation and evaluation of research results; Communication on the impact of Community R&D on horizontal policies.

twinning the leading laboratories in Europe;¹ it also presupposes further progress in scientific and technological information;² finally, research of common interest on the quality of products and equipment could be further promoted.

3. Thirdly, an impetus could be given to research projects on employment problems, working conditions, acceptability of new technologies and consumer protection.

4. Finally, the effectiveness of Community research projects already under way should be increased by:

(i) improving the decision-making and management processes;

(ii) improving follow-up, assessment, dissemination and exploitation of the results of joint research;

(iii) integrating the Joint Research Centre more fully into the European scientific community.

F — Industrial policy

1. The Community must no longer restrict its intervention to taking on responsibility for resolving the difficulties of declining industries or for restructuring them.

It must by its own initiatives encourage the industrial development of Europe and the creation and development of advance technology sectors which will create employment.

2. The Community can second the action of undertakings and Member States mainly through accompanying measures and incentives.

3. To do this it must coordinate the use of the financial and non-financial resources available to it more fully. Where appropriate, it must also recommend concerted use of financial and fiscal resources available to governments. In its various policies, particularly customs, trade and competition policy, it must take account of the need to promote its industrial aims with a view to developing an external economic policy.³

4. The objectives could be as follows:

(a) The Community should continue setting up the common market by gradually removing technical barriers (mainly by supporting the work of bodies such as the European Committee for Standardization), progressively opening public contracts to competition and approximating national laws. This is particularly important in new advanced technology sectors where initial developments tend to be uncoordinated.⁴

Care should nevertheless be taken to ensure that commercial transactions are fair, mainly by giving the Community power to act against unfair com-

petition in intra-Community trade and encouraging the Commission to apply the procedures in Article 115 more strictly in order to prevent free movement from becoming a way of circumventing protective measures adopted nationally against produce from non-member countries.

At the same time it will be necessary to ensure that the unification of the common market is primarily of benefit to European undertakings and products.

Special care must be taken over these points in accession negotiations.

(b) The Community must facilitate closer relations and cooperation between undertakings in Europe.

In particular:

(i) work should be expedited on the proposal for a Council Regulation setting up a European Cooperation Grouping⁵ and the proposal for a Council Directive to harmonize the system of taxation applicable to mergers,⁶ and a fresh impetus should be given to the preparation of the convention on international mergers;

(ii) efforts should be made in a subsequent stage to make progress on the law governing groups of companies and on the creation of an innovative structure for a European company.⁷

(c) The Community should seek to eliminate distortions of competition arising from disparities

¹ Proposal for a Decision adopting a multiannual research and development programme for the EEC in the field of biomolecular engineering (1981-85).

² Proposal for a Council Decision adopting a third plan of action (1981-83) in the field of scientific and technical information and documentation.

³ Communication on industrial development and innovation; Communication on European society faced with the challenge of new information technologies: a Community response (and various proposals resulting therefrom); proposal for a Regulation concerning Community actions in the field of microelectronic technology; Commission report on the European aerospace industry: trading position and figures; Commission statement on the European motor industry; proposal for a Regulation on Community aid for industrial restructuring and conversion operations; proposal for a Decision on Community aid for restructuring or conversion investments in the shipbuilding industry; proposal for a Decision on Community aid for restructuring or conversion investments in the textile industry, particularly in the man-made fibres industry.

⁴ Communication on the state of the internal market; proposal for a Directive on the approximation of the laws of the Member States relating to the indication of the origin of certain textile and clothing products; proposal for a Directive on a special Community certification procedure for products originating in third countries; proposal for a Decision laying down a procedure for the provision of information in the field of technical standards and regulations.

⁵ Amended proposal for a Regulation on the European Cooperation Grouping.

⁶ Proposal for a Directive on the common system of taxation applicable to mergers, divisions and contributions of assets involving companies of different Member States.

⁷ Amended proposal for a Regulation embodying a Statute for the European Company.

in laws or regulations, particularly with regard to environmental and consumer protection.¹

(d) The attitude of the Member States to foreign investments (which is one of the features of a common external economic policy) should be reviewed in the light of criteria for determining whether they are authentically European, and greater weight should be given to the industrial objectives to be adopted at Community level.

G — Regional policy

The Community's regional policy should contribute to resolving problems resulting from the crisis wherever they arise. It should make it possible to reduce the disparities between regions within a single Member State and to alleviate the special difficulties of regions affected by chronic structural underdevelopment. The value of the budget allocation, which is of necessity limited, can be enhanced by diversifying the financial instruments used. Regional policy should also be more closely coordinated with the policies on agricultural structure, industry and transport.²

H — Commercial policy

The common commercial policy and the customs policy should play a part in promoting industrial development and job creation in the Community.

The Community's policy towards non-member countries must be as dynamic as that of its main competitors. Substantial progress in this area is essential for building up the common market.³

The Commission departments dealing with anti-dumping and anti-subsidy measures will have to be enlarged to increase their efficiency.

In order to deal with the sudden influx of imports, the Community will have to introduce measures similar to the United States Trade Act.

