

# COMMISSION OF THE EUROPEAN COMMUNITIES

COM(90) 470 final

Brussels, 22 November 1990

Proposal for a  
COUNCIL DECISION

adopting an action programme to promote youth exchanges  
and mobility in the Community:  
the "Youth for Europe" programme

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(presented by the Commission)

## INTRODUCTION

1. The Commission has transmitted to the Council and to Parliament a Memorandum (1) setting out a basis for discussion as to the development of Community action in regard to young people. The purpose of the draft Council Decision now put forward is to build on the success of the existing youth exchange programme "Youth for Europe", and to translate some of the ideas expressed in the Memorandum into reality. This Explanatory Note therefore does not repeat the background to this draft Decision, which is fully set out in the Memorandum; rather, it concentrates on the nature and purpose of the proposal, and the changes that it represents in regard to existing Community activity.
2. It will be recalled that the Community now has a number of programmes which promote the mobility of young people for various reasons; the COMETT programme for industry-university cooperation in advanced training, which promotes transnational placements for students (2); the ERASMUS programme which promotes student exchange and inter-university cooperation (3); and the Youth for Europe programme which supports bilateral and multilateral exchanges and encounters of young people within the Community (4). These activities between them will concern around 45,000 young people in 1990. To them must be added the  $\pm$  3500 young people who took part in the Young Worker Exchange programme, and those who took part in exchanges supported indirectly through the PETRA programme, although it is difficult to evaluate the precise numbers of the latter. In all, some 50,000 young people will have benefited from Community help in their exchanges and mobility during 1990.
3. This Explanatory Note sets out the Commission's views on the present state of the Youth for Europe programme, which it is proposed to develop, and the changes proposed.

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(1) "Young people in the European Community": COM(90)469 final, referred to in this text as "the Memorandum"

(2) Decisions 86/365/EEC and 89/27/EEC

(3) Decisions 87/327/EEC and 89/663/EEC

(4) Decision 88/384/EEC

#### THE YOUTH FOR EUROPE PROGRAMME

4. The first year and a half of the Youth for Europe programme was characterised by two processes: the establishment and development of the national agencies responsible for the coordination of the programme at national level; and the steady diversification of flows of young people on youth exchanges around the Community. Indeed, although the three Member States with the most widely spoken languages, France, Germany and the United Kingdom, remain magnets for young people, the effect of the Youth for Europe programme, particularly in the smaller Member States, is already positive and visible.
5. The Commission has already reported on the first year of the Youth for Europe programme (5). Although already in its first year the programme had enabled some 20,000 young people to take part in exchanges, it is not without its problems, of which two should be mentioned here. The first relates to the difficulty that national Agencies find in reaching out to the disadvantaged young people who form an important part of the target group for the programme; the second to the operation of the national agencies, particularly where these form part of Ministerial structures and are submitted to the controls and processes of Ministerial operation.
6. So far as disadvantaged young people are concerned, the Commission itself can do little: this problem rests in the hands of the national agencies, who have under the responsibility under the Council Decision of taking the programme and its opportunities out to those who need it. These agencies find their task hampered by the limited resources for exchanges available to them, and by the need to match their outreach to the scale of resources available. Although the agencies are considering, with the Commission, the best ways of responding to this problem, the Commission itself considers that experience of the programme to date requires in addition a different approach, based on positive action. This approach is proposed in the text of the Decision, and commented on in paragraphs 17 et seq below.
7. So far as national agencies themselves are concerned, the Commission has noted with satisfaction the rapidity with which these have been established, but the rate of effectiveness of these agencies varies. Indeed, in one case the Commission has been obliged to take over the functions of the national agency in making grants to young people, since the national authorities were

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(5) Annual Report on the Youth for Europe Programme in 1989, COM (90)378 of 1/8/90

unable to fulfil their obligations under the Decision. In this connection, the Commission underlines that the funding of these agencies is a matter of partnership between the Commission and Member States, and that since the primary beneficiaries of the programme are and must remain the young people involved, the share of national agency funding from programme funds cannot be expected to increase.

8. In general, however, the Commission considers that the programme has been well launched, and that it provides a foundation upon which the Community can concentrate its efforts in the field of youth exchange and mobility for all young people.

