# ACHIEVEMENT OF THE INTERNAL MARKET: 

## ACTION TAKEN BY THE COMMISSION AND COUNCIL ON PARLIAMENT'S OPINIONS

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The original version of this study (1) was undertaken in July 1986 on the one hand to comply with a request of the Committee on Economic and Monetary Affairs and on the other hand to develop a methodology for the monitoring of the action taken by the Commission and the Council on Parliament's opinions and resolutions. The request of the committee and the general interest of the subject determined the choice of the internal market as the subject of this fol-Low-up study.

This first updated version of the study pursues the monitoring of the action taken by the Commission and the Council from August 1986 till 1 May 1987, mainly on the basis of the Second Progress Report of the Commission on the implementation of the White Paper on completing the internal market (2).

Part I of this study monitors the progress made to the end of April 1987, both with reference to the White Paper's 1985-1986 programme and the "Rolling programme" of the 1987 presidencies. The annex to this chapter shows the 1985/1986 backlogs as at 30 April 1987 which have to be eliminated by the Commission, the Parliament and the Council.

The second part of the study contains an analysis of the action taken by the Commission and the Council following the the opinions delivered by the Parliament on legislative proposals concerning the internal market. These case studies cover the opinions adopted from July 1984 till April 1987 inclusive.

PART ONE: THE IMPLEMENTATION OF THE COMMISSION'S WHITE PAPER 1985-1986 PROGRAMME ON COMPLETING THE INTERNAL MARKET

1. The Commission's first progress report
2. The first progress report by the Commission following Parliament's request was published on 26 May 1986 (3).

According to this report the Council had adopted 27 White Paper proposals since June 1985 which fell considerably short of the 61 proposals the Commission hoped would have been adopted in 1985. The biggest delays had occurred in the agricultural sector where the attention of Ministers has tended to be focussed on other matters.
2. The Commission too had fallen behind schedule. According to the white Paper's programme, half of the 300 proposals should have been before the Council by the end of 1985. In fact, only 132 had reached the council, including those that were already on its table when the white Paper was published.
(1) Published in September 1986, No. 9 of the 'Economic Series' of Research and Documentation Papers.
(2) COM(87) 203 Final, 11 May 1987
(3) COM(86) 300 final. "First report from the Commission to the Council and the European Parliament on the implementation of the Commission's White Paper on completing the internal market."
2. Developments since the first progress report: The Single Act
3. Since May 1986 when the Commission published its first progress report there have been a number of developments which have had an impact on subsequent progress in implementing the White Paper programme.

By January 1986 the agreement of the Inter-Governmental Conference held in Luxembourg in December 1985 had been finalised in the form of the Single European Act, signed by all Member States. However, the delay in the ratification of the Act by Ireland has had serious consequences.

In fact the Single Act forms an explicit and solid basis for the internal market programme, by extending qualified majority voting to some two-thirds of the proposals set out in the White Paper programme and by enabling Parliament through the 'cooperation procedure' to play a much larger and more active part in the decision-making process on internal market proposals.

Moreover the Council, on the eve of the entry into force of the Single Act, has still not translated into law the express request of the Inter-Governmental Conference that on internal market issue matters priority should be given to the Advisory Committee procedure. As a result important Commission proposals - notably those implementing the new approach to food law have been held up in the Council because of the Committee procedure issue.

## 3. The Commission's second progress report (4); backlogs of the Institutions

4. This report, published at the beginning of May 1987, sums up the performance of the three institutions principally involved in the implementation of the White Paper programme as follows:

## A. Commission

The Commission has now tabled some 170 out of the 300 proposals set out in the White Paper time table for the period 1985-1992. 158 of these 170 proposals fall under the 1985-1986 part of the programme, which lists some 200 proposals. The Commission's original target was to have submitted some 200 proposals by now (May 1987). In fact its total backlog is 34 proposals.

In addition, the Commission has tabled 20 proposals linked to the objective of completing the internal market which were not included in the white Paper when it was published (5).

Since the publication of the White Paper, a number of the proposals originally envisaged have been either withdrawn, as further examination has shown them to be unnecessary, or in some cases a group of proposals have been amalgamated into a single proposal.

Nearly half of the backlog relates to the agricultural sector, in particular to the abolition of veterinary and phytosanitary controls.

[^0]The Council of Ministers has to date adopted 58 of the White Paper proposals submitted by the Commission, of which 55 fall under the 1985-1986 part of the programme. This leaves 112 proposals outstanding, of which 58 were scheduled for adoption in 1986 under the White Paper timetable.

Although there has been an improvement in some areas, the overall progress is described by the Commission as unsatisfactory. The Commission also notes that the rate of progress varies with the configuration of the Council. The 'Internal Market' Council achieved much better results in the latter half of 1986, but the Council meetings on agriculture and economic/financial affairs had much more limited success. Only eight Directives were adopted in the farm and agri-foodstuffs sector and only two - of very limited scope - in the fiscal sector.
C. Parliament

The Commission's report lists 40 proposals as still being before Parliament. If one analyses these cases it appears that (6):

1 concerns an Opinion already delivered by the EP (cf. the Rogalla Report on behalf of the Economic Affairs Committee on the introduction of common border posts, adopted in plenary on 11.5.1987) (Annex II, No. 7)
11 concern new proposals, i.e. drawn up in the context of the completion of the internal market, but not included in the white Paper (Annex III)

14 concern reports which are to be or have been adopted in Committee during April, May or June 1987, (Annex II, proposals nos. 64A, 65B, 65C, $72,86,87,101,110,121 \mathrm{~A}, 141,162,163,172,191$ ) (7)
7 concern proposals only submitted by the Commission in 1987.
2 concern cases in which Parliament has already given its Opinion on the original proposal, but not on the proposal as modified and recently re-introduced (cf. Annex II No. 156, KLinkenborg Report, adopted on 10.9.1985 and No. 157, Hoffmann Report, adopted on 15,12.1983)

If one defines the Parliament's backlog with reference to the White Paper's 1985-1986 programme, and thus excludes the new proposals and the proposals submitted in 1987, as well as the proposals on which Committee Reports will be adopted soon, and a fortiori the proposals on which the EP has already given its Opinion, only 5 proposals submitted by the Commission in 1986 remain,
(6) The numbers refer to those in Annex II (Synopsis of the White Paper programme 1985-1986).
(7) The Committees concerned are (i) Economic (4 proposals), (ii) Legal (4 proposals), and (iii) Environment (6 proposals).

- No. 50 (COM(86)765) on price transparency in the prices of medicines and social security refunds (Annex II, No. 94)
- No. 55 (COM(86)756, on construction products,
- No. 66 (COM(86)679, on the modification of Directives on public works (No. 121B)
- No. 80 ( $\operatorname{COM}(86) 764$, on the annual accounts of insurance undertakings No. 149)
- No. 81(COM(86)768 on the winding up of insurance undertakings (No. 148)

On all these five proposals Parliament was only consulted by the Council in January 1987 and they are pursuing their normal course through the Committees and the House.
5. Parliament's backlog is therefore minimal in comparison with that of the Commission and particularly of the Council.
4. Comparative analysis of the backlogs of the institutions in the implementation of the Commission's White Paper 1985-1986 programme
6. The annexed synopsis (Annex II) contains a detailed recapitulation as at 30 April 1987 of the backlogs per proposal and per institution concerned in the implementation of the White Paper 1985-1986 programme.
7. This 1985-1986 programme lists existing proposals to be adopted by the Council within this period and new proposals to be presented in 1985 and 1986. It is to be noted that of the total of 300 proposals mentioned in the White Paper 211 proposals were due to be submitted in the period 1985-1986. Consequently the synopsis only deals with these 211 proposals, the remaining 88 white Paper proposals being scheduled for 1987-1992.
8. The classification of the subjects is the same as in the white Paper. As regards the Council the backlogs are shown both with reference to the white Paper timetable and to the Rolling Programme drawn up by the 1987 Presidencies and the Commission.