Finally, it is essential to take steps to deter import trade in counterfeit goods, and Member States should endeavour to bring negotiations on a draft agreement on this matter to a speedy conclusion.⁴

I — North-South Dialogue and relations with developing countries

The Community and its Member States are actively involved in a policy of cooperation with the Third World which is based on the idea and the fact of interdependence between industrialized and developing countries. The priorities which the European Council recommended that the Ten should adopt in the North-South Dialogue provide the framework for this policy. The policy could also use existing instruments to advantage and increase their impact, whether or not they

come within the framework of the Lomé Convention or the Mediterranean Agreements.⁵

1. The Community contribution to the recycling process

(a) Financial loans: the EEC would play a more active part in recycling oil-producing countries' surpluses if it were to grant loans from resources borrowed from the countries in surplus to support activities of interest to our ACP partners and to the Community. EIB action must go hand in hand with Commission action.

(b) Investment guarantees: to meet the developing countries' increasing financial needs, the Community could consider introducing a system of multilateral investment guarantees covered by the Community budget or the EDF to channel oil-producing countries' capital towards geographical areas or profitable sectors which it would not normally reach.

(c) In both these cases, co-financing and co-investment in partnership with countries in surplus should be continued and boldly extended.

¹ Proposal for a Directive on the approximation of the laws, regulations and administrative provisions of the Member States concerning liability for defective products; proposal for a Directive concerning the assessment of the environmental effects of certain public and private projects; proposal for a Directive on the limit values applicable to discharges of mercury into the aquatic environment by the chloralkali electrolysis industry; proposal for a Directive on the quality objectives for the aquatic environment into which mercury is discharged by the chloralkali electrolysis industry.

² Communication on new regional policy guidelines and priorities.

³ Communication on the 1981 programme for the achievement of the customs union; proposal for a Regulation on temporary importation arrangements; proposal for a Regulation on inward processing relief arrangements; proposal for a Regulation establishing economic outward processing arrangements applicable to certain textile and clothing products reimported into the Community after working or processing in certain third countries; proposal for a Directive amending Directive 79/695/EEC on the harmonization of procedures for the release of goods for free circulation; proposals for Council Regulations amending Regulation (EEC) No 926/79 of 8 May 1979 on common rules for imports and Regulation (EEC) No 925/79 on common rules for imports from State-trading countries; proposals on the establishment of the Community's scheme of generalized preferences for 1982-85 and the implementation of the arrangements for 1982; Communication concerning the renewal of the Arrangement regarding International Trade in Textiles (MFA) and recommendation for a Council Decision authorizing the Commission to negotiate the renewal of the Arrangement regarding International Trade in Textiles; Communication and recommendation from the Commission concerning renewal of the bilateral textile agreements; Communication concerning a textile policy for the preferential countries.

⁴ Draft Agreement on measures to discourage the importation of counterfeit goods.

⁵ Communication on reviving the North-South Dialogue; Communication on the North-South Dialogue — The search for security and predictability; Communication on Community policy for the North-South Dialogue.

2. Attaining the sectoral objectives of the North-South Dialogue

(a) Energy: To assist in the creation of an energy affiliate of the World Bank, consideration should be given to the possibility of European countries setting up a similar body among themselves.

The Community should also encourage any developments, whether in the production of material or in technical assistance, which could contribute to the exploitation of energy resources in developing countries.

(b) Food: The Ten should give their support to new thinking on this matter, based on the promotion of a series of structural reforms in international economic relations and the introduction of a coordinated programme of emergency aid.

3. Increasing the impact of existing instruments

(a) Development aid: In view of the developing countries' interest in more autonomous growth, one of the avenues to be explored could be less emphasis on major projects requiring large-scale investment and more on training and technical assistance projects involving greater participation by young people (from the Member States) in cooperation activities.

(b) The Stabex system: The system introduced in the first Lomé Convention and further developed in the second Convention should, as recommended in the final document of the Conference on the Least Developed Countries, be extended to the least developed countries not covered by the Lomé Convention (cost to the EEC: 50 million ECU for live years).

(c) A policy on refugees: By giving financial aid to developing countries which are receiving an ever-increasing number of refugees, the Community could contribute to better integration of refugees into the host country. Each operation to help refugees should be accompanied by a development plan.

In a desire to contribute to improving working conditions and to achieving social progress in developing countries, the Community should consider the possibility of taking observance of the minimum standards resulting from conventions concluded under the auspices of the International Labour Office into account in its policy of cooperation with these countries.¹

J — Cultural policy

The plan for a European Foundation should be revived on the basis of the draft agreement drawn up in 1978.

The aims of the Foundation should be extended to cover projecting the Community to the outside world.

The French Government considers that European integration will only progress if culture, which is one of the basic components of the identity of the European peoples, becomes a factor in the Member States' endeavour; in this connection it welcomes the Italian Government's proposal to convene an informal conference of Ministers for Culture in the Ten in the near future.

K — Institutional matters

1. Within the institutional framework laid down in the Treaties, an effort should be made to improve the operation of the Community and cooperation between its institutions.