#### THE DRAFT DECISION

##### A. The Decision

9. This draft Decision is based upon the Youth for Europe Decision as adopted by the Council on 16 June 1988. The definitions (Art 2) and objectives (Art 3) of the former Decision are now to be found in the Annex; the Committee (former Art 4) remains essentially the same; and former Articles 5 to 9 remain the same or have amendments consequent on developments since 1988.
10. Article 3 of the draft Decision reproduces the Committee set up under the original Decision. Two changes are proposed: first, that subsection 6 of the original article (providing that the national agencies and the Commission should submit an annual report to the committee) should be omitted. This provision is abnormal in Community practice, and does not seem the most appropriate way of arranging the reporting function. The Commission considers that its practice of making a single annual report on the programme, including the data supplied by the national agencies, provides a more complete and useful overview of the programme's development during the year than a series of individual reports from national agencies. The second change proposed relates to the confidentiality of the Committee (subsection 7). The Commission has noted that this does not appear to be needed in the Decision, and if the committee considers that some of its discussions should be confidential, this can be more appropriately provided through the rules of procedure.
11. Articles 5, 6, 7 and 8 are carried forward with no more than consequent changes - eg, in Article 6, reference to Decision 84/636/EEC has been omitted, since this Decision ceases to have effect on 31 December 1991.

B. THE ANNEX

12. The Annex sets out in two Actions the activities proposed by the Commission under this Decision - Action I covers the promotion of youth projects involving the exchange and mobility of young people; and Action II provides the necessary accompanying measures.

Action I

Section A - direct support for youth projects involving exchanges and mobility

13. Action I provides for the continued support of exchange and mobility for young people - the sole aim of the original Youth for Europe programme. The Commission proposes various minor changes and additions to the activities to be supported under the programme, as follows.
14. Firstly, the Commission considers that there should be provision in the programme to support "voluntary service" activities undertaken by young people in another Member State. Both the Commission and the national agencies are aware of increased demand in this field, ranging from the more traditional "workcamp" activities to newer projects based on the idea of individual voluntary placements. In this context, "voluntary service" activities may be defined as those in which young people give of their time and their effort for a cause of value to society - the expression has no relationship to those activities which are permitted in some Member States to replace obligatory military service.
15. Some activities in these fields already exist within the Community - in particular, workcamps. But more structured schemes are still uncommon. And yet, they provide young people with an ideal way to learn about the host population and the host country, while at the same time developing their own skills and capacities in just the way sought by the Youth for Europe programme. The Commission considers that it would be appropriate to be able to support developments in this field over an experimental period of two years, and that this time would provide a sufficient period to see whether the activity is desirable, or whether additional measures, at national or at Community level, are required.
16. As indicated in paragraph 6 above, the Commission also considers that a new approach should be taken to the problem of outreach to the disadvantaged. The existing efforts of national agencies in this field - and they have been considerable - have been hampered above all

by the general lack of funds to support project-centred exchanges, and by the fact that the relatively strict conditions attaching to Youth for Europe grants have not always made access to funding as easy as it might have been.

17. In regard to this problem, the Commission proposes that a proportion of the (increased) budget - not less than one third of what is available for direct support for youth exchanges - should be specifically reserved for exchanges involving young people whom the agencies would regard as being disadvantaged. The Commission will wish to discuss with the Advisory Committee the broad definitions that should be fulfilled by such young people, but it considers that it would be useful to make available a specific credit for this purpose, without limiting the agencies in providing further support for the young disadvantaged from the rest of their resources if they so wish.
18. So far as the text of Action I is concerned, it should be noted that points 1 and 2, apart from the necessary adaptation due to the fact that the articles are now in the Annex, are taken straight from the text of Articles 2 and 3 of the original Council Decision, and from its Annex. Article A.1 provides for the development building on existing work; subsections A.1.1 to A.1.3 repeat point 2 A of the original Council Decision, while breaking it up into paragraphs that reflect the different sense of different parts of that point. It will be noted that, following the discussions with representatives of Member States on the operation of the programme, the Commission suggests that the wording of the fourth indent of point A.1.3 be changed, so as to bring it more into line with the focus on disadvantaged young people - who, by reason of their circumstances, will always find it difficult to initiate or plan exchanges themselves. Point A.2 covers the experimental proposal - the voluntary service activity.

**Section B - Study Visits and Professional development for Youth Workers**

19. The study visits supported under Action B of the existing Youth for Europe programme have in general one of two purposes: they either provide general information about the youth service and youth work system of a Member State, providing at the same time a chance to meet youth workers and others who might be interested in setting up exchanges; or they are about specialised aspects of youth work, which may be interesting, but are less centred on youth exchanges. It is proposed that these study visits be continued.

