# **COMMISSION OF THE EUROPEAN COMMUNITIES**

COM(82) 606 final

Brussels, 1 October 1982

# Proposal for a

### **Council Decision**

Amending Decision 82/270/EEC on the 1982 cereals food-aid programme

(submitted to the Council by the Commission)

COM(82) 606 final

## -1-

#### EXPLANATORY MEMORANDUM

### INTRODUCTION

- 1. In its Communication of 1 February 1982<sup>1</sup>, the Commission proposed to the Council and Parliament an overall allocation of 1 087 963 tonnes for the 1982 cereals food—aid programme. The Council, in its Decision of 26 April<sup>2</sup>, approved an allocation of 927 663 tonnes for this programme. The Commission at the same time stated that it was maintaining and would continue to maintain its initial proposal regarding both the programme and its total tonnage.
- 2. Following the agreement reached on the 1982 Community Budget and in particular the "joint declaration by the European Parliament, the Council and the Commission on various measures to improve the budgetary procedure"<sup>3</sup>, a decision should now be taken on additional allocations so as to bring the total tonnage in the 1982 cereals programme up to the figure specified in the programme initially proposed by the Commission and subsequently approved by Parliament.

### QUANTITIES OF CEREALS AVAILABLE

3. The difference between the total quantity approved by the Parliament (1087963 t) and that in the programme approved by the Council (927663 tonnes) is 160 300 tonnes. To this figure must be added the reserve under the Council programme; this was initially 152663 tonnes but now stands at 128663 tonnes. The total quantity available is therefore 288963 tonnes.

COM(81)804 final; 4922/82 (ALIM 21).

<sup>282/270/</sup>EEC; OJ No L 120, 1.5.1982, p. 27.

Signed by representatives of the three institutions on 1.7.1982.

Cf. resolution conveying advice of the European Parliament on the proposals of the Commission to the Council concerning the food aid regulations in 1982,

adopted at the session of 20 April 1982 (document 6325/82 of 21 April 1982). Emergency aid already approved for allocation from the 1982 reserve: Lebanon, 20 000 t; Peru, 2 000 t and Nicaragua, 2 000 t. Total: 24 000 t.

### PROPOSED ALLOCATIONS

- 4. Accordingly, the Commission now proposes a supplementary cereals aid programme which contains part of its initial proposal and also supplements it. The proposed allocations amount to 247 500 tonnes; the balance of 41 463 tonnes would remain in reserve.
- 5. Under this supplementary programme, the recipients would be divided into the following categories:
- (a) Small countries with a token entry in the 1982 programme approved by the Council

This category comprises five African countries - Cape Verde, Comoros, Djibouti, Guinea-Bissau and Sao Tome and Principe - which would receive the same quantities as in 1981, i.e. a total of 22 000 tonnes.

## (b) Small countries not included in the 1982 programme

The countries in this category are Benin, Guyana, Honduras, Rwanda and Sierra Leone. For all these countries, it is likewise proposed that the same quantities be allocated as in 1981 except in the case of Rwanda (slight reduction), Benin and Guyana (increase on account of an exceptional food shortage).

### (c) A group of five southern African countries suffering from severe drought

All these countries (Botswana, Mozambique, Swaziland, Tanzania and Zambia) are, according to FAO statistics, either affected by exceptional food shortages or are recording unsatisfactory crop production levels. Zambia had not been included in the Commission's proposal because a full request had not been received.

Mozambique is certainly the country most seriously affected by drought and its food situation continues to worsen.

The increase of 20 000 tonnes which is proposed here would simply restore the allocation of 45 000 tonnes which was initially proposed by the Commission but was reduced to 25 000 tonnes under the programme approved by the Council on 26 April<sup>1</sup>. Tanzania was allocated 20 000 tonnes under the 1982 programme; a supplementary amount of 5 000 tonnes is now proposed.

