# ANNEX 1: STATEMENT OF THE RESOURCES DIRECTOR

I declare that in accordance with the Commission's communication on clarification of the responsibilities of the key actors in the domain of internal audit and internal control in the Commission <sup>1</sup>, I have reported my advice and recommendations to the Director-General/Head of Service on the overall state of internal control in the DG/service.

I hereby certify that the information provided in Parts 2 and 3.1 of the present AAR and in its annexes 2 to 5 [6] [7] is, to the best of my knowledge, accurate and exhaustive.

Brussels, 29 March 2012

[Signed]

Francine Goffaux

Acting Director

<sup>&</sup>lt;sup>1</sup> SEC(2003)59 of 21.01.2003.

# ANNEX 2: HUMAN AND FINANCIAL RESOURCES BY ABB ACTIVITY

Code ABB Activity	ABB Activity	Human Resources by ABB activity				
		Establishment Plan posts	External Personnel	Total		
24 02	Fight against fraud	295	35	330		
24 AWBL-01	Administrative support for the European Antifraud Office	41	13	54		
Policy strategy and coordination for the European Anti-fraud Office		48	5	53		
	Total	384	53	437		

General remark: the above data rely on the snapshot of Commission personnel actually employed in each DG/ service as of 31/12/2011. These data do not constitute full-time-equivalent units throughout the year.

#### Annex 3 Financial Reports - DG OLAF - Financial Year 2011

Table 1 : Commitments
Table 2 : Payments
Table 3 : Commitments to be settled
Table 4 : Balance Sheet
Table 5 : Economic Outturn Account
Table 6 : Average Payment Times
Table 7: Income
Table 8: Recovery of undue Payments
Table 9 : Ageing Balance of Recovery Orders
Table 10: Waivers of Recovery Orders
Table 11 : Negotiated Procedures (excluding Building Contracts)
Table 12 : Summary of Contracts (excluding Building Contracts)
Table 13 : Building Contracts
Table 14 : Contracts declared Secret

Additional comments

	TABLE 1: OUTTURN ON COMMITMENT APPROPRIATIONS IN 2011 (in Mio €)							
	Chapter	Commitment appropriations authorised *	Commitments made	%				
		1	2	3=2/1				
	Title 24 : Fight against fraud							
24 01	Administrative expenditure of `Fight against fraud¿ policy area	57,86	55,51	95,94 %				
24 02	Fight against fraud	23,35	21,76	93,20 %				
Total T	itle 24	81,22	77,28	95,15 %				
	Total DG OLAF	81,22	77,28	95,15 %				

<sup>\*</sup> Commitment appropriations authorised include, in addition to the budget voted by the legislative authority, appropriations carried over from the previous exercise, budget amendments as well as miscellaneous commitment appropriations for the period (e.g. internal and external assigned revenue).

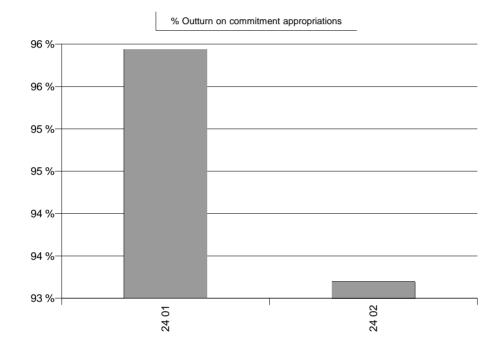
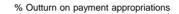


	TABLE 2: OUTTURN ON PAYMENT APPROPRIATIONS IN 2011 (in Mio €)							
	Chapter	Payment appropriations authorised *	Payments made	%				
		1	2	3=2/1				
	Title 24 : Fight against fraud							
24 01	Administrative expenditure of `Fight against fraud¿ policy area	64,44	54,57	84,69 %				
24 02	Fight against fraud	18,27	16,48	90,19 %				
Total Title 24		82,71	71,06	85,91 %				
	Total DG OLAF	82,71	71,06	85,91 %				

<sup>\*</sup> Payment appropriations authorised include, in addition to the budget voted by the legislative authority, appropriations carried over from the previous exercise, budget amendments as well as miscellaneous payment appropriations for the period (e.g. internal and external assigned revenue).