It goes without saying that it is too early to give an overall estimation of the backlog with reference to 1987.

PART TWO: ACTION TAKEN ON PARLIAMENT'S OPINIONS AND CASE STUDIES THEREON
A. The Commission's positions
9. In order to comply with the request by the Committee on Economic and Monetary Affairs, Annex I summarises the Commission's positions on Parliament's opinions and amendments concerning White Paper proposals (July 1984 - April 1987). The summaries are grouped according to committee responsible and have been taken from the monthly reports drawn up by the Directorate for Action taken. This survey lists all the opinions which called on the Commission to adopt amendments. The total of 30 opinions of this kind delivered since July 1984 covers 41 White Paper proposals. The reference number of each proposal is that used in the Synopsis of the White Paper 1985-1986 programme (Annex II).
B. Acceptance by the Commission of Parliament's amendments
10. An analysis of the Commission's position on the 41 proposals listed in Annex I shows that it accepted Parliament's amendments:
a) $\frac{\text { entirely: }}{- \text { and } 36}$ ) 5 cases (Annex I nos. 1, 9, 25, 26 - except one minor amendment
b) partially: in 26 cases (Annex I nos. 2, 3, 4, 5, 6, 7, 8, 10, 11, 12, 19, $20,21,22,23,24,27,29,30,34,35,37,38,39,40$ and 41)
c) it could not accept Parliament's amendments in 7 cases (Annex I nos. 13, 14, 15, 16, 17, 18 and 28)
d) Parliament did not call for amendments in 3 cases (Annex I nos. 31, 32 and 33).
C. Acceptance by the Council of Parliament's amendments
11. Of the 41 proposals listed in Annex I, the Council to date has adopted roughly one third of the proposals.

Analysis of the eleven cases in which Parliament adopted amendments to the Commission's proposals

1. Annex I, No. 1 (White Paper proposal No. 198) Van Rooy report, adopted on 13 December 1984

Directive 85/362/EEC 17th Directive on the harmonisation of the laws of the Member States relating to turnover taxes - Exemption from VAT on the temporary importation of goods other than means of transport.

The Council accepted one of the two amendments proposed by Parliament to article 6 of the Directive. The other amendment concerned an article in the Commission's proposal which has not been incorporated in the Directive as adopted by the Council.
2. Annex I, No. 10 (White Paper proposal No. 134) Turner report, adopted on 16 January 1986

[^1]The Council accepted the first part of Parliament's amendment to Article ? of the Regulation (concerning the principle of free access and the area of application of the Regulation), and part of the amendment to Article 3 of the Regulation (thereby extending the conditions under which the Member State may request coordinated action).
b) Regulation No. $4055 / 86$ of 22 December 1986 applying the principle of freedom to provide services to maritime transport between Member States and third countries (OJ L 378, 31.12.1986, p. 1)

The Council accepted the new recital after the tenth recital concerning the application of the principle of freedom to provide services to maritime transport. It did not accept the amendment to Article 5 of the Commission's proposal (Article 7 of the Regulation) concerning the obligation to consult the Parliament.
c) Regulation No. $4056 / 86$ of 22 December 1986 laying down detailed rules for the application of Articles 85 and 86 of the Treaty to maritime transport (0J L 378, 31.12.1986, p. 4).

The Council accepted the reference to Article $84(2)$ of the EEC Treaty as a legal basis, as well as the addition to Article 4. It did not accept the obligation to consult the Parliament in the context of Articles 7 and 8 of the Commission's proposal.
d) Regulation No. $4057 / 86$ of 22 Decemer 1986 on unfair pricing practices in maritime transport (0J L 378, 31.12.1986, p. 14)

The council partially accepted the amendment concerning the definition of Community shipowners (Article 3(e) of the Regulation). It did not accept the other amendments.
4. Annex I, No. 21 (White Paper proposal No. 128) McMillan-Scott report, adopted on 15 November 1985

Council Decision adopting the programme of cooperation between universities and enterprises regarding training in the field of technology (COMETT)

The Council accepted the amendment which called for an annual report by the Commission to the European Parliament regarding the implementation of the COMETT programme, as well as one of the other two amendments which the Commission had accepted. However, this amendment is purely linguistic in character.
5. Annex I, No. 24 (White Paper proposal No. 96) Schmid report, adopted on 15 March 1985

Directive relating to restrictions on the marketing and use of certain dangerous substances and preparations (Second PCB/PCT Directive) (8).

An immediate ban on the use of PCB's and PCT's as primary materials and intermediate products for processing into other products not prohibited by the Directive, for which the Parliament had pressed, was not accepted by the Council.
(8) $\operatorname{PCB}=$ Polychlorinated biphenyls (PCBs) and therphenyls (PCTs).

Moreover the Directive as adopted by the Council leaves even more freedom to the Member States as to the assessment of the dangers of these materials and products than the Commission's proposal.

In comparison with the Commission's proposal Parliament scored a success as far as the date of compliance with the Directive is concerned Commission's proposal: 31 December 1989, Parliament's amendment: 31 December 1985, Council's text: 30 June 1986.)
6. Annex I No. 28 (White Paper proposal No. 115) Tongue Report, adopted on 16 January 1986

Council recommendation of 22 December 1986 on fire safety in hotels (OJ L $384,31.12 .1986$, p. 60)

The Council did not comply with Parliament's request for a legislative act in the form of a Regulation, but adopted a (non binding) recommendation on fire safety, as well as a recommendation on standardised information in existing hotels.
7. Annex I, No. 29 (White Paper proposal No. 14) Collins report, adopted on 11 October 1985

Directive prohibiting the use in Livestock farming of certain substances having a hormonal action

In this case Parliament scored a real success, since the Council adopted the amendment to authorise the administering to farm animals of 0estradiol 17 $B$, Testosterone and Progesterone only for therapeutic purposes, whereas the Commission had proposed to authorize the use for fattening purposes.

However, the Council did not accept the amendments which would give responsibilities to the EP, which in the Directive as adopted by the Council are attributed to the Standing Veterinary Committee.

8/9) Annex I, Nos. 30 and 34 (White Paper proposal Nos. 89 and 93) Parodi
Report, adopted on 16 January 1986
I) Council Directive of 22 December 1986 on the approximation of high technology medicinal products, particularly those derived from biotechnology (OJ L 15, 17.1.1987, p. 38)

The Council accepted Parliament's amendment to the preamble, in which the priority of the public health aspect is stated. The other amendments were not accepted.

Parliament did not adopt amendments to the proposal for Directives II, III and IV.
V) Council Directive of 22 December 1986 amending Directive 65/65/EEC on the approximation of provisions laid down by law, regulation or administrative action relating to proprietary medicinal products (OJ L 15, 17.1.1987, p. 38).

Like the Commission, the Council did not accept the amendment which provided for the imposition of a licence fee.
10. Annex I, No. 35 (White Paper propasal Nis. 24) 2raun Moser report, adopted on 21 February 1986

Directive $86 / 94 / E E C$ amending for the second time - Directive $73 / 404 / E E C$ on the approximation of the Laws of the Member States relating to detergents

The Council did not go as far as the European Parliament regarding he ultimate date for exemptions in its amendment to article 1, paragraph 1, bu further than the Commission had proposed. As far as the amendment to the secorid paragraph of this article was concerned the council went even further than Parliament by permitting exemptions only until 31 December 1989, whereas Parliament had called for 31 December 1990 as the ultimate date.
11) Annex I No. 36 (White Paper proposal No. 21) Collins Report, adopted on 18 April 1986

Council Directive of 16 September 1986 concerning the examination of animals and fresh meat for the presence of residues (0J L 275, 26.9.1986, $p$. 36).