(d) <u>Special allocations for Latin America</u>: direct aid allocations of 10 000 tonnes for Peru and 20 000 tonnes for supply via NGOs to Chile, Costa Rica, El Salvador and Guatemala.

Since Peru has a very large cereals shortfall, aid in this form is most appropriate all the more so as it will be used to ensure food security in areas where there is a high risk of malnutrition. The NGO-Chile programme, also directed towards the needlest sections of the population, merits continued support from the Community (15 000 tonnes). Lastly, the situation in Central America and the deterioration in the food position justifies specific Community assistance; an allocation of 5 000 tonnes is proposed for NGOs with projects in El Salvador, Guatemala and Costa Rica<sup>2</sup>.

# (e) Two countries whose needs had not been ascertained when the initial programme was drawn up

The countries concerned here are Kampuchea and Yemen (Arab Republic). In the case of Kampuchea, the World Food Programme (WFP) has anked the Community to provide rice so that it can continue its programme in the region. The minimum quantities still to be covered would amount to approximately 30 000 tonnes for Kampuchea itself and 21 000 tonnes for the border area. The Commission proposes that 20 000 tonnes be allocated via the WFP to be split equally between the two areas. In the case of Yemen, an allocation of 10 000 tonnes is proposed; this is modest in relation to the country's import requirements; however, full reports on the implementation of the programmes for previous years are still pending.

Note that two allocations of emergency aid were approved for Mozambique to be drawn from the 1981 programme reserve: 5 000 tonnes in March 1982 and 13 581 tonnes in July 1982.

The intention is to reserve, against this total, a substantial quantity in favour of Costa Rica (distribution through NGO's) on the basis of complete information on the programme(s) envisaged, which will be supplied to the Commission by the NGO's concerned.

# (f) Other recipients whose allocations had to be reduced when the 927 663 tonne programme was approved

The allocations in question concern Bangladesh, Egypt, Ethiopia, Ghana, Madagascar, Sri Lanka, Zaire and the WFP. In each case, except for Ethiopia, Zaire and the WFP, it is proposed that the initial quantities be restored. For Ethiopia, a total of 35 000 tonnes is proposed (initial proposal: 30 000 tonnes), taking account of the deterioration in the food situation. In the case of Zaire (15 000 tonnes had been proposed and 10 000 tonnes approved by the Council), certain questions have still to be resolved. In the case of the WFP, the Commission proposes that, in view of the limited volume of cereals aid currently available, the additional allocation be reduced to 20 000 tonnes (10 000 tonnes projects, 10 000 tonnes IEFR). The Community's total cereals contribution to the WFP would accordingly amount to 105 000 tonnes (65 000 tonnes projects, 40 000 tonnes IEFR), which represents an increase of 23.5% on the 1981 programme.

### RESERVE

6. The Commission considers that at this stage in the financial year, it would be prudent to hold in reserve between 40 000 tonnes and 45 000 tonnes in order to be able to respond to any emergency situations between now and the end of 1982. It therefore proposes that the balance of 41 463 tonnes, still available after allocation of the 247 500 tonnes proposed above, be used for this purpose.

