

COMMISSION OF THE EUROPEAN COMMUNITIES

COM(82) 606 final

Brussels, 1 October 1982

Proposal for a
Council Decision

Amending Decision 82/270/EEC on the 1982 cereals food-aid programme

(submitted to the Council by the Commission)

COM(82) 606 final

EXPLANATORY MEMORANDUM

INTRODUCTION

1. In its Communication of 1 February 1982¹, the Commission proposed to the Council and Parliament an overall allocation of 1 087 963 tonnes for the 1982 cereals food-aid programme. The Council, in its Decision of 26 April², approved an allocation of 927 663 tonnes for this programme. The Commission at the same time stated that it was maintaining and would continue to maintain its initial proposal regarding both the programme and its total tonnage.

2. Following the agreement reached on the 1982 Community Budget and in particular the "joint declaration by the European Parliament, the Council and the Commission on various measures to improve the budgetary procedure"³, a decision should now be taken on additional allocations so as to bring the total tonnage in the 1982 cereals programme up to the figure specified in the programme initially proposed by the Commission and subsequently approved by Parliament.

QUANTITIES OF CEREALS AVAILABLE

3. The difference between the total quantity approved by the Parliament (1 087 963 t)⁴ and that in the programme approved by the Council (927 663 tonnes) is 160 300 tonnes. To this figure must be added the reserve under the Council programme; this was initially 152 663 tonnes but now stands at 128 663 tonnes⁵. The total quantity available is therefore 288 963 tonnes.

¹ COM(81)804 final; 4922/82 (ALIM 21).

² 82/270/EEC; OJ No L 120, 1.5.1982, p. 27.

³ Signed by representatives of the three institutions on 1.7.1982.

⁴ Cf. resolution conveying advice of the European Parliament on the proposals of the Commission to the Council concerning the food aid regulations in 1982, adopted at the session of 20 April 1982 (document 6325/82 of 21 April 1982).

⁵ Emergency aid already approved for allocation from the 1982 reserve : Lebanon, 20 000 t; Peru, 2 000 t and Nicaragua, 2 000 t. Total : 24 000 t.

PROPOSED ALLOCATIONS

4. Accordingly, the Commission now proposes a supplementary cereals aid programme which contains part of its initial proposal and also supplements it. The proposed allocations amount to 247 500 tonnes; the balance of 41 463 tonnes would remain in reserve.

5. Under this supplementary programme, the recipients would be divided into the following categories:

(a) Small countries with a token entry in the 1982 programme approved by the Council

This category comprises five African countries - Cape Verde, Comoros, Djibouti, Guinea-Bissau and Sao Tome and Principe - which would receive the same quantities as in 1981, i.e. a total of 22 000 tonnes.

(b) Small countries not included in the 1982 programme

The countries in this category are Benin, Guyana, Honduras, Rwanda and Sierra Leone. For all these countries, it is likewise proposed that the same quantities be allocated as in 1981 except in the case of Rwanda (slight reduction), Benin and Guyana (increase on account of an exceptional food shortage).

(c) A group of five southern African countries suffering from severe drought

All these countries (Botswana, Mozambique, Swaziland, Tanzania and Zambia) are, according to FAO statistics, either affected by exceptional food shortages or are recording unsatisfactory crop production levels. Zambia had not been included in the Commission's proposal because a full request had not been received. Mozambique is certainly the country most seriously affected by drought and its food situation continues to worsen.

The increase of 20 000 tonnes which is proposed here would simply restore the allocation of 45 000 tonnes which was initially proposed by the Commission but was reduced to 25 000 tonnes under the programme approved by the Council on 26 April¹. Tanzania was allocated 20 000 tonnes under the 1982 programme; a supplementary amount of 5 000 tonnes is now proposed.

(d) Special allocations for Latin America: direct aid allocations of 10 000 tonnes for Peru and 20 000 tonnes for supply via NGOs to Chile, Costa Rica, El Salvador and Guatemala.

Since Peru has a very large cereals shortfall, aid in this form is most appropriate all the more so as it will be used to ensure food security in areas where there is a high risk of malnutrition. The NGO-Chile programme, also directed towards the neediest sections of the population, merits continued support from the Community (15 000 tonnes). Lastly, the situation in Central America and the deterioration in the food position justifies specific Community assistance; an allocation of 5 000 tonnes is proposed for NGOs with projects in El Salvador, Guatemala and Costa Rica².