The Council did not follow any of the amendments adopted by the Parliament, in spite of the fact that the Commission had considered them to be acceptable.

## CONCLUSION

The main conclusions to be drawn from this follow-up study are:

1. The European Parliament has played a stimulating role in the decision making process leading to the presentation of the White Faper programme and now has a more important role to play after the entry into force of the Single Act.
2. As far as its advisory function in the legislative process is concerned the EP has delivered its opinions on the Commission's White Paper proposals within a very reasonable time.
3. On approximately $3 / 4$ of the opinions in which Parliament called on the Commission to adopt amendments to its proposals the executive has entirely or partially complied with Parliament's wishes. This represents an increased proportion in comparison with the period till July 1986.
4. It is difficult to judae the degree of acceptance by the Council of Parliament's amendmints, as the Council to date has adopted only 11 of the 38 proposals to which Parliament has proposed amendments. It is clear, however, that although the Council accepted considerably fewer of Parliament's amendments than did the Commission, in some cases Parliament scored a real success regarding major amendments (especially in the case of the collins report on the prohihition of certain substances with a hormonal action).

It is hoped that the check-list contained in Annex I, especially when regularly updated, will facilitate the monitoring of progress towards the achievement of the internal market. It is intended to update this list at least once a year, on the basis of the Commission's annual progress reports on the implementation of the White Paper, especially in order to monitor progress achieved after the entry into force of the Single Act. The next edition of this study will also include an evaluation of progress with reference to the 1987-1992 part of the White Paper programme.

Summary of the Commission's positions on Parliament's opinions concerning White Paper proposals and calling on the Commission to adopt amendments (July 1984-April 1987)

## CONTENTS (1)

A. Committee on Economic and Monetary Affairs

1) no. 198 (Van Rooy/13.12.1984) (2-1136/84)
2) no. 197 (Rogalla/14.1.1986) ( $\mathrm{A} 2-182 / 85$ )
3) no. 205 (Besse/14.1.1986) (A2-179/85)

4/5) nos. 189 and 204 (Oppenheim/9.10.1987) (A2-90/86)
6/7) nos. 199 and 200 (Wedekind/6.4.1987) (A2-249/86)
B. Legal Affairs Committee
8) no. 57 (Rogalla/18.4.1985) (A2-18/85)
9) no. 136 (Fontaine/14.11.1985) (A2-139/85)
10) no. 134 (Turner/16.1.1986) ( $A 2-150 / 85$ )
11) no. 139 (Price/19.2.1987) (A2-217/86)
12) no. 141 (Vayssade/13.3.1987) (A2-239/86)
13) no. 151 (De Gucht/10.4.1987) (A2-223/86)
C. Committee on Transport

14/15/16) nos. 154, 155 and 156 (KLinkenborg/10.9.1985) (A2-86/85)
17) no. 158 (van der Waal/12.9.1986) (A2-75/86)
18) no. 159 (Braun-Moser/12.9.1986) (A2-72/86)
19) no. 160 (Anastassopoulos/11.9.1986) (A2-95/86)
D. Committee on Social Affairs and Employment
20) no. 122 (Marinaro/9.5.1985) ( $A 2-4 / 85$ )
E. Committee on Youth, Culture, Education, Information and Sport
21) no. 128 (McMillan Scott/15.11.1985) (A2-141/85)
22) no. 127 (Fontaine/13.11.1986) ( $\mathrm{A} 2-109 / 86$ )
(1) In order to facilitate the identification of the opinions the front page of this Annex gives the corresponding numbers in the Synopsis of the White Paper 1985-1986 programme (Annex II), as well as the name of the rapporteur, the date of adoption of Parliament's opinion and the working document number. The opinions are grouped per committee responsible, in chronological order of adoption.
F. Committee on the Environment, Public Health and Consumer Protection
23) no. 76 (Squarcialupi/14.12.1985) (2-1134/84)
24) no. 96 (Schmid/7.5.1985) (2-1777/84)

25/26) nos. 88 and 119 (Nordmann/19.4.1985) ( $\mathrm{A} 2-6 / 85$ )
27) no. 73 (Schleicher/14.6.1985) (A2-53/85)
28) no. 115 (Tongue/16.1.1986) ( $\mathrm{A} 2-156 / 85$ )
29) no. 14 (Collins/11.10.1985) ( $A 2-100 / 85$ )

30-34) nos. 89-93 (Parodi/16.1.1986) (A2-153/85)
35) no. 100 (Braun-Moser/21.2.1986) (A2-135/85)
36) no. 21 (Collins/18.4.1986) ( $\mathrm{A} 2-5 / 86$ )
37) no. 79 (Van der Lek/16.4.1986) (A2-16/86)

38/39) nos. 70 and 67 (Schleicher/10.3.1987) (A2-235/86)
$40 / 41$ nos. 68 and 69 (Jepsen/10.3.1987) ( $A 2$-240/85)

## A. COMMITTEE ON ECONOMIC AND MONETARY AFFAIRS

1. nr .198

Economic/van Rooy 2-1136/84 13.12.84 CC 14.9.84 (Arts. 99 and 100 of EEC Treaty) (2-589/84 - $\operatorname{COM}(84) 412$ fin.)

Seventeenth directive on the harmonization of the laws of the Member States relating to turnover taxes - exemption from value added tax on the temporary importation of goods other than means of transport

The EP endorsed the objective of the proposal - simplification of the movement of goods and services within the Community - since this would help to consolidate the common market. It pointed out, however, that this proposal was oniy a small step in that direction and that, once the proposal for a fourteenth directive had been adopted, the seventeenth VAT directive would be very restricted in scope. Pariiament also took the view that to debar legal persons with a 'fixed establishment' in a particular Member State from benefiting from the proposed arrangements for temporary importation into that state was an unnecessary restriction on the scope of the directive.
(PV 13.12.84, pp. 67 (directive) and 70 (resolution))
The Commission (Tugendhat) stated that it could accept Parliament's amendments.
(CRE p. 284)
2. nr. 197

- Economic /Rogalla (A2-182/85) 14.1.86 (PV p. II/16)
(2-452/84 - COM(84) 318 final)
Sixteenth directive on the harmonization of the laws of the Member States relating to turnover taxes - common system of value added tax: common scheme for certain goods on which value added tax has been finally paid and which are imported by a final consumer in one Member State from another Member State

The Commission (Lord Cockfield) stated that it could accept the exemption from VAT of means of transport such as cars that were more than five years old, whereas the EP wished to amend this age limit to four years. For other goods, the Commission could accept an age limit of at least one year, while the EP was seeking to reduce this to six months. (CRE pp. 76-77 and 103-104)
3. nr. 205

- Economic/Besse (A2-179/85) 14.1.86 (PV p. II/25) (C2-29/85 - CCM(85) 150 final and COM(85) 151 final)
I. Directive laying down certain rules on indirect taxes which affect the consumption of alcoholic drinks
II. Directive concerning the harmonization of excise duties on fortified wine and similar products

On proposal I, the Commission (Lorc Cockfield) was against amendments 1 and 2, which sought to make the application of a single excise duty to still wine compulsory in all Member States, since this would duplicate one of the provisions of the proposal for a common excise duty on wine which the Commission had submitted to the Council in 1972, but on which the Council had not yet taken a decision. The Commission was also opposed to amendments 11 and 33 , which sought to extend the Court ruling in Case 170/78 on the taxation of wine to that of beer. (CRE Pp. 84-8ヶ)

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Economic/Oppenheim (A 2-90/86) 9.10.1986 (M. page II/38)
(C 2-137/86 - COM(86) }606\mathrm{ final)
A standstill on VAT and excise duties
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The Commission (Ripa di Meana) announced that it could accept Amendment No. 1 to Article $1(2)$ of its proposal. This means that Member States may choose either two or three rates of VAT.