20. Former "Action E" of the Youth for Europe programme, which has led to a number of pilot operations over the first two years of the Youth for Europe programme, should now be integrated into the study visit activity, since both are ultimately concerned with the professional development of youth workers.

Other activities covered by the original Decision

21. It will be noted that two activities proposed by the Annex to the original Decision are not covered in Action I - support for the national agencies, and former Action C - under which the Commission made small grants to aid with the establishment or development of youth exchange infrastructures by NGOs. So far as support for the national agencies is concerned, this is provided for under Action II (accompanying measures), point 2.
22. As regards former "Action C" of the Youth for Europe programme, the Commission proposes that it be discontinued. The Commission makes this proposal because the requests for funding that have been received, although sometimes interesting, have not demonstrated that there was a major need for this activity, and have not shown so far that this is the best way of supporting such activities.

**CONCLUSIONS**

23. The Commission's proposals provide the basis for an appropriate development of the Community's activities in the youth exchange and mobility field. Activities supported by the Youth for Europe Programme have grown over the two years since it was adopted, and now represent a significant force in the youth exchange field within the Community. The Commission considers that the proposals now advanced build on the strengths the programme has so far developed, while not prejudging the Council's deliberations on the Memorandum.
24. The Commission puts forward these proposals now, on the basis that they can be discussed by the Community's Institutions in time for a Council Decision to be taken towards the end of the first half of 1991, thus leaving a 6-month period of preparation for the launch of the amended activities on 1 January 1992. This timetable is both realistic and reasonable; it allows for sufficient discussion, which is necessary to reflect the importance of young people in the construction of the Community, but provides also a perspective for the

agencies in Member States which will be involved in the activities.

## II

(Preparatory Acts)

## COMMISSION

**Proposal for a Council Decision adopting an action programme to promote youth exchanges and mobility in the Community — the 'Youth for Europe' programme**

COM(90) 470 final

(Submitted by the Commission on 15 October 1990)

(90/C 308/06)

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community, and in particular Article 235 thereof,

Having regard to the proposal from the Commission,

Having regard to the opinion of the European Parliament,

Having regard to the opinion of the Economic and Social Committee,

Whereas the Member States, when they became parties to the Treaty establishing the European Economic Community, declared themselves 'determined to lay the foundations of an ever closer union among the peoples of Europe';

Whereas, in order to achieve this objective, the Treaty has provided for powers to take action to ensure freedom of movement for employed and self-employed persons and those receiving services;

Whereas specific measures should be taken to assist young people to develop their sense of initiative, to foster an awareness in them of their abilities and responsibilities, and to enable them to comprehend the European context of their lives;

Whereas the Council and the Ministers for Education, meeting within the Council, at their meetings on 13 December 1976<sup>(1)</sup> and 12 July 1982<sup>(2)</sup>, were resolved

on the need adequately to prepare young people for adult and working life, and adopted action programmes relating thereto;

Whereas the European Council, meeting on 28 and 29 June 1985, adopted the conclusions of the *ad hoc* Committee on a People's Europe, which called for the promotion of youth exchanges within the Community and for an effective network of exchanges within and between Member States;

Whereas the European Parliament in its resolutions of 12 March 1981 on youth activities<sup>(3)</sup>, of 7 June 1983 on youth exchanges<sup>(4)</sup> and of 16 December 1983 on a European Voluntary Service Scheme for Young People<sup>(5)</sup>, advocated strengthening Community activities in this field;

Whereas the Commission, in its document 'Education and training in the European Community — Guidelines for the Medium-Term'<sup>(6)</sup> set out the need for a new Community-wide commitment to invest in people, in their skills, their creativity and their versatility, since without investment in the present and future workforce, Europe's capacity to innovate, to compete and to create wealth and prosperity for all its citizens will be severely impaired;

Whereas project-centred youth exchanges are an appropriate method of enabling young people to understand more about the European Community and its Member States; whereas they thus contribute to the training and

<sup>(1)</sup> OJ No C 77, 6. 4. 1981, p. 38.

<sup>(2)</sup> OJ No C 184, 11. 7. 1983, p. 22.

<sup>(3)</sup> OJ No C 10, 16. 1. 1984, p. 286.