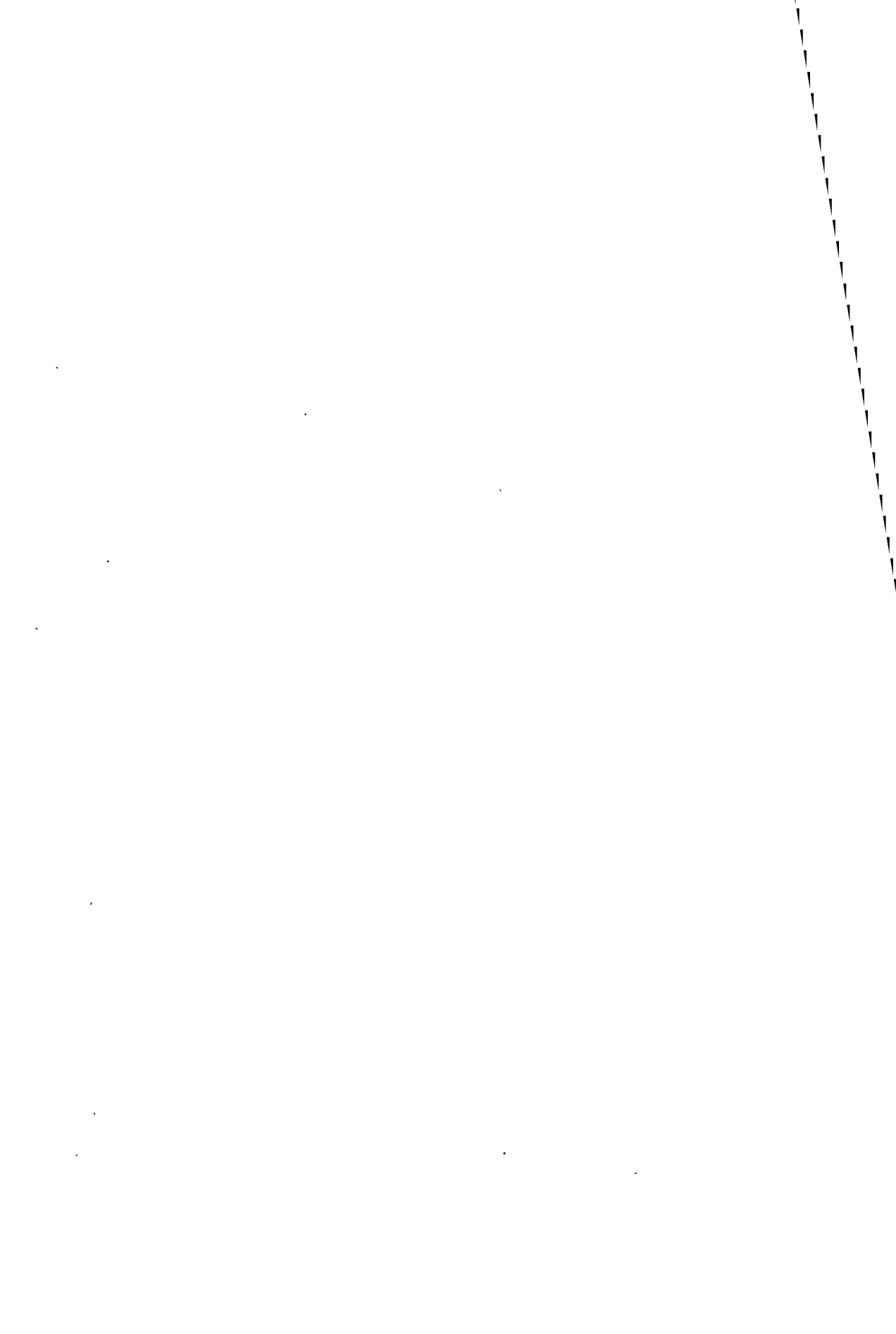
2. More extensive application of the provisions on voting in the Treaties would enable the Council to take its decisions more quickly. All the governments subscribe to this idea without, however, implementing it. France proposes that the President should call for a vote where prescribed by the Treaty on the understanding that voting could be deferred if one or more Member States so requested in order to defend an essential national interest.

3. It would also be useful to devote some attention to relations between the Council and the European Parliament and the conditions under which Parliament carries out its role in the institutional complex. This review should take into account the difficulties which have arisen in connection with the budget in recent years and the European Parliament's desire to play a more active part in the Community's legislative process. Serious consideration should also be given to relations between the European Parliament and the national parliaments.

*

If the Community is to come to grips with the problems of today, it must not delay in resuming progress in all areas in which this is necessary. It is with this conviction that the French Government suggests to its partners that a joint effort be made to achieve real progress without delay. It is our aim that the suggestions in this memorandum, which has grown out of a desire for pragmatism and efficiency, should be a call to action. The French Government hopes that its partners and the Community institutions will rally to this call and make their own contribution to Community thinking and decision-making.

¹ Communication on the observance of certain international standards governing working conditions.



**De europæiske
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**Veröffentlichungen
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**Ἐκδόσεις τῶν
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11 — 1981

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| DM Deutsche Mark | LIT Italienische Lire |
| DR Drachmen | PES Peseten |
| ESC Escudos | UKL Englische Pfund |
| FF Französische Franken | USD US-Dollar |

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'Εκδόσεις τῶν Εὐρωπαϊκῶν Κοινοτήτων

11 — 1981

Εἰσαγωγή

Ὁ κατάλογος αὐτός περιλαμβάνει τίς μονογραφίες καί τίς σειρές πού δημοσιεύονται κατά μήνα ἀπό τά ὄργανα τῶν Εὐρωπαϊκῶν Κοινοτήτων, καθώς καί τίς περιοδικές ἐκδόσεις τοῦ ἔτους.