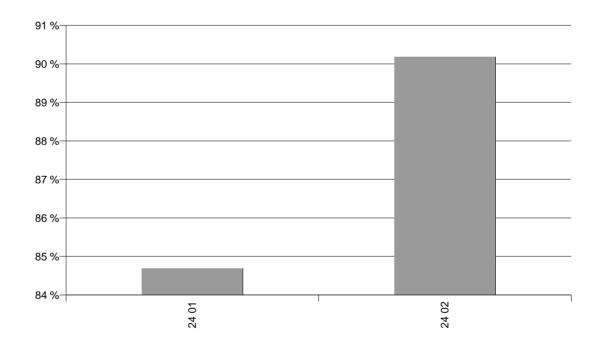
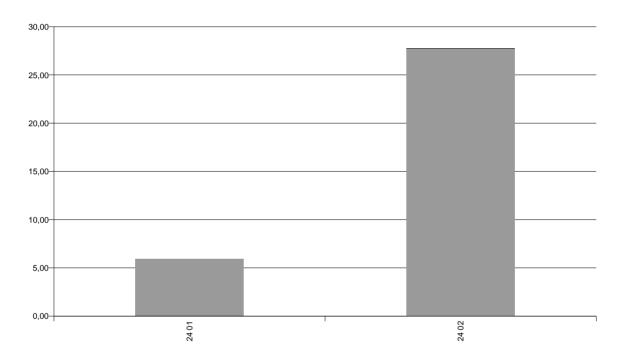


	TABLE 3 : BREAKDOWN OF COMMITMENTS TO BE SETTLED AT 31/12/2011 (in Mio €)								
		2011 Commitments to be settled				Commitments to be settled from	Total of Commitments to be settled at end	Total of Commitments to be settled at end	
	Chapter	Commitments 2011	Payments 2011	RAL 2011	% to be settled	financial years previous to 2011	of financial year 2011 (incl.corrections)	of financial year 2010 (incl.corrections)	
		1	2	3=1-2	4=1-2//1	5	6=3+5	7	
		Titl	e 24 : Fight aga	inst fraud					
24 01	Administrative expenditure of `Fight against fraud¿ policy area	55,51	49,56	5,95	10,72 %	0,00	5,95	6,57	
24 02 Fight against fraud		21,76	6,06	15,70	72,16 %	12,03	27,74	25,23	
Total Title	24	77,28	55,62	21,66	28,02 %	12,03	33,69	31,81	
	Total DG OLAF	77,28	55,62	21,66	28,02 %	12,03	33,69	31,81	

Breakdown of Commitments remaining to be settled (in Mio EUR)



#### **TABLE 4: BALANCE SHEET OLAF**

BALANCE SHEET	2011	2010
A.I. NON CURRENT ASSETS	4.250.736,07	3.918.120,60
A.I.1. Intangible Assets	672.886,40	425.892,85
A.I.2. Property, plant and equipment	1.497.492,42	1.039.331,63
A.I.3. Long-term investments		
A.I.4. Loans		
A.I.5. LT Pre-Financing	2.080.357,25	2.452.896,12
A.I.6. LT Receivables		
A.II. CURRENT ASSETS	4.211.197,66	3.049.944,92
A.II.1. Inventories		
A.II.2. Short-term Pre-Financing	2.679.689,78	1.584.878,34
A.II.3. Short-term Receivables	1.531.507,88	1.465.066,58
A.II.4. Short-term Investments		
A.II.5. Cash and Cash Equivalents		
ASSETS	8.461.933,73	6.968.065,52
P.I. NET ASSETS/LIABILITIES		
P.I.1. Reserves		
P.II. NON CURRENT LIABILITIES		
P.II.1. Employee Benefits		
P.II.2. Long-term provisions		
P.II.3. Long-term financial liabilities		
P.II.4. Other long-term Liabilities		
P.III. CURRENT LIABILITIES	65.601.891,39	-8.747.942,29
P.III.2. Short-term provisions		
P.III.3. Short-term financial liabilitie		
P.III.4. Accounts Payable	65.601.891,39	-8.747.942,29
LIABILITIES	65.601.891,39	-8.747.942,29
NET ASSETS (ASSETS less LIABILITIES)	74.063.825,12	-1.779.876,77
P.I.2. Accumulated Surplus / Deficit	0,00	0,00
Non-allocated central (surplus)/deficit*	-74.063.825,12	1.779.876,77
TOTAL	0,00	0,00

