

COMMISSION OF THE EUROPEAN COMMUNITIES

COM(77) 666 final

Brussels, 14 December 1977

Proposal for a
COUNCIL DIRECTIVE (EEC)

on statistical returns in respect of carriage
of goods by road, as part of regional statistics

(submitted to the Council by the Commission)

COM(77) 666 final.

EXPLANATORY MEMORANDUM

For its work on the common transport policy and regional policy, the Commission needs basic information on carriage of goods by various modes of transport.

Although major progress has been made in the collection of statistical data on goods carriage by rail and waterways, the information available at present on road transport is only fragmentary, and experience has shown that useful results can only be obtained in this sector by Community legislation.

The Commission's activity in this field has been concerned with the following two aspects of the matter:

- a) national carriage of goods by road, which was covered by a proposal for a Directive which was submitted to the Council in 1970 (1). For financial reasons, it could not be adopted;
- b) as for international carriage of goods by road, the Commission submitted a proposal for a Directive which was adopted by the Council in 1969 under the number 69/467/EEC (2).

In most of the Member States, however, the implementation of the latter Directive has been impeded by the difficulties outlined in the report on the subject which the Commission presented to the Council (3). The report explains that collection of the data required by this Directive necessarily entails the completion of statistical returns at frontiers.

Since the Benelux countries have abolished customs checks at their common frontiers - which makes it impossible for them to implement the Directive - and since it would in any case be contrary to the Community's aims to maintain a Directive which implicitly requires statistical checks to be carried out at frontiers, the Commission submitted a proposal for a Directive on carriage of goods by road (4) to the Council in 1975 in order to achieve its objective by other methods.

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- (1) . COM(70) 909 Final of 7 September 1970
 . R/1778/70 (TRANS 111)
 - (2) . O.J. No L 323 of 24 December 1969
 - (3) . SEC (74) 2367 Final of 27 June 1974
 . R/1860/74 (TRANS 128)
 - (4) . COM (75) 308 Final of 27 June 1975
 . R/1822/75 (TRANS 56)

Agreement was not reached in the discussions within the Council, partly because certain Member States pointed out that national and international carriage of goods overlapped to such an extent that they should be covered by a single set of statistical returns.

The Commission therefore withdrew the two proposals for Directives and decided to submit to the Council the single proposal attached, which covers both national and international carriage of goods. If adopted by the Council, this Directive would repeal Directive 69/467/EEC.

The fact that each of the Member States would then be collecting statistics on carriage of goods by means of utility vehicles registered in its territory should further enhance the importance attached to the results by each country, such that Community financial support could be confined to the first three years, for the setting-up of the system.

To help the Member States who will be collecting data by means of sample surveys to reduce the cost of such surveys, provision is made for them to restrict the field of enquiry to vehicles above a certain tonnage limit if they so wish. For the same reason, data on international carriage of goods has been restricted to bilateral transport only and a breakdown into transport regions has not been stipulated at the present stage.

Since the experience gained by the Member States will probably point to ways of improving the system of data collection and may make it necessary to amend certain parts of the Directive, provision has been made for the Commission to submit a report to the Council by 1 January 1983 on the current state of work and any improvements it may wish to make to the Directive.

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Proposal for a Council Directive (EEC)
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as part of regional statistics

THE COUNCIL OF THE EUROPEAN COMMUNITIES

Having regard to the Treaty establishing the European Economic Community, and in particular Article 213 thereof,

Having regard to the proposal from the Commission,

Having regard to the Opinion of the European Parliament,

Having regard to the Opinion of the Economic and Social Committee,

Whereas the measures already taken and to be taken in the field of the common transport policy and in other fields, especially that of regional policy, call for a more extensive knowledge of the scale and development of the carriage of goods by road by means of vehicles registered in the Community, and whereas the data must be comparable with those for other means of transport and must refer to both national and international transport;

Whereas the Member States already collect statistical data, at annual or pluriannual intervals, in respect of goods traffic within their own territory; whereas, since 1962, the original six Member States also compile statistical data on carriage of goods by road between their own national territory and the other Member States or non-member countries, in accordance with the Commission's Recommendations of 26 July 1961 to the Member States on the establishment of a standard goods classification for the purposes of transport statistics (1);

Whereas Council Directive 69/467/EEC of 8 December 1969 (2) provides for the compilation of statistical returns, to be made on the basis of regional statistics, in respect of international carriage of goods by road; whereas the report on the implementation of this Directive submitted by the Commission to the Council on 27 June 1974 indicates that several Member States can only collect the data requested by means of supplementary formalities at frontiers; whereas these Member States should be allowed to dispense with collection of statistical data at frontiers, as is implicitly provided for in the said Directive;

(1) O.J. 30 September 1961.

(2) O.J. No L 323, 24.12.1969, p.7.