Δομή. Ὁ κατάλογος διαιρεῖται σέ τρία μέρη :

Μέρος I — Ὁ κατάλογος κατά θέματα ἀποτελεῖ ταξινομηση, σέ εἴκοσι κεφάλαια, τῶν τίτλων κατά ἀντικείμενο (βλέπε παρακάτω). Κάτω ἀπό κάθε κεφάλαιο οἱ μονογραφίες καί οἱ σειρές κατατάσσονται στήν ἀρχή μέ ἀλφαβητική σειρά κατά τίτλο, σέ ὄλες τίς γλώσσες. Στή συνέχεια, γίνεται εὐρετηρίαση τῶν περιοδικῶν κατά τόν ἴδιο τρόπο. Πλήρης περιγραφή τοῦ περιεχομένου τῶν μονογραφιῶν καί τῶν σειρῶν δίνεται μόνο μία φορά κατά τίτλο καί κατά γλώσσα. Σέ ὄλα τά ἄλλα σημεῖα γίνεται παραπομπή στήν περιγραφή αὐτή μέσω τοῦ ἀριθμοῦ σειρᾶς πού ὑπάρχει στό ἀριστερό περιθώριο (ὁ ἀριθμός αὐτός δέν πρέπει νά χρησιμοποιεῖται γιά τίς παραγγελίες). Στόν κατάλογο κατά θέματα οἱ περιοδικές ἐκδόσεις φέρουν μόνο ἀριθμούς ἀναφοράς πού ἐπιτρέπουν νά βρεῖ κανεῖς στό μέρος II τήν περιγραφή τοῦ περιεχομένου.

Μέρος II — Στόν κατάλογο τῶν περιοδικῶν ἐκδόσεων γίνεται πλήρης περιγραφή γιά κάθε τρέχουσα περιοδική ἐκδοση, μέ ἀλφαβητική σειρά, σέ ὄλες τίς γλώσσες.

Μέρος III — Οἱ πίνακες τῶν τίτλων καί τῶν σειρῶν διαρροῦνται κατά γλώσσα. Ταξινομούνται μέ ἀλφαβητική σειρά καί παραπέμπουν, μέσω τοῦ ἀριθμοῦ σειρᾶς πού ἤδη ἀναφέραμε, στά περιγραφικά σημειώματα τοῦ μέρους I. Οἱ πίνακες αὐτοί σωρεῦνται κατά τή διάρκεια τοῦ ἔτους.

Γιά νά ἀποκτήσει κανεῖς ἕνα ἔντυπο. "Ἐνα ἔντυπο μπορεῖ νά πωλεῖται, νά δίνεται δωρεάν ἢ νά εἶναι περιορισμένης κυκλοφορίας. Στίς δύο τελευταῖες περιπτώσεις μπορεῖ νά τό ἀποκτήσει κανεῖς ἀπευθυνόμενος στά ὄργανα πού προβαίνουν στήν ἐκδοση τοῦ ἐντύπου αὐτοῦ ἢ, ἀν ἡ ἐκδοση γίνεται ἀπό ἕνα γραφεῖο τύπου τῆς Ἐπιτροπῆς, στό γραφεῖο αὐτό. Οἱ διευθύνσεις βρίσκονται στή σελίδα 9 καί 10 ἀντίστοιχα. Ὡστόσο, τά ἔντυπα περιορισμένης κυκλοφορίας ἀπευθύνονται γενικά ἀποκλειστικά στίς κυβερνήσεις τῶν Κρατῶν μελῶν, στίς ὑπηρεσίες τῶν Κοινοτήτων καί στούς λοιπούς ὀργανισμούς τοῦ ὁποῦ αφοροῦν.

Οἱ παραγγελίες γιά ἔντυπα πού διατίθενται μέ πώληση πρέπει νά ἀπευθύνονται στά γραφεῖα πωλήσεων πού σημειώνονται στήν τελευταία σελίδα.

Σέ κάθε παραγγελία πρέπει νά ἀναφέρεται ὁ πλήρης τίτλος καθώς ἐπίσης καί ὁ ISBN ἢ ὁ ISSN, στήν περίπτωση πού ὁ ἀριθμός αὐτός ἀναφέρεται μέσα στόν κατάλογο.

Συντμήσεις καί συμβατικά σημεῖα. Ἡ γλώσσα στήν ὁποία ἔχει γραφεῖ ἕνα ἔντυπο ἐπισημαίνεται χάρη στίς ἀκόλουθες συντμήσεις :

| | |
|--------------|----------------|
| DA Δανικά | GA Γαλλικά |
| DE Γερμανικά | IT Ἴταλικά |
| GR Ἑλληνικά | NL Ὁλλανδικά |
| EN Ἀγγλικά | ES Ἴσπανικά |
| FR Γαλλικά | PT Πορτογαλικά |

Μία σειρά τέτοιων σημείων πού χωρίζονται μεταξύ τους μέ διαγώνιες γραμμές ὑποδεικνύει ὅτι οἱ περισσότερες μεταφράσεις τοῦ ἴδιου κειμένου βρίσκονται συγκεντρωμένες κάτω ἀπό τό ἴδιο ἐξώφυλλο.