Unlike Parliament the Commission thought that the concept of a standard rate should be maintained. Parliament, however, decided, by adopting Amendment No. 3, to drop the reference to this concept. (VR. pages 223-225)

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6,7 ) nrs. 199&200
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- Economic/Wedekind (A 2-249/86) 6.4.1987 (M p. II/19) (2-1352/84 COM(84) 649 final; 2-1351/84 - COM(84) 648 final)
I. An Eighteenth Directive on the harmonization of the laws of the Member States relating to turnover taxes - abolition of certain derogations provided for in Article $28(3)$ of Directive 77/388/EEC common system of value added tax
II. A Nineteenth Directive on the harmonization of the laws of the Member States relating to turnover taxes, amending Directive 77/388/EEC - common system of value added tax

Of the 17 amendments tabled by the Committee on Economic and Monetary Affairs, the Commission (Lord Cockfield) said that it was able to accept nine without reservation. Concerning the four amendments relating to the taxation of gold transactions and the exemption of services supplied by artists, a compromise was reached by the Commission and the committee, namely maintenance of the status quo pending further proposals from the Commission. In view of this compromise, the Cominission accepted Amendments Nos. 3 and 15 deleting the provisions on value added tax on gold transactions and exemptions.for services provided by artists.

The Commission was unable to accept Amendment No. 5 (exemptions for amateur sporting events, since in practice it would be difficult to distinguish between professional and amateur sports), Amendment No. 14 (concerning the definition of a 'fixed establishment', since the definition proposed by Parliament would, in the Commission's opinion, be too inflexible) and Amendment No. 17 (which sought to exempt the supply of daily and weekly newspapers from VAT).
(VR p.22/23)

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Legal/ Rogalla A2-18/85 18.4.1985 CC 6.2.1985 Art. 100 of EEC Treaty
(2-1652/85 - COM(84)}749\mathrm{ final)
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Directive on the easing of controls and formalities applicable to nationals of the Member States when crossing intra-Community borders

The EP approved the Commission's proposal with some amendments. Parliament regarded the proposal for a directive as the first stage in the total abolition of controls and hoped that, immediately following the adoption of the proposal for a directive, the Council would advise the Member States to refrain from producing or continuing systematic checks on nationals of third countries at the Community's internal frontiers. The EP also wanted the Commission to report to it annually on the application of the directive and to be supported by a supervisory body which would help the Commission to monitor the directive's enforcement.
(PV 18.4.1985, p. II/18 (directive) and II/25 (resolution))
The Commission (Lord Cockfield) was prepared to accept most of Parliament's amendments but considered that two-yearly reports would be adequate and regarded the establishment of a consultative body as unnecessary.
(CRE pp. 254-256)
9) nr .136

- Legal Affairs/fontaine (A2-139/85), 14 November 1985 (M p. II/15) (C2-71/85 - COM(85) 355 final)
Directive on a general system for the recognition of higher education diplomas

The Commission (Ripa di Meana) stated that it could accept the amendments tabled by the Committee on Legal Affairs and Citizens' Rights, which were all adopted and that it would submit an amended proposal. The Commission agreed with Parliament that early adoption of the directive was desirable. In its White Paper on the completion of the internal market the beginning of 1987 was given as the target date.
(VR p. 135)
10) nr .134

- Legal/Turner ( $\mathrm{A} 2-150 / 85$ ) 16.1.86 (PV P. II/31) (2-1376/84 - COM(84) 654 final) Directive on specific training in general medical practice

The Commission (Lord Cockfield) could accept amendment 1 to its proposal, defining more specifically the conditions of the additional training, but felt that amendment 2 was too restrictive. According to the Commission, amendment 3 (on checks on qualfications) was not really necessary, as Member States would always be entitled to ask for confirmation of the authenticity of diplomas or other evidence of qualfications. (CRE pp. 194-195)

- Legal/Price (A 2-217/86) 19.2.1987 (PV p. II/3) (COM(84) 730 final.-2-1743/84
Directive on the freedom of establishment and the free supply of services in the field of mortgage credit

The Commission (Lord Cockfield) stated that it cou 1 accept 24 of the 28 amendments tabled by the Legal Affairs Comi itee to its proposal ${ }^{1}$.

The Commission was not prepared to accept the following amendments:

- No. 15 (to insert a new subparagraph (d) in Article 9(2)).

The Commission felt that this amendment was inconsistent with the general thrust of its proposal, which was based essentially on home country control.

- No. 21 (relating to Article $10(1)$ of the proposal).

The Commission expressed a preference for quarterly reports by credit institutions providing services in another Member State. (The EP had proposed six-monthly reports).

- No. 22 (relating to Article $10(2)$ of the proposal).

The Commission was opposed to the deletion of the reference to the general good in that this would result in failure to provide consumer protection.

- No. 27 (to insert a new paragraph 1(a) in Article 11). The Commission felt that granting the host Member State the right to Limit che import of mortgage credit to $25 \%$ of the volume of transactions of domestic credit institutions for a maximum period of seven years was in conflict with the general provisions of the Treaty.
(CRE pp. 16-17)

12) nr .141

- Legal/Vayssade (A2-239/86) 13.3.1987 (PV page II/25) (C2-176/86 Com(85) $780^{\circ}$ final)
Directive on the corrdination of laws, regulations and administrative provisions relating to the reorganization and the winding-up of credit institutions

The Commission (Christophersen) said it could accept 15 of the 20 amendments adopted to its proposal. It could not however accept amendments nos. 23 (insertion of a new recital after the 17th recital), 9 (to Article 5), 10 (new Article 6a), 11 (to Article 7 (1) first part) and 27 (to Article $7(1)$ second part).
CRE pp. 235/236)
13) nr. 151

- Legal/De Gucht (A 2-223/86) 10.4.1987 (M p. II/2) (C 2-51/86 COM(86) 315 final)
Proposal for a Council directive amending Directive 85/611/EEC on the coordination of laws, regulations and administrative provisions relating to undertakings for collective investment in transferable securities (UCITS) as far as concerns the investment policy of certain UCITS

Pursuant to Rule $36(2)$, the vote on the motion for a resolution was postponed until 13 March 1987 after the Commission had announced that it was unable to accept Amendment No. 2 to its proposal tabled by the Committee on Legal Affairs.
(VR of 12-13 March 1987, p. 221-222 and 246)
C. COMMITTEE ON TRANSPORT
$14,15,16$ ) nrs. $154,155 \& 156$
Transport/KLinkenborg A2-86/85 10.9.85 CC 9.4.84 (Art. 84(2) of
EEC Treaty) (COM(84) 72 final - 1-164/84)
Memorandum No. 2 from the Commission on civil aviation and in particular the proposals from the Commission for

- a decision on bilateral agreements, arrangements and memoranda of understanding between Member States relating to air transport
- a regulation on the application of Article $85(3)$ of the Treaty to certain categories of agreements and concerted practices in the air transport sector

The EP welcomed the second Memorandum from the Commission, but believed that it did not pay due attention to harmonizing the basic conditions for competition. Parliament also called on the Commission to prepare Community measures in the following areas, amongst others: mutual recognition of qualifications in air transport; elimination of distortions of competition in user charges for airports and air traffic control; approximation of taxation on airlines in the various Member States

The Commission (Clinton Davis) was unable to accept the amendments to its proposal; however, it could accept the above calls made in Parliament's resolution.
(CRE pp. 73-76)