Whereas the system set out in Directive 69/467/EEC should therefore be fundamentally revised; whereas experience indicates that surveys of all kinds of carriage of goods by road should be systematically re-grouped and that these surveys should be carried out annually;

Whereas the returns compiled on the basis of these surveys should contain comparable statistical information; whereas the information to be provided and the procedures to be followed for obtaining and forwarding it should therefore be set out in detail;

Whereas, in view of the technical difficulties involved in compiling reliable data on international flows of goods traffic between the regions of the Community, inter-regional returns should at this stage be confined to national carriage of goods;

Whereas the statistics on carriage of goods are of interest to all the Member States and these data should accordingly be communicated to them;

Whereas provision should be made for amendment of this Directive after a suitable test period and as may prove necessary in the light of experience, particularly in respect of the collection of data on the main flows of goods between the regions of the Community in the form of international traffic, and in respect of the abandonment of any statistical returns still compiled at frontiers within the Community,

HAS ADOPTED THIS DIRECTIVE:

Article 1

This Directive shall apply to carriage of goods by road by means of vehicles registered in a Member State:

- a) on the territory of that Member State (hereinafter referred to as "national transport")
- b) between that Member State and another Member State or a non-member country (hereinafter referred to as "international transport").

Article 2

1. For the purpose of this Directive the following terms shall have the meanings hereinafter assigned to them:
 - a) carriage of goods by road: all transport of goods by means of a utility vehicle;
 - b) utility vehicle: any single vehicle or coupled combination of vehicles, such as a lorry with or without trailer, or a tractor vehicle with trailer or semi-trailer;
 - c) registered: the state of having been entered in a register of utility vehicles kept by an official body, whether or not such registration is accompanied by the issuing of a registration plate.
2. This Directive shall not apply to carriage of goods by road by means of:
 - a) utility vehicles whose weight or dimensions exceed the normal permitted limits;
 - b) agricultural utility vehicles, military vehicles and vehicles used by public administrations and public services, with the exception of road vehicles used by the railways.
3. Each Member State may moreover refrain from applying this Directive to vehicles whose payload or total permissible laden weight falls below a certain limit. This limit shall not, however, exceed 3.5 tonnes payload or 6 tonnes total permissible laden weight.

Article 3

1. Each Member State shall collect the annual statistical data on the carriage of goods referred to in Article 1 by means of vehicles registered on its territory.
2. The annual statistical data shall be broken down under the following headings:
 - a) for national transport, expressed in terms of tonnes and tonne-kilometres,
 - . carriage on own account and carriage for hire or reward;
 - . the 10 chapters of the Standard goods classification for transport statistics (NST/R) listed in Annex 1;
 - . the 23 groups of goods listed in Annex 2;
 - . the following classes of length of journey: 0 to 49 kilometres, 50 to 149 kilometres, 150 to 499 kilometres, and 500 kilometres and over;
 - . the loading and unloading regions listed in Annex 3;
 - b) for international transport, expressed in terms of tonnes and tonne-kilometres,
 - . carriage on own account and carriage for hire or reward;
 - . the 23 groups of goods listed in Annex 2;
 - . the countries of loading and unloading listed in Annex 4.
3. When calculating or estimating tonne-kilometres,

the distance covered by a road vehicle while
being transported on another means of transport shall not be taken
into account.
4. Member States shall forward the statistical data specified in this Article in the form of tables conforming to the models A1 to A4 and B1 set out in Annex 5.

Article 4

When determining the method to be used for collecting statistical data on international transport, Member States shall take account of the need to simplify the formalities connected with movement of goods within the Community as much as possible, especially the formalities to be completed at frontiers between Member States.

Article 5

1. The statistical data shall be collected for the first time for the year 1979.
2. Each year, Member States shall send the Commission the tables of data drawn up in accordance with Article 3, before the end of the year following the year of reference.
3. The Commission shall inform the Member States of the results of the survey at the earliest possible date.

Article 6

1. Member States shall forward to the Commission, on or before the date on which the first results are forwarded, a detailed report on the methods of data collection used.
2. When determining the method of data collection to be used, Member States shall ensure that the method selected provides satisfactory results for the total tonnages carried: on the one hand, between the transport regions in the case of national transport and, on the other hand, between the State concerned and each of the other Member States in the case of international transport. They shall also report annually on the nonresponse rate and the degree of accuracy of the results in the form of standard deviations or confidence intervals. They shall in addition report on the method used to calculate the figures for the transport services, expressed in tonne-kilometres.

Article 7

Each year, the Commission shall, with the assistance of the Committee for Co-ordination of Transport Statistics at the Statistical Office of the European Communities, examine the statistical tables and reports submitted by the Member States under Articles 5 and 6, in order to ensure that the methods employed yield comparable results, and to determine the means and the degree of detail appropriate for the publication of the information provided by the Member States.