It should be noted that the balance sheet and economic outturn account presented in Annex 3 to this Annual Activity Report, represent only the (contingent) assets, (contingent) liabilities, expenses and revenues that are under the control of this Directorate General. Significant amounts such as own resource revenues and cash held in Commission bank accounts are not included in this Directorate General's accounts since they are managed centrally by DG Budget, on whose balance sheet and economic outturn account they appear. Furthermore, since the accumulated result of the Commission is not split amongst the various Directorates General, it can be seen that the balance sheet presented here is not in equilibrium.

Additionally, the figures included in tables 4 and 5 are provisional since they are, at this date, still subject to audit by the Court of Auditors. It is thus possible that amounts included in these tables may have to be adjusted following this audit.

#### **TABLE 5: ECONOMIC OUTTURN ACCOUNT OLAF**

ECONOMIC OUTTURN ACCOUNT	2011	2010
II.1 SURPLUS/ DEF. FROM OPERATING ACTIVT	15.049.023,23	30.195.249,22
II.1.1. OPERATING REVENUES	-7.574.923,15	745.771,74
II.1.1.0. Own resource and contributions		
II.1.1.1. Other operating revenue	-7.574.923,15	745.771,74
II.1.2. OPERATING EXPENSES	22.623.946,38	29.449.477,48
II.1.2.1. Administrative Expenses	9.828.221,35	11.959.928,09
II.1.2.2. Operating Expenses	12.795.725,03	17.489.549,39
II.2. SURPLUS/DEF. NON OPERATING ACTIVIT		453,96
II.2. FINANCIAL OPERATIONS		453,96
II.2.1. Financial revenue		-70,55
II.2.2. Financial expenses		524,51
II.2. OTHER NON OPERATING ACTIVITIES		
II.2.3. Movement in empl. benefits liabi		
II.2.4. Share of net surplus/def. associ		
III.2. Extraordinary Gains		
III.2. Extraordinary Gains		
III.2. Extraordinary Gains		
III.3. Extraordinary Losses	·	·
III.3. Extraordinary Losses		,
III.3. Extraordinary Losses		
IV. Budgetary Adjustments (superseded)		
IV. Budgetary Adjustments (superseded)		,
IV. Budgetary Adjustments (superseded)		
V. SAP/PS Accounts		
V. SAP/PS Accounts		
V. SAP/PS Accounts		
ECONOMIC OUTTURN ACCOUNT	15.049.023,23	30.195.703,18

Current Liabilities P.III.4

The important difference between 2010 and 2011 in the sub-heading 'Accounts Payable' lays in the fact that as from January 1st, 2011, OLAF is responsible for the distribution towards the Members States of the annual instalments received from the Cigarettes Manufactures (PMI, JTI, ITL and BAT) resulting from the implementation of the agreements signed with the Commission and Member States.