## 17) nr. 158

- Transport/Van der Waal (A 2-75/86) 12 September 1986 (M p. II/7) (C 2-144/85 - COM(85) 610 final)

Regulation laying down the conditions under which non-resident carriers may transport goods or passengers by inland waterway within a Member State The Commission (Clinton Davis) was unable to accept the six amendments by the Committee on Transport to its proposal since they added nothing new and some were even irrelevant. The Commission would carefully consider the social implications of the regulation. (VR p. 241)
18) nr .159

- Transport/Braun-Moser (A 2-72/86) 12 September 1986 (M p. II/16) ( 2-145/85 - COM(85) 611 final)

Proposal for a regulation laying down the conditions under which nonresident carriers may operate national road haulage services within a Member State
The Commission (Clinton Davis) could not accept Parliament's amendments to its proposal. Amendment No. 1 (new recital $2 a$ ) and Amendment No. 4 (Article 1 (1b) new) were unacceptable because measures to ensure the freedom to provide services were made dependent on the acceptance of measures to eliminate distortions of competition. Although both were important and the Commission wished to register real progress in both areas, it rejected an explicit link between the two. While the other amendments contained good ideas, Mr Clinton Davis considered them to be out of place in this particular proposal.
(VR P. 241/242)
19) nr. 160

* Transport/Anastassopoulos (A 2-95/86) 11 September 1986 (M P. II/88) (C 2-10/85-COM(85) 90 final)

Memorandum No. 3 from the Commission of the European Communities to the Council on 'progress towards a common transport olicy - maritime transport' and proposals to the Council for:

1. a Regulation concerning co-ordinated action to safeguard free access to cargoes in ocean trades;
2. a Regulation applying the principle of freedom to provide services to sea transport;
3. a Decision amending Decision $77 / 587 / E E C$ of 13 September 1977 setting up a consultation procedure on relations between Member States and third countries in shipping matters and on action relating to such matters in international organizations;
4. a Directive concerning a common interpretation of the concept of hational shipping line';
5. amendments to the proposal for a Regulation laying down detailed rules for the application of Articles 85 and 86 of the Treaty to maritime transport:
6. a Regulation on unfair pricing practices in maritime transport.

The Commission (Clinton Davis) announced that it could endorse some of Parliament's amendments ${ }^{1}$. These concerned a package of measures designed to protect Community fleets against increasingly restrictive and unfair practices inside and outside the Community. Therefore emphasis should be given to freedom to provide services.

The Comnission shared Parliament's concern that the terms of employment and safety conditions failed to meet the standards set by international conventions. In addition Mr Clinton Davis responded favourably to Parliament's request to investigate the implications for the employment of non-Community nationals on Community vessels.

If the existing memorandum of understanding on controls to prevent the use of substandard vessels was not seen to be working satisfactorily the Commission would again take up its proposal for a Council directive.

The Commission intended to do everything possible, together with other international organizations, to combat maritime fraud. (VR pp. 225-229)
D. COMMITTEE ON SOCIAL AFFAIRS AND EMPLOYMENT
20) nr. 122

Social/Marinaro A2-4/85 7 and 9.5.1985 Art. 100 of EEC Treaty (C2-6/85 - COM(85) 48 final + Rule 47 (2-1077/84, 2-655/84, 2-1363/84, 2-1495/84, 2-1559/84, 2-5161/84 and 2-1715/84) and petition No 159/84)

Communication on guidelines for a Community policy on migration and draft Council resolution

Referring to its resolution of 18 November $1983^{1}$ on the problems of migrant workers, the EP endorsed the approach and measures proposed by the Commission for tackling the migration problem. Parliament called for more effective action against the resurgence of racism and xenophobia and for the granting of political and civil rights, particularly the right to vote and stand for election at local level, to migrant workers from the EEC Member States. Non-Community migrants should be given the opportunity to take part in local and regional political life, as is already permitted in some Member States (Denmark and the Netherlands for example).

Parliament also urged stricter controls to ensure that the member States did not adopt immigration policy provisions that conflict with the principles of the Treaty of Rome; it also called for checks to see that all Member States apply in full the Community directive on the teaching of the language and culture of the country of origin and extension of that right to the children of migrant workers from third countries.

Parliament urged in general that rights enjoyed by migrants from EEC Member States should be gradually extended to non-Community immigrants.
(PV 7.5.1985, p. II/1 (draft Council resolution) and 9.5.1985, p. II/13 (EP resolution))

During the debate on this report on 16 April 1985 the Commission (Sutherland) spcke in favour of a realistic approach and laid considerable emphasis on effective consultation and information procedures. The Commission recognized the danger of increasing racism and xenophobia and in its communication was trying to take positive steps to deal with it. (CRE 16.4.1985, pp. 105-106)

[^2]- Youth/Macmillan-Scott (A2-141/85), 15 November 1985 (M p. II/27) (C2-81/85 - COM(85) 431 final)
Decision adopting an action programme of the Community in education and training for technology - COMETT (1986-1991)

The Commission (Christophersen) stated that it could accept amendments Nos. 3 (on the submission of an annual report to Parliament). 51 and 55. It could not accept the remaining amendments to its proposal. The Commission agreed with Parliament that the action programme ought to be adopted by the Council before the end of this year. (VR p. 293-294)
22) nr. 127

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Youth, Culture/Fontaine (A 2-109/86) 13.11.1986 (M. page II/31)
(C 2-12/86 - COM(86) 52 final)
Decision adopting an action programme for the promotion of youth
exchanges in the Community - Yes for Europe - 1987-1989
The Commission (Cheysson) stated its willingness to accept Amendment No. 4
to its proposal and lower the minimum age for participation in the
exchange programme from 16 to 15 and raise the maximum age from 25 to 26.
However, the Commission did not consider it advisable to raise the estimate
for 1987-1989 from 30 to 50 million (as proposed in Amendment No. 7),
nor did it see the need for Amendment No. 9.
Amendments No. 2 (eighth recital), 3 (eleventh recital), 5 (Article 3(c)), 6 (Article 3, new subparagraph (c)a), 8 (new Article 4a), 10 (Article 7) and 12 (Annex, Point 2.A.) were accepted by the Commission. (VR, pages 191-193)
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23) nr. 76

Environment/Squarcialupi
(Art. 100 of EEC Treaty)
(1-1134/84
$(1-111 / 83-\operatorname{COM}(83) 626 ~ f i n)$.

Directive on the approximation of the laws of the Member States on extraction solvents used in the production of foodstuffs and food ingredients

The EP welcomed the proposal for a directive, which regulated extraction solvents at Community level, but believed that the many exemptions it contained would make effective checks difficult. Parliament hoped that the Commission would, as soon as possible, suomit proposals on purity criteria for solvents which were important with regard to health and possible reactions with foodstuffs and the environment. The EP specified that the directive should not apply to food additives, and also sought to amend the procedure for adopting technical changes, wishing such matters to be referred to Parliament instead of to a regulatory committee (in this case the Standing Committee for Foodstuffs).
(PV 14.12.84, pp. 57 (directive) and 64 (resolution))
The Commission (Contogeorgis) stated that it was unable to comply with this last request, since to do so would result in a loss of flexibility. It did not consider it appropriate to exclude additives from the scope of the directive, and felt it superftuous to require the particulars to appear in the language of the country in which the product was marketed. The other amendments tabled by the Committee on the Environment could be accepted. (CRE p. 336)
24) nr. 96

Environment/Schmid 2-1777/84 7.5.1985 Art. 100 and 235 of EEC Treaty (2-803/84 - COM(84) 513 final)

A directive relating to restrictions on the marketing and use of certain dangerous substances and preparations (Second PCB/PCT Directive)

The Commission's proposal for a directive had been approved as amended by the EP on 15 march 1985. The Commission (Clinton Davis) had then said that it could not accept amendments Nos 1, 5, 6, 9, 10 and 11 to its proposal, whereupon the vote on the motion for a resolution was postponed pursuant to Rule 36 (2) of the Rules of Procedure.

