REPORT

of the Committee on Institutional Affairs

on the convening of the Intergovernmental Conferences on Economic and Monetary Union and on Political Union
(Doc. C3-0082/90 and C3-0228/90)

Rapporteur: Mr David MARTIN
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By letter of 8 March 1990 the Council consulted the European Parliament, pursuant to Article 236 of the EEC Treaty, on the calling of a Conference of the Representatives of the Governments of the Member States on Economic and Monetary Union (Doc. C3-82/90).


At the sitting of 2 April 1990 the President of the European Parliament announced that he had referred the first proposal to the Committee on Institutional Affairs as the committee responsible and to the Committee on Economic and Monetary Affairs and Industrial Policy for its opinion.

At the sitting of 10 September 1990 the President of the European Parliament announced that he had referred the second proposal to the Committee on Institutional Affairs.

At its meeting of 17 and 18 April 1990 the Committee on Institutional Affairs appointed Mr Martin rapporteur for the first proposal and, at the meeting of 15 and 16 October 1990, Mr Martin was appointed rapporteur for the second proposal.

At its meetings of 17 and 18 April, 22 and 23 May, 31 May and 1 June, 20 and 21 June, 17, 18 and 19 September, 26 and 27 September, 15 and 16 October, 30 and 31 October and 5 and 6 November 1990 the committee considered the proposals and the draft report.

At the last meeting it adopted the motion for a resolution by 17 votes to 10, with 1 abstention.

The following took part in the vote: Oreja, chairman; Prag, vice-chairman; David Martin, rapporteur; Aglietta, Alber (for Cooney), Beiroco, Bindi, Bourlanges (for Herman), Capucho, Cassangagnago Cerretti, Colombo, Cot (for Cheysson), De Giovanni, De Gucht, De Vitto (for Luster), Dury, Duverger, Ferrer, Hänsch, Izquierdo (for Marinho), Langer (for Bandres Molet), Pannella, Speroni, Rothley, Roumeliotis (for Avgerinos), Tomlinson (for Donnelly), Tongue (for Balfe) and Valverde.

The explanatory statement will be presented orally in plenary sitting.

The opinion of the Committee on Economic and Monetary Affairs and Industrial Policy is attached.

The report was tabled on 6 November 1990.

The deadline for tabling amendments will appear on the draft agenda for the part-session at which the report is to be considered.
A

MOTION FOR A RESOLUTION

embodying Parliament's opinion on the convening of the Intergovernmental Conferences on Economic and Monetary union and on Political Union.

The European Parliament,

- having regard to Article 236 of the EEC Treaty and Article 204 of the EAEC Treaty,

- having regard to Council's letter of 8 March 1990 (Doc. C3-82/90) requesting Parliament's opinion on the proposal to call an Intergovernmental Conference on Economic and Monetary Union,

- having regard to the Council's letter of 18 July 1990 (Doc. C3-228/90) requesting Parliament's opinion on the proposal to call an Intergovernmental Conference on Political Union,

- having regard to its resolutions of 11 July 1990 (Colombo\(^1\) and Martin\(^2\) reports), 12 July 1990 (Giscard d'Estaing\(^3\) and Duverger\(^4\) reports) and 10 October 1990 (Herman report\(^5\)),

- having regard to its resolutions of 12 April 1989 on the Declaration of Fundamental Rights and Freedoms (De Gucht report\(^6\)) and 25 October 1990 on the assent procedure (Aglietta report\(^7\)),

- having regard to the report of its Committee on Institutional Affairs and the opinion of the Committee on Economic and Monetary Affairs and Industrial Policy (Doc. A3-0281/90),

A. recalling that, in its resolution of 14 June 1990, it launched a solemn appeal to the Heads of State and Government, the President of the Commission and the Foreign Ministers, requesting them:

- to agree to convene an Intergovernmental conference on European Union,

- not to grant their approval to contradictory and ineffective solutions which could jeopardize the basic principles of European unification,

- to guarantee the constituent role of the European Parliament in constructing European Union,

- to reaffirm the urgent need to transform the European Community into a real federal European Union,

\(^1\)OJ No. C 231, 17.9.1990, p. 91
\(^2\)OJ No. C 231, 17.9.1990, p. 97
\(^3\)OJ No. C 231, 17.9.1990, p. 163
\(^4\)OJ No. C 231, 17.9.1990, p. 165
\(^5\)Doc. A3-223/90
\(^6\)OJ No. C 120, 16.5.1989, p. 53
\(^7\)Doc. A3-235/90
B. whereas consultation of the European Parliament, according to the Court of Justice (cases 138/139/79), 'reflects a fundamental democratic principle that the people should take part in the exercise of sovereign power through the intermediary of their representatives', and whereas such a principle applies all the more in the case of a revision of the constitutional bases of the Community (i.e. the Treaties),