Article 8

Before 1 January 1983, the Commission shall report to the Council on experience acquired to date as a result of the work carried out under this Directive and shall propose, where appropriate, any amendments necessary in the light of the experience and results obtained, particularly to prevent the movement of goods between Member States being systematically subject to formalities specifically for the purposes of this Directive.

Article 9

For the first three years in which the statistical study is conducted Member States shall receive a financial contribution from the Community in respect of the work involved.

Article 10

1. Member States shall take the necessary measures to comply with this Directive not later than 1 January 1979.
2. With effect from the date of entry into force in a Member State of the measures provided for in paragraph 1, Directive 69/467/EEC shall cease to apply to that Member State.
3. Directive 69/467/EEC is hereby repealed with effect from 1 January 1979.

Article 11

This Directive is addressed to the Member States.

Done at

For the Council
The President

CHAPTERS OF NST/R (1)

Chapter No	Name
0	Agricultural products and live animals
1	Foodstuffs and animal fodder
2	Solid mineral fuel
3	Petroleum products
4	Ores and metal waste
5	Metal products
6	Crude and manufactured minerals, building materials
7	Fertilizers
8	Chemicals
9	Machinery, transport equipment, manufactured articles and miscellaneous articles

(1) Published by the Statistical Office of the European Communities
(French version - 1968)

GROUPS OF GOODS

Groups of goods	NST/R (1) chapter	NST/R (1) groups..	Description
1	0	01	Cereals
2		02,03	Potatoes, other fresh or frozen fruit and vegetables
3		00,06	Live animals, sugar beet
4		05	Wood and cork
5		04,09	Textiles, textile articles and man-made fibres, other raw animal and vegetable material
6	1	11,12,13, 14,16,17	Foodstuffs and animal fodder
7		18	Oil seeds and oleaginous fruit and fats
8	2	21,22,23	Solid mineral fuels
9	3	31,32,33, 34	Crude petroleum and petroleum products
10	4	41,46	Iron ore, iron and steel waste and blast furnace dust
11		45	Non-ferrous ores and waste
12	5	51,52,53, 54,55,56	Metal products
13	6	64,69	Cement, lime, manufactured building materials
14		61,62,63,65	Crude and manufactured minerals
15	7	71,72	Natural and chemical fertilizers
16	8	83	Coal chemicals, tar
17		81,82,89	Chemicals other than coal chemicals and tar
18		84	Paper pulp and waste paper
19	9	91,92,93	Transport equipment, machinery, apparatus, engines, whether or not assembled, and parts thereof
20		94	Manufactures of metal
21		95	Glass, glassware, ceramic products
22		96,97	Leather, textile, clothing, other manufactured articles
23		99	Miscellaneous articles

(1) Published by the Statistical Office of the European Communities (French version - 1968)

LIST OF REGIONS

Federal Republic of Germany

Schleswig-Holstein
Hamburg
Nordostteil von Niedersachsen
Westteil von Niedersachsen
Südostteil von Niedersachsen
Bremen (Land)
Nordteil von Nordrhein-Westfalen
Ruhrgebiet
Südwestteil von Nordrhein-Westfalen
Ostteil von Nordrhein-Westfalen (Sieger-Sauerland
und Ostteil von Westfalen)
Nordteil von Hessen
Südteil von Hessen
Nordteil von Rheinland-Pfalz
Südteil von Rheinland-Pfalz
Nordbaden
Südbaden
Württemberg
Nordbayern (Franken)
Ostbayern (Oberpfalz und Niederbayern)
Südbayern (Schwaben und Oberbayern)
Saarland
Berlin (West)

France

Ile de France
Champagne-Ardenne
Picardie
Haute-Normandie
Centre
Basse-Normandie
Bourgogne
Nord-Pas-de-Calais
Lorraine
Alsace
Franche-Comté
Pays de la Loire
Bretagne
Poitou-Charentes
Aquitaine
Midi-Pyrénées
Limousin
Rhône-Alpes
Auvergne
Languedoc-Roussillon
Provence-Alpes-Côte d'Azur
Corse

Italy

Piemonte
Valle d'Aosta
Liguria
Lombardia
Trentino-Alto Adige
Veneto
Friuli-Venezia-Giulia
Emilia-Romagna
Toscana
Umbria
Marche
Lazio
Campania
Abruzzi
Molise
Puglia
Basilicata
Calabria
Sicilia
Sardegna

Netherlands

Noord
West, ausser Rijnmond und IJmond
Rijnmond
IJmond
Zuidwest
Zuid
Oost

Belgium

Région Flamande, ausser Port d'Anvers
Port d'Anvers
Région wallonne
Région bruxelloise