It should be noted that the balance sheet and economic outturn account presented in Annex 3 to this Annual Activity Report, represent only the (contingent) assets, (contingent) liabilities, expenses and revenues that are under the control of this Directorate General. Significant amounts such as own resource revenues and cash held in Commission bank accounts are not included in this Directorate General's accounts since they are managed centrally by DG Budget, on whose balance sheet and economic outturn account they appear. Furthermore, since the accumulated result of the Commission is not split amongst the various Directorates General, it can be seen that the balance sheet presented here is not in equilibrium.

Additionally, the figures included in tables 4 and 5 are provisional since they are, at this date, still subject to audit by the Court of Auditors. It is thus possible that amounts included in these tables may have to be adjusted following this audit.

#### TABLE 6: AVERAGE PAYMENT TIMES FOR 2011 - DG OLAF

Legal Times							
Maximum Payment Time (Days)	Total Number of Payments	Nbr of Payments within Time Limit	Percentage	Average Payment Times (Days)	Nbr of Late Payments	Percentage	Average Payment Times (Days)
30	2214	2076	93,77 %	14,39	138	6,23 %	39,94
45	248	215	86,69 %	17,98	33	13,31 %	105,45
Total Number of Payments	2462	2291	93,05 %		171	6,95 %	
Average Payment Time	17,36			14,73			52,58

Target Times							
Target Payment Time (Days)	Total Number of Payments	Nbr of Payments within Target Time	Percentage	Average Payment Times (Days)	Nbr of Late Payments	Percentage	Average Payment Times (Days)
20	14	12	85,71 %	8,00	2	14,29 %	26,00
30	2448	2244	91,67 %	14,43	204	8,33 %	50,00
Total Number of Payments	2462	2256	91,63 %		206	8,37 %	
Average Payment Time	17,36			14,40			49,77

	Suspensions							
•	Average Report Approval Suspension Days	Average Payment Suspension Days	Number of Suspended Payments	% of Total Number	Total Number of Payments	Amount of Suspended Payments	% of Total Amount	Total Paid Amount
	17	47	106	4,31 %	2462	3.731.137,35	3,29 %	113.344.302,57

Late Interest paid in 2011							
DG	GL Account	Description	Amount (Eur)				

		Reve	enue and income recogni	zed	Revenue and income cashed from			Outstanding
	Chapter	Current year RO	Carried over RO	Total	Current Year RO	Carried over RO	Total	balance
		1	2	3=1+2	4	5	6=4+5	7=3-6
	Title	5: REVENUE ACCRUIN	G FROM THE ADMINIS	TRATIVE OPERATION	OF THE INSTITUTIONS			
52	REVENUE FROM INVESTMENTS OR LOANS GRANTED, BANK AND OTHER INTEREST	85.925,81	0,00	85.925,81	80.057,74	0,00	80.057,74	5.868
57	OTHER CONTRIBUTIONS AND REFUNDS IN CONNECTION WITH THE ADMINISTRATIVE OPERATION OF THE INSTITUTIONS	27.510,97	1.225,24	28.736,21	27.510,97	1.225,24	28.736,21	0
	Total Title 5	113.436,78	1.225,24	114.662,02	107.568,71	1.225,24	108.793,95	5.868
66	OTHER CONTRIBUTIONS AND REFUNDS	25.086,70		25.086,70	17.086,70	0,00	17.086,70	8.000
				05 000 70	17.086,70	0,00	17.086,70	8.000
	Total Title 6	25.086,70	0,00	25.086,70	17.000,70	, ,,,,	17.000,70	0.000
	Total Title 6	25.086,70			17.000,70		17.000,70	
	Total Title 6	25.086,70	0,00		17.000,70		17.000,70	0.000
90	Total Title 6  MISCELLANEOUS REVENUE	25.086,70 8.641.665,20			8.499.301,66	0,00	8.499.301,66	142.36