<sup>(4)</sup> COM(89) 236, 2. 6. 1989.

<sup>(1)</sup> OJ No C 308, 30. 12. 1976, p. 1.

<sup>(2)</sup> OJ No C 193, 28. 7. 1982, p. 1.

preparation of young people for adult and working life and to the development of a greater awareness of their capacities and responsibilities;

Whereas a substantial improvement in the quality and quantity of youth exchange and mobility in the Community can be achieved by a series of support measures at Community level, and taking into account the experience and the current contribution of organisms already working in this field;

Whereas the Council on 16 June 1988 adopted Decision 88/348/EEC<sup>(1)</sup> establishing the 'Youth for Europe' programme to promote youth exchanges in the Community; whereas it is now expedient that this programme should be extended;

Whereas, the Treaty has not provided the necessary powers, other than those of Article 235,

HAS DECIDED AS FOLLOWS:

#### *Article 1*

The second phase of the 'Youth for Europe programme' to promote youth exchanges and mobility in the Community is hereby adopted for the period 1 January 1992 to 31 December 1994.

#### *Article 2*

1. The 'Youth for Europe' programme, in its second phase, shall comprise a range of incentive measures to promote the development of Youth Exchanges and Mobility in the Community. The measures are directed at young people (normally of 15 to 25 years of age), as well as youth organizations, youth workers, public authorities, non-governmental organizations and all other bodies active in promoting youth exchanges or mobility. Its objectives shall be as set out in the Annex.

#### *Article 3*

1. The Commission shall implement the second phase of the 'Youth for Europe' programme in conformity with this Decision.

The following shall be determined in accordance with the procedure set out in paragraph 2:

- the general guidelines concerning the measures provided for by the programme, its operation and its assessment,

- the general balance concerning the exchanges between Member States and concerning the various types of actions.

2. The Commission shall be assisted by the committee established by Article 4 of Decision 88/348/EEC.

The representative of the Commission shall submit to the committee a draft of the measures to be taken. The committee shall deliver its opinion on the draft, within a time limit which the chairman may lay down according to the urgency of the matter, if necessary by taking a vote.

The opinion shall be recorded in the minutes; in addition, each Member State shall have the right to ask to have its position recorded in the minutes.

The Commission shall take the utmost account of the opinion delivered by the committee. It shall inform the committee of the manner in which its opinion has been taken into account.

3. The committee may examine all matters concerning the implementation of the programme.

#### *Article 4*

As from 1 January 1992 the annual credits necessary to cover the Community contribution to the actions provided for in the programme will be established in the annual budgetary procedure, taking into account the results of the programme as well as any new needs which may emerge during its operation. These credits are intended to finance the various Actions which form part of the programme.

The appropriations deemed necessary for the first year of the second phase of the programme will form part of future budgets within the framework of the present financial forecasts 1988 to 1992 agreed jointly by the three institutions in June 1988, and their development.

#### *Article 5*

The Commission shall see to it that there is consistency and complementarity between this action programme and other activities of the Member States and the Community affecting youth exchanges. In this connection, account will be taken of the activities of the Council of Europe, *inter alia* in the field of information and training for youth leaders. The Commission shall also maintain regular contacts with international organizations working in the field of youth exchanges.

<sup>(1)</sup> OJ No L 158, 25. 6. 1988, p. 42.

*Article 6*

1. Member States shall lend their support to achieving the objectives of the 'Youth for Europe' programme as set out in the Annex by taking appropriate measures to that end.

2. Each Member State shall:

- (a) designate an existing body or set up one or more competent bodies responsible for coordinating the implementation of the programme at national level, although this may not necessarily be the only task assigned to such body or bodies;

- (b) endeavour, as far as possible, to adopt the measures necessary to ensure that young people who have participated in exchanges under the programme do not lose their entitlements, particularly those linked to social security.

*Article 7*

The Commission shall submit to the European Parliament and to the Council an assessment of the implementation of the programme, after the end of the second year of the second phase.