Luxembourg

Luxembourg

United Kingdom

North
Yorkshire and Humberside
East Midlands
East Anglia
South East
South West
West Midlands
North West
Wales
Scotland
Northern Ireland

Ireland

Ireland

Denmark

Denmark

LIST OF COUNTRIES

Federal Republic of Germany

France

Italy

Netherlands

Belgium

Luxembourg

United Kingdom

Ireland

Denmark

Switzerland

Austria

Yugoslavia

Greece

Turkey

Spain

Portugal

Norway

Sweden

Finland

German Democratic Republic

Czechoslovakia

Other European countries

North African countries

Middle East countries

Other countries

Table A1 Internal transport, by basis of carriage and nature of goods

Nature of goods	Own account		Hire or reward		Total	
	t	tkm	t	tkm	t	tkm
23 groups						
"						
"						
"						
Total						

Table A3 Internal transport: loading and unloading in regions, according to the nature of goods transported

		tonnes							
Regions	23 groups of goods								
	1	2	3	4	.	.	.	23	Total
1. Tonnages of goods received from other regions									
01									
02									
03									
2. Tonnages dispatched to other regions									
01									
02									
03									
3. Intraregional transport									
01									
02									
03									

Table A4 Internal transport, by length of journey and nature of goods transported

Length of journey	23 groups of goods (t)									tkm
	1	2	3	4	.	.	.	23	Total	
a) <u>Own account</u>										
0 - 49 km										
50 - 149 km										
150 - 499 km										
500 km and over										
Total										
b) <u>For hire or reward</u>										
0 - 49 km										
50 - 149 km										
150 - 499 km										
500 km and over										
Total										
c) <u>a + b</u>										
0 - 49 km										
50 - 149 km										
150 - 499 km										
500 km and over										
Total										

Table B1 International transport, according to nature of goods transported and country of origin or destination

Type of transport (1):

	23 groups of goods (tonnes)									tkm	
	1	2	3	4	.	.	.	23	Total		
1. Tonnages received from :											
A. Total Member States											
of which 1.											
2.											
etc.											
B. Total third countries											
of which 1.											X
2.											
etc.											
C. Total (A. + B.)											
2. Tonnages dispatched to :											
A. Total Member States											
of which 1.											
2.											
etc.											
B. Total third countries											
of which 1.											X
2.											
etc.											
C. Total (A. + B.)											

(1) Separate returns to be made for carriage on own account and for hire or lease.

B U D G E T

SIMPLIFIED FINANCIAL STATEMENT

1. Title and subject of survey

STATISTICAL RETURNS IN RESPECT OF CARRIAGE OF GOODS BY ROAD, AS PART OF REGIONAL STATISTICS

European Communities statistics programme 1977 - 1979, version dated 28 July 1976, work number: F2.4 and F2.5

2. Reasons for conducting the survey

These statistics are compiled in pursuance of Directive No ...

3. Advisability and profitability criteria which the survey is meant to fulfil: 3 B

The purpose of the Commission's aid is to help the Member States in the work involved in launching the system. For this reason aid will be confined to the first three years following the entry into force of the Directive.

4. Reasons why the survey cannot be conducted by the Commission's departments

The information can only be collected by the competent statistical offices in the Member States.

5. Official responsible for the survey

Mr H.G. BAGGENDORFF, Head of SOEC Division F.4 - Transport Statistics.

6. Anticipated results of the survey

The aim of this statistical study is to collect statistics on carriage of goods by means of utility vehicles registered in the Member States.

7. Scheduled time for completion of the survey

The survey will be repeated annually. The data will be forwarded in the course of the year following that to which they refer.

8. Estimated cost of the survey

The Commission subsidy will be 400 000 ECU. for each of the years 1979, 1980 and 1981 (if the Directive cannot enter into force on 1 January 1979, this statement will have to be amended accordingly).

The apportionment of this subsidy is calculated as follows: approximately 1/3 in equal shares (a) and 2/3 on the basis of the number of motorized utility vehicles registered in the Member State concerned (b) (u.a.):

Member State	(a)	(b)	(a) + (b)
FR of Germany	13500	51244	64744
France	13500	82993	96493
Italy	13500	43446	56946
Netherlands	13500	13647	27147
Belgium	13500	8077	21577
Luxembourg	13500	557	14057
United Kingdom	13500	67118	80618
Ireland	13500	2228	15728
Denmark	13500	9190	22690
	<u>121500</u>	<u>278500</u>	<u>400000</u>

9. Budgetary heading

Article 264 of the 1979, 1980 and 1981 Budgets: "Statistical studies and surveys".

10. Consultation of an Interservice Coordination Group

Group 4 - Economic, Monetary and Statistical Questions.

11. Other departments involved

In the preparation of the survey: DG VII, DG XVI, ACU.
In the utilization of the survey: DG VII.