In these amendments the EP called for an immediate ban on the use of PCBs and PCTs as primary materials and intermediate products for processing into other products not prohibited by the Directive,
and restriction on Member States discretionary powers to carry out a number of the Directive's provisions. (See CRE 14.3.1985, pp. 246-248 and PV 15.3.1985, p. II/23 (directive))

In the resolution adopted on 7 May 1985 the EP maintained its amendments and stated that disposal capacity for PCB and PCT in the Community was inadequate: consequently it called for changes to Directive No. 76/403/EEC.
(PV 7.5.1985, p. II/2)

Environment/Nordmann A2-6/85 19.4.1985 CC 23.1.1984 and 13.2.1984 Art. 100 and 235 of EEC Treaty (1-1331/83-COM(83) 754 final and 1-1452/83-COM(84) 23 final)
I. Directive on consumer protection in respect of the indication of prices for non-food products
II. Directive amending Directive 29/581/EEC on consumer protection in the indication of the prices of foodstuffs

The EP welcomed the fact that the Commission had extended the principle of displaying selling prices and unit prices to non-food products. However, Parliament wanted an exemption for multiple tax of products which are themselves exempted, while taking the view that the automatic exemption of small retail businesses from the indication of unit prices would jeopardize the effectiveness of the directives.
(PV 19.4.1985, p. II! 6 and 8 (directives) and II/11 (resolution))
The Commission accepted the amendments adopted by the EP with the exception of the amendment extending the exemption to multi-packs of units which were themselves exempted.
(CRE pp. 280-281)
27) nr. 73

Fnvironment/S chleicher A2-53/85 14.6.85 CC 15.10.84 (Art. 235
of EEC Treaty) (2-777/84-COM(84) 489 final)
Directive on the approximation of the laws of the Member States relating to quick-frozen foodstuffs for human consumption

The EP welcomed the Commission's proposal, but regretted that it did not include a standard sampiing procedure and method of analysis and wished to see stricter provisions regarding the implementation of controls. (PV 14.6.85, pp. II/35 (directive) and II/41 (resolution))

The Commission (Cheysson) stated that it could accept amendments 1, 2, $3,4,{ }^{4}$. 1 ard 11, but :ot Nos. 5, 12, 13 and 14.
(CRE pr... 3nE/マ)

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Envirsmm.ntilonque (A>-156/85) 16.1.86 (PV p. II/44)
(1-1360183 - COM(83) 752 final)
Recommendation on fire safety in existing hotels
Although Parliament had pressed for this subject to be dealt with by
means of a regulation, the Commission (Lord Cockfield) stated that
in th: srort term only a recommendation could be attained.
Nevertheiess, the Commission would be submitting a draft directive
in 1987 thet would deal with safety in all public buildings,
ir.cluding iotels.
(CRE pp. 202-203)
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Environment/Collins A 2-100/85 11.10.85 (PV P. II/16) (1-359/84 COM(84) 295 final)
Directive amending Directive $81 / 602 /$ EEC concerning the prohibition of certain substances having a hormonal action and of any substances having a thyrostatic action.

The Commission (Cheysson) stated that it could accept amendments 1, 3, 5, 7 to 12 and 14, all tabled by the Committee on the Environment. It could not accept amendments 4 and 16, which would mean Parliament acquiring responsibilities which normally belonged to a management committee.

The Commission reserved judgment on the EP's view that oestradiol 17 B , testosterone and progesterone should be used only for therapeutic purposes. This finding conflicted with the opinions of the scientific committees that the Commission had consulted, according to which the use of these hormones had no harmful effects on the consumer's health. The Commisson would, however, be considering this matter again shortly.
(CRE of 10.10 .85 , pp. 272-273)
$30,31,32,33$ and 34 ) nrs. $89,90,91,92$ and 93

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- Environment/Parodi (A2-153/85) 16.1.86 (PV p. II/36) (2-802/84 - COM(84) 437 final)
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I. Directive on the approximation of national measures relating to the placing on the market of high technology medicinal products, particularly those derived from biotechnology
II. Directive amending Directive $75 / 318 /$ C.CC on the approximation of the laws of the Member States relating to analytical, pharmacotoxicological and clinical standards and protocols in respect of the testing of proprietary medicinal products
III. Directive amending Directive $81 / 852 / E E C$ on the approximation of the laws of the Member States relating to analytical, pharmacotoxicological and clinical standards and protocols in respect of the testing of veterinary medicinal products
IV. Recommendation concerning tests relating to the placing on the market of proprietary medicinal products
V. Directive amending Directive 65/65/EEC on the approximation of provisions laid down by law, regulation or administrative action relating to proprietary medicinal products

On proposal I, the Commission (Lord Cockfield) was against the deletion of a reference to the need for a favourable regulatory environment for the manufacture of high-technology medicinal products (amendment 5).

On proposal $V$, the Commission could not accept amendment 16, which provided for the imposition of a licence fee, since it could lead to Member States imposing widely differing levels of licence fees which could distort the market.
(CRE pp. 199-201)

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- Economic/Braun-Moser (A2-135/85) 21.2.86 (PV p. II/41) (C2-50/85 -
COM(85) 217 final)
    Directive amending Directive 73/404/EEC on the approximation of the laws
    of the Member States relating to detergents
    The Commission (Clinton Davis) counselled against the amendment limiting
    the exemption for dish-washing products to one further year only, since
    such a deadline would not allow sufficient time for existing stocks to be
    disposed of without causing problems, and would confer a de facto monopoly
    on one particular company.
    (CRE p. 323)
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    nr. 21
    Environment/Collins (A 2-5/86) 18.4.1986 (PV p. II/58) (C 2-38/85 - COM(85) 192 final)

Directive concerning the examination of animals and freshmeat for the presence of residues

The Commission (Varfis) accepted Amendments Nos. 1 to 4 to the proposal, all of them tabled by the Environment Committee. (CRE p. 275)
37)
nr. 79
*Environment/Van der Lek (A 2-16/86) 16.4.1986 (PV p. II/7;
2-1530/84 - COM(84) 703 final)
Directive on the approximation
aws of the Member States relating

The Commission (Lord Cockfield) announced on 11 March 1986 that it was
happy to accept the following amendments to its proposal, all of them tabled by the Environment Committee: Nos. 2, 4, 8, 10, 11, 15, 16, 17, $18,20,21,23,24,25,26,27,29,30,31,32$ and 33.

It could not accept Amendments Nos. 1, 5, 6, 14 and the first part of No. 27, at least in their present wording, which sought to replace the term 'infant formula' by the term 'breast-milk substitute'. The Commission's proposed definition was tighter and more precise, and provided more protection then the WHO code's use of the term 'breast-milk substitute', said Lord Cockfield.

On Amendment No. 3, the Commission felt that its own text offered wider scope for the adoption of specific rules. The date specified in the amendment (1 July 1987) was unacceptable.

Amendment No. 7, seeking to define follow-up milks as products intended particularly for infants over six months old, did not, said the Commission, accord with the scientific opinion it had obtained, which was that follow-up milks were suitable for use by infants over the age of four months.

The Commission thought Amendment No. 9 would weaken the directive. The storage requirements covered by Amendment No. 19 were for the most part already mandatory under Directive $79 / 112 / E E C$ on the labelling and presentation of foodstuffs, which also applied to this directive.