(e) Two countries whose needs had not been ascertained when the initial programme was drawn up

The countries concerned here are Kampuchea and Yemen (Arab Republic). In the case of Kampuchea, the World Food Programme (WFP) has asked the Community to provide rice so that it can continue its programme in the region. The minimum quantities still to be covered would amount to approximately 30 000 tonnes for Kampuchea itself and 21 000 tonnes for the border area. The Commission proposes that 20 000 tonnes be allocated via the WFP to be split equally between the two areas. In the case of Yemen, an allocation of 10 000 tonnes is proposed; this is modest in relation to the country's import requirements; however, full reports on the implementation of the programmes for previous years are still pending.

¹Note that two allocations of emergency aid were approved for Mozambique to be drawn from the 1981 programme reserve: 5 000 tonnes in March 1982 and 13 581 tonnes in July 1982.

²The intention is to reserve, against this total, a substantial quantity in favour of Costa Rica (distribution through NGO's) on the basis of complete information on the programme(s) envisaged, which will be supplied to the Commission by the NGO's concerned.

(f) Other recipients whose allocations had to be reduced when the 927 663 tonne programme was approved

The allocations in question concern Bangladesh, Egypt, Ethiopia, Ghana, Madagascar, Sri Lanka, Zaire and the WFP. In each case, except for Ethiopia, Zaire and the WFP, it is proposed that the initial quantities be restored. For Ethiopia, a total of 35 000 tonnes is proposed (initial proposal: 30 000 tonnes), taking account of the deterioration in the food situation. In the case of Zaire (15 000 tonnes had been proposed and 10 000 tonnes approved by the Council), certain questions have still to be resolved. In the case of the WFP, the Commission proposes that, in view of the limited volume of cereals aid currently available, the additional allocation be reduced to 20 000 tonnes (10 000 tonnes projects, 10 000 tonnes IEFER). The Community's total cereals contribution to the WFP would accordingly amount to 105 000 tonnes (65 000 tonnes projects, 40 000 tonnes IEFER), which represents an increase of 23.5% on the 1981 programme.

RESERVE

6. The Commission considers that at this stage in the financial year, it would be prudent to hold in reserve between 40 000 tonnes and 45 000 tonnes in order to be able to respond to any emergency situations between now and the end of 1982. It therefore proposes that the balance of 41 463 tonnes, still available after allocation of the 247 500 tonnes proposed above, be used for this purpose.

TABLE: SUMMARY OF PROPOSED ALLOCATIONS

(a)	Cape Verde	7 000 t	
	Comoros	3 000 t	
	Guinea-Bissau	7 000 t	
	Djibouti	4 000 t	
	Sao Tome and Principe	<u>1 000 t</u>	22 000 t
(b)	Benin	5 000 t	
	Guyana	3 000 t	
	Honduras	4 000 t	
	Rwanda	1 500 t	
	Sierra Leone	<u>4 000 t</u>	17 500 t
(c)	Botswana	3 000 t	
	Mozambique	20 000 t	
	Swaziland	2 000 t	
	Tanzania	5 000 t	
	Zambia	<u>15 000 t</u>	45 000 t
(d)	NGOs-Chile	15 000 t	
	NGOs-Central America ¹	5 000 t	
	Peru	<u>10 000 t</u>	30 000 t
(e)	Kampuchea (WFP)	20 000 t	
	Yemen AR	<u>10 000 t</u>	30 000 t
(f)	Bangladesh	10 000 t	
	Egypt	40 000 t	
	Ethiopia	15 000 t	
	Ghana	5 000 t	
	Madagascar	5 000 t	
	Sri Lanka	8 000 t	
	WFP	<u>20 000 t</u>	

103 000 t

247 500 t

¹ Costa Rica
El Salvador
Guatemala

Reserve

Reserve adopted by the Council

152 663 t

less subsequent allocations

24 000 t

128 663 t

Additional quantities

160 300 t

288 963 t

less allocations proposed

247 500 t

Final reserve

41 463 t

TRANSPORT

7. As in the Commission's initial proposal for the 1982 programme, transport costs will be borne by the Community:

free at destination (fad) in the case of specialized agencies or landlocked countries;

cif in the case of countries with a per capita GNP of less than \$250 or less than \$300 in the case of African countries;

fob in the case of all other countries.

PROPOSALS

8. To summarize, the Commission proposes the allocation of an additional 160 300 tonnes of cereals aid as well as of 87 200 tonnes to be drawn from the reserve under the programme already adopted. The Council Decision of 26 April 1982 would be amended accordingly by the Decision annexed hereto, which the Council is requested to adopt as soon as possible so that implementation can be carried out swiftly in accordance with the budget rules.