## TABLE 8 : RECOVERY OF UNDUE PAYMENTS (Number of Recovery Contexts and corresponding Transaction Amount)

RECOVERY ORDERS ISSUED IN 2011	Error		l No error /		TOTALS	
Year of Origin (commitment)	Nbr	RO Amount	Nbr	RO Amount	Nbr	RO Amount
2009	3	44.072,31	2	11.019,73	5	55.092,04
2010			8	177.272,84	8	177.272,84
2011			2	50.939,60	2	50.939,60
No Link			44	8.510.449,59	44	8.510.449,59
	3	44.072,31	56	8.749.681,76	59	8.793.754,07

EXPENSES		
	Nbr	Amount
INCOME LINES IN INVOICES	0	

	Error		No error / irregularity	
	Nbr	Non-Eligible Amount	Nbr	Non-Eligible Amount
NON ELIGIBLE AMOUNT IN COST CLAIMS	12	152.820,38	33	256.687,43

	No error / irregularity	
	Nbr	Credit Note Amount
CREDIT NOTES	72	-1.654.737,07

#### TABLE 9: AGEING BALANCE OF RECOVERY ORDERS AT 31/12/2011 FOR OLAF

Year of Origin	Number at 01/01/2011	Number at 31/12/2011	Evolution	Open Amount (Eur) at 01/01/2011	Open Amount (Eur) at 31/12/2011	Evolution
2010	1		-100,00 %	1.225,24		-100,00 %
2011		5			156.231,61	
Totals	1	5	400,00 %	1.225,24	156.231,61	12651,10 %

	Waiver Central Key	Linked RO Central Key	RO Accepted Amount (Eur)	LE Account Group	Commission Decision	Comments
ota	I DG OLAF					
um	ber of RO waivers	<b>.</b>	0			

No data to be reported

#### TABLE 11: CENSUS OF NEGOTIATED PROCEDURES - DG OLAF - YEAR 2011

#### Contracts > 60.000

Negotiated Procedure Legal base	Number of Procedures	Amount (€)
Art. 126 1b	7	1.815.324,00
Total	7	1.815.324,00

#### TABLE 12: SUMMARY OF PROCEDURES OF DG OLAF EXCLUDING BUILDING CONTRACTS

Internal procedures > €60,000	2010			2011
Contract Class	Count	Amount (€)	Count	Amount (€)
Service	13	12.391.598,00	16	22.315.968,21
TOTAL	13	12.391.598,00	16	22.315.968,21
Procedure Type	Count	Amount (€)	Count	Amount (€)
Negotiated Procedure without publication of a contract notice Art. 126 IR	7	3.067.922,00	7	1.815.324,00
Open Procedure (Art. 122.2 IR)	6	9.323.676,00	9	20.500.644,21
TOTAL	13	12.391.598,00	16	22.315.968,21

External procedures > €10,000		
Contract Class		
TOTAL		
Procedure Type		
TOTAL		

#### Additional comments

The use of negotiated procedures for procurement contracts is justified by the nature of the services contracted.

In the field of reliable financial information on companies there are world wide in reality only two suppliers which provide access to databases with information on different companies and from different countries worldwide.

In the field of information on vessel movements and cargo manifests the situation is the same as for the financial information databases, with only a limited number trustworthy suppliers each covering a non-overlapping area.

The contract with the JRC is covered by the provision in the Implementing Rules for the Financial Regulation Art 126.1.g.ii, as the contract covers the development of a data mining tool.

The contract with QINETIQ contains proprietary software technology, further the costs of transferring the tasks to another economic operator would be disproportionate in relation to the size of the contract.

#### **TABLE 13: BUILDING CONTRACTS**

Total number of contracts :	0
Total amount :	

Legal base	Contract Number	Contractor Name	Description	Amount (€)	
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No data to be reported

#### TABLE 14: CONTRACTS DECLARED SECRET

Total Number of Contracts :	0
Total amount :	

	Legal base	Contract Number	Contractor Name	Type of contract	Description	Amount (€)	
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No data to be reported

#### **ANNEX 4: MATERIALITY CRITERIA**

OLAF used the following materiality criteria to assess the relevance of a reservation to the declaration:

#### **Quantitative threshold**

The quantitative threshold for materiality in OLAF is 2%, i.e. when the total amount of transactions affected by the deficiencies detected represents more than 2% of the amount for the budget line allocated to the ABB activity for the year concerned, the issue will be reported as material and thus may give rise to a reserve.

