

COMMISSION OF THE EUROPEAN COMMUNITIES

COM(76) 659 final.

Brussels, 1st December 1976.

PROPOSAL FOR COUNCIL REGULATION (EEC)

on the emergency supply of butteroil to the International Committee of the Red Cross as food aid for Lebanon pursuant to Regulation (EEC) No 659/76

PROPOSAL FOR A COUNCIL DECISION

on the Community financing of certain expenditure relating to food aid supplied under the 1977 programme

PROPOSAL FOR A COUNCIL REGULATION (EEC)

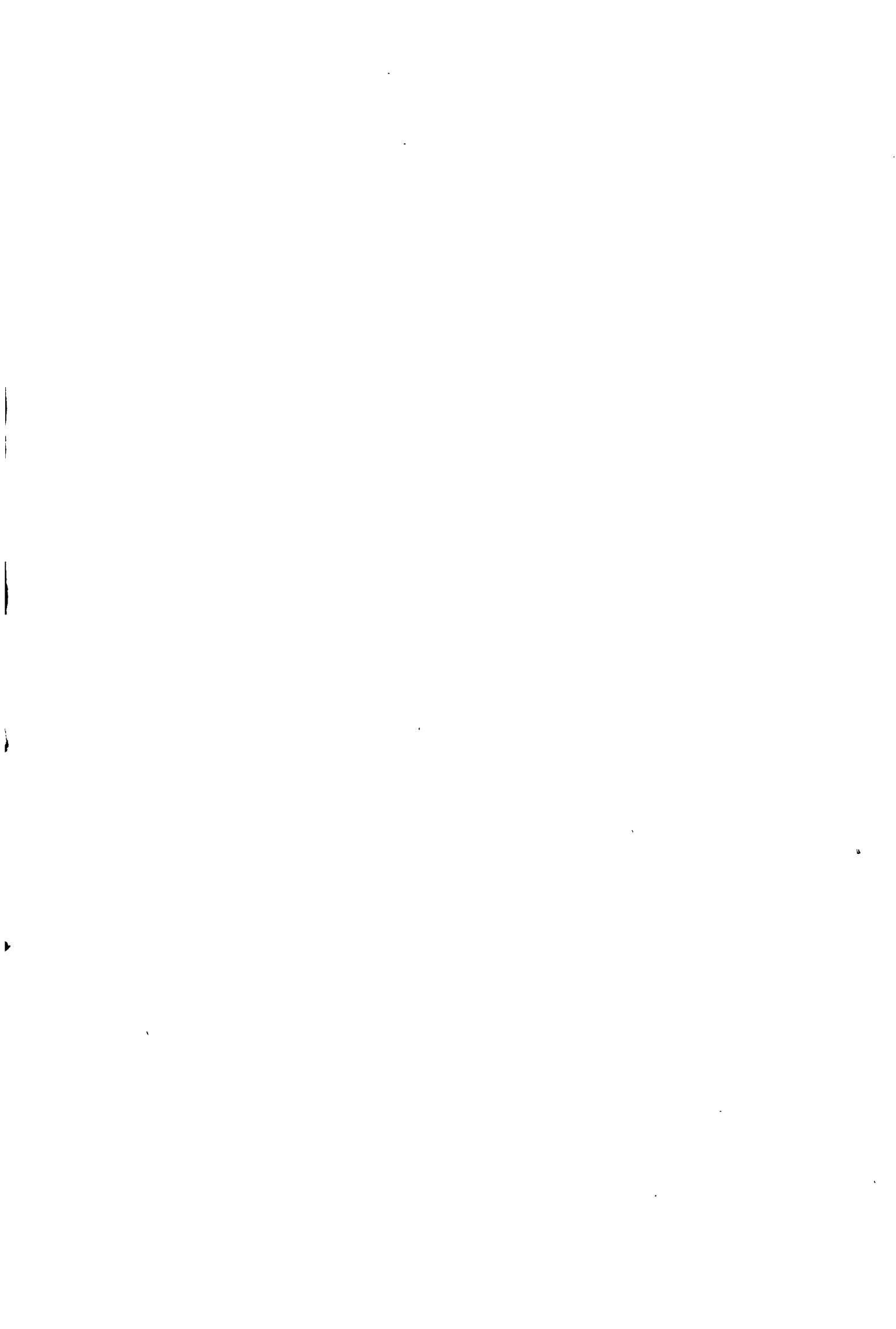
on the supply of butteroil as emergency food aid to the Lebanese Republic pursuant to Regulation (EEC) No 695/76