COUNCIL DECISION

amending Decision 82/270/EEG on the 1982 cereals food-aid programme

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,
and in particular Article 113 thereof,

Having regard to the proposal from the Commission,

Whereas, in accordance with the Council Decisions 82/77/EEC¹ and
81/407/EEC², the European Economic Community has deposited a declaration
of provisional application of the Food Aid Convention 1980 and of the
1981 Protocol for the first extension of the Convention to 30 June 1983;

Whereas certain developing countries and specialized agencies have
requested food aid in the form of cereals from the Community; whereas
their situation and that of the Community warrant a total allocation
of 1 087 963 tonnes of Community aid;

Whereas, by Decision 82/270/EEC³, the Council adopted a programme of cereals
aid amounting to 927 663 tonnes; whereas this quantity should be
increased to 1 087 963 tonnes by way of an appropriate amendment to that
Decision,

¹ OJ No L 43, 15.2.1982, p. 26.

² OJ No L 155, 13.6.1981, p. 24.

³ OJ No L 120, 1.5.1982, p. 27.

HAS DECIDED AS FOLLOWS:

Sole Article

Decision 82/270/EEC is hereby amended as follows:

1) Article 1 is replaced by the following:

"Article 1

An amount of 1 087 963 tonnes of cereals shall be made available to developing countries and specialized agencies under the 1982 food-aid programme, by way of Community action as part of the commitment by the Community and its Member States under the Food Aid Convention 1980."

2) The annex is replaced by the annex to this Decision.

Done at Brussels,

For the Council

The President

1982 CEREALS FOOD-AID PROGRAMME

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(amended version)

(tonnes)

	Quantities already approved	Additional quantities	Total quantities	Delivery terms
1. Countries				
Angola	10 000	-	10 000	cif
Bangladesh	140 000	10 000	150 000	cif
Benin	-	5 000	5 000	cif
Botswana	-	3 000	3 000	fad
Cape Verde	token entry	7 000	7 000	cif
Comoros	token entry	3 000	3 000	cif
Djibouti	token entry	4 000	4 000	cif
Egypt	140 000	40 000	180 000	fob
Ethiopia	20 000	15 000	35 000	cif
Ghana	10 000	5 000	15 000	fob
Guinea	10 000	-	10 000	cif
Guinea-Bissau	token entry	7 000	7 000	cif
Guyana	-	3 000	3 000	fob
Honduras	-	4 000	4 000	fob
Kenya	15 000	-	15 000	fob
Lebanon	20 000 ¹	-	20 000	cif
Lesotho	6 000	-	6 000	fad
Madagascar	15 000	5 000	20 000	fob
Mali	15 000	-	15 000	fad
Mauritania	10 000	-	10 000	fob
Mozambique	25 000	20 000	45 000	fob
Nicaragua	2 000 ¹	-	2 000	fad
Peru	2 000 ¹	10 000	12 000	fob ²
Rwanda	-	1 500	1 500	fad
Sao Tome and Principe	token entry	1 000	1 000	cif
Senegal	20 000	-	20 000	fob
Sierra Leone	-	4 000	4 000	cif
Somalia	35 000	-	35 000	cif
Sri Lanka	37 000	8 000	45 000	cif
Sudan	13 000	-	13 000	fob
Swaziland	-	2 000	2 000	fad
Tanzania	20 000	5 000	25 000	cif
Upper Volta	8 000	-	8 000	fad
Yemen AR	-	10 000	10 000	fob
Zaire	10 000	-	10 000	cif
Zambia	token entry	15 000	15 000	fad

¹ Quantities approved after 26.4.1982 by way of emergency aid.

² For delivery fob except for 2 000 tonnes cif.

1982 CEREALS FOOD-AID PROGRAMME

(amended version)

(tonnes)

	Quantities already approved	Additional quantities	Total quantities	Delivery terms
2. Bodies				
ICRC	15 000	-	15 000	fad
LICROSS	2 000	-	2 000	fad
UNHCR	62 000	-	62 000 ³	fad
UNRWA	42 000	-	42 000	fad
WFP (projects)	55 000	10 000	65 000	fad
WFP (IEFR)	30 000	10 000	40 000	fad
WFP (Kampuchea)	-	20 000	20 000	fad
NGOs (Latin America)	10 000	20 000	30 000 ⁴	fad
3. Reserve				
Initial amount	152 663			
Subsequent allocations	(24 000)	(87 200)		
Final amount			41 463	
	<u>927 663</u>	<u>160 300</u>	<u>1 087 963</u>	
<p>³Of which 50 000 tonnes for the Afghan refugees in Pakistan and 12 000 tonnes for the refugees in Thailand.</p> <p>⁴For projects in the following countries: Chile (15 000 tonnes), Haiti (10 000 tonnes), Costa Rica, El Salvador and Guatemala (5 000 tonnes overall).</p>				