#### **Qualitative criteria**

As regards qualitative measures, OLAF identifies deficiencies to be relevant as a reserve to the declaration if they:

- (1) concern significant (repetitive) errors;
- (2) concern a significant weakness in one of the control systems;
- (3) risk compromising the Commission's reputation;
- (4) concern a breach of rights of individuals.

# ANNEX 5: INTERNAL CONTROL TEMPLATE(S) FOR BUDGET IMPLEMENTATION (ICT)

ICT N°: OLAF/1

#### **Management mode and Key Figures:**

OLAF had a total budget of &81.749 million (&58.249 million administrative and & 23.500 million operational<sup>1</sup>), which is managed through direct management, i.e. without any involvement of Member States or non-member countries in which the recipients of the expenditure reside.

The financial circuit is a partially decentralised model for which all of the ex-ante verification is carried out in the central Finance Unit.

Graph illustrating the number of transactions and the average amount - please see below

#### **Outturn 2011 - Number of transactions**

	Administrative	Operational			
Outturn	55.514.161	21.764.478			
Number of transactions	436	161			
Average	127.326,06	135.183,09			

Management and control systems: stages and main actors

#### **Selection process:**

(of beneficiaries, intermediaries, agencies, contractors etc), including **preventive** measures

In order to complete the selection process for both beneficiaries and contractors, the tender and grant procedures written down in the Financial Regulation and Implementing Rules are implemented. The selection process is set up and managed by each line manager or Head of Unit (designated as sub-delegated authorising officer) for its own specific activity.

Beneficiaries are checked against the Early Warning System.

Grants are exclusively awarded to national or regional administrations or research and educational institutes and non-profit making entities.

<sup>&</sup>lt;sup>1</sup> OLAF's operational budget finances activities in the framework of the Hercule II and Pericles programmes; the operation of the anti-fraud information system (AFIS) and a pilot project. For further information please refer to Part 1 in this report.

To a second seco					
	Internal procedures exist and are respected				
	Main actors in relation to the set up and management these selection processes are:				
	<ul> <li>The Heads of Unit of the following units<sup>2</sup> managed the Hercule Programme in 2011</li> </ul>				
	<ul> <li>Unit C.4, C5 and D6 (Operational Intelligence) for grants and procurements relating to technical support</li> </ul>				
	<ul> <li>D.6 for grants and procurements relating to cigarette smuggling</li> </ul>				
	<ul> <li>Unit D.7 (Training Programme) for grants relating to training and seminars</li> </ul>				
	<ul> <li>Unit D.4 (Corporate Planning and Policy) for grants relating to the associations of lawyers (studies, conferences)</li> </ul>				
	<ul> <li>The Head of Unit of C.5 (Protection of the Euro) for the management of the Pericles Programme</li> </ul>				
	<ul> <li>The Head of Unit of D.8 (Information Services) for the procurement of the required IT-services for the AFIS Programme</li> </ul>				
	The Head of Unit of D.6 (Budget) for				
	<ul> <li>horizontal support on the implementation</li> </ul>				
	advice on the interpretation of the Financial Regulation and Implementing rules				
Communication and	The <b>communication and information</b> used to follow up the financial management are the monthly reports on the financial situation, which state the indicators mentioned under the section "planning, programming, monitoring and reporting" of this table. These figures are reviewed in more detail during the intermediate review of the management plan.				
information:	Furthermore, OLAF provides finance-related information through:				
measures to improve the quality of financial management and provision of supporting data by	Contributing to the Commission's annual report on the control of application of EU law				
beneficiaries, contractors and intermediaries	The Publications on the OLAF Programme website				
	Training and guidance notes for beneficiaries on how to apply for projects				
	Contributing to the Commission's Financial Transparency website.				
Detective and corrective controls:	As a low spending DG, controls are based on the specific checks carried out as part of the ex-ante transaction flow				

 $<sup>^{\</sup>mathbf{2}}$  Following the old organisation chart in force until 31 January 2012.