The Commission was also opposed to Amendments Nos. 22 and 28. It was willing to accept No. 31, on donations to institutions, although the guidelines to which the amendment referred had not yet been agreed by the WHO.

Finally, the Commission was prepared to modify its proposal in line with Amendment No. 32. A complete ban on advertising, however, was not possible for legal reasons.
(CRE of 11 March 1986, pp. 44 - 47)
When the Commission proposal was put to the vote the rapporteur announced that since the debate in March, a number of aspects had been clarified and the Commission now concurred with Parliament's wishes to a considerable extent, if not on every point.
(CRE of 16 April 1986, p. 161)
$38,39)$ nrs. $70 \& 67$

- Environment/Schleicher (A2-235/86) 10.3.1987 (PV page II/40) (C2-24/36 COM(86) 89 final: C2-23/86 - COM(86) 87 final)
I. Directive amending Directive 79/112/EEC on the approximation of the Laws of the Member States relating to the labelling, presencation and advertising of foodstuffs for sale to the ultimate consumer
II. Directive on the approximation of the laws of the Member States concerning food additives authorized for use in foodstuffs intended for human consumption

Proposal for a directive I: The Commission (Lord Cockfield) said it could not accept most of the amendments, because they did not relate to the Commission's present proposal but were intended to bring about modifications in the existing directive. (The amendments in question were nos. 2 to 10, 11 - second indent, 14, 16 and 17).

The Commission could agree to amendments no. 11 - first indent (to Article 1(14)) and 13 (to Article 1(16)). It could also accept in principle amendments no. 1 (to the seventh recital) and 12 (to Article 1 (paragraph 14)).

In amendment No. 1 Parliament came out in favour of a general ban on the marketing of treated foodstuffs or foodstuffs containing an ingredient that has previously been treated.

Proposal for a directive II: As regards the principal amendments the Commission rejected no. 19 (to Article 1(2)) because the amendments considered nutrients such as vitamins and proteins as additives. The Commission also thought amendment no. 20 was technically inappropriate because it set out to include within the scope of the directive processing aids, plant protection products and flavouring. The Commission did think however that specifically prepared Community rules on these categories would be desirable.

The Commission did not rule out the concept of one implementing directive, but thought it should be introduced step by step. If Parliament were able to agree to this approach, the Commission would also be able to accept amendments nos. 22, 23, 24, 25, 26 - first part, $27,28,29,30,32$ and 33.

The Commission could accept Parliament's extension of the list of categories in Annex I. It could not accept the proposed changes to Annex II (amendment no. 35).
(CRE pp. 18-19)

- Environment/Jepsen (A2-240/85) 10.3.1987 (PV page II/21) (C2-25/86 COM(86) 90 final; C2-26/86 - COM(86) 91 final)
I. Directive on the approximation of the laws of the Member states relating to materials and articles intended to come into contact with foodstuffs
II. Directive on the approximation of the laws of the Member States relating to foodstuffs intended for particular nutritional uses

Proposal for a directive I: The Commission (Lord Cockfield) said it could only accept amendment no. 12 to the annex of the proposal. The amendments on the concept of high standards of protection were unnecessary, because the Commission already followed that principle. The Commission also thought it inappropriate to include in the directive undertakings to inform Parliament about specific draft directives.

Proposal for a directive II: The Commission agreed to the deletion of a reference to Article 100 of the EEC Treaty, which according to Parliament would be superseded after the Single Act came into force.

The Commission could in principle accept amendments to Article $2(1)$, Article $4(2)(h)$ and the insertion of a new article after Article 8, subject to redrafting.

The Commission again rejected amendments which made provision for the information and consultation of the European Parliament. (CRE pp. 17-18)


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| 14. hormone grouth promotors | $1984 *$ | , |  |  | 11.07 .84 | 11.10 .85 |  | 1985 | 10.7.85 8 |  |  | Implomentation data: |
| $\operatorname{COM}(84) 295$ |  |  |  |  | Envir. | collins |  |  | \|21.12.1985| |  |  | 1.1.1987 for Jir. |
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| 15. microbiolngical controls (meats | 19R1 * |  |  |  | 25.09.84 | 18.01 .85 |  | 1985 | 12.6 .1985 |  |  | Implementation dates: |
| poultry, red meat) $\operatorname{com}(81) 500+$ |  |  |  |  | Envir. | \|Webar |  |  | \|oir. 85/ |  |  | obligation to confiom |
| $\operatorname{COM}(84) 439$ |  |  |  |  |  | ( ${ }^{\text {A }}$ ) |  |  | 1232 \& |  |  | to terms of directive |
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| 16. boar meat $\operatorname{Com}(83) 655$ | 198.3* |  |  |  |  |  |  | 1985 |  | + | + |  |
|  |  |  |  |  |  |  |  | (0M) |  |  |  |  |
| 17. medical examination of personnel | 1984 * |  |  |  | 11.07 .84 | 18.01.85 |  | 1985 | Oir. |  |  |  |
| $\operatorname{COH}(34) 337$ |  |  |  |  | IEnvir. | Weber |  |  | 85/325. |  |  |  |
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|  |  |  |  |  |  |  |  |  | EEC |  |  |  |
| 18. personnel responsible for insper- | $1981 *$ |  |  |  | 7.10.81 | 16.09.82 |  | 1985 |  | + | + |  |
| tion $\operatorname{com}(81) 504$ |  |  |  |  | IEnvir. | \|Krounel- |  | (OM) |  |  |  |  |
|  |  |  |  |  |  | Vlam (C) |  |  |  |  |  |  |
| 19. minced meat and similar | 1978* |  |  |  |  |  |  | 1985 |  |  |  |  |
| COM(78)418 |  |  |  |  |  |  |  |  |  |  |  |  |
| 20. antibiotic residues $\operatorname{Com}(81) 501$ | 1981 * |  |  |  | EP not con- |  |  | 1985 | 16.9.1986 |  |  | Implementation dates: |
|  |  |  |  |  | sulted |  |  |  | \|0ir. 86/ |  |  | 1.4.1986, 31.12.1987 |
|  |  |  |  |  |  |  |  |  | 469 |  |  | and 31.12.1988 |
| 21. control of residues $\operatorname{COM}(85) 192$ | 1985 * |  |  |  | 30.05 .85 | 18.04.86 |  | 1985 | 16.9.1986 |  |  | Implementation dates: |
|  |  |  |  |  | \|envir. | (Collins |  |  | \|0ir. 86/ |  |  | see $n^{\circ} 20$ |
|  |  |  |  |  |  | (C) |  |  | 469 |  |  |  |
| 22. pedigree of bovine animals | 1979 * |  |  |  |  |  |  | 1986 |  | + | + |  |
| COM(79) 649 |  |  |  |  |  |  |  | (OM) |  |  |  |  |
| 23. pedigree of porcine animals | 1979 * | + |  |  |  |  |  | 1987 |  | + | + |  |
| $\operatorname{COM}(79)$ 785, modified by $\operatorname{COM}(86)$ |  | 1986 |  |  |  |  |  | (OM) |  |  |  |  |
| 659 |  |  |  |  |  |  |  |  |  |  |  |  |
| 24. imports of meat products from third | 1984* | + |  |  | 24.10 .85 | 14.06 .85 |  | 1987 |  |  | + |  |
| countries (animal and public |  | 1986 |  |  | Envir. | \|Lentz-Cor- |  | (0m) |  |  |  |  |
| health) $\operatorname{COM}(84) 530, \operatorname{COM}(86) 658$ |  |  |  |  |  | nette (B) |  |  |  |  |  |  |
| 25. swine fever $\operatorname{Com}(84) 900$ | 1984 * |  |  |  |  |  |  | 1985 | Oir. 85/ |  |  |  |
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| 26. control of foot and mouth disease | 1982/1983 * |  |  |  | EP not con- |  |  | 1985 | Oir. 85/ |  |  |  |
| $\underline{\operatorname{COM}(82)}+\operatorname{Com}(83) 584$ |  |  |  |  | sulted |  |  |  | 511/EEC |  |  |  |
| 27. Aujesky disease and suine vesirular | 1982 * |  |  |  | 28.09.82 | 17.12.82 |  | 1985 |  | + | + |  |
| disease $\operatorname{COM}(82) 529$ |  |  |  |  | \|ngric. | \|rolman |  | (0M) |  |  |  |  |
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| 179. Proposal for a Requlation on the ftes to be paid in the Communjty Trade Mark orfice $\operatorname{COM}(96) 731$ | 1986 | + |  |  |  |  |  | 1987 |  |  | + |  |
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|  |  |  |  |  |  |  |  |  |  |  |  |  |
| 180. Froposal for a Directive on leq̧al protection of micracircuits COM(85) 775 | 1985 | + |  |  | 23.01.86 | 12.09 .86 |  | 1987 | 18.17.1986\| |  |  | Memper States onper.- |
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| 181. Amended Convention on the Comani ty Fatent | Siqnature |  |  |  |  |  |  | Entry in- |  | + |  |  |
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|  | \|states in |  |  |  |  | , |  | \|in 1987 |  |  |  |  |
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| 182. Creation of a comminity patent's Appeal rourt (corac) | Signaturo |  |  |  |  |  |  | Entry in-1 |  | + |  |  |
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| 198. Hammanjention of +inat no trami- | 1976 * |  |  |  |  | 15.10 .76 |  | 1988 |  | + | + |  |
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| $\operatorname{COM}(76) 124$ |  |  |  |  |  |  |  |  |  |  |  |  |
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| A. IRANSTARENCY |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| 187. Communication $n$ the Commiscion inrelation to Artirle 30 of theTreaty nn prire fixing and onsickness incurance concorningpharnaceuticals | 1985 |  |  |  |  | 1 |  | \|No deci- 1 |  | 1986 |  | Implementation requi- |
|  |  |  |  |  |  | 1 |  | \|sion nee-| |  | c. $86 / 17231$ |  | rements do not apply |
|  |  |  |  |  |  | 1 |  | \|fad |  | 0.1 c. 210 \| |  | since this is a com- |
|  |  |  |  |  |  |  |  |  |  | of 4.17.861 |  | munication |
|  |  |  |  |  |  |  |  |  |  | 1 |  |  |