PROPOSAL FOR A COUNCIL REGULATION (EEC)

on the supply of skimmed-milk powder to the Lebanese Republic as emergency food aid pursuant to Regulation (EEC) No 2018/76

(submitted to the Council by the Commission)

COM(76) 659 final.



In view of the recent trend of the situation in Lebanon the Commission proposes that the Council approve further emergency food aid for that country¹ involving a total of 10.28 million u.a. The proposed aid measures constitute the Community's response to the request announced by the Lebanese Government on 7 October 1976 and explained in detail on 19 November during the visit of Mr Tueni, Minister for Social Affairs, to the Commission. Mr Tueni gave the Commission an account of the critical situation facing his country and informed it of total present needs. The measures are also in response to the appeals made by the Secretary-General of the United Nations and the Director-General of FAO, and to the requests for aid from the World Food Programme (WFP) and the International Committee of the Red Cross (ICRC).

The measures would also be in accordance with the European Parliament's Resolution of 15 June 1976 on the situation in Lebanon, which urgently called "for emergency measures to provide immediate humanitarian aid to help relieve the suffering of all the victims in Lebanon"² and follow on from the various operations already carried out by the Community in order to help Lebanon.

The Commission moreover informs the Council that, in accordance with budgetary procedures, it intends to approve the allocation to the ICRC of financial aid amounting to 400 000 u.a.³, to be charged against Article 400 of the 1976 budget, for that organization's assistance programme³ in Lebanon (maintenance costs for the ICRC field hospital, purchase of medicinal preparations, surgical equipment, clothing, blankets, etc.). To that end the Commission has already transmitted to the Council a proposal for a transfer from Chapter 99 to Chapter 40 (Article 400) in order to replenish the latter chapter.

¹ It should be noted that the following aid measures have already been approved in 1976 (involving a total of 1.1 million u.a.):

- 3 589 t of cereals
- 375 t of milk powder (of which 125 t via the ICRC)
- 200 t of butteroil
- 100 000 u.a. to the ICRC for the purchase of medicinal preparations and surgical equipment.

² OJ No C 159, 12.7.1976, p. 12.

³ The ICRC's financial requirements for its four-month assistance programme (medicinal preparations, clothing, etc.) amount to £5.6 million and contributions announced to date are estimated at £1.2 million.

I. Analysis of requirements and of the requests made to the Community

1. According to the figures supplied by the WFP, food requirements during the emergency phase work out as follows:

86 000 t of cereals
3 240 t of oil
4 860 t of milk powder.

These figures are based on the assumption that 1 350 000 people are to be fed for a period of four months, from December 1976 to the end of March 1977. This is the official estimate, arrived at by agreement between the local authorities, the ICRC and Caritas, but it is quite possible that a more detailed study of requirements will produce other estimates as regards the number of people (which could, according to one current estimate, gradually decline from 1 350 000 in the first month to 300 000 in the fourth month) and the length of time it will be necessary to feed them (which could exceed four months).

At this stage the Commission considers that the official estimate should be followed for the calculation of requirements, but it takes account in the proposal it is submitting of changes that could shortly be made in the evaluation of requirements.

At a donor coordination meeting organized by the Secretariat of the WFP Committee on Food Aid Policies and Programmes on 22 November 1976, a number of countries and organizations announced their intention of undertaking certain food aid operations. Consequently, net requirements now stand at:

46 000 t of cereals
2 840 t of oil
4 120 t of milk powder.

A detailed analysis of the requirements is given in the following table.