Checks and monitoring during the initial phases of the programme/contract

Checks and monitoring during the final/ closure phases of the programme/contract The financial circuit applied for all transactions is the "partially decentralised model (with counterweight)", where the operational initiation and verification functions are executed within each unit. The financial initiation and ex-ante financial verification is performed by the financial unit.

Only for the pre-financing payment of grants, a centralised financial circuit is used. In such cases, payments are made by the financial unit without the involvement of the operational units.

Controls before and during the implementation period of the projects related to:

- Control provisions provided in the contracts (penalty, recovery clauses, termination)
- Review and checks during the contract preparation phase of technical action plan and budget for consistency and plausibility
- Desk checks of expenditure based on documents, including progress reports, final technical implementation report
- Controls carried out by operational units on technical implementation report in order to deliver the "true for fact"
- Controls carried out by financial unit on financial and legal matters.

Each project or proposal is assessed (ex-ante) by an evaluation committee. The activities related to training, seminars and exchange programmes are assessed after each event by the operational units, through the use of surveys and observation by OLAF staff at the event

### Preventive and corrective controls and audit:

Desk reviews, on-the-spot audits carried out either ex-ante or ex-post. - For the grants in the technical assistance area awarded to the Law enforcement agencies in the Member States (65% of the budget of the HERCULE II programme), a specific ex-post control is organised with on the spot checks by the operational units.

## Anti-fraud measures (if applicable):

Fraud prevention and detection measures taken, like anti-fraud strategy, systematic controls and risk analysis, close monitoring of selected contracts or grants, etc.

Not applicable

#### Feedback which enables control activities to be optimised

## Verification that processes are working as designed

A **Risk Self-Assessment** is conducted or updated on a yearly basis, whereby key staff and management review their activities. Where necessary action plans are set up to address risks. For strategic risks, these action plans

are integrated in the AMP. The Internal Audit capability (IAC) has two full time staff members. The Head of the IAC reports directly to the Director General. His main task is to keep the Director General informed of the effectiveness of the internal control procedures. Furthermore he is also responsible for the evaluation of the community programmes managed by OLAF. Besides Internal audits, the organisation is also audited by The Internal Audit Service (IAS). OLAF's investigation activity is regularly monitored by the Supervisory Committee, an independent body, which is appointed by a common accord of the European Monitoring of performance Parliament, the Council and the Commission. of independent bodies, 3rd party auditors, externally contracted The role of the Supervisory Committee is set out in Regulation auditors 1073/99 Art 11. It is set up to reinforce the Office's independence by regular monitoring of the investigation functions. It issues its own annual activity report. All major strategic, organisational and management issues are discussed in the weekly Directors meeting or in the monthly management meeting. Ad hoc and restricted management meetings are convened to deal with specific problems. - In 2011, the financial unit drafted a detailed manual covering all the financial procedures and expenditure cycles within OLAF. - The political priorities are transposed into specific objectives in the OLAF's Annual Management Plan. High level management - The progress made during the year is reported in the reporting Annual Activity Report (AAR). (e.g. to the Director General and its role in monitoring problem - Monthly budgetary reporting to the DG and staff issues) members: Use of appropriation per mission Transfer of appropriations Commitments and payments per authorising officer Respecting Payment and invoice registration deadlines Recovery orders made (with cashing information) o Follow up of abnormal outstanding commitments Various accounting ratios - Meetings with the cabinet, biannual report on financial matters

sent to the Commissioner.