## ANNEX

## ACTION I

**Promoting youth projects which entail the exchange and mobility of young people**

1. For the purposes of this Action, the term 'youth exchanges' shall refer to project-centred bilateral exchanges and multilateral exchanges and encounters arranged on the basis of joint plans between individuals or groups of young people between the ages of 15 and 25 years, other than those which take place in the context of school or vocational training. These project-centred exchanges will have a minimum duration of one week in a Member State and shall be specifically planned so as to enable them to develop skills for active and working life by:

- gaining understanding, at first hand, of the economic, social and cultural life of the country in which the exchange takes place (including the situations and problems of young people), through direct contact with the local community in the host country,
- establishing cooperative relationships between groups of young people from different States within the Community,
- exchanging ideas and identifying common interests with young people from other countries taking part in the exchange,
- strengthening their awareness of belonging to Europe.

2. The objectives of this action of the 'Youth for Europe' programme shall be as follows:

- (a) to promote project-centred youth exchanges within the European Community for an increasing number of young people from all the Member States, including, in particular, regions in which few such opportunities are customarily available;
- (b) to promote improvements in the quality of youth exchanges, in particular through assistance with the preparation and organization of exchanges, so as to achieve maximum impact and to increase to the utmost the benefit to the young people concerned, in particular by enabling them to play an active part in organizing the exchanges;

- (c) to encourage, so far as possible, diversification in youth exchanges and achieve an improved balance between Member States, *inter alia* by the promotion of multilateral exchanges, so as to extend participation, in particular, to young people from all kinds of social, economic and cultural backgrounds;
- (d) to support the pursuit of European activities aimed at developing ongoing links between young people and groups of young people in the various Member States;
- (e) to identify ways and means of overcoming the various financial, legal and administrative obstacles which may inhibit participation in, or the organization of, youth exchanges;
- (f) to define, in the light of experience gained, new actions which may be undertaken directed towards filling any gaps discovered in existing youth exchange programmes.

Activities supported under this action shall be designed, in particular, to encourage the participation of young people who experience the most difficulties in being included in existing programmes of exchanges.

The projects to receive Community assistance shall be chosen on the basis of joint criteria of quality, impact and efficacy responding to the programme objectives.

3. The following measures designed to enable young people to benefit from exchanges and mobility shall be implemented.

A. *Direct support for youth projects involving exchange and mobility*

1. The Community shall continue the development of its system of direct financial aid to youth exchanges with an explicitly educational purpose, expressed in the form of a coherent project.

- 1.1. Such projects will be so devised that the impact or repercussions of the exchange, in terms of cooperation or individual or group training, may be assessed. Exchanges organized as part of an educational or vocational training programme shall be excluded. Aid for exchanges under this section shall not exceed 50 % of the total expenses incurred (journey and programme), except as provided in point A.1.4. below.

- 1.2. In calculating the aid to each Member State, quantitative objectives will be assigned in relation to the number of young people from 15 to 25 years in its population. The calculation will also take account of:

- the gross domestic product of each Member State,
- the geographical distance between Member States,
- the restoration of the balance of the flow of exchanges in the Community.

- 1.3. In the allocation of grants, priority will be given to project-centred exchanges which:

- bring together young people with different social, economic and cultural backgrounds,
- make young people aware of the European dimension, for example through their multilateral nature,
- are designed also for young people with disadvantaged backgrounds,
- stress the active participation of young people from the beginning of the project,
- concern regions of the Community where few opportunities for exchanges are available.

- 1.4. As a complement to the provision set out above, the Community shall undertake positive actions towards young people suffering from geographical, mental, physical, cultural, social or economic disadvantage. In this context, financial aid towards exchanges organized under section A.1 may be of up to 75 % of the total; and the Community shall support such other activities to encourage the participation of disadvantaged young people as may be appropriate. Not less than one-third of the credits made available to Member States under section A.1 of this Action shall be used for disadvantaged young people.
2. Grants shall be made available, on an experimental basis during the first two years of the second phase of the programme, to support transnational projects enabling young people to take part in voluntary service activities in another Member State. Such activities will be in the educational, social or cultural fields, and will be operated by non-governmental organizations with experience in these fields. This provision has no bearing on similar activities existing in some Member States as obligatory military service.

Grants will be of a maximum of ECU 500 per month, with an overall maximum of ECU 3 000 per person, and of 50 % of travel costs involved.

*B. Study visits and professional development for youth workers*

The Community will continue its aid for short study visits and for the professional development of youth workers, as established under the first phase of the 'Youth for Europe' programme.