(in t)

	cereals	oil	milk powder
1. Gross requirements	86 000	3 240	4 860
2. Aid proposed or approved			
USA	20 000	-	-
FRG	10 000	-	-
WFP (excluding EEC)	10 000	400	-
UNICEF (excluding EEC)	-	-	740
3. Net requirements (1 - 2)	46 000	2 840	4 120

The above analysis of the requirements must also be considered in the light of another very important factor, namely the handling capacity of the ports of unloading and the country's internal transport capacity. On the basis of the total quantities required, around 16 000 t of food products will have to be handled every month. According to information supplied by the Government, the ports of Jounieh and Sidon are still operating but can handle only small tonnages. The ports of Tripoli and Beirut will soon be working again and Beirut should become the main port. The Secretariat of the WFP Committee on Food Aid Policies and Programmes is at present studying this problem and is to inform the donors of its conclusions.

1. The Lebanese Government request

The Government has asked the Community for massive aid in the form of cereals, milk and butteroil for Lebanon (without specifying quantities) and has asked that the quantities it is decided to grant be delivered cif.

The Government has informed the Commission, moreover, that it will soon be in a position to take care of distribution of the aid and that the two existing distribution committees are to merge shortly. The combined committee will be able to make use of the distribution channels of the ICRC, Caritas and - to an increasing extent - the ODS.

2. The ICRC request

This organization's programme is designed to provide an additional ration on top of that provided by the WFP for the people in the greatest need, and a full ration for other categories of recipients concentrated in the Tripoli/Akka area. As¹ a contribution to this programme, the ICRC is asking the Community for:

7 550 t of wheat (equivalent to 5 000 t of wheat flour);
800 t of skimmed-milk powder;
1 600 t of butteroil.²

Distribution will take place under the supervision of the ICRC, which has a relatively large team on the spot (65 representatives and 109 local staff).

¹In addition to 5 700 t requested from the EEC under the 1977 cereal programme.

²The request also includes 1 600 t of preserved meat or fish and 800 t of sugar, which the Community is unable to supply as food aid.

3. The WFP request

In order to carry out successfully the emergency operation to help Lebanon decided upon by the WFP in September 1976 and recently extended by a decision of the Director-General of FAO, the WFP is asking the Community for 12 500 t of cereals and 470 t of skimmed-milk powder. These products would be shared out equally between the Jounieh and Sidon areas. Acceptance and distribution would be carried out by the Office de Développement Social (ODS). The whole operation would be supervised by two local representatives of the WFP travelling about the country.

II. The Commission's proposals

The Commission considers that the Community should indicate, by means of a rapidly-taken decision, its resolve to provide the aid which is indispensable to a country that has suffered so severely, while taking the necessary precautions to ensure that the operations are conducted properly in view of the current uncertainties regarding the country's requirements, the handling capacity of the parts of unloading and the distribution capacity of the local authorities.

The trend of the situation will have to be followed very closely in the coming weeks, and for this purpose the Commission will maintain continuous contact with the Lebanese Government and the relevant international organizations.

The Commission accordingly proposes that the following be decided:

(a) The shipment via international organizations of the following quantities to be distributed free of charge to those in need:

20 050 t of cereals (of which 12 500 t via the WFP and 7 550 t via the ICRC);

1 270 t¹ of skimmed-milk powder (of which 470 t via the WFP and 800 t via the ICRC).

1 600 t of butteroil (via the ICRC).

The quantities earmarked for the WFP would be charged against the reserves set aside for that organization² under the 1976 appropriations. In accordance with the relevant Council decision the products would be delivered to the port of loading and a lump-sum contribution would be paid to the WFP (26 u.a./t for cereals and 80 u.a./t for skimmed-milk powder).

As regards the quantities proposed for the ICRC, the 7 550 t of cereals would be charged against the general reserve under the 1976 cereal programme³, the 1 600 t of butteroil against the general reserve under the 1976 programme⁴ and the 800 t of skimmed-milk powder against the special reserve earmarked for the ICRC in the context of the appropriation for that organization for 1976⁵. The products would be delivered free at destination.

¹ These quantities are in addition to the 575 t already proposed by the Commission for distribution through Caritas/WCC (COM(76)642 final).