Ἡ σύντμηση « multi » ἐπισημαίνει μία ἐκδοση πού περιέχει διαφορετικά κείμενα σέ διάφορες γλώσσες.

Οἱ τιμές εἶναι οἱ ἐπίσημες τιμές στό Λουξεμβούργο, χωρίς νά περιλαμβάνουν τό ΦΠΑ. Ἐκφράζονται στά ἔξι νομίσματα :

| | |
|--------------------|-----------------------|
| BFR Βελγικό φράγκο | HFL Ὁλλανδικό φιορίνι |
| DKR Δανική κορώνα | IRL Ἴρλανδική λίρα |
| DM Γερμανικό μάρκο | LIT Ἴταλική λίρα |
| DR Δραχμή | PES Πεσέστα |
| ESC Ἑσκούδο | UKL Ἀγγλική λίρα |
| FF Γαλλικό φράγκο | USD Δολλάριο ΗΠΑ |

Κεφάλαια

| | |
|---|--------------------------------------|
| 01 Ὑποθέσεις γενικές, πολιτικές καί σχετικές μέ τά ὄργανα | 12 Ἐνέργεια |
| 02 Τελωνειακή Ἐνωση | 13 Βιομηχανία |
| 03 Γεωργία | 14 Περιφερειακή πολιτική |
| 04 Δίκαιο | 15 Περιβάλλον καί καταναλωτές |
| 05 Κοινωνικές ὑποθέσεις | 16 Ἐπιστημονική καί τεχνική ἔρευνα |
| 06 Τριτογενής τομέας | 17 Μορφωτική πολιτική καί ἐκπαίδευση |
| 07 Μεταφορές | 18 Στατιστικές |
| 08 Ἀνταγωνισμός | 19 Βιβλιογραφία καί τεκμηρίωση |
| 09 Φορολογία | 20 Διάφορα |
| 10 Οἰκονομία | |
| 11 Ἐξωτερικές σχέσεις | |

Publications of the European Communities

11 — 1981

Introductory note

This catalogue includes the newly published monographs and series issued during the period to which it relates by the Institutions of the European Communities, and also their current periodicals.

Arrangement. The catalogue is divided into three parts as follows:

Part I — The classified list provides a subject classification of the titles included under 20 headings (see below). Under each subject-heading monographs and series are listed first, alphabetically by title in mixed language order; there then follows a similar list of periodical titles. Full entries for monographs and series appear only once; otherwise cross-references are given to the full entries, identifying them by the sequence numbers appearing in the left-hand margins. (Those numbers should not be used for ordering purposes.) Periodical titles only appear in the classified list as cross-reference entries, full entries being found in Part II.

Part II — The list of periodicals presents full details of each current Community periodical listed alphabetically in mixed language order.

Part III — The indexes of titles and series, presented in separate sequences for each language, provide alphabetical keys to the monographs and series included in Part I, identifying them by the sequence numbers already described. These indexes cumulate throughout the year.

How to obtain publications. Publications may be priced for sale, gratis, or of limited distribution. Those of the last two classes may be obtained from the issuing Institutions, or, where they are published by the Information Offices of the Commission, from those Offices, whose addresses are given in the lists on pp. 9 and 10. Publications of limited distribution are however generally only for the attention of governments of Member States, Community departments and other authorities concerned.

Orders for priced publications should be directed to the Sales Offices listed on the last page.

All orders should quote the full title, as well as the ISBN or ISSN where such a number precedes the prices in the catalogue.

Abbreviations and conventional signs. The text languages of publications are indicated by the following abbreviations:

| | |
|------------|---------------|
| DA Danish | GA Irish |
| DE German | IT Italian |
| GR Greek | NL Dutch |
| EN English | ES Spanish |
| FR French | PT Portuguese |

A string of such symbols separated by diagonal strokes denotes a publication in which different language versions of the same text appear under one cover.

The abbreviation 'multi' indicates a publication with a mixed multilingual text.

Prices, which exclude any value-added tax which may be chargeable, are fixed in various currencies, using the following abbreviations:

| | |
|-----------------------|--------------------|
| BFR Belgian franc | HFL Dutch guilder |
| DKR Danish crown | IRL Irish pound |
| DM German mark | LIT Italian lira |
| DR Greek drachma | PES Spanish peseta |
| ESC Portuguese escudo | UKL Pound sterling |
| FF French franc | USD US dollar |

Headings

| | |
|---|--------------------------------------|
| 01 General, political and institutional matters | 12 Energy |
| 02 Customs union | 13 Industry |
| 03 Agriculture, forestry and fisheries | 14 Regional policy |
| 04 Law | 15 Environment and consumer affairs |
| 05 Social affairs | 16 Scientific and technical research |
| 06 Tertiary sector | 17 Education and cultural policy |
| 07 Transport | 18 Statistics |
| 08 Competition | 19 Bibliography and documentation |
| 09 Taxation | 20 Miscellaneous |
| 10 Economic affairs | |
| 11 External relations | |

Publications des Communautés européennes

11 - 1981

Introduction

Ce catalogue comprend les monographies et séries publiées dans le mois par les institutions des Communautés européennes ainsi que les périodiques de l'année.