[^4]
## A.

Proposals submitted to Council in the context of the completion of the internal market, but not included in the White Paper annex.

Subject Date of Projected date Commission's of adoption by proposal Council

1. Amendment to Directive $72 / 462$ on health

1986 1987
and veterinary inspection problems upon importation of bovine animals and swine and fresh meat from third countries COM(86) 532
2. Modification of Directive 83/183 on tax 19861987
exemptions applicable to permanent imports from a Member state of the personal property of individuals (removals)
COM(86) 584 fin/2
3. Proposal for a Directive amending for the

1987
1987
first time Dir. $83 / 182$ on temporary importation of certain means of transport (motor vehicles)
COM(87) 14
4. Modification of framework 19861987

Directive 74/150 (QM)
COM(86) 777
5. Rollover protection structures (incorpo-
rating two pillars and mounted in front 1986 (QM) of the driver's seat) on narrow-track wheeled agricultural or forestry tractors COM(84) 400; COM(86) 776
6. Definition of spirituous beverages and 19821986
aromatised wines 1986
(QM)
COM(82) 328; COM(86) 129
7. Tower cranes: permissible sound levels 19861987

COM(86) 491
(QM)
8. Proposal for directive on the approxima- 19861987
tion of Member State Laws on products
which are misleadingly defined and which
could therefore undermine the safety of
consumers
COM(86) 499

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QM = Qualified Majority
U = Unanimity
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| Subject | Date of Commission's proposal | Projected date of adoption by Council |
| :---: | :---: | :---: |
| ```9. Good laboratory practices - non-chemical tests COM(86) }69``` | 1986 | $\begin{aligned} & 1987 \\ & (Q M) \end{aligned}$ |
| 10. Proposal modifying Directive $84 / 538$ on Lawn mower noise $\operatorname{COM}(86)$ 682; $\operatorname{COM}(87) 133$ | $\begin{aligned} & 1986 \\ & 1987 \end{aligned}$ | $\begin{aligned} & 1987 \\ & (Q M) \end{aligned}$ |
| 11. Proposal for recommendation and directive on pan European radiomobiles COM(87) 35 | 1987 | $\begin{aligned} & 1987 \\ & (Q M) \end{aligned}$ |
| 12. Proposal for Council directive amending Dir. 78/660/EEC on annual accounts and Dir. 83/349/EEC on consolidated accounts as regards the scope of those directives (4th and 7th Co.Law directives) COM(86) 238 | 1986 | $\begin{aligned} & 1987 \\ & \text { (QM) } \end{aligned}$ |
| 13. Harmonization of Member States Laws relating to tax arrangements for carryover of losses of undertakings <br> COM(84) 404 and COM(85) 319 | 1984 | 1988 |

B.

Conassion proposals still to be presented to Council before 31 December 1992, but ret included in the white Paper timetable

| Subject | Expected date of Commission proposal | Expected date of Council adoption |
| :---: | :---: | :---: |
| i.. Foot and mouth disease: Community laboratory and Community institute | 1987 | 1988 |
| 2. Transport of milk in tankers | 1987 | 1988 |
| 3. Direstive on organic production of foodstuff and marketing of organically prodeced foodstuffs | 1987 | 1988 |
| 4. Gas apoliances | 1988 | 1990 |
| 5. 4mendment of Directive 77/537 concerning roll-over protection structures (dynamic test) | 1987 | 1988 |
| 6. Arendment of Directive 77/537 concerning the enmission of pollutants from diesel ergines | 1987 | 1988 |
| 7. Comimon rate bands for all harmonised cscise duties on mineral oils | 1989 | 1990 |


[^0]:    (4) COM(87)203 final: Second Progress Report on the implementation of the White Paper on completing the internal market.
    (5) See Annex III.

[^1]:    Directive $86 / 457 / E E C$ on specific training in general medical practice postponed the obligation for general medical practitioners to hold a diploma attesting specific training in general medical practice till 1 January 1997, whereas the Commission had proposed 1 January 1993. As from 1995 a minimum of six months' training in an approved general medical practice will be required. On this point the Council followed the Commission and not the EP, which had proposed a minimum of one year.
    3. Annex I, No. 19 (White Paper proposal No. 160)

    Anastassopoulos Report, adopted on 11 September 1986.
    a) Regulation No. $4058 / 86$ of 22 December 1986 concerning coordinated action to safeguard free access to cargoes in ocean trades (OJ L 378, 31.12.1986, p. 21)

[^2]:    1 OJ No. C 342 of 19.12 .1983 , p. 139.

[^3]:     lists propnsals submitted up to 30 April 1987. (3) Asterisk indicates delay vis à vis White Paper timbetable.
     (5) Voting Vol

[^4]:    (1) Tn addition the commission has suhmitted 13 new propnsals in the context of the completion of the internal market, which were not includnd in the original white Paper time table.
     submitted in 1986. but Parliamont was consulted by the Counc,il in January 1987.
    (10) The Rolling frogramme 1987 covers the subipcts which are judged capable nf heing discusspdin 1987 with a view to their agrepent in Council. (11) Of the 112 nutstanding proposals 58 were achetuled for adaptinn in lage wider the white paper time table.