² 12 500 t of cereals (not yet used) and 7 500 t of skimmed-milk powder (2 516 t still available).

³ 30 500 t available at present.

⁴ 3 619 t available at present.

⁵ 1 550 t still available.

- (b) The establishment of a reserve for direct Community aid to the Lebanese Government, to be released in full or in part by the Commission depending on the trend of the situation, in agreement with the Lebanese Government and in collaboration with the relevant international authorities. The reserve would cover the following quantities which, when added to the quantities of indirect aid provided for under (a), would be sufficient to meet all the requirements as calculated in the table on page 3:

25 000 t of cereals already proposed by the Commission, but on an indicative basis, in its Communication to the Council concerning the 1977 programme ;

1 240 t of butteroil;

2 275 t of skimmed milk powder.

These quantities would be delivered to the frontier of the country of destination, and the quantities of skimmed milk powder and butteroil would be charged against the reserves² under the 1976 programmes. Although the products would normally be intended for free distribution, the possibility of sale on the local market if circumstances so require should not be ruled out.

All the data concerning the requirements and the Commission's proposals are set out in a summary table in Annex V.

* * *

¹ COM(76)546 final.

² After this Lebanese operation the 1976 reserves will be as follows:
5 299 t of skimmed milk powder,
779 t of butteroil.

CONCLUSION

In view of the foregoing it is proposed that the Council:

1. Approve the shipment of the following emergency food aid for Lebanon:

(a) via the WFP

12 500 t of cereals and 470 t of skimmed milk powder to be delivered to the port of loading plus a lump-sum contribution;

(b) via the ICRC

7 550 t of cereals,
1 600 t of butteroil,
800 t of skimmed milk powder,

to be delivered free at destination.

2. Approve the establishment of a reserve for direct Community aid to Lebanon, which the Commission would be authorized to release in full or in part depending on the trend of the situation. This reserve would cover:

the 25 000 t of cereals proposed by the Commission on an indicative basis in its Communication concerning the 1977 cereal programme;

1 240 t of butteroil;

2 275 t of skimmed milk powder.

These quantities would be delivered to the frontier of the country of destination.

3. Adopt the acts annexed hereto.

PROPOSAL FOR COUNCIL REGULATION (EEC)

on the emergency supply of butteroil to the International Committee of the Red Cross as food aid for Lebanon pursuant to Regulation (EEC) No 695/76

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,

Having regard to Council Regulation (EEC) No 694/76 of 25 March 1976 laying down general rules for the supply of milk fats to certain developing countries and international organizations under the 1976 food-aid programme¹, and in particular Articles 3 and 8 thereof,

Having regard to the proposal from the Commission,

Whereas Council Regulation (EEC) No 695/76 of 25 March 1976 on the supply of milk fats to certain developing countries and international organizations under the 1976 food-aid programme² provides for a reserve of 3 640 tonnes of butteroil;

¹OJ No L 83, 30.3.1976, p. 4.

²OJ No L 83, 30.3.1976, p. 6.

Whereas the International Committee of the Red Cross has requested emergency food aid in the form of oils and fats for Lebanon; whereas the needs of the country concerned warrant food aid from the Community,

HAS ADOPTED THIS REGULATION:

Article 1

Of 3 640 tonnes of butteroil provided for as a reserve by Regulation (EEC) No 695/76, 1 600 tonnes shall be allocated to the International Committee of the Red Cross for Lebanon.

Article 2

This Regulation shall enter into force on the third day following its publication in the Official Journal of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the Council
The President

PROPOSAL FOR A
COUNCIL DECISION

on the Community financing of certain
expenditure relating to food aid supplied
under the 1977 programme

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic
Community,

Having regard to Council Regulation (EEC) No 1703/72 of 3 August 1972¹
amending Regulation (EEC) No 2052/69 on the Community financing of
expenditure arising from the implementation of the Food Aid Convention
of 1967 and laying down rules for the Community financing of
expenditure arising from the implementation of the Food Aid Convention
of 1971 and in particular Articles 8(1) and 10(1) thereof,

Having regard to the proposal from the Commission,

Whereas the Lebanese Republic, which is in receipt of emergency food
aid under the 1977 programme, would have difficulty, given its economic
and financial situation, in covering transport costs beyond the fob
stage; whereas such costs should consequently be borne by the Community,

¹OJ No L 180, 8.8.1972, p.1.