## ACTION II

### Accompanying measures

1. Measures to accompany and support those referred to above may be carried out by the Commission, including measures:
  - (a) to promote the implementation of practical measures to encourage the mobility of young people in the Member States, including the issue of a European Youth Card to facilitate their access to existing services at national level;
  - (b) to encourage the undertaking of collaborative activities in the field of youth work;
  - (c) to provide technical expertise and support for the implementation of grant and subsidy schemes.
2. In addition to the above, the Commission shall provide assistance for the development of activities for the bodies referred to in Article 6.b.1 of the Decision. These activities shall be concerned with the development of:
  - (a) information to young people and youth workers about the activities supported under this programme, and the application and grant systems relating to each activity;
  - (b) consultation facilities, to give practical guidance on the preparation of youth exchanges and other projects eligible for support under this programme, including the operation of training courses where appropriate;
  - (c) coordination of activities and exchanges of information and experience between designated structures in different Member States.

## FINANCIAL RECORD

Proposal for a Council Decision Adopting an Action Programme to Promote Youth Exchanges and Mobility in the Community: the "Youth for Europe" Programme

### 1. Budget item and title of the operation

B - 3 101

The "Youth for Europe" action programme

### 2. Legal basis

Article 235 of the EEC Treaty

### 3. Proposed classification

Non-obligatory expenditure  
Non-differentiated appropriations

### 4. Description

Objectives : the promotion of youth exchanges and mobility within the Community

Target group : young people between 15 and 25 years of age resident in the Member States.

The estimated number of young people in the Member States between 15 and 25 years is 55 million. The proposed second phase of the "Youth for Europe" programme aims at providing support for activities involving an estimated minimum number of 180.000 of these young people over 3 years. This means that under 0,5% of the total target group would benefit directly from this programme during the second phase.

### 5. Justification

The Commission believes that it is essential that the citizens of the Member States are involved in the processes which determine the future role of the Community, both as an entity in world affairs and internally, through the achievement of the internal market. In this context, the role of the young people in the Member States is of particular significance, and Community support of measures aimed at their active social and economic involvement, their mobility and their European awareness becomes an important element in the construction of the Community of the future. The Commission has seen the interest and enthusiasm of the young people themselves for such activities, i.a. during the

first phase of the "Youth for Europe" programme when demand on their behalf far exceeded the operational objectives and the budget at the Commission's disposal. The Member States have already declared their attachment to the support of such activities on the following occasions :

- The declaration of the Member States, when they became parties to the Treaty establishing the European Economic Community that they were "determined to lay the foundations of an ever closer union among the peoples of Europe"
- The adoption by the European Council, meeting on 28 and 29 June 1985, of the conclusions of the ad hoc Committee on a People's Europe, which called for the promotion of youth exchanges within the Community and for an effective network of exchanges within and between Member States
- The adoption by the Council on 16 June 1988 of the decision 88/348/EEC establishing the "Youth for Europe" programme to promote youth exchanges in the Community.

The present proposals build on what has been achieved under the first phase of the "Youth for Europe" programme, and aim to develop the response offered by the Community to young people in regard to youth exchanges and mobility. It is proposed that support should be available :

- a) for exchange and mobility projects, including not only the type supported under the first phase of "Youth for Europe", but also specific positive action vis-à-vis disadvantaged young people, and an experimental voluntary service activity. This new activity would run on a limited basis in 1992 and 1993, but could be developed thereafter in the light of experience;
- b) for the accompanying and supporting activities required.

6. Financial impact of the programme on operational appropriations.

6.1. As from 1 January 1992 the annual credits necessary to cover the Community contribution to the actions provided for in the programme will be established in the annual budgetary procedure, taking into account the results of the programme as well as any new needs which may emerge during its operation. These credits are

intended to finance the various Actions which form part of the programme.

These amounts represent the technical estimate made by the Commission's services of the sums required to carry out all the activities proposed. Given the limits on this type of credit imposed by the Financial Perspectives for the period up to 1992, and the impossibility at this stage of forecasting definitively their future development, the budgetary credits made available year by year will be defined in the context of the annual budgetary procedures. Appropriate budgetary compensation will be made in the context of the overall budgetary balance.

## 6.2. Nature of expenditure

## 6.3. Calculations

Action I : promoting youth projects which entail the exchange and mobility of young people

Action I, A.1 : direct support of project-centred bilateral and multilateral exchanges and encounters.