C. recalling the request made in its resolution of 23 November 1989, confirmed in its resolutions of 14 March and 11 July 1990, and reiterated in its resolution of 25 October 1990 and in its President's address to the European Council on 27 October, that 'the proposals of the Intergovernmental Conferences should be submitted to Parliament and that the governments should recognize Parliament's right to amend them and vote on them, and that if the texts adopted by Parliament do not coincide with those of the Intergovernmental Conferences, a suitable procedure should be instituted with a view to reaching an agreement on the content of the reforms to be submitted for ratification by the Member States of the Community',

D. whereas Political Union requires a revision of all the Treaties establishing the European Communities as called for in paragraph 5 of Parliament's resolution of 11 July 1990 and as pointed out in the annex to the Council's letter of 18 July 1990, but whereas the Council's letter itself consults Parliament only upon the revision of the EEC Treaty,

E. whereas neither the preparatory interinstitutional conferences nor the submissions made by several national governments, and still less the proposals and opinions of the Commission, have not gone any way towards meeting the requirements and requests of the European Parliament,

F. deploring the fact that no assurances have been given concerning:

- the incorporation into the Treaties of the Declaration on Fundamental Rights and Freedoms,
- the reform of the system of own resources,
- the recognition of dual democratic legitimacy, by granting the power of co-decision and the right of legislative initiative to the European Parliament,
- the strengthening of regional autonomy and broad cohesion of all Community policies,
- the transformation of relations between the Member States of the European Community into a real federal-type European Union,

G. whereas the European Council meeting in Rome reached decisions consistent with the European Parliament's wishes on EMU - although without laying down a precise and binding timetable for the introduction of a single currency - whereas the progress reported on Political Union will not enable the Community to make a significant advance in its transformation into a genuine European Union,
1. "rebus sic stantibus,"

DOES NOT APPROVE

the convening of the Conferences of Representatives of the Governments of the Member States of the European Community on Economic and Monetary Union and on Political Union and

CALLS ON ITS PRESIDENT

to convene immediately, in agreement with the Presidency of the European Council and of the Council, the preparatory interinstitutional conference so as to allow the necessary and appropriate progress to be made in convening the Conferences of Government Representatives, thereby enabling the European Parliament to revise this opinion, which would be highly desirable."

2. Expects Parliament to be involved in the IGC through procedures going beyond the precedents established during the negotiation of the SEA and in keeping with the spirit of progress which has characterized cooperation between Parliament, Council and the Commission during the preparation of the IGCs;

3. Reminds Council that it must still consult Parliament on the convening of the IGCs pursuant to the EAEC Treaty and, voluntarily, pursuant to the ECSC Treaty;

4. Expects the IGC to adapt the EAEC and the ECSC Treaties in accordance with Parliament's proposals concerning the EEC Treaty and to avoid the creation or maintenance of discrepancies between the treaties as were caused by the Single European Act;

5. Believes that, in addition to these changes, the IGC should take the opportunity to delete from the Treaties all those provisions that are no longer applicable, such as those that relate to the original transitional periods.
Brussels, 30 October 1990

Subject: Intergovernmental conferences on political union and economic and monetary union

At its meeting of 29 and 30 October 1990 the committee considered the question of convening two intergovernmental conferences and approved the idea in principle.

As for the substance of the matter and on the issues covered by its terms of reference, the committee did not feel it necessary to deliver any other opinion since its position on economic and monetary matters is set out in considerable detail in Mr HERMAN’s report on Economic and Monetary Union (A3-223/90), which was adopted at the first October part-session. It should be stressed, in particular, that it is the European Parliament’s intention to exercise its powers as set out in the Herman and Martin reports, i.e. participation in legislative power through co-decision: Articles 102a, 102b, articles 2 and 5, 103, 105, 103e and the power of appointment: Article 102b, article 10.

The following took part in the vote: Beumer, chairman; Fuchs, vice-chairman; Barton, Cassidy, Caudron, Colom I Naval, Hoff, Patterson, Pinxten, Randzio-Plath, Read, Siso Cruellas and Turner (deputizing for Stevens).