## TABLE: SUNMARY OF PROPOSED ALLOCATIONS

(a) Cape Verde					
Comeros   3 000 t   Grines-Bissau   7 000 t   1 000 t     Sao Tome and Principe   1 000 t     Sao Tome and Principe   1 000 t     Guyana   3 000 t     Guyana   4 000 t     Rwanda   1 500 t     Sierra Leone   2 000 t     Swaziland   2 000 t     Swaziland   2 000 t     Swaziland   2 000 t     Tanzania   5 000 t     Exambia   15 000 t     Exambia   15 000 t     Feru   10 000 t     Sierra Leone   45 000 t     Swaziland   2 000 t     Swaziland   2 000 t     Swaziland   2 000 t     Swaziland   2 000 t     Swaziland   3 000 t     Swaziland   2 000 t     Swaziland   3 000 t     Swaziland   3 000 t     Swaziland   3 000 t     Feru   10 000 t     Swaziland   3 000 t     Feru   10 000 t     Swaziland   10 000 t     Swazi	(a)	Cane Verde	7 000 t		
Orainea-Bissau   7 000 t   1	(-)		3 000 t		
Djibouti   34 000 t   32 000 t			7 000 t		
Sao Tome and Principe   1 000 t   22 000 t			4 000 t		
(b) Benin Guyana Guyana Honduras Rwanda Sierra Leone  (c) Botswana Mozambique Swaziland Zambia  (d) MUOs-Chile BUOs-Central America Feru  (e) Kampuchea (WFP) Yesen AR  (f) Bangladesh Egypt Ghana Synt Ghana Synt Ghana Synt Synt Ghana Synt Synt Synt Synt Synt Synt Synt Synt					
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(c) Botswame		Sierra Leone	4 000 t		
Mozambique   20 000 t   Swaziland   2 000 t   Tanzania   5 000 t   Tanzania   15 000 t   45 000 t				17 500 t	
Mozambique	(c)	Botswana			
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(d) NGOs-Chile		Zambia	<u>15 000 t</u>		
NGOs-Central America		•		45 000 t	
NGOs-Central America	(a)	NGO-Chile	15 000 t		
Peru	(4)				
(e) Kampuchea (WFP) 20 000 t Yemen AR 10 000 t  (f) Bangladesh 10 000 t Egypt 40 000 t Chana 5 000 t Madagascar 5 000 t Sri Lanka 8 000 t WFP 20 000 t  103 000 t  247 500 t  1 costa Rica El Salvador Guatemala  Reserve  Reserve adepted by the Council 152 663 t  Less subsequent allocations 24 000 t  Additional quantities 160 300 t 288 963 t  Less allocations proposed 247 500 t					
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### TRANSPORT

7. As in the Commission's initial proposal for the 1982 programme, transport costs will be borne by the Community:

free at destination (fad) in the case of specialized agencies or landlocked countries;

cif in the case of countries with a per capita GNP of less than \$250 or less than \$300 in the case of African countries;

fob in the case of all other countries.

### **PROPOSALS**

8. To summarize, the Commission proposes the allocation of an additional 160 300 tonnes of cereals aid as well as of 87 200 tonnes to be drawn from the reserve under the programme already adopted. The Council Decision of 26 April 1982 would be amended accordingly by the Decision annexed hereto, which the Council is requested to adopt as soon as possible so that implementation can be carried out swiftly in accordance with the budget rules.

### COUNCIL DECISION

amending Decision 82/27D/EEG on the 1982 cereals food-aid programme

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community, and in particular Article 113 thereof,

Having regard to the proposal from the Commission,

Whereas, in accordance with the Council Decisions 82/77/EEC<sup>1</sup> and 81/407/EEC<sup>2</sup>, the European Economic Community has deposited a declaration of provisional application of the Food Aid Convention 1980 and of the 1981 Protocol for the first extension of the Convention to 30 June 1983;

Whereas certain developing countries and specialized agencies have requested food aid in the form of cereals from the Community; whereas their situation and that of the Community warrant a total allocation of 1 087 963 tonnes of Community aid;

Whereas, by Decision 82/270/EEC<sup>3</sup>, the Council adopted a programme of cereals aid amounting to 927 663 tonnes; whereas this quantity should be increased to 1 087 963 tonnes by way of an appropriate amendment to that Decision,

<sup>&</sup>lt;sup>1</sup>OJ No L 43, 15.2.1982, p. 26.

<sup>&</sup>lt;sup>2</sup>0J No L 155, 13.6.1981, p. 24.

<sup>&</sup>lt;sup>3</sup>0J No L 120, 1.5.1982, p. 27.

HAS DECIDED AS FOLLOWS:

### Sole Article

Decision 82/270/EEC is hereby amended as follows:

1) Article 1 is replaced by the following:

### "Article 1

An amount of 1 087 963 tonnes of cereals shall be made available to developing countries and specialized agencies under the 1982 food-aid programme, by way of Community action as part of the commitment by the Community and its Member States under the Food Aid Convention 1980."