Aid for such exchanges will not exceed 50% of the total expenses incurred (travel and programme), except in the case of disadvantaged young people, where aid will not exceed 75%. Estimated costs are as follows:

Year	Cost (K ECU)
1992	7,980
1993	9,680
1994	11,500
TOTAL	29,160

Action I, A.2 : support to transnational projects involving voluntary service of young people in another Member State (on an experimental basis during the two first years of the second phase of the programme).

Grants will be of a maximum of 500 ECU per month per participant, with an overall maximum of 3000 ECU; and of 50% of the travel costs involved. On the basis of an average participation period of three months, the average contribution is estimated at 123 ECU for travel costs and of 1.500 ECU per participant. The grants will not normally

exceed 75% of cash costs of the project; the remainder will be found by the organisations responsible for the voluntary service project. The activity will be experimental in 1992 and 1993, but may develop thereafter. Estimated costs are as follows:

Year	Cost (K ECU)
1992	120
1993	120
1994*	1,000
TOTAL	1.240

(\* indicative figure following pilot activity)

**Action I. B : Study visits and professional development for youth workers**

This activity enables youth workers to extend their understanding of youth work structures and youth exchanges in other Member States and, above all, to make the necessary contacts for the organisation of youth exchanges. Each Member State will receive a fixed number of bursaries each year, estimated at ECUs 900 per bursary. Estimated costs are as follows:

Year	Cost (K ECU)
1992	500
1993	600
1994	700
TOTAL	1,800

**Action II : Accompanying measures**

Support under this Action will be available for:

1. Measures carried out by the Commission to accompany and support Action I, including production and dissemination of information and documentation, promotion of practical measures to encourage the mobility of young people, provision of technical

expertise and of technical assistance for the administration of the programme.

2. Assistance for the development of activities by the bodies referred to in Article 6.b.1 of the Decision (the National Agencies for the programme in each Member State)

Year	Cost (K ECU)
1992	1,400
1993	1,600
1994	1,800
TOTAL	4,800

7. Fiscal implications

none

8. Type of monitoring

- a) Financial control is assured by the competent Commission departments with respect to the conformity of expenditure and execution of the budget;
- b) technical control is provided by the competent Commission departments, especially the Task Force for Human Resources, Education, Training and Youth.

9. Financial implications for staff appropriations and operation (part A of the general budget)

Staff needed from 1992 :

2 A7/4: organisation and monitoring of the European-level administration of the programme and of the cooperation between the structures mentioned in Article 7.b. of the Decision (the National Agencies in each Member State).

2 B: technical support at meetings, documentation and information; supervision and monitoring of contracts and budgetary operations.

3 C Secretaries

Expenditure for the above staff requirements are covered by the Community (part A of the Commission budget) and amount to 369.000 ECU for one full year.

The national authorities may second staff under the conditions established for other Community programmes.

The necessary posts will be provided by internal redeployment or in the framework of the 1992 budgetary procedures.

10. Technical assistance

Coherent implementation of the programme in all Member States calls for the assistance of experts in youth work. In particular, they will be called on to perform the following tasks:

- a) to assist the Commission in the development and monitoring of detailed criteria for making grants;
- b) to prepare, in all the Community languages, information and documentation on the operations in question;
- c) to prepare working documents in selected Community languages to assist the Commission in developing and reviewing policy orientations;
- d) to prepare seminars, workshops, information and other meetings on instructions from the Commission, including meetings of Advisory groups;
- e) to provide such clerical, translation and secretarial assistance in the operation of this programme as the Commission may deem necessary;
- f) to assist, on instructions from the Commission, with the development by Member State authorities of effective mechanisms for the implementation of Community policies in this sector; and to monitor the effectiveness of such mechanisms;
- g) to process enquiries as to the availability of grants; to analyse applications and to provide advice to the Commission in the scrutiny of such applications as are received;
- h) to operate, on instructions from the Commission, a payment system for such grants as the Commission shall determine;
- i) to assist the Commission with the development and application of evaluation processes;

- j) to assist the Commission with the development of the European dimension of the programme.

Summary of the costs of the Programme (K ECUs)

Action	1992	1993	1994
<i>Action I</i>			
Youth projects involving Exchanges	7,980	9,680	11,500
Voluntary Service	120	120	1,000
Study Visits, etc	500	600	700
<i>Action II</i>			
Accompanying Measures	1,400	1,600	1,800
<b>TOTAL</b>	<b>10,000</b>	<b>12,000</b>	<b>15,000</b>

# DOCUMENTS

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