Structure. Le catalogue est divisé en trois parties:

Partie I — La liste thématique fournit une classification des titres par sujet en 20 rubriques (voir ci-dessous). Dans chaque rubrique, les monographies et séries sont indiquées d'abord par ordre alphabétique, par titre, toutes langues confondues. Les périodiques sont ensuite répertoriés de la même façon. Une notice descriptive complète n'est donnée qu'une fois par titre et par langue; partout ailleurs, il est fait référence à cette notice, grâce au numéro séquentiel imprimé dans la marge de gauche (ce numéro ne doit pas être utilisé pour commander des ouvrages). Dans la liste thématique, les références aux périodiques renvoient à la partie II.

Partie II — La liste des périodiques donne une notice descriptive complète pour chaque périodique en cours, par ordre alphabétique, toutes langues confondues.

Partie III — Les index des titres et des séries sont divisés par langue. Classés par ordre alphabétique, ils renvoient par le numéro séquentiel déjà mentionné aux notices de la partie I. Ces index sont cumulés tout au long de l'année.

Pour obtenir une publication. Une publication peut être vendue, gratuite ou de diffusion restreinte. Dans les deux derniers cas, elle sera obtenue auprès des institutions éditrices ou, si la publication dépend d'un Bureau de presse de la Commission, auprès de ce Bureau. Les adresses figurent page 9 et 10 respectivement. Cependant, les ouvrages en diffusion restreinte sont en général destinés uniquement aux gouvernements des États membres, aux services des Communautés et aux autres organisations concernées.

Les commandes d'ouvrages en vente doivent être adressées aux Bureaux de vente mentionnés en dernière page.

Toute commande doit indiquer le titre complet aussi bien que l'ISBN ou l'ISSN au cas où ce numéro est indiqué dans le catalogue.

Abréviations et signes conventionnels. La version linguistique d'un ouvrage est identifiée par les abréviations suivantes:

| | | | |
|----|----------|----|-------------|
| DA | Danois | GA | gaélique |
| DE | allemand | IT | italien |
| GR | grec | NL | néerlandais |
| EN | anglais | ES | espagnol |
| FR | français | PT | portugais |

Une séquence de tels sigles entre barres de fraction obliques indique que plusieurs traductions du même texte sont rassemblées sous la même couverture.

L'abréviation «multi» signale une publication comportant des textes différents dans diverses langues.

Les prix sont des prix publics au Luxembourg, TVA exclue. Ils sont exprimés dans les monnaies suivantes:

| | | | |
|-----|------------------|-----|--------------------|
| BFR | Franc belge | HFL | Florin néerlandais |
| DKR | Couronne danoise | IRL | Livre irlandaise |
| DM | Deutsche Mark | LIT | Lire italienne |
| DR | Drachme | PES | Peseta |
| ESC | Escudo | UKL | Livre anglaise |
| FF | Franc français | USD | US dollar |

Rubriques

| | | | |
|----|--|----|--------------------------------------|
| 01 | Questions générales, politiques et institutionnelles | 12 | Energie |
| 02 | Union douanière | 13 | Industrie |
| 03 | Agriculture | 14 | Politique régionale |
| 04 | Droit | 15 | Environnement et consommateurs |
| 05 | Affaires sociales | 16 | Recherche scientifique et technique |
| 06 | Secteur tertiaire | 17 | Politique culturelle et enseignement |
| 07 | Transports | 18 | Statistiques |
| 08 | Concurrence | 19 | Bibliographie et documentation |
| 09 | Fiscalité | 20 | Divers |
| 10 | Economie | | |
| 11 | Relations extérieures | | |

Publicazioni delle Comunità europee

11 — 1981

Introduzione

Questo catalogo comprende sia i titoli delle monografie e serie pubblicate nel periodo di riferimento dalle istituzioni delle Comunità europee, sia quelli delle pubblicazioni periodiche.

Struttura. Il catalogo è diviso in tre parti:

Parte I — La lista per soggetto classifica i titoli in venti rubriche (vedi sotto). In ogni rubrica sono indicati prima le monografie e serie in ordine alfabetico e senza tener conto della lingua, quindi i titoli delle pubblicazioni periodiche secondo lo stesso ordine. Nelle venti rubriche, la nota esplicativa del contenuto delle monografie e serie è indicata una sola volta per titolo e per lingua. Nel caso in cui la pubblicazione appaia in diverse rubriche, il numero di riferimento alla nota esplicativa è indicato a sinistra sul margine della lista (tale numero di riferimento non deve apparire negli ordini di acquisto). Nella lista per soggetto i periodici hanno solo i numeri di riferimento che permettono di trovare nella parte II la nota esplicativa del contenuto.

Parte II — La lista delle pubblicazioni periodiche, è redatta in ordine alfabetico; essa contiene per ogni titolo una nota esplicativa del contenuto.

Parte III — Gli indici dei titoli e delle serie delle monografie e serie sono divisi per lingua.

Tali elenchi in ordine alfabetico permettono di riferirsi alla parte I a mezzo dei numeri di riferimento già citati. Questi indici compendiano tutti i titoli e le serie pubblicati durante l'anno.