2) The annex is replaced by the annex to this Decision.

Done at Brussels,

For the Council

The President

## 1982 CEREALS FOOD-AID PROGRAMME

(amended version)

	already approved	Additional quantities	Total quantities	Delivery terms
• Countries				
ngola	10 000		10 000	cif
angladesh	140 000	10 000	150 000	cif
enin	-	5 <b>000</b>	5 000	cif
otswana	-	3 000	3 000	fad
ape Verde	token entry	7 000	7 000	cif
omoros	token entry	3 000	3 000	cif
)jibouti	token entry	4 000	4 000	cif
gypt	140 000	40 000	180 000	fob
thiopia	20 000	15 000	35 000	cif
hana	10 000	5 000	15 000	fob
hinea	10 000	-	10 000	cif
hinea-Bissau	token entry	7 000	7 000	cif
hyana	_	3 000	3 000	fob
londuras	_	4 000	4 000	fob
Cenya	15 000	•	15 000	fob
ebanon	20 0001	-	20 000	cif
esotho	6 000	var a 🔔 🗀 s	6 000	fad
edagascar	15 000	5 <b>00</b> 0	20 000	fob
ali Ali	15 000	_	15 000	fad
auritania	10 000		10 000	fob
o zambi que	25 000	20 000	45 000	fob
ii caragua	2 0001	-	2 000	fad
en Jena	2 0001	10 000	12 000	fob <sup>2</sup>
wanda		1 500	1 500	fad
Sao Tome and Principe	teken entry	1 000	1 000	cif
Senegal	20 000	_	20 000	fob
Sierra Leone	20 000	4 000	4 000	cif
Somalia	35 000	1	35 000	cif
omalia Sri Lanka	37 000	8 000	45 000	cif
ori banka Sudan	13 000		13 000	fob
waziland	13 000	2 000	2 000	fad
mazitam Panzania	20 000	5 000	25 000	cif
	8 000	7 000	8 000	fad
ipper Volta	0 000	10 000	10 000	fob
Temen AR Maire	10 000	10 000	10 000	cif
antia	token entry	15 000	15 000	fad
Quantities approved af	ter 26.4.1982 by	way of emergence	y aid.	
For delivery fob except	· ·	1		
		1		

ANNEX (cont'd)

# 1932 CEREALS FOOD-AID PROGRAMME

(amended version)

Rodies   15 000		Quantities already approved	Additional quantities	Total quantities	Delivery terms
15 000	. Bodies				
10ROSS   2 000   -   2 000   fad     NECR   62 000   -   62 0003   fad     NEWA   42 000   -   42 000   fad     FP (projects)   55 000   10 000   65 000   fad     FP (IEFR)   30 000   10 000   40 000   fad     FP (Kampuchea)   -   20 000   20 000   fad     FP (Kampuchea)   10 000   20 000   30 000   fad     Cos (Latin America)   152 663     Ubsequent allocations   (24 000)   (87 200)     Inal amount   4.1 463     927 663   160 300   1 087 963     Of which 50 000 tommes for the Afghan refugees in Pakistan and 12 000 tommes for the refugees in Thailand.		15,000		15 000	fad
Section   Sect			· .		fad
NRWA				62 0003	fad
### State			-	42 000	fad
### State			10 000		
FP (Kampuchea)  10 000  20 000  20 000  30 000 <sup>4</sup> Fad  fad  152 663  (24 000)  (87 200)  4.1 463  927 663  160 300  1 087 963  1 087 963  Terrupa sects in Thailand.  For the Afghan refugees in Pakistan and 12 000 tennes for the refugees in Thailand.	FP (IEFR)				
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For prejects in the following countries: Chile (15 000 tennes), Hait: (10 900 tennes) Costa Rica, El Salvador and Guatemala (5 000 tennes overall).					
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