HAS DECIDED AS FOLLOWS:

Sole Article

Within the framework of Community emergency food aid measures in favour of the Lebanese Republic under the 1977 programme, the Community shall bear the cost of transport to the frontier of that country.

Done at Brussels,

For the Council

The President

PROPOSAL FOR COUNCIL REGULATION (EEC) of

on the supply of butteroil as emergency food aid to the Lebanese Republic pursuant to Regulation (EEC) No 695/76

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,

Having regard to Council Regulation (EEC) No 694/76 of 25 March 1976 laying down general rules for the supply of milk fats to certain developing countries and international organizations under the 1976 food-aid programme, and in particular Article 3 and 8 thereof,

Having regard to the proposal from the Commission,

¹ OJ No L 83, 30.3.1976, p.4.

Whereas Council Regulation (EEC) No 695/76 of 25 March 1976 on the supply of milk fats to certain developing countries and international organizations under the 1976 food-aid programme¹ provides for a reserve of 3 640 tonnes of butteroil;

Whereas the Lebanese Republic has requested food aid in the form of oils and fats; whereas the needs of the country concerned warrant food aid from the Community; whereas, in view of the situation, the cost of transport to the frontier of the country of destination should be borne,

HAS ADOPTED THIS REGULATION:

Article 1

Of the 3 640 tonnes of butteroil provided for as a reserve by Regulation (EEC) No 695/76, 1 240 tonnes shall be allocated to the Lebanese Republic.

¹OJ No L 83, 30.3.1976, p. 6.

Article 2

The Community shall bear the cost of transport to the frontier of the country of destination.

Article 3

This Regulation shall enter into force on the third day following its publication in the Official Journal of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the Council
The President

DRAFT PROPOSAL FOR COUNCIL REGULATION (EEC)

on the supply of skimmed-milk powder to the Lebanese Republic as emergency food aid pursuant to Regulation (EEC) No 2018/76

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,

Having regard to Council Regulation (EEC) No 1298/76 of 1 June 1976 laying down general rules for the supply of skimmed-milk powder as food aid to certain developing countries and international organizations under the 1976 programme¹, as amended by Regulation (EEC) No 2017/76², and in particular Articles 3 and 7 thereof,

Having regard to the proposal from the Commission,

Whereas Regulation (EEC) No 2018/76 of 27 July 1976 on the additional supply of skimmed-milk powder as food aid to certain developing countries, international organizations and non-governmental organizations under the 1976 programme³ provides for a reserve of 8 200 tonnes of skimmed-milk powder;

Whereas the Lebanese Republic has submitted a request for food aid in the form of skimmed-milk powder; whereas its needs warrant food aid from the Community; whereas in view of the situation the cost of transport to the frontier of the country in question should be borne,

¹OJ No L 146, 4.6.1976, p. 3.

²OJ No L 224, 16.8.1976, p. 1.

³OJ No L 224, 16.8.1976, p. 2.

HAS ADOPTED THIS REGULATION:

Article 1

Of the 8 200 tonnes of skimmed-milk powder provided for as a reserve by Regulation (EEC) No 2018/76, 2 275 tonnes shall be allocated to the Lebanese Republic.

Article 2

The Community shall bear the cost of transport to the frontier of the country of destination.