Come ottenere una pubblicazione. Le pubblicazioni con l'indicazione del prezzo sono in vendita. Le altre possono essere gratuite o di diffusione limitata e possono essere richieste alle istituzioni che le pubblicano o, ove si tratti di pubblicazioni degli Uffici stampa e informazione della Commissione, a questi uffici. Le liste degli indirizzi di tali uffici si trovano a pag. 9 e 10. Le pubblicazioni di diffusione limitata sono generalmente destinate solo ai governi degli Stati membri, ai servizi delle Comunità europee e alle altre autorità interessate.

Gli ordini delle pubblicazioni con l'indicazione del prezzo devono essere inviati agli uffici di vendita, il cui elenco si trova nell'ultima pagina.

Tutti gli ordini devono indicare il titolo completo e, se è indicato in catalogo, anche il riferimento ISBN o quello ISSN, che precede il prezzo.

Abbreviazioni e segni convenzionali. Le lingue del testo delle pubblicazioni sono indicate dalle seguenti abbreviazioni:

| | |
|-------------|---------------|
| DA danese | GA gaelico |
| DE tedesco | IT italiano |
| GR greco | NL olandese |
| EN inglese | ES spagnolo |
| FR francese | PT portoghese |

La presenza di vari simboli fra barre di frazione obliqua indica che lo stesso volume include lo stesso testo tradotto in varie lingue. L'abbreviazione «multi» contraddistingue una pubblicazione comprendente contenuti diversi in diverse lingue.

I prezzi sono al netto di IVA e sono espressi nelle seguenti monete:

| | |
|--------------------|--------------------------|
| BFR franco belga | HFL fiorino olandese |
| DKR corona danese | IRL sterlina irlandese |
| DM marco tedesco | LIT lira italiana |
| DR dracma | PES peseta |
| ESC escudo | UKL fiorino olandese |
| FF franco francese | USD dollaro statunitense |

Rubriche

| | |
|--|------------------------------------|
| 01 Questioni generali, politiche e istituzionali | 12 Energia |
| 02 Unione doganale | 13 Industria |
| 03 Agricoltura | 14 Politica regionale |
| 04 Diritto | 15 Ambiente - Consumatori |
| 05 Affari sociali | 16 Ricerca scientifica e tecnica |
| 06 Settore terziario | 17 Politica culturale e istruzione |
| 07 Trasporti | 18 Statistiche |
| 08 Concorrenza | 19 Bibliografia e documentazione |
| 09 Fiscalità | 20 Diversi |
| 10 Economia | |
| 11 Relazioni esterne | |

Publikaties van de Europese Gemeenschappen

11 — 1981

Inleiding

Deze catalogus bevat de monografieën en series welke door de instellingen van de Europese Gemeenschappen gedurende de periode waarop zij betrekking hebben worden uitgegeven, alsmede periodieke publikaties.

De catalogus is in drie afzonderlijke delen verdeeld:

Deel I — De indelingslijst geeft een classificatie naar onderwerp der titels, samengevat onder twintig hoofdtitels (zie onder). Onder iedere onderwerp-titel zijn allereerst de monografieën en series — in alfabetische volgorde naar taal — opgenomen, gevolgd door een overeenkomstige lijst van periodieke publikaties. De volledige titels van monografieën en series worden slechts éénmaal vermeld, voor het overige wordt door trefwoorden verwezen naar de volledige titels, welke door middel van in de linker marge afgedrukte, opeenvolgende nummers zijn terug te vinden. Bij bestellingen kan niet naar deze nummers worden verwezen. De classificatielijst vermeldt alleen titelverwijzingen van tijdschriften, de volledige titels zijn opgenomen in deel II.

Deel II — De lijst van tijdschriften geeft een volledig overzicht van alle periodieke publikaties van de Gemeenschappen en wel in alfabetische volgorde.

Deel III — Het alfabetische register van titels en series, eveneens samengevat in afzonderlijke volgorde naar taal, geeft alfabetisch trefwoorden van de monografieën en series in deel I, welke zijn terug te vinden aan de hand van de reeds vermelde, opeenvolgende nummers. Deze registers worden in de loop van het jaar bijgehouden.

Hoe kunnen de publikaties worden verkregen? De publikaties zijn ofwel in de verkoop, ofwel gratis verkrijgbaar, of worden slechts beperkt verspreid. De beide laatste categorieën kunnen bij de publicerende instelling worden verkregen, of, indien uitgegeven door de informatiediensten van de Commissie, bij de betreffende dienst, waarvan de adressen zijn vermeld in de lijst op bladzijden 9 en 10. Publikaties die slechts beperkt worden verspreid zijn gewoonlijk voorbehouden aan de regeringen van de Lid-Staten, diensten van de Gemeenschap of instellingen waarop zij betrekking hebben.

Bestellingen voor publikaties welke ter verkoop worden aangeboden, dienen te worden gericht aan de verkoopkantoren, opgenomen in de lijst op de laatste bladzijde.

Alle bestellingen dienen de volledige titel te vermelden en tevens het ISBN- of ISSN-nummer indien dit vóór de prijzen in de catalogus is aangegeven.

Afkortingen en conventionele tekens. De talen waarin de publikaties zijn gepubliceerd worden door de volgende afkortingen aangeduid:

| | |
|-----------|---------------|
| DA Deens | GA Iers |
| DE Duits | IT Italiaans |
| GR Grieks | NL Nederlands |
| EN Engels | ES Spaans |
| FR Frans | PT Portugees |

Een opeenvolging van deze afkortingen, gescheiden door diagonale lijnen, heeft betrekking op een publikatie waarin verschillende talen welke hetzelfde onderwerp behandelen, in één omslag zijn samengevat.