Article 3

This Regulation shall enter into force on the third day following its publication in the Official Journal of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the Council

The President

LEBANON - REQUIREMENTS AND AID PROPOSED

(in t)

	Cereals	Oil	Milk powder
1. Gross requirements	86 000	3 240	4 860
2. Aid proposed or approved			
USA	20 000	-	-
FRG	10 000	-	-
WFP (excluding EEC)	10 000	400	-
UNICEF (excluding EEC)	-	-	740
3. Net requirements (1-2)	<u>46 000</u>	<u>2 840</u>	<u>4 120</u>
4. Aid proposed by the Commission			
via WFP	12 500	-	470
via ICRC	7 550	1 600	800
via CARITAS/WCC	-	-	575
Reserve - direct aid	25 000	1 240	2 275
Total aid proposed by the Commission	45 050 =====	2 840 =====	4 120 =====

Financial Annex

1. Relevant budget heading codes

- Article 920 - item 9201 of 1976 budget (appropriation =
97.97 million u.a.)
- Article 921 - item 9211 of 1976 budget (appropriation =
76.98 million u.a.)
- Article 921 - item 9212 of 1976 budget (appropriation =
68.95 million u.a.)
- Article 920 - item 9201 of 1977 budget (appropriation of
82.20 million u.a. -
amount adopted at the
second reading by the
Council on 23 November
1976).

2. Titles of budget headings

- Item 9201 = cereal food aid - 1976 programme
- 1977 programme
- Item 9211 = programme for skimmed-milk powder
- Item 9212 = 1976 butter/butteroil programme

3. Legal basis

- Council Decisions of 25 March 1976 (1976 cereal and butteroil
programmes)
- Council Decisions of 2-3 March and 27 July 1976 (1976 milk powder
programme)
- Commission Communication to the Council COM(76) 546 final of
20 October 1976 (1977 cereal programme)

4. Description, objective and justification of the project

- (i) Allocation of 20 050 t of cereals, 1 270 t of milk powder
and 1 600 t of butteroil to the WFP and the ICRC for their
aid programmes in Lebanon.
- (ii) Establishment of a reserve consisting of 25 000 t of cereals,
2 275 t of milk powder and 1 240 t of butteroil for direct
Community aid to the Lebanese Government.

5. Appropriations

5.1 Method of calculation

Aid to the WFP

Raw material

Cereals	12 500 t	x	83.98 u.a./t	=	1.05 million u.a.
Milk	470 t	x	271.2 u.a./t	=	<u>0.13 million u.a.</u>
					1.18 million u.a.

Transport/distribution (lump sum contribution)

Cereals	12 500 t	x	26 u.a./t	=	0.33 million u.a.
Milk	470 t	x	80 u.a./t	=	<u>0.04 million u.a.</u>
					0.37 million u.a.
			Total	=	<u>1.55 million u.a.</u>

Aid to the ICRC

Raw material

Cereals	7 550 t	x	83.98 u.a./t	=	0.63 million u.a.
Milk	800 t	x	271.2 u.a./t	=	0.22 million u.a.
Butteroil	1 600 t	x	1 394.49 u.a./t	=	<u>2.23 million u.a.</u>
					3.08 million u.a.

Transport (on a cif basis)

Cereals	7 550 t	x	30 u.a./t	=	0.23 million u.a.
Milk	800 t	x	35 u.a./t	=	0.03 million u.a.
Butteroil	1 600 t	x	40 u.a./t	=	<u>0.06 million u.a.</u>
					0.32 million u.a.
			Total	=	<u>3.40 million u.a.</u>

Total for indirect aid = 4.95 million u.a.

Direct Community aid

Raw material

Cereals	25 000 t x	83.98 u.a./t	=	2.10 million u.a.
Milk	2 275 t x	271.20 u.a./t	=	0.62 million u.a.
Butteroil	1 240 t x	1394.49 u.a./t	=	<u>1.73 million u.a.</u>
				4.45 million u.a.

Transport (on a cif basis)

Cereals	25 000 t x	30 u.a./t	=	0.75 million u.a.
Milk	2 275 t x	35 u.a./t	=	0.08 million u.a.
Butteroil	1 240 t x	40 u.a./t	=	<u>0.05 million u.a.</u>
				0.88 million u.a.
			Total	= <u>5.33 million u.a.</u>
				=====
			Total cost of the project	= <u>10.28 million u.a.</u>
				=====

5.2 Implications in respect of expenditure

This project would not involve any expenditure in addition to that already envisaged for the implementation of the 1976 and 1977 programmes.

6. Type of control to be applied

Financial Regulation of 25 April 1973 applicable to the general budget of the European Communities.