De afkorting „multi” verwijst naar een publikatie welke in meerdere talen is afgedrukt.

De prijzen zijn, zonder BTW, in de verschillende valuta, volgens onderstaande afkortingen, aangegeven:

| | |
|----------------------|------------------------|
| BFR Belgische frank | HFL Nederlandse gulden |
| DKR Deense kroon | IRL Iers pond |
| DM Duitse mark | LIT Italiaanse lire |
| DR Griekse drachme | PES Spaanse peseta |
| ESC Portugese escudo | UKL Engels pond |
| FF Franse frank | USD VS-dollar |

Hoofdtitels

| | |
|---|--|
| 01 Algemene, politieke en institutionele vraagstukken | 12 Energie |
| 02 Douane-Unie | 13 Industrie |
| 03 Landbouw | 14 Regionaal beleid |
| 04 Recht | 15 Milieu - Consumenten |
| 05 Sociale zaken | 16 Wetenschappelijk en technisch onderzoek |
| 06 Derde sector | 17 Cultureel beleid en onderwijs |
| 07 Vervoer | 18 Statistieken |
| 08 Mededingingsbeleid | 19 Documentatie |
| 09 Fiscale zaken | 20 Diversen |
| 10 Economische zaken | |
| 11 Buitenlandse betrekkingen | |

Institutioner — Institutionen — "Όργανα — Institutions Institutions — Istituzioni — Instellingen

EUROPA-PARLAMENTET - EUROPÄISCHES PARLAMENT -
ΕΥΡΩΠΑΪΚΟ ΚΟΙΝΟΒΟΥΛΙΟ — EUROPEAN PARLIAMENT -
PARLEMENT EUROPÉEN - PARLAMENTO EUROPEO - EURO-
PEES PARLEMENT

Secrétariat général du Parlement européen
Direction générale du greffe et des services généraux
Boîte postale 1601, Luxembourg
Tél.: 4 30 01

RÅDET FOR DE EUROPÆISKE FÆLLESSKABER - RAT DER
EUROPÄISCHEN GEMEINSCHAFTEN - ΣΥΜΒΟΥΛΙΟ ΤΩΝ
ΕΥΡΩΠΑΪΚΩΝ ΚΟΙΝΟΤΗΤΩΝ - COUNCIL OF THE EUROPEAN
COMMUNITIES - CONSEIL DES COMMUNAUTÉS EURO-
PÉENNES - CONSIGLIO DELLE COMUNITÀ EUROPEE - RAAD
VAN DE EUROPESE GEMEENSCHAPPEN

Secrétariat général du Conseil
Direction « Information et documentation »
Rue de la Loi 170, 1048 Bruxelles
Tél.: 736 79 00

KOMMISSIONEN FOR DE EUROPÆISKE FÆLLESSKABER -
KOMMISSION DER EUROPÄISCHEN GEMEINSCHAFTEN -
ΕΠΙΤΡΟΠΗ ΤΩΝ ΕΥΡΩΠΑΪΚΩΝ ΚΟΙΝΟΤΗΤΩΝ - COMMISSION
OF THE EUROPEAN COMMUNITIES - COMMISSION DES
COMMUNAUTÉS EUROPÉENNES - COMMISSIONE DELLE
COMUNITÀ EUROPEE - COMMISSIE VAN DE EUROPESE GE-
MEENSCHAPPEN

Division IX-C-1
Rue de la Loi 200, B-1049 Bruxelles
Tél.: 735 00 40
735 80 40
735 80 30
736 60 00

DOMSTOLEN FOR DE EUROPÆISKE FÆLLESSKABER - GE-
RICHTSHOF DER EUROPÄISCHEN GEMEINSCHAFTEN -
ΔΙΚΑΣΤΗΡΙΟ ΤΩΝ ΕΥΡΩΠΑΪΚΩΝ ΚΟΙΝΟΤΗΤΩΝ - COURT OF
JUSTICE OF THE EUROPEAN COMMUNITIES - COUR DE JUSTI-
CE DES COMMUNAUTÉS EUROPÉENNES - CORTE DI GIUS-
TIZIA DELLE COMUNITÀ EUROPEE - HOF VAN JUSTITIE VAN
DE EUROPESE GEMEENSCHAPPEN

Service intérieur
Plateau du Kirchberg
Boîte postale 1406, Luxembourg
Tél.: 4 76 21

DET ØKONOMISKE OG SOCIALE UDVALG - WIRTSCHAFTS-
UND SOZIALAUSSCHUSS - ΟΙΚΟΝΟΜΙΚΗ ΚΑΙ ΚΟΙΝΩΝΙΚΗ
ΕΠΙΤΡΟΠΗ - ECONOMIC AND SOCIAL COMMITTEE - COMITÉ
ÉCONOMIQUE ET SOCIAL - COMITATO ECONOMICO E SO-
CIALE - ECONOMISCH EN SOCIAAL COMITÉ

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Rue Ravenstein 2, 1000 Bruxelles
Tél.: 512 39 20

DEN EUROPÆISKE INVESTERINGSBANK - EUROPÄISCHE IN-
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